I. Introduction


SECURITIES AND EXCHANGE COMMISSION


Self-Regulatory Organizations; Municipal Securities Rulemaking Board; Order Granting Approval of a Proposed Rule Change To Amend MSRB Rules G–12 and G–15 To Define Regular-Way Settlement for Municipal Securities Transactions as Occurring One Business Day After the Trade Date and To Amend Rule G–12 To Update an Outdated Cross Reference

On May 11, 2023, the MSRB responded to the comment letters. [5] As described further below, the Commission is approving the proposed rule change.

II. Description of the Proposed Rule Change

The MSRB stated that, consistent with its strategic goal to modernize its rulebook, the proposed rule change would amend Rule G–12(b)(ii)–(D) and Rule G–15(b)(ii)(B)–(C) to define regular-way settlement for municipal securities transactions as occurring on one business day after the trade date ("T+1"). The MSRB wrote that this proposed rule change would align with regular-way settlement on T+1 for equities and corporate bonds under Exchange Act Rule 15c6–1, as amended. [6] Although Exchange Act Rule 15c6–1, as amended, does not apply to municipal securities transactions, [7] the MSRB stated that it believes that the regular-way settlement cycle for municipal securities transactions in the secondary market should be consistent with that for equity and corporate bond transactions. [8] The MSRB explained that, to facilitate a T+1 standard settlement cycle, the MSRB proposed to amend Rule G–12(b)(ii)(B)–(D) and Rule G–15(b)(ii)(B)–(C) to define regular-way settlement as occurring on the first business day following the trade date rather than on the second business day following the trade date. [9]

A. Background


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[1] See Securities Exchange Act Release No. 96930 (Feb. 15, 2023), 88 FR 13872, 13916 (Mar. 6, 2023) ("SEC’s T+1 Adopting Release"). If the Commission’s compliance date were to change, the MSRB stated that it would issue a regulatory notice to modify the compliance date to remain aligned with the Commission’s compliance date. Securities Exchange Act Release No. 97257 (Apr. 6, 2023), 88 FR 22075 n.3 (Apr. 12, 2023) (File No. SR–MSRB–2023–03) ("Notice").


[6] See Letter to Secretary, Commission, from Salihia Olgun, Interim Chief Regulatory Officer, MSRB, dated May 11, 2023 ("MSRB Letter").


15c6–1”) to further shorten the settlement process, requiring the settlement of most equity and corporate bond transactions on T+1. Amended Exchange Act Rule 15c6–1(a) prohibits a broker-dealer from effecting or entering into a contract for the purchase or sale of a security (other than an exempted security, a government security, a municipal security, commercial paper, bankers’ acceptances, or commercial bills) that provide for payment of funds and delivery of securities later than T+1, unless the parties expressly agree to a different settlement date at the time of the transaction. The MSRB notes that the recent amendments to Exchange Act Rule 15c6–1 change only the standard settlement date for securities transactions covered by the existing rule and do not impact the existing exclusions enumerated in the rule.

B. Summary of the Proposed Rule Change

The MSRB explained that shortening the settlement process can serve to reduce operational risks that can be present between trade date and settlement date, which can promote investor protection, help reduce the risk of counterparty default and the capital required to mitigate this risk. The MSRB stated that, in support of these objectives and to promote regulatory consistency, it has consistently stated the regular-way settlement cycle for municipal securities transactions in the secondary market should be consistent with that for equity and corporate bond transactions. The MSRB noted that market efficiencies could be eroded if market participants encounter different settlement cycles when replacing equity or corporate bonds with municipal securities.

For that reason, the MSRB stated that it adopted a T+3 settlement cycle in 1994, and a T+2 settlement cycle in 2017. According to the MSRB, in order to continue to maintain consistency across asset classes and harmonize with Amended Exchange Act Rule 15c6–1, it proposed to amend Rule G–12(b)(ii)(B)–(D) and Rule G–15(b)(ii)(B)–(C), which both currently define when, as and if issued transactions not eligible for automated comparison to specify that the date agreed upon by both parties is not earlier than one business day after notification of the initial settlement date for the transaction. Specifi cally, the MSRB stated that the proposed rule change would amend G–12(b)(ii)(C) for “when, as and if issued” transactions not eligible for automated comparison to specify that the date agreed upon by both parties shall not be earlier than the first business day, rather than the second business day, following the date that the con rmation indicating the final settlement date is sent. For all other municipal securities transactions under Rule G–12(b)(ii)(D), the MSRB stated that the proposed rule change would amend the current time frame to provide that a broker, dealer or municipal securities dealer (a “dealer”) would be prohibited from effecting a transaction that provides for payment of funds and delivery of securities later than the rst business day, rather than the second business day, after the transaction unless expressly agreed to by the parties.

The MSRB also explained that the proposed rule change would correct an outdated cross-reference within Rule G–12. Specifi cally, the MSRB explained that Rule G–12(b)(ii)(C) regarding the settlement date for “when, as and if issued” transactions currently cross-references Rule G–34 subsection paragraph (a)(ii)(D)(2) in referring to the obligation that a managing underwriter has to provide notifi cation of initial settlement date of an issue to the registered clearing agency. The MSRB also wrote that this obligation remains in Rule G–34 but was moved to subparagraph (a)(iii)(E)(2) due to previous amendments to Rule G–34. The MSRB indicated that correcting the cross-reference will not alter the obligation of dealers under Rule G–34 or Rule G–12.

C. Compliance Date

The MSRB stated that the compliance date of the proposed rule change would be announced by the MSRB in a notice published on its website, which date would correspond with the industry’s transition to a T+1 regular-way settlement consistent with the implementation of Amended Exchange Act Rule 15c6–1, which is currently scheduled for May 28, 2024. The MSRB indicated that if the SEC’s compliance date were to change, the MSRB would issue a regulatory notice to modify the compliance date to remain aligned with the SEC’s compliance date.

III. Summary of Comments Received to the Proposed Rule Change

The Commission received three comment letters on the proposed rule.

Notice, 88 FR at 22076. The MSRB explained that variable rate demand obligations may establish a settlement date expressly agreed to by the parties that may occur later than regular-way settlement to coincide with the reset date [e.g., T+5, T+3, etc.]. See Three Day Settlement: Rules G–12(b) and G–15(b), MSRB Reports, Vol. 15, No. 12 (July 1995), available at https://www.msrb.org/sites/default/ files/July1995-Volume15-Number2.PDF. See also Notice, 88 FR at 22076 n.23.

Notice, 88 FR at 22076. The MSRB explained that a dealer may be concerned about applying the new rule to transactions in which a dealer extends credit to a customer, and the MSRB pointed to a period of time during which the new rule would be applied in practice, and the MSRB asked for comments on how to proceed.

Notice, 88 FR at 22076. The MSRB also asked for comments on whether the new rule should be applied in a phased manner, with the phased approach to be announced in a notice to be published before the compliance date.

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Notice, 88 FR at 22076. The MSRB also asked for comments on whether the new rule should be applied in a phased manner, with the phased approach to be announced in a notice to be published before the compliance date.
change, as well as a response from the MSRB to the comment letters. Two of the three commenters expressed support for the proposed rule change and no commenters objected to the proposed rule change.

Two commenters expressed support for the proposed rule change related to the alignment of municipal securities settlement with regular-way settlement on T+1 for equities and corporate bonds under Exchange Act Rule 15c6–1, as amended. Additionally, one commenter encouraged the MSRB to consider further a rule consistent with Exchange Act Rule 15c6–2, to improve the processing of institutional trades through new requirements for market participants related to same-day affirmations. The MSRB responded that it continues to evaluate whether a similar standard may be appropriate for the municipal securities market, and that it expect to engage stakeholders to inform this continued evaluation.

One commenter encouraged the MSRB and the SEC to consider permitting market participants a choice among financial identifiers for required reporting and for other regulatory use cases as specified in the MSRB’s rules. The MSRB responded that it appreciated this feedback but believes that the comment is outside of the scope of the proposed rule change and should be considered separately.

The MSRB stated that it continues to believe the proposed rule change is reasonable and that the proposed rule change is necessary and appropriate to reduce operational risks, which can promote investor protection, help reduce risk of counterparty default and the capital required to mitigate this risk.

IV. Discussion and Commission’s Findings

The Commission has carefully considered the proposed rule change, the comment letters received, and the MSRB’s response thereto. The Commission finds that the proposed rule change is consistent with the requirements of the Act and the rules and regulations thereunder applicable to the MSRB.

In particular, the Commission believes that the proposed rule change is consistent with the provisions of Section 15B(b)(2)(C), which provides, in part, that the MSRB’s rules shall be designed to prevent fraudulent and manipulative acts and practices, to promote just and equitable principles of trade, to foster cooperation and coordination with persons engaged in regulating, clearing, settling, processing information with respect to, and facilitating transactions in municipal securities and municipal financial products, to remove impediments to and perfect the mechanism of a free and open market in municipal securities and municipal financial products, and, in general, to promote efficient securities markets and a free and open market in securities. As such, the Commission finds that the proposed rule change will: (i) foster cooperation and coordination with persons engaged in regulating, clearing, settling, processing information with respect to, and facilitating transactions in municipal securities and municipal financial products; (ii) remove impediments to and perfect the mechanism of a free and open market in municipal securities and municipal financial products; and (iii) protect investors, municipal entities, obligated persons, and the public interest.

A. Foster Cooperation and Coordination With Persons Engaged in Regulating, Clearing, Settling, Processing Information With Respect to, and Facilitating Transactions in Municipal Securities

The Commission believes that the proposed amendments to Rule G–12(b)(ii)(B) and (D) and Rule G–15(b)(ii)(B)–(C) would foster cooperation and coordination with persons engaged in regulating, clearing, settling, processing information with respect to, and facilitating transactions in municipal securities and municipal financial products. In particular, the Commission notes that the proposed rule change applies the standard for regular-way settlement established by the SEC to transactions in municipal securities. As such, the Commission finds that the proposed rule change would continue to ensure that the settlement cycle remains synchronous across classes of securities (including municipal securities). By avoiding different settlement cycles for municipal securities, the proposed rule change would avoid regulatory confusion, simplify compliance, and reduce risk (e.g., operational error). These positive effects would be experienced by municipal securities market participants involved in regulating, clearing and settling, and processing information for municipal securities transactions.

In addition, the proposed amendment to correct an outdated cross-reference in Rule G–12(b)(ii)(C) is consistent with Section 15B(b)(2)(C) of the Act, and correcting the cross-reference will not alter a dealer’s obligations under Rule G–34 or Rule G–12. The Commission further believes that the proposed amendment promotes coordination with persons engaged in facilitating transactions in municipal securities by aiding dealers’ understanding of the rule and facilitating compliance.

B. Remove Impediments to and Perfect the Mechanism of a Free and Open Market

The Commission also believes the proposed rule change would serve to remove impediments to and perfect the mechanism of a free and open market in municipal securities and municipal financial products. The Commission notes that the proposed rule change builds on the benefits of a shorter settlement cycle, reduced market risk for unsettled trades, decreasing clearing capital requirements, reduced pro-cyclical margin, and therefore, reduced liquidity demands and risk. The Commission also believes the proposed rule change would promote regulatory consistency and market efficiency. In particular, the Commission notes that the proposed rule change removes impediments to the mechanism of a free and open market in municipal securities and municipal financial products.

C. Protect Investors, Municipal Entities, Obligated Persons, and the Public Interest

The Commission believes that the proposed rule change would promote investor protection and the public interest. The Commission notes that the proposed rule change will reduce the timeframe for regular-way settlement and avoid misaligned settlement dates, which can serve to reduce risks.
that can be present between trade date and settlement date (including the incidence of failed transactions). In addition, the Commission believes that a shorter standard settlement cycle would reduce liquidity risks that could arise by allowing investors to obtain the proceeds of securities transactions sooner. Given the associated risk reduction, the Commission finds that the proposed rule change would promote investor protection and the public interest.

In approving the proposed rule change, the Commission has considered the proposed rule change’s impact on efficiency, competition, and capital formation. Section 15B(b)(2)(C) of the Act requires that MSRB rules not be designed to impose any burden on competition not necessary or appropriate in furtherance of the purposes of the Act. The Commission believes the proposed rule change to amend Rule G–12(b)(ii)(B)–(D) and Rule G–13(b)(ii)(B)–(C) would not impose any burden on competition and would not have an impact on competition, as the proposed rule change would apply a uniform standard for regular-way settlement for municipal securities to align with the standard applicable to, among other securities, equity and corporate bond transactions under Amended Exchange Act Rule 15c6–1.49 In addition, the proposed rule change would apply equally to all dealers. The proposed rule would also change to correct an outdated cross-reference in Rule G–12(b)(ii)(C) to properly reference Rule G–34(a)(ii)(E)(2) rather than Rule G–34(a)(ii)(D)(2), which would not impose any burden on competition or have an impact on competition as the proposed change is technical in nature, does not impose any new obligation and enhances understanding of the rule. As all of these components of the proposed rule change would be applied equally to all registered dealers transacting in municipal securities, the Commission believes that the proposed rule change would not impose any additional burdens on competition that are not necessary or appropriate in furtherance of the purposes of the Act.

The Commission also finds that the proposed rule change will not hinder capital formation. As noted above, the proposed rule changes ensures a uniform settlement cycle across all asset classes of securities (including municipal securities), and would be applied equally to all dealers. As such, the Commission believes that the proposed rule change would promote clearer regulatory requirements for the clearance and settlements of municipal securities transactions. Furthermore, a shorter settlement cycle may reduce the volume of unsettled transactions that could potentially pose settlement risk, and also decrease liquidity risk by enabling market participants to access the proceeds of their transactions sooner. Therefore, the Commission also finds that the proposed rule change would promote efficiency of the clearance and settlement process, would not negatively impact the municipal securities market’s operational efficiency.

As noted above, the Commission received three comment letters on the filing. The Commission believes that the MSRB, through its response, addressed the commenters’ concerns. For the reasons noted above, the Commission believes that the proposed rule change is consistent with the Exchange Act.

V. Conclusion

It is therefore ordered, pursuant to Section 19(b)(2) of the Exchange Act,50 that the proposed rule change (SR–MSRB–2023–03) be, and hereby is, approved.

For the Commission, pursuant to delegated authority:51

Sherry R. Haywood, Assistant Secretary.

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SECURITIES AND EXCHANGE COMMISSION


Self-Regulatory Organizations; The Depository Trust Company; Notice of Filing and Immediate Effectiveness of Proposed Rule Change To Amend the Clearing Agency Investment Policy


Pursuant to Section 19(b)(1) of the Securities Exchange Act of 1934 (“Act”)1 and Rule 19b–4 thereunder,2 notice is hereby given that on May 17, 2023, the Depository Trust Company (“DTC”) filed with the Securities and Exchange Commission (“Commission”) the proposed rule change as described in Items I, II and III below, which items have been prepared by the clearing agency. DTC filed the proposed rule change pursuant to Section 19(b)(3)(A) of the Act3 and Rule 19b–4(f)(4) thereunder.4 The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

I. Clearing Agency’s Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

The proposed rule change amends the Clearing Agency Investment Policy (“Investment Policy”, or “Policy”) of DTC and its affiliates, Fixed Income Clearing Corporation (“FICC”) and National Securities Clearing Corporation (“NSCC,” and together with FICC, the “Clearing Agencies”). Specifically, the proposed rule change would amend the Investment Policy to (1) clarify obligations regarding the separation and segregation of funds deposited to a Clearing Agency’s Participants Fund or Clearing Fund; (2) clarify roles and responsibilities related to credit reviews and setting investment limits; (3) update allowable investments for the respective Clearing Funds of NSCC and FICC and other investable funds; (4) include approvals required for longer term bank deposits and reverse repurchase investments; (5) remove descriptions of hedge transactions; and (6) make technical corrections and revisions to clarify and simplify statements in the Investment Policy, as described in greater detail below.

II. Clearing Agency’s Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

In its filing with the Commission, the clearing agency included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places specified in Item IV below. The clearing agency has prepared summaries, set forth in sections A, B, and C below, of the most significant aspects of such statements.