

**PRELIMINARY OFFICIAL STATEMENT DATED FEBRUARY 28, 2012**

This document is "deemed final" by the Issuer as of its date for purposes of, and except for certain omissions permitted by, SEC Rule 15c2-12(b)(1).

**Refunding Issue - Book-Entry Only**

This Official Statement has been prepared by the Division of Bond Finance to provide information about the 2012B Bonds. Selected information is presented on this cover page for the convenience of the reader. *To make an informed decision, a prospective investor should read this Official Statement in its entirety.* Unless otherwise indicated, capitalized terms have the meanings given in Appendix F.

**\$226,915,000\***

**STATE OF FLORIDA**

**Full Faith and Credit**

**State Board of Education**

**Public Education Capital Outlay Refunding Bonds, 2012 Series B**

**Dated:** Date of Delivery      **Due:** June 1, as shown on the inside front cover

<b>Bond Ratings</b>	— Standard & Poor's Ratings Services — Moody's Investors Service — Fitch Ratings
<b>Tax Status</b>	In the opinion of Bond Counsel, interest on the 2012B Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of the alternative minimum tax. The 2012B Bonds and the income therefrom are not subject to any Florida taxes, except estate taxes imposed by Chapter 198, Florida Statutes, as amended, and net income and franchise taxes imposed by Chapter 220, Florida Statutes, as amended. See "TAX MATTERS" herein for a more complete discussion of the tax aspects, and see Appendix H - "Form of Bond Counsel Opinion" for assumptions and limitations made by Bond Counsel.
<b>Redemption</b>	The 2012B Bonds maturing on and after June 1, 2022 are subject to optional redemption as provided herein. Certain of the 2012B Bonds may be subject to mandatory redemption, contingent upon the exercise of the Term Bonds Option.
<b>Security</b>	The 2012B Bonds are payable primarily from Gross Receipts Taxes and are additionally secured by the full faith and credit of the State of Florida.
<b>Lien Priority</b>	The lien of the 2012B Bonds on the Gross Receipts Taxes will be junior and subordinate to the lien thereon of the Prior Lien Obligations, outstanding in the aggregate principal amount of \$19,110,000 and on a parity with the outstanding Parity Bonds and any Additional Bonds hereafter issued. The aggregate principal amount of Parity Bonds expected to be outstanding subsequent to the issuance of the 2012B Bonds is \$11,230,485,000* excluding the Refunded Bonds and other economically defeased bonds to be redeemed on June 1, 2012. See "SECURITY FOR THE 2012B BONDS-Outstanding Obligations" herein for more detailed information.
<b>Additional Bonds</b>	Additional Bonds payable on a parity with the 2012B Bonds may be issued if historical Gross Receipts Taxes are at least 1.11 times annual debt service in each ensuing fiscal year. This description of the requirements for the issuance of Additional Bonds is only a summary of the complete requirements. See "ADDITIONAL PARITY BONDS" herein for more complete information.
<b>Purpose</b>	The proceeds of the 2012B Bonds will be used to refund all or a portion of the Outstanding State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds, 2001 Series H and 2002 Series C, and to pay costs of issuance.
<b>Interest Payment Dates</b>	June 1 and December 1, commencing June 1, 2012.
<b>Record Dates</b>	May 15 and November 15.
<b>Form/Denomination</b>	The 2012B Bonds will initially be registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"). Individual purchases will be made in book-entry form only through Direct Participants (defined herein) in denominations of \$1,000 and integral multiples thereof. Purchasers of the 2012B Bonds will not receive physical delivery of the 2012B Bonds.
<b>Closing/Settlement</b>	It is anticipated that the 2012B Bonds will be available for delivery through the facilities of DTC in New York, New York approximately three weeks from the date bids are received.
<b>Bond Registrar/ Paying Agent</b>	U.S. Bank Trust National Association, New York, New York.
<b>Bond Counsel</b>	Squire Sanders (US) LLP, Tampa, Florida.
<b>Issuer Contact</b>	Division of Bond Finance, (850) 488-4782, bond@sbafla.com
<b>Maturity Structure</b>	The 2012B Bonds will mature on the dates and bear interest at the rates set forth on the inside front cover.

\* Preliminary, subject to change.

This is a Preliminary Official Statement, subject to amendment and completion. These Bonds may not be sold and offers to buy may not be accepted prior to the time the Official Statement is delivered in final form. Under no circumstances shall this Preliminary Official Statement constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of these securities in any jurisdiction in which such offer, solicitation or sale would be unlawful prior to registration or qualification under the securities laws of any such jurisdiction.

## MATURITY STRUCTURE

<u>Initial CUSIP®</u>	<u>Due Date</u>	<u>Principal Amount*</u>	<u>Interest Rate</u>	<u>Price or Yield</u>	<u>First Optional Redemption Date and Price</u>
	June 1, 2013	\$30,000,000			-
	June 1, 2014	29,765,000			-
	June 1, 2015	19,125,000			-
	June 1, 2016	15,910,000			-
	June 1, 2017	16,600,000			-
	June 1, 2018	17,355,000			-
	June 1, 2019	18,095,000			-
	June 1, 2020	18,810,000			-
	June 1, 2021	19,585,000			-
	June 1, 2022**	20,425,000			June 1, 2021 @ 100%
	June 1, 2023**	21,245,000			June 1, 2021 @ 100

**BIDS FOR THE 2012B BONDS WILL BE RECEIVED  
AS PROVIDED IN THE NOTICE OF BOND SALE**

\* Preliminary, subject to change.

\*\* Subject to Term Bonds Option, pursuant to which the successful bidder may designate Term Bonds, in which case the amounts will be subject to retirement by mandatory redemption. See "REDEMPTION PROVISIONS - Mandatory Redemption."

The State of Florida has not authorized any dealer, broker, salesman or other person to give any information or to make any representations, other than those contained in this Official Statement, and if given or made, such other information or representations must not be relied on. Certain information herein has been obtained from sources other than records of the State of Florida which are believed to be reliable. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder will, under any circumstances, create any implication that there has been no change in the affairs of the State of Florida since the date hereof. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor will there be any sale of the 2012B Bonds by any person in any jurisdiction in which it is unlawful for such person to make such an offer, solicitation or sale.

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**STATE OFFICIALS**

**STATE BOARD OF EDUCATION**

KATHLEEN SHANAHAN

SALLY BRADSHAW

BARBARA FEINGOLD

GARY CHARTRAND

ROBERTO MARTINEZ

AKSHAY DESAI

JOHN R. PADGET

**COMMISSIONER OF EDUCATION**  
GERARD ROBINSON

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Division of Bond Finance

**LINDA CHAMPION**  
Deputy Commissioner, Finance and Operations  
Department of Education

**ASHBEL C. WILLIAMS**  
Executive Director and CIO  
State Board of Administration of Florida

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**BOND COUNSEL**  
Squire Sanders (US) LLP  
Tampa, Florida

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**OFFICIAL STATEMENT**  
Relating to  
**\$226,915,000\***  
**STATE OF FLORIDA**  
**Full Faith and Credit**  
**State Board of Education**  
**Public Education Capital Outlay Refunding Bonds, 2012 Series B**

*For definitions of capitalized terms not defined in the text hereof,  
see Appendix F.*

**INTRODUCTION**

This Official Statement sets forth information relating to the sale and issuance of the \$226,915,000\* State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2012 Series B, dated the Date of Delivery (the “2012B Bonds”), by the Division of Bond Finance of the State Board of Administration of Florida (the “Division of Bond Finance”).

Proceeds of the 2012B Bonds will be used to refund all or a portion of the Outstanding State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds, 2001 Series H and 2002 Series C, (the “Refunded Bonds”), and to pay costs of issuance. The refunding is being effectuated to achieve debt service savings due to lower interest rates. See “THE REFUNDING PROGRAM” below for more detailed information.

The 2012B Bonds will be secured by and payable primarily from Gross Receipts Taxes and are additionally secured by the full faith and credit of the State of Florida. See “SECURITY FOR THE 2012B BONDS” herein for more detailed information.

The lien of the 2012B Bonds on the Gross Receipts Taxes will be junior and subordinate to the lien thereon of the Prior Lien Obligations, outstanding in the aggregate principal amount of \$19,110,000 and on a parity with the outstanding Parity Bonds and with any Additional Bonds hereafter issued. The aggregate principal amount of Parity Bonds expected to be outstanding subsequent to the issuance of the 2012B Bonds is \$11,230,485,000\* excluding the Refunded Bonds and other economically defeased bonds to be redeemed on June 1, 2012. See “SECURITY FOR THE 2012B BONDS-Outstanding Obligations” herein for more detailed information.

Requests for additional information may be made to:

Division of Bond Finance  
Phone: (850) 488-4782  
Fax: (850) 413-1315  
E-mail: [bond@sbafla.com](mailto:bond@sbafla.com)  
Mail: P. O. Box 13300  
Tallahassee, Florida 32317-3300

This Official Statement speaks only as of its date, and the information contained herein is subject to change. Any statements made in this Official Statement which involve opinions or estimates, whether or not expressly stated, are set forth as such and not as representations of fact. No representation is made that any of the opinions or estimates will be realized. To make an informed decision, a full review should be made of the entire Official Statement. The descriptions of the 2012B Bonds and the documents authorizing and securing the same do not purport to be comprehensive or definitive. All references to and descriptions of such documents are qualified by reference to the actual documents. Copies of such documents may be obtained from the Division of Bond Finance.

*End of Introduction*

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\*Preliminary, subject to change.

## **AUTHORITY FOR THE ISSUANCE OF THE 2012B BONDS**

### **General Legal Authority**

The State Board of Education (the “Board of Education”) is authorized to issue bonds payable primarily from Gross Receipts Taxes and additionally secured by the full faith and credit of the State of Florida, in accordance with Section 9(a)(2) of Article XII of the Florida Constitution (the “Public Education Bond Amendment”), and the State Bond Act. Under the State Bond Act, the Division of Bond Finance is authorized to act as the agent of the Board of Education to issue Board of Education bonds. All such bonds are issued in the name of the Board of Education. No election or approval of qualified electors is required for the issuance of the 2012B Bonds.

The amount of bonds which can be issued pursuant to Section 9(a)(2), Article XII is limited to 90% of the amount which the Board of Education determines can be serviced by the Gross Receipts Tax revenues.

### **State Board of Education**

The Board of Education is established by Article IX, Section 2 of the Florida Constitution. It consists of seven members appointed by the Governor to staggered four-year terms, subject to confirmation by the Florida Senate. The Commissioner of Education is appointed by the Board of Education.

The following individuals have been appointed by the Governor to the State Board of Education:

<b><u>Board Member</u></b>	<b><u>Term Expires</u></b>
Sally Bradshaw - businesswoman (Havana, FL)	December 31, 2013
Gary Chartrand - businessman (Ponte Vedra Beach, FL)	December 31, 2014
Akshay Desai - physician (St. Petersburg, FL)	December 31, 2014
Barbara Feingold - businesswoman (Delray Beach, FL)	December 31, 2013
Roberto Martinez - attorney (Coral Gables, FL)	December 31, 2012
John R. Padget - private equity investor and philanthropist (Key West, FL)	December 31, 2012
Kathleen Shanahan - businesswoman (Tampa, FL)	December 31, 2013

### **Division of Bond Finance**

The Division of Bond Finance, a public body corporate created pursuant to the State Bond Act, is authorized to issue bonds on behalf of the State or its agencies. The Governing Board of the Division of Bond Finance (the “Governing Board”) is composed of the Governor, as Chairman, and the Cabinet of the State of Florida, consisting of the Attorney General, as Secretary, the Chief Financial Officer, as Treasurer, and the Commissioner of Agriculture. The Director of the Division of Bond Finance may serve as an assistant secretary of the Governing Board.

### **State Board of Administration of Florida**

The State Board of Administration of Florida (the “Board of Administration”) was created under Article IV, Section 4, of the Constitution of the State of Florida, as revised in 1968 and subsequently amended, and succeeds to all the power, control and authority of the state board of administration established pursuant to Article IX, Section 16, of the Constitution of the State of Florida of 1885. It will continue as a body at least for the life of Article XII, Section 9(c) of the Florida Constitution. The Board of Administration is composed of the Governor, as Chairman, the Chief Financial Officer and the Attorney General. Under the State Bond Act, the Board of Administration determines the fiscal sufficiency of all bonds proposed to be issued by the State of Florida or its agencies. The Board of Administration also acts as the fiscal agent of the Board of Education in administering the Sinking Fund and the Rebate Fund.

## **Administrative Approval**

By the Master Resolution adopted on July 21, 1992, as amended by the Fiftieth Supplemental Authorizing Resolution adopted on January 18, 2011, and the Fifty-first Supplemental Authorizing Resolution adopted on June 21, 2011, and as supplemented by the Fifty-second Supplemental Authorizing Resolution adopted on January 24, 2012, the Board of Education authorized the issuance of various series of Public Education Capital Outlay Bonds under the terms, limitations and conditions contained therein, including the 2012B Bonds. The Master Resolution, the Fiftieth Supplemental Authorizing Resolution, the Fifty-first Supplemental Authorizing Resolution and the Fifty-second Supplemental Authorizing Resolution are reproduced herein as Appendices C, D, E-1 and E-2 (collectively, the “Resolution”).

The Board of Education authorized the sale of the 2012B Bonds by resolutions adopted on June 21, 2011, and January 24, 2012.

The Division of Bond Finance authorized the issuance and sale of the 2012B Bonds by resolutions adopted on June 16, 2011, and January 18, 2012.

The Board of Administration approved the fiscal sufficiency of the 2012B Bonds by resolutions adopted on June 16, 2011, and January 18, 2012.

## **DESCRIPTION OF THE 2012B BONDS**

The 2012B Bonds are full faith and credit obligations of the State issued in the name of the Board of Education.

The 2012B Bonds are being issued as fully registered bonds in the denomination of \$1,000 or integral multiples thereof. The 2012B Bonds are payable from the Pledged Revenues as described herein. The 2012B Bonds will be dated the Date of Delivery, and will mature as set forth on the inside front cover. Interest is payable on June 1, 2012, for the period from the Date of Delivery to June 1, 2012, and semiannually thereafter on December 1 and June 1 of each year until maturity or redemption.

The 2012B Bonds will initially be issued exclusively in “book-entry” form. Ownership of one 2012B Bond for each maturity (as set forth on the inside front cover), each in the aggregate principal amount of such maturity, will be initially registered in the name of “Cede & Co.” as registered owner and nominee for the Depository Trust Company, New York, New York (“DTC”), which will act as securities depository for the 2012B Bonds. Individual purchases of the 2012B Bonds will be made in book-entry form only, and the purchasers will not receive physical delivery of the 2012B Bonds or any certificate representing their beneficial ownership interest in the 2012B Bonds. See Appendix I, “Provisions for Book-Entry Only System or Registered Bonds” for a description of DTC, certain responsibilities of DTC, the Board of Education and the Bond Registrar/Paying Agent, and the provisions for registration and registration for transfer of the 2012B Bonds if the book-entry only system of registration is discontinued.

## **REDEMPTION PROVISIONS**

### **Optional Redemption**

The 2012B Bonds maturing in the years 2013 through 2021 are not redeemable prior to their stated dates of maturity. The 2012B Bonds maturing in 2022 and thereafter (including any Term Bonds) are redeemable prior to their stated dates of maturity, without premium, at the option of the Board of Education, (i) in part, by maturities and/or Amortization Installments to be selected by the Board of Education, and by lot within a maturity and/or Amortization Installment if less than an entire maturity and/or Amortization Installment is to be redeemed, or (ii) as a whole, on June 1, 2021, or on any date thereafter, at the principal amount of the 2012B Bonds so redeemed, together with interest accrued to the date of redemption.

## Mandatory Redemption

The 2012B Bonds scheduled to mature in and after 2022 are subject to a special option which permits the successful bidder to specify that all the principal amount of the 2012B Bonds in any two or more consecutive years will, in lieu of maturing in each of such years, be considered to comprise a single maturity of 2012B Bonds (a "Term Bond") scheduled to mature in the latest of such years and be subject to mandatory redemption from the Amortization Account in the Sinking Fund in the principal amounts set forth on the inside front cover. The successful bidder may exercise the above option one or more times. The final Official Statement will reflect which 2012B Bonds, if any, will be Term Bonds subject to mandatory redemption by completion of the following paragraph and amortization table for each Term Bond:

The 2012B Bonds maturing on June 1, 20\_\_ (the "20\_\_ Term Bonds"), are subject to mandatory redemption in part, by lot at par, on June 1, 20\_\_, and on each June 1 thereafter to and including June 1, 20\_\_, at the principal amount of the 20\_\_ Term Bonds to be redeemed, without premium, plus accrued interest, from Amortization Installments in the years and amounts as follows:

<u>Year</u>	<u>Principal Amount</u>	<u>Year</u>	<u>Principal Amount</u>
	\$		\$

The Board of Administration may, at any time on or prior to 60 days before the mandatory redemption date, use moneys in the Sinking Fund for payment of an Amortization Installment to purchase Term Bonds at prices not greater than their redemption price on the next redemption date. The principal amount of Term Bonds so purchased or called for redemption will be credited to the remaining Amortization Installments in order of their due dates.

## Notice of Redemption

All notices of redemption of 2012B Bonds will be transmitted to the Bond Registrar/Paying Agent, registered securities depositories and the Municipal Securities Rulemaking Board (the "MSRB") using its Electronic Municipal Market Access System ("EMMA"), and will be mailed at least 30 days prior to the date of redemption to Registered Owners of the 2012B Bonds to be redeemed, of record as of 45 days prior to the date of redemption. Such notices of redemption will specify the 2012B Bonds to be redeemed, if less than all; the redemption price thereof; the place for presentation thereof; and that interest on the 2012B Bonds so called for redemption will cease to accrue on the redemption date.

Failure to give any required notice of redemption as to any particular 2012B Bonds will not affect the validity of the call for redemption of any 2012B Bonds in respect of which no such failure has occurred. Any notice mailed as provided in the Resolution will be conclusively presumed to have been duly given, whether or not the Registered Owner receives the notice.

## THE REFUNDING PROGRAM

The proceeds derived from the sale of the 2012B Bonds will be used to refund all or a portion of the State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds, 2001 Series H, maturing in the years 2013\* through 2015\*, in the outstanding principal amount of \$36,330,000\*, (the "Refunded 2001H Bonds") and the State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2002 Series C, maturing in the years 2013\* through 2023\*, in the outstanding principal amount of \$213,005,000\* (the "Refunded 2002C Bonds") (The Refunded 2001H Bonds and the Refunded 2002C Bonds are collectively the "Refunded Bonds"). This refunding is being effectuated to achieve debt service savings.

Simultaneously with the delivery of the 2012B Bonds, the Board of Education will cause to be deposited a portion of the proceeds of the 2012B Bonds, along with other legally available moneys, into the State Treasury investment pool, a fund held and invested by the State Treasurer of Florida.

\* Preliminary, subject to change.

The amount of proceeds initially deposited, together with interest thereon, is expected to be sufficient to make all payments with respect to the Refunded Bonds. The Refunded Bonds will be considered as remaining outstanding and economically defeased only, and will continue to be secured by the Gross Receipts Taxes and the full faith and credit of the State, until they are redeemed.

The Refunded Bonds will be called for redemption on June 1, 2012 (by separate redemption notice) at a redemption price equal to the principal amount thereof with interest due thereon through the redemption date, plus the required redemption premium equal to one percent of the Refunded Bonds.

**Estimated Sources and Uses of Funds**

The table below presents estimated sources and uses of funds based on certain assumptions as to interest rates, costs of issuance and the purchase price of the 2012B Bonds, which will be determined upon the actual pricing of such Bonds.

Sources:	
Par Amount of 2012B Bonds .....	\$226,915,000
Plus: Premium Bid <sup>1</sup> .....	28,294,107
Available Sinking Fund Moneys .....	<u>3,029,369</u>
Total Sources .....	<u>\$258,238,476</u>
Uses:	
Deposit to Escrow .....	\$257,887,088
Cost of Issuance .....	<u>351,388</u>
Total Uses .....	<u>\$258,238,476</u>

<sup>1</sup> Estimated original issue premium net of underwriter’s discount.

**Application of the 2012B Bond Proceeds**

Upon receipt of the proceeds of the 2012B Bonds, the Board of Education will transfer and apply such proceeds as follows:

(A) The amount necessary to pay all costs and expenses of the Division of Bond Finance in connection with the preparation, sale and issuance of the 2012B Bonds, including a reasonable charge for the services of the Division of Bond Finance, will be transferred to the Division of Bond Finance to be deposited in the Bond Proceeds Trust Fund, subject to disbursement of the funds to the Bond Fee Trust Fund and the Arbitrage Compliance Trust Fund pursuant to written instructions at the delivery of the 2012B Bonds unless such amount will be provided from another legally available source.

(B) All remaining proceeds will be transferred to the Board of Administration for deposit into escrow. After the redemption of the Refunded Bonds, any excess proceeds not used for such purpose will be transferred to the Public Education Trust Fund, and shall be used for any purpose for which moneys may be legally used from such fund (including the payment of debt service).

See "MISCELLANEOUS - Investment of Funds," herein for policies governing the investment of various funds.

**SECURITY FOR THE 2012B BONDS**

The 2012B Bonds will be payable primarily from the Gross Receipts Taxes on utilities in the State, and will be additionally secured by the full faith and credit of the State. The lien of the 2012B Bonds on the Gross Receipts Taxes will be junior and subordinate to the lien thereon of the Prior Lien Obligations and on a parity with the outstanding Parity Bonds and with any Additional Bonds hereafter issued. See “Outstanding Obligations” below for a description of the Prior Lien Obligations and the Parity Bonds.

See “Future Bonding” below for a description of additional Public Education Capital Outlay Bonds currently authorized to be issued by the Division of Bond Finance.

No Registered Owners of the 2012B Bonds will be entitled to require the payment of the principal of or interest on the 2012B Bonds from any funds of the State, the Board of Education, or any other political subdivision or agency of said State, except from the Gross Receipts Taxes pledged for the payment thereof and moneys appropriated for such purpose pursuant to the pledge of the full faith and credit of the State.

### **Pledge of Gross Receipts Taxes**

The Master Resolution provides that payment of the principal (including Amortization Installments, if any) of and interest on all of the Bonds issued thereunder, including any Additional Bonds, will be secured equally and ratably by a lien on the Gross Receipts Taxes deposited in the Public Education Fund pursuant to the Public Education Bond Amendment, subject only to the lien of the Prior Lien Obligations, and that all such Gross Receipts Taxes are irrevocably pledged to the payment of the principal of and interest on the Bonds.

### **Full Faith and Credit of the State**

The Resolution provides that the 2012B Bonds are additionally secured by a pledge of the full faith and credit of the State, and that the State is unconditionally and irrevocably required to make all payments required for payment of the principal of and interest on the 2012B Bonds as the same mature and become due to the full extent that the Gross Receipts Taxes on deposit in the Sinking Fund are insufficient for such payments. It will be the mandatory duty of the Board of Education on or prior to each principal or interest payment date to immediately certify to the proper officials of the State any deficiencies in the moneys necessary for the payments on such dates, and the appropriate officials of the State will have the mandatory duty to pay over to the Board of Education the amounts of any such deficiencies.

The Florida Constitution requires the Legislature to appropriate moneys sufficient to pay debt service on bonds pledging the full faith and credit of the State as the same become due. All State tax revenues, other than trust funds dedicated by the Florida Constitution for other purposes, would be available for such an appropriation, if required. Amounts of such State tax revenues in recent years are shown in Appendices A and B.

### **Outstanding Obligations**

The Board of Education has issued Public Education Capital Outlay Bonds, Series 1985 (the “Prior Lien Obligations”), outstanding in the aggregate principal amount of \$19,110,000. The Board of Education covenanted in the Master Resolution that it will not issue any additional obligations (including refunding obligations) that will rank on a parity with the Prior Lien Obligations.

The Board of Education has also issued its State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds, 1996 Series B through 2012 Series A Bonds (collectively, the “Parity Bonds”). Subsequent to the issuance of the 2012B Bonds, the aggregate principal amount of Parity Bonds expected to be outstanding is \$11,230,485,000\* excluding the Refunded Bonds and other economically defeased bonds to be redeemed on June 1, 2012. The Parity Bonds are junior and subordinate to the Prior Lien Obligations as to lien on the Gross Receipts Taxes.

The 2012B Bonds will be on a parity with the Parity Bonds and will be subordinate to the Prior Lien Obligations as to the lien on the Gross Receipts Taxes.

### **Future Bonding**

*In General* - The Board of Education has authorized the issuance of the following Additional Bonds: \$100,000,000 Public Education Capital Outlay Bonds to fund public education capital outlay projects authorized by the 2008 Legislature; and \$150,000,000 Public Education Capital Outlay Bonds to fund public education capital outlay projects authorized by the 2010 Legislature. However, recent declines in Gross Receipts Tax

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\*Preliminary, subject to change.

revenues do not allow the issuance of Additional Bonds for new projects because the debt service coverage requirements of the Additional Bonds test cannot be met. See “ADDITIONAL PARITY BONDS” for a description of the Additional Bonds requirements.

The 2011-12 General Appropriations Act, after line-item vetoes, does not include any public education capital outlay projects to be funded through the issuance of additional Public Education Capital Outlay bonds. In keeping with current State borrowing practices, bonds remain unissued until proceeds are needed, which depends on the timing of future school construction. The Revenue Estimating Conference forecasts bonding capacity for additional Public Education Capital Outlay bonds beginning in 2014-15, however, actual bonding capacity is dependent on Gross Receipts Tax collections, appropriations by the Legislature, and school construction needs. Future bonding will also be impacted by legislation which will negate the effect of a refund of Gross Receipts Taxes on the Additional Bonds Test. See “Gross Receipts Tax Collections - *Potential Impact on Gross Receipts Tax Collections*”.

*Constitutional Amendment for Public School Class Size Reduction* - In November 2002, Florida voters approved an amendment to the Florida Constitution which requires the Florida Legislature to provide funding for sufficient classrooms so that, by the beginning of the 2010 school year, there would be a maximum number of students assigned to each teacher for various grade levels. The Florida Legislature has authorized total funding of approximately \$2.5 billion from various sources including general revenue, Public Education Capital Outlay Bonds and Lottery Revenue Bonds. Additional funding for class size reduction projects was not provided during the 2011 legislative session.

### **Flow of Funds**

The Gross Receipts Taxes, after making provision for current debt service payments for the Prior Lien Obligations and any prior deficiencies, are deposited in the Public Education Fund in the State Treasury to be used and applied only in the following manner and order of priority:

- (a) First, for the payment in each year of the full amount of the principal of and interest coming due on the Bonds.
- (b) Thereafter, in each fiscal year, the remaining moneys are distributable by the Board of Education (i) for the payment of any amounts required to be paid into funds or accounts, or to reimburse providers of credit or liquidity support, established pursuant to a Supplemental Authorizing Resolution, (ii) to the State of Florida in amounts sufficient to reimburse the State for moneys paid pursuant to the State’s full faith and credit pledge, (iii) for the payment of the cost of any Capital Outlay Projects approved by the Legislature, and (iv) for the direct purchase or redemption of Bonds.

See “MISCELLANEOUS - Investment of Funds” for policies governing the investment of various funds.

### **ADDITIONAL PARITY BONDS**

The Master Resolution provides that no additional parity Public Education Capital Outlay Bonds can be issued unless the Board of Education determines that the debt service requirements in each ensuing fiscal year of the Prior Lien Obligations, the Bonds then Outstanding and the Additional Bonds proposed to be issued will not exceed 90% of the amount of Gross Receipts Taxes to be available in each Fiscal Year after the issuance of the Additional Bonds. No such Additional Bonds will be issued unless all payments required to be made by the Master Resolution have been made, and unless the Board of Education is in compliance with all of the covenants, agreements and provisions of such resolution. Public Education Capital Outlay Bonds may be refunded on a parity basis as long as the Additional Bonds requirements are met.

The Master Resolution was amended on January 18, 2011, by the Fiftieth Supplemental Resolution, to confirm the ability of the Board of Education to take into account the amount of federal subsidy payments received pursuant to the American Recovery and Reinvestment Act of 2009 for Build America Bonds in determining the amount of Debt Service Requirements on Bonds for purposes of the Additional Bonds test. Federal subsidy

payments will be received in relation to Public Education Capital Outlay Bonds in the approximate amount of \$12.5 million annually through Fiscal Year 2018 and will decrease annually thereafter through Fiscal Year 2039.

Florida law has additionally provided that no additional parity Public Education Capital Outlay Bonds can be issued unless the Board of Education determines that the debt service requirements in each ensuing fiscal year of the Prior Lien Obligations, the Bonds then Outstanding and the Additional Bonds proposed to be issued will not exceed 90% of the average annual amount of Gross Receipts Taxes collected in the 24 months immediately preceding the most recent collection date before the issuance of such Additional Bonds. During the 2010 Legislative Session, legislation was adopted which permits the revenues to be adjusted to reflect revenues which would have been collected had legislation enacted into law before the date of determination been in effect during the 24- month period. Pursuant to that legislation, historical collections of Gross Receipts Taxes utilized for determining the authority for the issuance of the 2012B Bonds have been adjusted accordingly for an additional 0.15% tax on the sale of communications services enacted during the 2010 Legislative Session. See “GROSS RECEIPTS TAX REVENUES AND DEBT SERVICE COVERAGE-Levy of Taxes” herein.

## **GROSS RECEIPTS TAX REVENUES AND DEBT SERVICE COVERAGE**

### **Levy of Taxes**

Every person receiving payment for any utility service (generally, electricity and natural or manufactured gas for light, heat or power, and telecommunication services) is required to make monthly payments into the State Treasury in an amount equal to 2.5% of such gross receipts. The sale of communications services or the actual cost of operating a substitute communications system is taxed at a rate of 2.37%. During the 2010 Legislative Session the Legislature provided for an additional communications services tax to be pledged to the Bonds. The additional tax on the sale of communications services is levied at a rate of 0.15%.

The term “gross receipts” does not include gross receipts derived from: the sale of natural gas to a public or private utility, either for resale or for use as fuel in the generation of electricity; the sale of electricity to a public or private utility, for resale within the state, or as part of an electrical interchange agreement between such utilities for the purpose of transferring more economically generated power; or the sale of telecommunication services for hire or resale within Florida.

Communications services means the transmission, conveyance, or routing of voice, data, audio, video or any other information or signals, including cable services, by or through any electronic, radio, satellite, cable, optical microwave, or other medium or method now in existence or hereafter devised. Among other things, the term does not include internet access service, electronic mail service, electronic bulletin board service, or similar on-line computer services.

### **Distribution of Gross Receipts Tax Revenues**

The Public Education Bond Amendment requires that all Gross Receipts Taxes be placed in the Public Education Fund administered by the Board of Education. The moneys in the Public Education Fund must be expended in each fiscal year first, for the payment of principal of and interest on bonds maturing in such fiscal year; second, for annual reserve fund deposits, if any, for such fiscal year, then for direct payment of authorized project costs, or for the purchase or redemption of outstanding bonds.

Amounts required for debt service are transferred to the Sinking Fund semiannually just prior to each interest/principal payment date. Investment of bond sinking fund moneys is generally controlled by the resolution authorizing the issuance of a particular series of bonds. The policy of the Board of Administration permits sinking funds to be invested only in U.S. Treasury securities and repurchase agreements backed by U.S. Treasury securities (if so authorized by the bond resolution). The Resolution for the 2012B Bonds authorizes such investments.

## Gross Receipts Tax Collections

*Historical - By Industry.* The following schedule illustrates the revenues associated with each component of the Gross Receipts Tax base.

### Source of Collections (to the nearest ten thousand dollars)<sup>1</sup>

<u>Fiscal Year</u>	<u>Electric</u>	<u>Telecommunications</u>	<u>Other</u>	<u>Total Gross Receipts</u>
2000-01	\$353,540,000	\$352,720,000	\$16,650,000	\$722,910,000
2001-02	374,080,000	391,670,000	13,740,000	779,490,000
2002-03	388,600,000	383,040,000	14,390,000	786,030,000
2003-04	425,000,000	383,070,000	18,520,000	826,590,000
2004-05	453,250,000	405,690,000	23,210,000	882,150,000
2005-06	524,330,000	422,910,000	28,550,000	975,790,000
2006-07	597,500,000	441,000,000	29,100,000	1,067,600,000
2007-08	639,210,000	455,860,000	30,900,000	1,125,960,000
2008-09	623,710,000	473,100,000	29,410,000	1,126,220,000
2009-10	633,050,000	431,700,000	32,910,000	1,097,660,000
2010-11	606,920,000	432,190,000	32,530,000	1,071,650,000

Source: Office of Economic and Demographic Research.

<sup>1</sup> Numbers may not add due to rounding.

*Historical - Monthly.* Presented below are monthly Gross Receipts Tax Collections.

### Gross Receipts Tax Monthly Collections

	<u>2006-07</u>	<u>2007-08</u>	<u>2008-09</u>	<u>2009-10</u>	<u>2010-11</u>	<u>2011-12</u>
July	\$83,165,504	\$96,156,795	\$95,285,899	\$93,096,586	\$93,189,017	\$93,774,065
August	92,461,381	130,709,416 <sup>1</sup>	100,856,580	99,350,144	95,088,991	91,427,019
September	94,940,555	101,004,964	99,034,769	101,575,140	98,310,098	98,364,692
October	96,272,983	99,735,756	99,649,683	99,273,246	98,133,489	94,065,637
November	98,633,942	94,615,331	100,047,714	97,621,700	93,425,396	91,038,819
December	90,166,582	93,029,236	101,350,947	90,556,249	84,754,364	87,880,578
January	86,967,233	84,114,238	85,394,285	86,201,508	86,122,133	79,150,349
February	84,406,018	85,363,196	91,280,771	93,714,709	90,455,317	-
March	86,654,141	84,575,630	90,012,325	81,735,515	83,624,794	-
April	83,349,360	84,776,601	86,811,112	86,312,377	80,703,096	-
May	84,949,353	84,095,342	87,091,000	84,095,558	81,808,890	-
June	<u>85,629,476</u>	<u>87,788,152</u>	<u>89,405,724</u>	<u>84,126,246</u>	<u>86,033,119</u>	-
Total	<u>\$1,067,596,528</u>	<u>\$1,125,964,657</u>	<u>\$1,126,220,809</u>	<u>\$1,097,658,978</u>	<u>\$1,071,648,704</u>	<u>\$635,701,159</u>
Percent Increase	9.41% <sup>2</sup>	5.47%	0.02%	(2.54)%	(2.37)%	N/A

Source: Office of Economic and Demographic Research.

<sup>1</sup> The collection deadline for Gross Receipts Taxes was changed from the last day to the 20<sup>th</sup> day of each month for the taxes levied during the preceding month.

<sup>2</sup> Based on a comparison with the total collections of \$975,793,337 for Fiscal Year 2005-06.

*Projected.* Presented below are projected Gross Receipts Tax collections, which are revised at least semiannually by the Consensus Estimating Conference. For a description of the Consensus Estimating Conference, see "STATE FINANCIAL OPERATIONS - Budgetary Process" in Appendix A. The projections are based on the best information available when the estimates are made. ***Investors should be aware that there have been material differences between past projections and actual Gross Receipts Tax collections; no assurance can be given that there will not continue to be material differences relating to such amounts.***

**Projected Gross Receipts Tax Collections  
(in millions)**

<b>Fiscal Year</b>	<b>Projected Collections</b>		<b>Percent Change</b>
	<b>September 2011<sup>1</sup></b>	<b>January 2012<sup>2</sup></b>	<b>In Projection</b>
2011-12	\$1,071.4	\$1,037.9	(3.13)%
2012-13	1,094.8	1,052.9	(3.82)
2013-14	1,126.7	1,082.3	(3.94)
2014-15	1,169.5	1,118.8	(4.33)
2015-16	1,213.4	1,155.4	(4.77)
2016-17	1,254.6	1,191.6	(5.03)
2017-18	1,295.0	1,226.3	(5.31)
2018-19	1,335.9	1,259.8	(5.70)
2019-20	1,375.9	1,293.9	(5.96)
2020-21	1,415.1	1,328.6	(6.11)

<sup>1</sup> Projected collections are official figures adopted by the Florida Revenue Estimating Conference held September 2011.

<sup>2</sup> Projected collections are official figures adopted by the Florida Revenue Estimating Conference held January 2012.

*Potential Impact on Gross Receipts Tax Collections.* The State may refund a portion of Gross Receipts Taxes resulting from AT&T Mobility’s (“AT&T”) settlement of a class action lawsuit for improperly collecting taxes on certain internet access services, such as smart phone data plans, which was collected by AT&T from November 1, 2005 through September 7, 2010. The potential refund was previously estimated to be \$26.15 million, however, due to the State refund process, the timing and final amounts of the refund payments are currently unknown and may vary from the previous estimate. Accordingly, the Consensus Estimating Conference has not yet adjusted its projections to account for the estimated refund. The Consensus Estimating Conference has considered the reduction of Gross Receipts Tax collections attributable to AT&T’s improper collection of taxes on data plans in the projected Gross Receipts Tax collections provided above. Presently, there is no information indicating other service providers have collected Gross Receipts Taxes on data plans, which could further reduce the tax base for Gross Receipts Taxes.

During the 2011 legislative session, the Legislature adopted a bill that directs the State Board of Education to disregard the impact of the AT&T refund on Gross Receipts Tax collections in calculating the amount of additional Public Education Capital Outlay bonds that may be issued. The effect of this bill will be increased capacity to issue Public Education Capital Outlay bonds.

**Historical Debt Service Coverage**

Set forth below is the historical debt service coverage for all outstanding Public Education Capital Outlay Bonds.

**Schedule of Historical Debt Service Coverage**

<b>Fiscal Year</b>	<b>Gross Receipts Taxes</b>	<b>Annual Program Debt Service</b>	<b>Coverage Ratio</b>
2005-06	\$975,793,337	\$710,286,959 <sup>1</sup>	1.37x
2006-07	1,067,596,528	750,239,364 <sup>2</sup>	1.42x
2007-08	1,125,964,657	817,081,639	1.38x
2008-09	1,126,220,809	880,742,568	1.28x
2009-10	1,097,658,978	922,207,272 <sup>3,4</sup>	1.19x
2010-11	1,071,648,704	938,473,074 <sup>3,5</sup>	1.14x

<sup>1</sup> Includes \$1,463,000 of accrued sinking fund moneys transferred to escrow which were used to fund the debt service on the previously refunded 2000A Bonds.

<sup>2</sup> Includes \$3,334,470 of accrued sinking fund moneys transferred to escrow which were used to fund the debt service on the previously refunded 1998A Bonds.

<sup>3</sup> Net of the federal subsidy on the 2006 Series G, 2007 Series G, 2008 Series D, and 2009 Series F Build America Bonds.

<sup>4</sup> Includes \$13,674,842 of accrued debt service on the previously refunded 1996B, 1997B, 1998D, 1999A, and 1999B Bonds.

<sup>5</sup> Includes \$8,155,958 of accrued debt service on the previously refunded 2000B, 2000C, 2001A, 2001B, 2001F and 2001G Bonds.

## SCHEDULE OF ESTIMATED DEBT SERVICE

The table below shows the debt service on the Prior Lien Obligations, the Parity Bonds, estimated debt service on the 2012B Bonds and estimated total debt service for the Bonds.

Fiscal Year	Prior Lien	Parity Bonds	Total	Estimated 2012B Bonds Debt Service <sup>5</sup>			Estimated
	Obligations Debt Service <sup>1</sup>	Debt Service <sup>2,3</sup>	Outstanding Issues	Principal	Interest	Total	Total Debt Service <sup>5</sup>
2012	\$11,743,788	\$947,819,384 <sup>4</sup>	\$959,563,171	-	\$1,789,906	\$1,789,906	\$961,353,077
2013	9,941,288	901,559,740	911,501,028	\$30,000,000	9,076,600	39,076,600	950,577,628
2014	-	890,898,953	890,898,953	29,765,000	7,876,600	37,641,600	928,540,553
2015	-	882,403,253	882,403,253	19,125,000	6,686,000	25,811,000	908,214,253
2016	-	886,417,007	886,417,007	15,910,000	5,921,000	21,831,000	908,248,007
2017	-	887,604,650	887,604,650	16,600,000	5,284,600	21,884,600	909,489,250
2018	-	863,963,924	863,963,924	17,355,000	4,620,600	21,975,600	885,939,524
2019	-	876,855,713	876,855,713	18,095,000	3,926,400	22,021,400	898,877,113
2020	-	871,077,122	871,077,122	18,810,000	3,202,600	22,012,600	893,089,722
2021	-	893,324,219	893,324,219	19,585,000	2,450,200	22,035,200	915,359,419
2022	-	901,199,051	901,199,051	20,425,000	1,666,800	22,091,800	923,290,851
2023	-	871,610,084	871,610,084	21,245,000	849,800	22,094,800	893,704,884
2024	-	798,513,936	798,513,936	-	-	-	798,513,936
2025	-	738,594,766	738,594,766	-	-	-	738,594,766
2026	-	590,925,792	590,925,792	-	-	-	590,925,792
2027	-	560,548,875	560,548,875	-	-	-	560,548,875
2028	-	531,101,985	531,101,985	-	-	-	531,101,985
2029	-	500,808,944	500,808,944	-	-	-	500,808,944
2030	-	476,485,810	476,485,810	-	-	-	476,485,810
2031	-	453,745,837	453,745,837	-	-	-	453,745,837
2032	-	433,618,019	433,618,019	-	-	-	433,618,019
2033	-	390,140,016	390,140,016	-	-	-	390,140,016
2034	-	344,138,855	344,138,855	-	-	-	344,138,855
2035	-	318,459,949	318,459,949	-	-	-	318,459,949
2036	-	279,291,964	279,291,964	-	-	-	279,291,964
2037	-	233,445,108	233,445,108	-	-	-	233,445,108
2038	-	145,296,139	145,296,139	-	-	-	145,296,139
2039	-	83,126,013	83,126,013	-	-	-	83,126,013
2040	-	38,563,450	38,563,450	-	-	-	38,563,450
2041	-	4,641,000	4,641,000	-	-	-	4,641,000
	<u>\$21,685,075</u>	<u>\$17,596,179,556</u>	<u>\$17,617,864,631</u>	<u>\$226,915,000</u>	<u>\$53,351,106</u>	<u>\$280,266,106</u>	<u>\$17,898,130,737</u>

Note: Totals may not add due to rounding.

<sup>1</sup> Debt service on Series 1985.

<sup>2</sup> Debt service on 1996 Series B through 2012 Series A is net of federal subsidy on the 2006 Series G, 2007 Series G, 2008 Series D, and 2009 Series F Build America Bonds.

<sup>3</sup> Excludes debt service of approximately \$44 million in 2012, \$148-\$156 million annually in 2013 through 2016, \$140 million in 2017, \$132 million in 2018, \$106-\$110 million annually in 2019 through 2023, \$61 million annually in 2024 through 2026, \$55 million in 2027 through 2031, and \$39 million in 2032 for previously refunded bonds and the Refunded Bonds which have been or will be economically but not legally defeased and will be called on June 1, 2012.

<sup>4</sup> Includes approximately \$15.9 million in accrued debt service on the Refunded Bonds and previously refunded bonds that will be paid from the respective escrow funds.

<sup>5</sup> Preliminary, subject to change.

## PROVISIONS OF STATE LAW

### **Bonds Legal Investment for Fiduciaries**

The State Bond Act provides that all bonds issued by the Division of Bond Finance are legal investments for state, county, municipal or other public funds, and for banks, savings banks, insurance companies, executors, administrators, trustees, and all other fiduciaries and also are securities eligible as collateral deposits for all state, county, municipal, or other public funds.

### **Negotiability**

The 2012B Bonds will have all the qualities and incidents of negotiable instruments under the Uniform Commercial Code - Investment Securities Law of the State.

## TAX MATTERS

### **General**

In the opinion of Squire Sanders (US) LLP, Bond Counsel, under existing law: (i) interest on the 2012B Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations; and (ii) the 2012B Bonds and the income thereon are exempt from taxation under the laws of the State of Florida, except estate taxes imposed by Chapter 198, Florida Statutes, as amended, and net income and franchise taxes imposed by Chapter 220, Florida Statutes, as amended. Bond Counsel expresses no opinion as to any other tax consequences regarding the 2012B Bonds.

The opinion on tax matters will be based on and will assume the accuracy of certain representations and certifications, and continuing compliance with certain covenants, of the Division of Bond Finance and the Board of Education contained in the transcript of proceedings and that are intended to evidence and assure the foregoing, including that the 2012B Bonds are and will remain obligations the interest on which is excluded from gross income for federal income tax purposes. Bond Counsel will not independently verify the accuracy of those certifications and representations or the continuing compliance with those covenants.

The opinion of Bond Counsel is based on current legal authority and covers certain matters not directly addressed by such authority. It represents Bond Counsel's legal judgment as to exclusion of interest on the 2012B Bonds from gross income for federal income tax purposes but is not a guaranty of that conclusion. The opinion is not binding on the Internal Revenue Service ("IRS") or any court. Bond Counsel expresses no opinion about (i) the effect of future changes in the Code and the applicable regulations under the Code or (ii) the interpretation and the enforcement of the Code or those regulations by the IRS.

The Code prescribes a number of qualifications and conditions for the interest on state and local government obligations to be and to remain excluded from gross income for federal income tax purposes, some of which require future or continued compliance after issuance of the obligations. Noncompliance with these requirements by the Division of Bond Finance or the Board of Education may cause loss of such status and result in the interest on the 2012B Bonds being included in gross income for federal income tax purposes retroactively to the date of issuance of the 2012B Bonds. The Division of Bond Finance and the Board of Education have covenanted to take the actions required of them for the interest on the 2012B Bonds to be and to remain excluded from gross income for federal income tax purposes, and not to take any actions that would adversely affect that exclusion. After the date of issuance of the 2012B Bonds, Bond Counsel will not undertake to determine (or to so inform any person) whether any actions taken or not taken, or any events occurring or not occurring, or any other matters coming to Bond Counsel's attention, may adversely affect the exclusion from gross income for federal income tax purposes of interest on the 2012B Bonds or the market value of the 2012B Bonds.

A portion of the interest on the 2012B Bonds earned by certain corporations may be subject to a federal corporate alternative minimum tax. In addition, interest on the 2012B Bonds may be subject to a federal branch profits tax imposed on certain foreign corporations doing business in the United States and to a federal tax imposed on excess net passive income of certain S corporations. Under the Code, the exclusion of interest from gross income for federal income tax purposes may have certain adverse federal income tax consequences on items of income, deduction or credit for certain taxpayers, including financial institutions, certain insurance companies,

recipients of Social Security and Railroad Retirement benefits, those that are deemed to incur or continue indebtedness to acquire or carry tax-exempt obligations, and individuals otherwise eligible for the earned income tax credit. The applicability and extent of these and other tax consequences will depend upon the particular tax status or other tax items of the owner of the 2012B Bonds. Bond Counsel will express no opinion regarding those consequences.

Payments of interest on tax-exempt obligations, including the 2012B Bonds, are generally subject to IRS Form 1099-INT information reporting requirements. If a 2012B Bond owner is subject to backup withholding under those requirements, then payments of interest will also be subject to backup withholding. Those requirements do not affect the exclusion of such interest from gross income for federal income tax purposes.

Legislation affecting tax-exempt obligations is regularly considered by the United States Congress and may also be considered by the State legislature. Court proceedings may also be filed, the outcome of which could modify the tax treatment of obligations such as the 2012B Bonds. There can be no assurance that legislation enacted or proposed, or actions by a court, after the date of issuance of the 2012B Bonds will not have an adverse effect on the tax status of interest on the 2012B Bonds or the market value or marketability of the 2012B Bonds. These adverse effects could result, for example, from changes to federal or state income tax rates, changes in the structure of federal or state income taxes (including replacement with another type of tax), or repeal (or reduction in the benefit) of the exclusion of interest on the 2012B Bonds from gross income for federal or state income tax purposes for all or certain taxpayers.

For example, both the American Jobs Act of 2011 proposed by President Obama on September 12, 2011, introduced into the Senate on September 13, 2011, and the federal budget for fiscal year 2013 as proposed by President Obama on February 13, 2012, contain provisions that could, among other things, result in additional federal income tax for tax years beginning after 2012 on taxpayers that own tax-exempt obligations, including the 2012B Bonds, if they have incomes above certain thresholds.

Prospective purchasers of the 2012B Bonds should consult their own tax advisers regarding pending or proposed federal and state tax legislation and court proceedings, and prospective purchasers of the 2012B Bonds at other than their original issuance at the respective prices indicated on the inside cover of this Official Statement should also consult their own tax advisers regarding other tax considerations such as the consequences of market discount, as to all of which Bond Counsel expresses no opinion.

Bond Counsel's engagement with respect to the 2012B Bonds ends with the issuance of the 2012B Bonds, and, unless separately engaged, Bond Counsel is not obligated to defend the Division of Bond Finance, the Board of Education or the owners of the 2012B Bonds regarding the tax status of interest thereon in the event of an audit examination by the IRS. The IRS has a program to audit tax-exempt obligations to determine whether the interest thereon is includible in gross income for federal income tax purposes. If the IRS does audit the 2012B Bonds, under current IRS procedures, the IRS will treat the Board of Education as the taxpayer and the beneficial owners of the 2012B Bonds will have only limited rights, if any, to obtain and participate in judicial review of such audit. Any action of the IRS, including but not limited to selection of the 2012B Bonds for audit, or the course or result of such audit, or an audit of other obligations presenting similar tax issues, may affect the market value of the 2012B Bonds.

### **Original Issue Discount and Original Issue Premium**

Certain of the 2012B Bonds (the "2012B Discount Bonds") may be offered and sold to the public at an original issue discount ("OID"). OID is the excess of the stated redemption price at maturity (the principal amount) over the "issue price" of a 2012B Discount Bond. The issue price of a 2012B Discount Bond is the initial offering price to the public (other than to bond houses, brokers or similar persons acting in the capacity of underwriters or wholesalers) at which a substantial amount of the 2012B Discount Bonds of the same maturity is sold pursuant to that offering. For federal income tax purposes, OID accrues to the owner of a 2012B Discount Bond over the period to maturity based on the constant yield method, compounded semiannually (or over a shorter permitted compounding interval selected by the owner). The portion of OID that accrues during the period of ownership of a 2012B Discount Bond (i) is interest excluded from the owner's gross income for federal income tax purposes to the same extent, and subject to the same considerations discussed above, as other interest on the 2012B Bonds, and (ii) is added to the owner's tax basis for purposes of determining gain or loss on the maturity, redemption, prior sale or other disposition of that 2012B Discount Bond. A purchaser of a 2012B Discount Bond in the initial

public offering at the price for that 2012B Discount Bond stated on the inside front cover of this Official Statement who holds that 2012B Discount Bond to maturity will realize no gain or loss upon the retirement of that 2012B Discount Bond.

Certain of the 2012B Bonds (the “2012B Premium Bonds”) may be offered and sold to the public at a price in excess of their stated redemption price (the principal amount) at maturity. That excess constitutes bond premium. For federal income tax purposes, bond premium is amortized over the period to maturity of a 2012B Premium Bond, based on the yield to maturity of that 2012B Premium Bond (or, in the case of a 2012B Premium Bond callable prior to its stated maturity, the amortization period and yield may be required to be determined on the basis of an earlier call date that results in the lowest yield on that 2012B Premium Bond), compounded semiannually. No portion of that bond premium is deductible by the owner of a 2012B Premium Bond. For purposes of determining the owner’s gain or loss on the sale, redemption (including redemption at maturity) or other disposition of a 2012B Premium Bond, the owner’s tax basis in the 2012B Premium Bond is reduced by the amount of bond premium that is amortized during the period of ownership. As a result, an owner may realize taxable gain for federal income tax purposes from the sale or other disposition of a 2012B Premium Bond for an amount equal to or less than the amount paid by the owner for that 2012B Premium Bond. A purchaser of a 2012B Premium Bond in the initial public offering at the price for that 2012B Premium Bond stated on the inside front cover of this Official Statement who holds that 2012B Premium Bond to maturity (or, in the case of a callable 2012B Premium Bond, to its earlier call date that results in the lowest yield on that 2012B Premium Bond) will realize no gain or loss upon the retirement of that 2012B Premium Bond.

***Owners of Discount 2012B and Premium 2012B Bonds should consult their own tax advisers as to the determination for federal income tax purposes of the amount of OID or bond premium properly accruable or amortizable in any period with respect to the Discount or Premium 2012B Bonds and as to other federal tax consequences and the treatment of OID and bond premium for purposes of state and local taxes on, or based on, income.***

## **State Taxes**

The 2012B Bonds and the income therefrom are not subject to any taxation by the State or any county, municipality, political subdivision, agency, or instrumentality of the State, except estate taxes imposed by Chapter 198, Florida Statutes, as amended, and net income and franchise taxes imposed by Chapter 220, Florida Statutes, as amended.

Florida laws governing the imposition of estate taxes do not provide for an exclusion of state or local bonds from the calculation of the value of the gross estate for tax purposes. Florida’s estate tax is generally calculated on the basis of the otherwise unused portion of the federal credit allowed for state estate taxes. Under Chapter 198, Florida Statutes, all values for state estate tax purposes are as finally determined for federal estate tax purposes. Since state and local bonds are included in the valuation of the gross estate for federal tax purposes, such obligations would be included in such calculation for Florida estate tax purposes. Prospective owners of the 2012B Bonds should consult their own attorneys and advisors for the treatment of the ownership of the 2012B Bonds for estate tax purposes.

## **RECENT STATE FINANCIAL DEVELOPMENTS**

The State’s budget is required to be kept in balance with current revenues each State fiscal year, with the final budget subject to adjustment during the fiscal year if necessary to ensure that no shortfall occurs. See “Appendix A - STATE FINANCIAL OPERATIONS - Financial Control” herein for more detailed information.

**The financial information set forth below is unaudited. Estimates are based on information available at the time of the estimates. Such estimates are subject to revision as additional information becomes available. Also, estimates are subject to risks and uncertainties which may cause results to differ materially from those estimates set forth below. No assurance is given that actual results will not differ materially from the estimates provided below.**

## **Fiscal Year 2010-11**

*Revenues.* General revenue collections for Fiscal Year 2010-11 were \$22.6 billion, which was approximately \$1.1 billion (4.8%) over Fiscal Year 2009-10 collections of \$21.5 billion.

*Budget.* The final budget for Fiscal Year 2010-11 totaled \$70.7 billion, an increase of \$2.9 billion or 4.3% over the final budget for Fiscal Year 2009-10 of \$67.8 billion. The increase in the total budget primarily consisted of increased spending for health and human services in the amount of \$1.5 billion and approximately \$1.0 billion of unexpended and reauthorized education funding from the Fiscal Year 2009-10 budget. The budget included an estimated \$2.6 billion available under the Federal Stimulus Bill, with approximately \$1.1 billion for health and human services and \$1.4 billion for education.

*Reserves.* The Fiscal Year 2010-11 ending balance in the General Fund was \$746.4 million. Taking into account the Budget Stabilization Fund balance of \$281.3 million, General Fund reserves totaled \$1.03 billion or 4.6% of general revenues at fiscal year end. Total General Fund reserves of \$1.03 billion were down approximately \$546 million from the \$1.6 billion balance at the end of Fiscal Year 2009-10. Additional reserve balances totaled \$2.5 billion for Fiscal Year 2010-11, including \$768 million in the Lawton Chiles Endowment Fund and \$1.7 billion in various other trust funds. The inclusion of trust fund reserve balances brought the total reserves at fiscal year end to approximately \$3.5 billion (15.6% of general revenues), which was a decrease from the total reserve balance of \$4.0 billion (18.8% of general revenues) at the end of Fiscal Year 2009-10.

## **Fiscal Year 2011-12**

*Revenues.* Estimated general revenue collections for Fiscal Year 2011-12 remained at \$23.2 billion after the January 2012 Revenue Estimating Conference (“REC”), increasing by \$46 million or 0.2% above the October 2011 REC forecast. The January 2012 REC forecast projects year-over-year general revenue growth of 3.1% for Fiscal Year 2011-12. The January 2012 adjustments to the general revenue forecast reflect the State’s economy which remains in the early stages of an abnormally slow recovery.

General revenue collections of \$12.9 billion for the seven month period ending January 31, 2012 were on estimate and were \$452 million (3.6%) over collections during the same period of the prior fiscal year.

*Budget.* The Fiscal Year 2011-12 budget totals \$69.2 billion, a decrease of approximately \$1.5 billion or 2.1% less than the adjusted Fiscal Year 2010-11 budget of \$70.7 billion. The projected budget gap for Fiscal Year 2011-12 was addressed primarily through spending reductions (\$1.2 billion), generally not replacing spending of federal stimulus funds (\$0.9 billion), and requiring employee pension contributions (\$1.3 billion). The General Fund budget totals \$23.4 billion and will be primarily funded with general revenue collections and \$392 million from trust fund transfers.

*Reserves.* The General Fund balance is estimated to total approximately \$994 million at the end of Fiscal Year 2011-12. The Budget Stabilization Fund is estimated to increase to \$496 million, with a \$214.5 million transfer to the fund authorized in the budget. When including the Budget Stabilization Fund, General Fund reserves at fiscal year end are projected to total \$1.5 billion, or 6.4% of general revenues. At the end of Fiscal Year 2011-12, trust fund reserve balances are estimated to total \$1.4 billion, including an estimated \$657 million in the Lawton Chiles Endowment Fund and \$781 million in various other trust funds. The inclusion of trust fund reserve balances increases the estimated total reserves to approximately \$2.9 billion, or 12.6% of general revenues at fiscal year end.

The State is projecting year end shortfalls in the Medicaid program (\$47 million), the State Courts Revenue Trust Fund (\$122 million), the Clerks of Court Trust Fund (\$59 million), and the Voluntary Prekindergarten Education Program (\$10 million). These projected deficits are not reflected in the above estimated year end reserve balances; however, the 2012 Legislature is expected to take actions to fund these deficits with general revenues, which will reduce the projected General Fund balance by an estimated \$238 million. The House and Senate have also identified additional shortfalls that may be funded with general revenues totaling \$12 million and \$175 million, respectively, further reducing the projected General Fund balance.

## **Fiscal Year 2012-13**

*Revenues.* The January 2012 REC maintained the general revenue forecast for Fiscal Year 2012-13 at \$24.5 billion, decreasing the estimate by \$19.9 million or 0.1% below the October 2011 REC forecast. The January 2012 REC forecast projects year-over-year general revenue growth of 5.4% for Fiscal Year 2012-13.

*Recommended & Proposed Budgets.* The adopted budget for Fiscal Year 2012-13 must address a projected budget gap of \$1.0 billion, assuming a minimum reserve of \$1.0 billion is maintained in the General Fund at the end of Fiscal Year 2012-13. The Governor recommended a budget for Fiscal Year 2012-13 totaling \$66.4 billion, a decrease of \$2.8 billion or 4.05% less than the \$69.2 billion budget adopted for Fiscal Year 2011-12. The details of the Governor's recommended budget can be found at <http://letsgettowork.state.fl.us>.

On February 9, 2012, the Florida House of Representatives passed a \$69.2 billion proposed budget, which includes a General Fund budget totaling \$24.3 billion. The Florida Senate adopted its proposed budget of \$70.8 billion, which includes a General Fund budget of \$24.2 billion, on February 23, 2012. The House and Senate will participate in a budget conference to work out the differences in their proposals and agree upon a single conference report called the General Appropriations Act (the "GAA"), containing a line-by-line listing of the items included in the State's budget. The GAA will ultimately be presented to the Governor, who may sign the bill into law; veto the entire bill; veto individual line item appropriations; or do nothing, which will result in the bill becoming law without the Governor's signature.

*Proposed Constitutional Amendment: Revision to State Government Revenue Limitation.* Florida's 2012 ballot for the General Election will include a proposed amendment to the Florida Constitution that replaces the existing state revenue limitation based on Florida personal income growth with a new state revenue limitation based on inflation and population changes. The amendment revises the base year for determining the revenue limitation to Fiscal Year 2013-14 and modifies the definition of "state revenues" subject to the limitation to include revenues used to pay debt service for bonds issued by the State after June 30, 2012 and exclude receipts of Citizens Property Insurance Corporation and public universities and colleges. The Legislature would be able to override the state revenue limitation through a bill approved by a super majority vote of each house. The Legislature would also be permitted to submit a proposed increase in the state revenue limitation to the voters. Analysis indicates that over time, the proposed state revenue limitation potentially constrains growth in state revenues more than the current limitation. However, the proposed amendment will not affect the State's ability to meet its annual debt service obligations. If approved by the electors, the constitutional amendment will first apply to Fiscal Year 2014-15.

## MISCELLANEOUS

### **Variable Rate Debt and Derivatives**

The Division of Bond Finance does not generally issue variable rate debt or enter into derivative contracts in connection with its bond issues. The Division of Bond Finance has not entered into any derivative transactions on behalf of the state or any of its agencies. The Division of Bond Finance currently has only one issue of outstanding variable rate debt, the State of Florida, Department of Environmental Protection Everglades Restoration Revenue Bonds, Series 2007 A-B (Multi-Modal), outstanding in the amount of \$90,640,000 (the "Everglades Restoration Bonds"). The Everglades Restoration Bonds are insured by Assured Guaranty and internal liquidity is provided through a standby bond purchase agreement with the State Treasury.

### **Investment of Funds**

All State funds are invested by either the Chief Financial Officer or the Board of Administration. At closing, the 2012B Bond proceeds will be deposited as described above under the heading "THE REFUNDING PROGRAM - Application of the 2012B Bond Proceeds." After collection by the Department of Revenue, the Gross Receipts Taxes are deposited monthly for the account of the Department of Education in the Public Education Fund in the State Treasury. Amounts required for debt service are transferred to the Sinking Fund held by the Board of Administration semiannually just prior to each interest/principal payment date. Investment of Sinking Fund moneys is controlled by the Master Resolution, which is reproduced as an appendix hereto; however, see "*Investment by the Board of Administration*" below for the Board of Administration's investment policy with respect to sinking fund investments. Investment earnings are credited to the account or fund from which such investments were made.

*Investment by the Chief Financial Officer* - Funds held in the State Treasury are invested by internal and external investment managers. As of December 31, 2011, the ratio was approximately 52% internally managed funds, 36% externally managed funds, and 12% Certificates of Deposit and Security Lending. The total portfolio market value was \$19,802,538,327.72 on December 31, 2011.

Under State law, the Treasury is charged with investing funds of each State agency and the judicial branch. As of December 31, 2011, \$10.229 billion of the investments in the Treasury consisted of accounts held by State agencies that are required by law to maintain their investments in the Treasury. An additional \$7.413 billion as of this date consisted of moneys held by certain boards, associations, or entities created by the State Constitution or by State law that are not required to maintain their investments with the Treasury and are permitted to withdraw these funds from the Treasury.

As provided by State law, the Treasury must be able to timely meet all disbursement needs of the State. Accordingly, the Treasury allocates its investments to provide for estimated disbursements plus a cushion for liquidity in instances of greater-than-expected disbursement demand.

To this end, a portion of Treasury's investments are managed for short-term liquidity and preservation of principal. The remainder is managed to obtain maximum yield, given the safety parameters of State law and Treasury's investment policies. Investments managed for short-term liquidity and preservation of principal are managed "internally" by Treasury personnel. The majority of investments managed for a maximum return are managed by "external" investment managers not employed by the State, although a portion (approximately \$2.4 billion) of such investments is managed internally by Treasury personnel.

The Externally Managed Investment Program provides long-term value while limiting risk appropriately and provides a backup source of liquidity. External investment strategy focuses on medium-term and long-term fixed income securities, rather than money market instruments, in order to take advantage of higher returns historically achieved by such securities. Portfolio managers are hired to actively manage funds. These funds may be invested in U.S. Treasury government agency obligations, investment grade corporate debt, municipal debt, mortgage backed securities, asset backed securities, negotiable certificates of deposit, and U.S. dollar denominated investment-grade foreign bonds that are registered with the Securities and Exchange Commission. The managers may also use leveraging techniques such as forward purchase commitments, covered options, and interest rate futures.

*Investment by the Board of Administration* - The Board of Administration manages investment of assets on behalf of the members of the Florida Retirement System (the "FRS") Defined Benefit Plan. It also acts as sinking fund trustee for most State bond issues and oversees the management of a short-term investment pool for local governments and smaller trust accounts on behalf of third party beneficiaries.

The Board of Administration adopts specific investment policy guidelines for the management of its funds which reflect the long-term risk, yield, and diversification requirements necessary to meet its fiduciary obligations. As of December 31, 2011, the Board of Administration directed the investment/administration of 38 funds in over 480 portfolios.

As of December 31, 2011, the total market value of the FRS (Defined Benefit) Trust Fund was \$118,235,090,454. The Board of Administration pursues an investment strategy which allocates assets to different investment types. The long-term objective is to meet liability needs as determined by actuarial assumptions. Asset allocation levels are determined by the liquidity and cash flow requirements of the FRS, absolute and relative valuations of the asset class investments, and opportunities within those asset classes. Funds are invested internally and externally under a Defined Benefit Plan Investment Policy Statement.

The Board of Administration uses a variety of derivative products as part of its overall investment strategy. These products are used to manage risk or to execute strategies more efficiently or more cost effectively than could be done in the cash markets. They are not used to speculate in the expectation of earning extremely high returns. Any of the products used must be within investment policy guidelines designed to control the overall risk of the portfolio.

The Board of Administration invests assets in 37 designated funds other than the FRS (Defined Benefit) Trust Fund. As of December 31, 2011, the total market value of these funds equaled \$30,943,743,416. Each fund is independently managed by the Board of Administration in accordance with the applicable documents, legal requirements and investment plan. Liquidity and preservation of capital are preeminent investment objectives for most of these funds, so investments for these are restricted to high quality money market instruments (e.g., cash,

short-term treasury securities, certificates of deposit, banker's acceptances, and commercial paper). The term of these investments is generally short, but may vary depending upon the requirements of each trust and its investment plan.

Investment of bond sinking funds is controlled by the resolution authorizing issuance of a particular series of bonds. The Board of Administration's investment policy with respect to sinking funds is that only U.S. Treasury securities, and repurchase agreements backed thereby, be used.

### **Bond Ratings**

Standard & Poor's Ratings Services, Moody's Investors Service and Fitch Ratings (herein referred to collectively as "Rating Agencies"), have assigned their municipal bond ratings of \_\_\_, \_\_\_ and \_\_\_, respectively, to the 2012B Bonds. Such ratings reflect only the respective views of such Rating Agencies at the time such ratings were issued, and an explanation of the significance of such ratings may be obtained from any of the respective rating agencies.

The State furnished to such Rating Agencies certain information and material in respect to the State and the 2012B Bonds. Generally, Rating Agencies base their ratings on such information and materials and on investigations, studies and assumptions made by the Rating Agencies. There is no assurance that such ratings will be maintained for any given period of time or that they may not be lowered, suspended or withdrawn entirely by the Rating Agencies, or any of them, if in their or its judgment, circumstances warrant. Any such downward change in, suspension of or withdrawal of such ratings may have an adverse effect on the market price of the 2012B Bonds.

### **Litigation**

Currently there is no litigation pending, or to the knowledge of the Board of Education or the Division of Bond Finance threatened, which if successful would have the effect of restraining or enjoining the issuance or delivery of the 2012B Bonds or questioning or affecting the validity of the 2012B Bonds or the proceedings and authority under which such 2012B Bonds are to be issued. The Board of Education and the Division of Bond Finance from time to time engage in certain routine litigation the outcome of which would not be expected to have any material adverse effect on the issuance and delivery of the 2012B Bonds.

### **Legal Opinion and Closing Certificates**

The approving legal opinion of Squire Sanders (US) LLP will be provided on the date of delivery of the 2012B Bonds. Such legal opinion expresses no opinion as to the accuracy, completeness or fairness of any statement in this Official Statement or the appendices hereto or in any other report, financial information, offering or disclosure document or other information pertaining to the State or the 2012B Bonds that may be prepared or made available by the State, the Board of Education, the Division of Bond Finance or others to the purchasers or holders of the 2012B Bonds or other parties. A proposed form of the legal opinion is attached as Appendix H. The actual legal opinion to be delivered may vary from the text if necessary to reflect facts and law on the date of delivery. The opinion will speak only as of its date, and subsequent distribution of it by recirculation of the Official Statement or otherwise will create no implication that Bond Counsel has reviewed or expresses any opinion concerning any of the matters referred to in the opinion subsequent to its date.

A certificate, executed by appropriate State officials, to the effect that to the best of their knowledge this Official Statement, as of its date and as of the date of delivery of the 2012B Bonds, does not contain an untrue statement of a material fact or omit to state a material fact which should be included herein for the purpose for which this Official Statement is intended to be used, or which is necessary to make the statements contained herein, in the light of the circumstances under which they were made, not misleading, will also be provided at delivery.

### **Continuing Disclosure**

The Board of Education will undertake, for the benefit of the beneficial owners and the Registered Owners of the 2012B Bonds to provide, or cause to be provided, certain financial information and operating data and to provide notices of certain material events. Such financial information and operating data will be transmitted to the Municipal Securities Rulemaking Board (the "MSRB") using its Electronic Municipal Market Access System ("EMMA"). Any notice of material events will also be transmitted to the MSRB using EMMA. The form of the undertaking is set forth in Appendix G, Form of Continuing Disclosure Agreement. This undertaking is

being made in order to assist the underwriters in complying with Rule 15c2-12 of the Securities and Exchange Commission.

Neither the Board of Education nor the Division of Bond Finance has failed to make any disclosures required by Rule 15c2-12.

### **Underwriting**

\_\_\_\_\_ (the “Underwriters”) have agreed to purchase the 2012B Bonds at an aggregate purchase price of \$\_\_\_\_\_ (which represents the par amount of the 2012B Bonds [plus] [minus] an original issue [premium] [discount] of \$\_\_\_\_\_ and minus the Underwriters’ discount of \$\_\_\_\_\_). Underwriters may offer and sell the 2012B Bonds to certain dealers (including dealers depositing bonds into investment trusts, including trusts managed by the Underwriters) at prices lower than the initial offering prices. The offering prices or yields on the 2012B Bonds set forth on the inside front cover may be changed after the initial offering by the Underwriters.

### **Execution of Official Statement**

The execution and delivery of this Official Statement have been duly authorized by the Board of Education and the Division of Bond Finance.

RICK SCOTT  
Governor, as Chairman of the Governing Board  
of the Division of Bond Finance

GERARD ROBINSON  
Commissioner of Education

J. BEN WATKINS III  
Director, Division of Bond Finance

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**STATE OF FLORIDA**  
***STATISTICAL, DEMOGRAPHIC***  
***AND***  
***FINANCIAL INFORMATION***

The information contained in this Appendix is intended to provide an overview of the organization of the State's government, as well as general economic, financial and demographic data which might be of interest in connection with the foregoing Official Statement. All information contained herein has been obtained from sources believed to be accurate and reliable. Estimates of future results are statements of opinion based on the most recent information available, which is believed to be accurate. Such estimates are subject to risks and uncertainties which may cause actual results to differ materially from those set forth herein.

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# STATE OF FLORIDA

## GENERAL HISTORY AND GEOGRAPHY

Juan Ponce de Leon made the first recorded landing in Florida in 1513, and subsequently claimed the territory for Spain. The Spaniards founded the first permanent settlement, St. Augustine, in 1565. Florida was acquired by the United States from Spain in 1821, became a territory of the United States in 1822, and was admitted to statehood in 1845 as the 27th state. The State capital is the city of Tallahassee.

Florida is the 26th largest state with land area of 54,252 square miles and a water area of 4,308 square miles, with tidal shoreline in excess of 2,200 miles.

Florida has 67 counties and approximately 405 municipalities.

## STATE GOVERNMENT

Florida's governmental powers are divided among the executive, legislative and judicial branches.

### **Executive Branch**

In 1998, voters approved amendments to the State constitution which restructured the State Cabinet. Since adoption of the amendments, the State legislature has adopted several measures to implement the constitutional changes and to otherwise reorganize the executive branch of the State government.

The supreme executive power is vested in the Governor. The Lieutenant Governor acts as Governor upon a vacancy in the office or incapacity of the Governor. The executive branch consists of the Governor and Cabinet, which is comprised of the Attorney General, the Chief Financial Officer, and the Commissioner of Agriculture, each of whom is elected for four years. All executive functions are allotted among not more than 25 departments under the direct supervision of the Governor, Lt. Governor, Governor and Cabinet, or a Cabinet Member. The State Constitution limits cabinet members to eight consecutive years in office. A governor who has served for more than 6 years in two consecutive terms may not be re-elected for the succeeding term.

### **Legislative Branch**

The legislative power of the State is vested in a bicameral legislature, consisting of a senate and a house of representatives. There are 40 senatorial districts and 120 representative districts within the State. Senators are elected for four-year terms and representatives for two-year terms. The State Constitution also limits legislators to eight consecutive years in office.

Regular sessions of the legislature convene on the first Tuesday after the first Monday in March of each odd-numbered year, and on the first Tuesday after the first Monday in March, or such other date as may be fixed by law, of each even-numbered year, and shall not exceed 60 days. Special sessions may be called by the Governor or by joint proclamation of the President of the Senate and the Speaker of the House of Representatives.

### **Judicial Branch**

The judicial power is vested in a supreme court, 5 district courts of appeal, 20 circuit courts and 67 county courts. As a result of a constitutional amendment adopted in 1998, as of July 1, 2004 the legislature began funding certain costs of the judicial system previously borne by the counties.

### **Services Provided by State Government**

The State provides a wide range of services to its residents and to its local government units. The education system is the most extensive service provided by the State. On November 5, 2002, voters approved constitutional amendments requiring class size

reductions and providing for a free, voluntary pre-kindergarten program for 4-year-olds.

Over half of the State's general revenue appropriations are for education. All tax supported schools, from kindergarten through postsecondary, constitute a single, unified system of public education under the State Board of Education. Each of Florida's 67 counties comprises a single school district operating under an elected district school board. In addition, there are 49 area vocational-technical centers administered by the local school boards. The State's 28 Florida College System institutions (formerly community colleges) and eleven State universities are operated by local boards of trustees, under the oversight of the State Board of Education.

Government services are generally organized along functional or program lines into departments, which constitute the principal administrative units within the executive branch. Listed below are the departments and a brief summary of their respective responsibilities.

*Agency for Health Care Administration* is the State's chief health policy and planning entity, and oversees the health care industry in the State.

*Department of Agriculture and Consumer Services* inspects food and other consumer products to assure public safety, and assists in producing and promoting agricultural products as well as conserving agricultural resources. It also protects consumers against unfair and deceptive business practices and licenses private security, investigative and repossession services.

*Department of Business and Professional Regulation* ensures that regulated industries and certain non-medical professionals meet prescribed standards of education, competency and practice. It also administers the State's child and farm labor laws and oversees workplace regulation and enforcement.

*Department of Children and Family Services* provides family and health services to promote self sufficiency. The department addresses neglect, abuse or exploitation of children and adults unable to protect themselves, and provides services to preserve families, prevent inappropriate institutional care and improve quality of life for people with mental illnesses. The *Agency for Persons With Disabilities*, an independent entity housed within the department, is responsible for providing services to developmentally disabled persons.

*Department of Citrus* exercises its powers to stabilize and protect the citrus industry of the State.

*Department of Corrections* is responsible for the incarceration, supervision and rehabilitation of criminal offenders. The *Florida Corrections Commission* monitors the State's correctional system and makes correctional policy recommendations.

*Department of Economic Opportunity* oversees and coordinates economic development, housing, growth management, and community development programs, and unemployment compensation. The department was created by Chapter 2011-142, L.O.F. The department is required to develop a statewide five-year strategic plan to address the promotion of business formation, expansion, recruitment, and retention in order to create jobs for all regions of the state. The first strategic plan is due September 1, 2011. The new department will include the Office of Tourism, Trade, and Economic Development as well as portions of the Department of Community Affairs (DCA) and the Agency for Workforce Innovation (AWI), and the Ready to Work Program from the Department of Education. Remaining portions of DCA and AWI will be transferred to several other existing state agencies.

*Department of Education*, under the direction of the State Board of Education, implements education policy and oversees Florida's education system through curriculum development, student assessment, teacher standards and certification, financial assistance, instructional support, community services, and workforce development and vocational rehabilitation programs. It also participates in oversight of higher education by providing support for the State's Florida College System institutions (formerly community colleges) and the State University System.

*Department of Elderly Affairs* (also, Elder Affairs) administers services to assist the elderly in maintaining independence and quality of life, and to support their families and caregivers. The department also develops policy recommendations for long-term care.

*Department of Environmental Protection* implements programs to protect against air and water pollution, ensure domestic water supplies, and coordinate the State's stormwater program. This department also oversees Florida's 160 State parks and other outdoor recreational facilities.

*Department of Financial Services*, under the Chief Financial Officer, administers the State treasury and oversees accounting and auditing of State agencies. It also administers the State's risk management and fire marshal offices, regulates insurance agents and investigates insurance fraud, and participates in administration of the workers compensation system. *The Financial Services Commission*, an independent agency housed within the Department but consisting of the Governor and Cabinet, regulates securities transactions, financial institutions and insurers operating in the State.

*Department of Health* oversees a State health plan, as well as a wide range of State and community efforts to prevent diseases and disabilities. The department monitors disease trends, provides health care and early intervention services, gives medical direction for child protection and sexual abuse treatment, promotes innovative and cost effective health care delivery systems, and serves as statewide repository of health data.

*Department of Highway Safety and Motor Vehicles* promotes safe driving through law enforcement, public education, titling and registering motor vehicles and vessels, licensing drivers, and regulating vehicle exhaust.

*Department of Juvenile Justice* coordinates the State's programs for juvenile offenders including prevention, diversion, residential and non-residential commitment, delinquency institutions, training, reentry and aftercare.

*Department of Law Enforcement* conducts criminal investigations, provides criminal analysis laboratories, offers criminal justice training, and compiles statistics and maintains records of criminal activities.

*Department of Legal Affairs* represents the State in civil lawsuits and in criminal appeals. It also issues formal advisory opinions and is the chief enforcement agency for antitrust, consumer protection, and civil racketeering laws.

*Department of the Lottery* manages Florida's state lottery as a self-supporting, revenue producing department designed to generate additional funding for public education.

*Department of Management Services* is responsible for various administrative functions of State government, including facilities management, information technology, administrative hearings, retirement, and state group insurance programs.

*Department of Military Affairs* implements the National Defense Act as it applies to Florida, and administers the Florida National Guard with the Governor as Commander in Chief.

*Department of Revenue* administers the collection, enforcement and auditing of taxes, manages tax information systems, provides taxpayer assistance, and administers the federal child support enforcement program in the State.

*Department of State* oversees the elections process, corporate records, Florida's international relations, cultural entities, libraries and historic preservation.

*Department of Transportation* is charged with providing a safe, interconnected statewide transportation system. Its responsibilities include planning and implementing transportation policies, designing and constructing facilities, and administering motor carrier compliance and toll operations.

*Department of Veterans' Affairs* assists military veterans and their dependents in securing benefits to which they are entitled under federal or State law by virtue of their military service.

*The Public Employees Relations Commission* is a neutral adjudicatory body which resolves public sector labor disputes, career service appeals, veteran's preference appeals, drug testing cases, certain age discrimination cases, and whistle blower appeals.

*The Public Service Commission*, an arm of the legislature, regulates the operation of electric utilities, telecommunications and telephone companies, and water or wastewater utilities within the State.

The State is divided into five *water management districts* to provide water resource planning and development.

In addition to statutorily created departments and commissions, there are several constitutional boards responsible for governmental functions.

A 17-member *Board of Governors* is responsible for managing the State University System. The Board consists of 14 members appointed by the governor, plus the commissioner of education, a faculty representative and a student representative.

*Fish and Wildlife Conservation Commission*, comprised of seven members appointed by the Governor, exercises the State's regulatory and executive powers with respect to wild animal life, fresh water aquatic life, and marine life.

*Government Efficiency Task Force*, comprised of members of the public and private sectors, develops recommendations to improve government operations and reduce costs, beginning in 2007 and each fourth year thereafter.

*Florida Commission on Ethics* enforces the State's code of ethics for public employees and officers not under the jurisdiction of the Judicial Qualification Commission.

*Joint Legislative Budget Commission*, composed of an equal number of members of the respective houses of the legislature, develops the State's long-range financial outlook and reviews certain proposed budget amendments.

*Judicial Qualification Commission* investigates and makes recommendations to the Supreme Court with respect to action against any justice or judge whose conduct may warrant disciplinary measures.

*Parole Commission* is made up of three members appointed by the Governor. It is responsible for determining which prisoners will be granted parole and the terms of conditional release, whether a person has violated parole, and for reporting on persons under consideration for clemency.

*Taxation and Budget Reform Commission*, established in 2007 and each 20th year thereafter to examine the State's budgetary process, revenue needs and tax policy, to determine funding methods favored by citizens, and to recommend changes.

*State Board of Administration*, comprised of the Governor, Attorney General and Chief Financial Officer, is the long-term investment body for the State. It also serves as fiscal agent or trustee with respect to bonds issued by the State or its agencies, and manages investment of Florida's retirement system monies.

*State Board of Education* is the chief policy making and coordinating body of public education and vocational rehabilitation in Florida. It consists of seven members appointed by the Governor.

## **DEMOGRAPHIC & ECONOMIC INFORMATION**

### **Population**

Florida ranks as the fourth most populous state, with a population of 18.91 million as of April 1, 2011. This represents a 0.55% increase from April 1, 2010.

While the State's population has grown by 18.3% between 2000 and 2011, annual population growth has slowed considerably in recent years. Florida's average annual population growth rate was 2.0% from 2000 to 2008, which exceeded the nation's average annual population growth rate of 0.95% over the same period. However, Florida's population growth has slowed recently, with the average annual growth rate decreasing to 0.52% between 2009 and 2011, compared to the relatively stable average annual growth rate for the US of .78% for the three year period. Typically there are two drivers of population growth – natural increases (births minus deaths) and net migration (people moving into the state minus people moving out of the State). Historically, Florida's population

growth has been driven by positive net migration, but the State has experienced record low levels of net migration in recent years, resulting in the slowed population growth.

The age distribution of Florida's population differs from that of the nation because Florida has a somewhat larger elderly population and a slightly smaller working age population than the nation. Florida's 2010 population aged 65 or older is 17.3% of the State's population and is projected to increase to 20.5% by 2020. Whereas the nation's population aged 65 or older is approximately 12.9% and is expected to increase to 16.0% by 2020. Florida's working age population (18-64) is currently 61.4% of total population and is expected to decline to 59.1% in 2020, and by comparison, the working age population (18-64) in the US is 62.7% of total population currently and projected to decline to 60.0%.

### **Population Change Florida and U.S., 1980 - 2020 (April 1 census day figures)**

Year	Florida		U. S.	
	(in thousands)	% change	(in thousands)	% change
1980	9,747	-	226,546	-
1990	12,938	32.7%	248,710	9.8%
2000	15,983	23.5	281,422	13.2
2010	18,801	17.6	308,746	9.7
2020 (projected)	21,022	11.8	341,387	10.6

Source: Office of Economic and Demographic Research, The Florida Legislature (November, 2011), and U.S. Census Bureau.

**Florida Population Age Trends, 2000-2030**

Age	2000		2010		2020		2030	
	Population	% of total						
0-4	945,853	5.9%	1,073,506	5.7%	1,175,810	5.5%	1,317,447	5.5%
5 to 17	2,700,597	16.9%	2,928,585	15.6%	3,173,308	14.9%	3,444,211	14.4%
18-24	1,330,636	8.3%	1,739,657	9.3%	1,831,811	8.6%	1,987,752	8.3%
25-44	4,569,515	28.6%	4,720,799	25.1%	5,261,582	24.7%	5,942,571	24.9%
45-64	3,628,573	22.7%	5,079,161	27.6%	5,516,572	25.9%	5,426,479	22.7%
65+	<u>2,807,650</u>	17.6%	<u>3,259,602</u>	17.3%	<u>4,367,714</u>	20.5%	<u>5,759,429</u>	24.1%
Total	15,982,824		18,801,310		21,326,797		23,877,889	

Source: Office of Economic and Demographic Research, The Florida Legislature. (Demographic Estimating Conference Database, January, 2012)

**Florida's Gross Domestic Product**

Florida's Gross Domestic Product ("GDP") represents the value of goods and services produced by the State, and serves as a broad measure of the State's economy. The State's GDP for 2010 is estimated at \$673 billion (in chained 2005 dollars), which is slightly higher than 2009 GDP of \$668 billion.

However, Florida's GDP decreased 4.7% from 2006 to 2010. Private industry accounted for 88% of the State's 2010 GDP and government accounted for the remaining 12%. Real estate was the largest single industry, accounting for 17.3% of Florida's 2010 GDP.

The following table compares the components of the State's GDP over the most recent five-year period available.

**Florida's Gross Domestic Product by Major Industry  
2006 and 2010**

(millions of chained 2005 dollars)<sup>1</sup>

Industry	2006	% of Total	2010	% of Total
Agriculture, forestry, fishing and hunting	\$6,295	0.9%	\$4,971	0.7%
Mining	967	0.1	779	0.1
Utilities	12,688	1.8	12,709	1.9
Construction	51,201	7.3	28,588	4.3
Manufacturing	37,702	5.3	36,102	5.4
Wholesale trade	46,188	6.5	48,007	7.1
Retail trade	57,203	8.1	53,801	8.0
Transportation and warehousing, excluding Postal Services	20,830	3.0	19,477	2.9
Information	30,696	4.3	33,124	4.9
Finance and insurance	49,388	7.0	52,265	7.8
Real estate and rental and leasing	119,209	16.9	116,344	17.3
Professional and technical services	49,564	7.0	44,120	6.6
Management of companies and enterprises	8,170	1.2	7,709	1.1
Administrative and waste services	29,931	4.2	24,748	3.7
Educational services	5,156	0.7	5,592	0.8
Health care and social assistance	49,157	7.0	53,430	7.9
Arts, entertainment and recreation	11,086	1.6	11,618	1.7
Accommodation and food services	28,640	4.1	25,399	3.8
Other services, except government	18,996	2.7	16,658	2.5
Government	<u>73,661</u>	10.4	<u>80,452</u>	12.0
Total <sup>2</sup>	\$706,600		\$673,375	

Source: U.S. Department of Commerce, Bureau of Economic Analysis, (July 2011).

<sup>1</sup> A measure of real output and prices using 2005 as the base year and applying annual - weighted indexes to allow for changes in relative prices and associated purchasing patterns over time, as developed by the Bureau of Economic Analysis.

<sup>2</sup> May not add, due to chaining formula and rounding.

Tourism is not treated as a separate industry sector, but remains an important aspect of the Florida economy. Its financial impact is reflected in a broad range of market sectors, such as transportation, communications, retail trade and services, and in State tax revenues generated by business activities which cater to visitors, such as hotels, restaurants, admissions and gift shops. According to *Visit Florida*, the direct support organization for the Florida Commission on Tourism, approximately 82.3 million people visited the State in 2010, a 1.7% increase over the final 2009 total. Leisure and hospitality services accounted for 12.8% of the State's non-farm employment in 2010. According to the Florida Department of Business and Professional Regulation, as of July 1, 2010, 45,327 food service establishments were licensed with seating capacity of 3,636,782, and 37,273 lodging establishments were licensed with 1,523,290 total units. According to the Florida Department of Environmental Protection, visitors to the State's public parks and recreation areas totaled 20,110,021 for Fiscal Year 2009-10, a 6.3% decrease from the prior year. In 2010, accommodation and food services contributed 3.8% of the State's GDP, and arts, entertainment and recreation contributed 1.7%.

Transportation of goods and passengers is facilitated by Florida's integrated transportation system. The State has approximately 122,000 miles of roads, 15 freight railroads with 2,796

miles of track, and AMTRAK passenger train service. There are 29 fixed route transit systems. There are 800 aviation facilities, of which 131 are available for public use; 20 provide scheduled commercial service and 14 provide international service. According to Federal Aviation Administration figures, in 2010 eight Florida airports were among the top 100 in the U.S. based on passenger boardings and six were among the top 100 based on cargo weight. In that year, Miami International Airport ranked 12<sup>th</sup> in North America in passenger traffic and ranked 4<sup>th</sup> in North America in cargo volume, according to the Airports Council International. Florida also has 14 deep water ports, 9 major shallow water ports, and 4 significant river ports, many of which are interconnected by the State's inland waterway system.

In 2010, agriculture, forestry and fishing constituted only about 0.7% of GDP. According to the U.S. Department of Agriculture, in 2009 Florida's agricultural cash receipts were 13<sup>th</sup> for all crops, with the State ranking first in oranges, and 2<sup>nd</sup> in greenhouses, tomatoes and strawberries.

Construction activity, which constituted approximately 4.25% of Florida's 2010 GDP, is another factor to consider in analyzing the State's economy. The following table shows housing starts and construction values from 1999 through 2009.

### **Florida Housing Starts and Construction Value: 1999-2009**

Year	Housing Starts (thous)		Construction Value (millions of current dollars)						
			Private Residential			Public			
	Single Family	Multi-Family	Single Family	Multi-Family	Other Private	Education	Highways	Other	Total
1999	99.1	68.0	\$12,531.5	\$4,377.6	\$8,986.5	\$1,337.8	\$1,673.3	\$3,361.0	\$32,267.7
2000	97.6	63.1	13,917.8	4,848.6	9,605.2	1,790.0	1,873.5	3,960.9	35,995.9
2001	107.3	60.7	16,182.7	5,318.5	9,468.7	1,673.5	2,363.2	4,096.7	39,103.3
2002	122.4	63.4	19,613.8	5,585.3	8,984.9	1,933.8	2,793.7	5,331.8	44,243.4
2003	146.5	68.7	24,818.0	6,690.5	8,323.9	1,625.9	2,682.9	5,050.0	49,191.3
2004	172.3	80.2	31,581.4	8,927.0	9,888.2	1,799.8	2,727.2	4,458.8	59,382.5
2005	193.1	90.5	38,569.2	11,633.2	9,284.8	2,027.9	3,216.1	4,105.0	68,846.3
2006	132.6	85.8	32,409.0	14,044.8	10,658.7	2,294.9	3,030.1	5,007.1	67,444.5
2007	63.8	57.5	16,468.1	11,040.3	13,137.2	3,168.7	3,643.8	7,013.7	54,471.8
2008	34.3	24.9	9,688.5	5,465.7	12,532.4	2,817.2	3,393.5	6,686.1	40,583.5
2009 <sup>1</sup>	18.1	15.2	4,915.8	2,539.0	9,698.3	2,493.6	2,685.9	7,245.1	29,577.5

Source: F.W. Dodge Statistical Service; Office of Economic and Demographic Research, The Florida Legislature, March, 2009.

Note: Private residential construction includes all residential buildings owned by the private sector. Other private construction includes all non-residential construction owned by the private sector and is made up of manufacturing and non-manufacturing. Public construction includes all projects owned by a governmental entity.

<sup>1</sup> Forecast for 2009 is from the March 2009 Florida Economic Estimating Conference.

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## Employment

The following tables provide employment information for Florida and the U.S. As shown below, despite a slight increase in total employment in Florida from 8.14 million in 2009-10 to 8.17 million in 2010-11, the unemployment rate increased from 11.1% in 2009-10 to 11.9% in 2010-11 because the size of the labor force also increased. Fiscal Year 2010-11 is the third year that Florida's unemployment rate has been higher than the nation's unemployment rate in the past ten years.

The total number of non-agricultural jobs in Florida has decreased over the past five years by 8.0% from 7.8 million in 2005 to 7.2 million in 2010. Total non-agricultural jobs decreased from 7.3 million in 2009 to 7.2 million in 2010. The only industries that saw an increase in the number of jobs between 2009 and 2010 were Retail Trade, Education and Health Services, and Leisure and Hospitality Services.

### Unemployment Rate, Florida vs. U.S. Fiscal Years 2001-2011

Fiscal Year	Total Civilian Labor Force (in thousands)		Total Employment (in thousands)		Annual Average Unemployment Rate (percent)	
	Florida	U.S.	Florida	U.S.	Florida	U.S.
	2000-01	7,920.3	143,200.0*	7,606.9	137,300.0*	4.0%
2001-02	8,071.4	144,400.0*	7,635.9	136,400.0*	5.4	5.5
2002-03	8,132.5	145,900.0*	7,687.7	137,100.0*	5.5	6.0
2003-04	8,337.4	146,800.0*	7,924.5	138,300.0*	5.0	5.8
2004-05	8,572.4	148,200.0*	8,203.1	140,400.0*	4.3	5.3
2005-06	8,806.6	150,400.0*	8,499.6	143,100.0*	3.5	4.8
2006-07	9,055.5	152,500.0*	8,727.1	145,500.0*	3.6	4.5
2007-08	9,220.9	153,700.0*	8,790.2	146,100.0*	4.7	4.9
2008-09	9,265.0	154,600.0*	8,494.4	142,900.0*	8.3	7.6
2009-10	9,159.3	153,900.0*	8,144.1	138,900.0*	11.1	9.8
2010-11	9,274.3	153,800.0*	8,166.3	139,300.0	11.9	9.4

Source: Florida Office of Economic and Demographic Research, February, 2011 National Economic Estimating Conference and the February, 2011 Florida Economic Estimating Conference.

\* Rounded.

### Composition of Nonagricultural Employment Florida and the Nation 2005 and 2010<sup>1</sup> (thousands)

	2005				2010			
	Florida		United States		Florida		United States	
	# of Jobs	% of Total	# of Jobs	% of Total	# of Jobs	% of Total	# of Jobs	% of Total
Natural Resources & Mining	7.1	0.1	628.0	0.5	5.4	0.1	705.0	0.5
Construction	633.2	8.1	7,336.0	5.5	345.6	4.8	5,526.0	4.3
Manufacturing	415.5	5.3	14,226.0	10.6	306.9	4.3	11,524.0	8.9
Transportation & Warehousing	223.1	2.9	4,360.9	3.3	201.8	2.8	4,183.5	3.2
Utilities	24.2	0.3	554.0	0.4	22.6	0.3	551.9	0.4
Wholesale Trade	341.4	4.4	5,764.4	4.3	307.3	4.3	5,456.0	4.2
Retail Trade	993.5	12.7	15,279.6	11.4	923.0	12.9	14,413.9	11.1
Information	163.2	2.1	3,061.0	2.3	135.4	1.9	2,711.0	2.1
Financial Activities	535.8	6.9	8,153.0	6.1	469.7	6.5	7,630.0	5.9
Professional & Business Services	1,138.5	14.6	16,954.0	12.7	1,035.5	14.4	16,688.0	12.9
Education & Health Services	969.1	12.4	17,372.0	13.0	1,079.0	15.0	19,564.0	15.1
Leisure & Hospitality Services	939.5	12.0	12,816.0	9.6	917.7	12.8	13,020.0	10.0
Other Services	334.9	4.3	5,395.0	4.0	310.8	4.3	5,364.0	4.1
Government	<u>1,081.2</u>	13.9	<u>21,804.0</u>	16.3	<u>1,114.5</u>	15.5	<u>22,482.0</u>	17.3
Total Non-farm	7,799.9		133,703.0		7,174.9		129,818.0	

Source: US Department of Labor, Bureau of Labor Statistics. (August 2011)

<sup>1</sup> Not Seasonally adjusted.

**Income**

Historically, Florida's total personal income has grown at rates similar to those of the U.S. and the other southeastern states. From 2000 to 2008, Florida's total personal income grew by 58.5% and per capita income expanded approximately 34.3%. For the nation, total and per capita personal income increased by 44.7% and 32.5%, respectively, over the same time period. Between 2008 and 2009, total personal income decreased in Florida (2.3%), the Southeast (1.2%), and the nation (1.7%), and per capita personal income decreased in Florida (3.3%), the southeast (2.0%), and the nation (2.6%). Total personal income increased in 2010 in Florida

(2.2%), the Southeast (3.0%), and the nation (3.0%), and per capita personal income increased in 2010 in Florida (3.9%), the Southeast (3.9%) and the nation (3.7%). Florida per capita income remains above the Southeast region, but below the nation.

Because Florida has an older and proportionally larger retirement population than most states, property income (dividends, interest, and rent) and transfer payments (social security, retirement, disability, unemployment insurance, workers' compensation and veterans benefits) are major sources of income.

**Total and Per Capita Personal Income  
U.S., Florida and Southeast**

Year	Total Personal Income (In millions of Current Dollars)						Per Capita Personal Income (In Current Dollars)					
	U.S.	% Change	S.E.	% Change	Florida	% Change	U.S.	% Change	S.E.	% Change	Florida	% Change
2000	8,554,866	9.7	1,879,680	9.5	466,644	10.1	30,318	8.5	27,049	8.1	29,080	8.1
2001	8,878,830	3.8	1,968,292	4.7	487,499	4.5	31,145	2.7	27,984	3.5	29,810	2.5
2002	9,054,702	2.0	2,025,058	2.9	508,400	4.3	31,462	1.0	28,453	1.7	30,479	2.2
2003	9,369,072	3.5	2,103,566	3.9	531,218	4.5	32,271	2.6	29,218	2.7	31,283	2.6
2004	9,928,790	6.0	2,249,054	6.9	582,766	9.7	33,881	5.0	30,804	5.4	33,540	7.2
2005	10,476,669	5.5	2,403,753	6.9	633,193	8.7	35,424	4.6	32,442	5.3	35,605	6.2
2006	11,256,516	7.4	2,580,723	7.4	690,268	9.0	37,698	6.4	34,426	6.1	38,161	7.2
2007	11,900,562	5.7	2,728,855	5.7	721,052	4.5	39,932	5.9	35,695	3.7	39,036	2.3
2008	12,380,225	4.0	2,836,634	3.9	739,403	2.5	40,166	0.6	36,196	1.4	39,064	0.1
2009	12,168,161	(1.7)	2,803,393	(1.2)	722,328	(2.3)	39,138	(2.6)	35,458	(2.0)	37,780	(3.3)
2010	12,530,101	3.0	2,888,554	3.0	738,373	2.2	40,584	3.7	36,851	3.9	39,272	3.9

Source: U.S. Department of Commerce, Bureau of Economic Analysis (August, 2011).

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## Florida Personal Income and Earnings by Major Source: 2005 vs. 2010

(thousands of current dollars)

	<u>2005</u>	<u>% Total</u>	<u>2010</u>	<u>% Total</u>
<b>Earnings:</b>				
<b>Wages and Salaries:</b>				
<b>Farm</b>	\$2,701,312	0.4%	\$2,040,710	0.2%
<b>Non Farm</b>	420,630,558	56.4%	441,505,560	51.6%
 <b>Private:</b>				
Forestry, fishing and other	1,372,488	0.2%	1,468,853	0.2%
Mining	549,382	0.1%	669,253	0.1%
Utilities	2,399,585	0.3%	2,852,570	0.3%
Construction	37,096,584	5.0%	23,884,490	2.8%
Manufacturing	23,989,408	3.2%	22,735,357	2.7%
Wholesale Trade	23,486,555	3.1%	24,956,657	2.9%
Retail Trade	34,853,115	4.7%	34,120,995	4.0%
Transportation & Warehousing	13,357,378	1.8%	14,141,995	1.7%
Information	13,116,101	1.8%	13,399,366	1.6%
Finance and insurance	28,833,169	3.9%	27,587,173	3.2%
Real estate and rental and leasing	13,277,656	1.8%	9,935,132	1.2%
Professional and technical services	34,359,685	4.6%	40,802,290	4.8%
Management of companies and enterprises	7,028,033	0.9%	8,250,526	1.0%
Administrative and waste services	27,603,798	3.7%	24,071,313	2.8%
Educational services	4,615,606	0.6%	6,710,746	0.8%
Health care and social assistance	43,986,961	5.9%	57,490,482	6.7%
Arts, entertainment and recreation	8,104,581	1.1%	9,685,370	1.1%
Accommodation and food services	17,982,564	2.4%	19,790,895	2.3%
Other services, except public administration	<u>17,692,038</u>	2.4%	<u>18,842,305</u>	2.2%
<b>Total Private</b>	<b>353,704,687</b>	<b>47.4%</b>	<b>361,395,768</b>	<b>42.3%</b>
 Government & government enterprises	 66,925,371	 9.0%	 80,109,792	 9.4%
 <b>Total Wages &amp; Salaries</b>	 <b>423,331,370</b>	 <b>56.7%</b>	 <b>443,546,270</b>	 <b>51.9%</b>
 <b>Other Income:</b>				
plus: Dividends, Interest & Rent	156,369,174	21.0%	194,159,299	22.7%
plus: Personal current transfer receipts	98,055,222	13.1%	149,265,512	17.5%
plus: Adjustment for residence	1,635,830	0.2%	1,906,330	0.2%
Less: Contributions for social insurance	<u>(46,199,421)</u>	<u>(6.2)%</u>	<u>(50,504,420)</u>	<u>(5.9)%</u>
<b>Total Other Income:</b>	<b>209,860,805</b>	<b>28.1%</b>	<b>294,826,721</b>	<b>34.5%</b>
 <b>Total Personal Income</b>	 <b>633,192,175</b>	 <b>84.9%</b>	 <b>738,372,991</b>	 <b>86.3%</b>
 <b>Other Earnings:</b>				
Supplements to wages and salaries	69,515,129	9.3%	75,691,703	8.9%
Proprietors' income:	<u>43,473,268</u>	5.8%	<u>41,129,781</u>	4.8%
<b>Total Earnings:</b>	<b>112,988,397</b>	<b>15.1%</b>	<b>116,821,484</b>	<b>13.7%</b>
 <b>TOTAL INCOME</b>	 <b>\$746,180,572</b>	 <b>100.0%</b>	 <b>\$855,194,475</b>	 <b>100.0%</b>

Source: US Department of Commerce, Bureau of Economic Analysis (August, 2011).

## International Trade

Florida's location lends itself to international trade and travel. Florida was the 4<sup>th</sup> largest exporter in the nation in 2010, accounting for 4.3% of total U.S. exports of goods. The State's international merchandise trade (imports and exports) totaled \$126.2 billion in 2010, an increase of nearly 23% over 2009. The State's merchandise exports increased by 22.0% between 2009 and 2010, and imports increased by 23%. During the same period, the nation's exports increased by 19.0% and imports increased by 22.0%.

The State's top five exports for 2010 were vehicles, aircraft, precious metals, telecommunications equipment, and computers. The top imports were oil, vehicles, gold, refined copper and alloys, and telecommunications equipment. Florida's top trading partners for 2010 were Brazil, Colombia, China, Japan and Switzerland.

(Source: Enterprise Florida, March 2011)

### Florida's International Trade: 2000-2010 (millions of U.S. dollars)

Year	Exports	% Change	Imports	% Change
2000	\$35,851	5.0	\$37,901	7.0
2001	34,530	(3.7)	36,430	(3.9)
2002	32,241	(6.6)	36,955	1.4
2003	32,404	0.5	40,462	9.5
2004	37,501	15.7	43,896	8.5
2005	44,115	17.6	51,169	16.6
2006	51,767	17.3	57,399	12.2
2007	58,915	13.8	55,925	(2.6)
2008	73,022	23.9	57,525	2.9
2009	59,884	(18.0)	43,107	(25.1)
2010	73,064	22.0	53,164	23.3

Source: Enterprise Florida. (March 2011)

## Primary Sources of Sales Tax

The following tables illustrate taxable sales by category of expenditure over the past ten years, and compare the top twenty-five

types of businesses generating sales tax revenues in Fiscal Year 2006 and 2011.

### Florida Taxable Sales and Sales Tax Liability by Category Fiscal Years ended June 30, 2001-2011 (Millions of current dollars)

Fiscal Year	Consumer Non-durables				Consumer Durables				Building Investment		Business Investment	
	Recreation/Tourism		Other		Autos & Accessories		Other		Sales	Taxes	Sales	Taxes
	Sales	Taxes	Sales	Taxes	Sales	Taxes	Sales	Taxes				
2001 <sup>1</sup>	51,012	3,050.3	78,816	4,853.9	48,336	2,890.3	21,243	1,270.2	16,082	961.7	45,927	2,690.8
2002	49,685	2,971.0	72,898	4,434.7	52,150	3,118.4	20,681	1,236.7	15,924	952.2	47,119	2,760.6
2003	50,100	2,995.8	70,959	4,287.3	52,410	3,133.9	20,834	1,245.8	17,541	1,048.9	48,181	2,822.9
2004	53,924	3,224.5	77,387	4,675.7	56,017	3,349.6	23,003	1,375.5	18,455	1,103.5	55,027	3,223.9
2005	58,821	3,517.3	84,393	5,099.0	60,332	3,607.6	25,735	1,538.9	22,868	1,367.4	63,723	3,733.4
2006	63,247	3,781.9	92,961	5,616.7	64,883	3,879.9	28,704	1,716.4	26,525	1,586.1	71,783	4,205.0
2007	65,019	3,887.9	97,809	5,909.6	62,511	3,737.9	27,831	1,664.2	23,745	1,419.8	72,464	4,245.5
2008	65,772	3,932.9	98,075	5,925.7	54,885	3,281.9	24,363	1,456.8	20,319	1,215.0	66,612	3,902.7
2009	61,767	3,693.4	92,760	5,604.6	43,547	2,603.9	19,938	1,192.2	16,362	978.4	59,961	3,513.0
2010	60,407	3,610.5	91,404	5,515.3	43,641	2,608.7	18,299	1,094.1	14,845	888.2	55,154	3,233.9
2011	63,818	3,816.1	94,741	5,724.3	45,889	2,744.0	19,271	1,152.3	15,129	904.6	56,836	3,329.9

<sup>1</sup> Beginning in October 2001, telecommunications services became taxable under Communications Services Tax (CST). Prior to the implementation of the CST, these sales were included in the "Other Consumer Nondurables" category.

Source: Office of Economic and Demographic Research, (November 2011).

**State Sales Tax Collections by Top 25 Business Types  
Fiscal Years Ended June 30, 2006 vs. 2011 <sup>1</sup>**

<u>Type of Business</u>	<u>2006</u>	<u>2011</u>
General Miscellaneous Merchandise Stores	\$2,597,130,166	\$2,551,303,526
Automotive Dealers	3,298,185,599	2,207,277,779
Restaurants, Lunchrooms, Catering Services	1,661,045,789	1,743,301,214
Leased or Rental of Commercial Real Property	1,202,365,292	1,324,884,838
Hotels/Motels Accommodations & Other Lodging Places	888,945,371	934,930,602
Food & Beverage Stores	883,381,433	916,629,337
Apparel & Accessory Stores	570,596,579	710,397,511
Lumber and Other Building Materials Dealers	1,144,331,253	661,407,399
Admissions, Amusement & Recreation Services	457,762,354	640,623,369
Radio, Television, Consumer Electronics, Computers, Music Stores	614,815,590	512,706,585
Utilities, Electric, Gas, Water, Sewer	463,352,880	501,675,631
Wholesale Dealers	734,013,324	478,962,754
Manufacturing	722,804,936	414,318,434
Home Furniture, Furnishings & Equipment	503,923,123	358,082,349
Rental of Tangible Personal Property	464,193,029	244,547,028
Automobile Repair & Services	267,769,878	238,334,770
Automotive Accessories & Parts	250,149,311	237,534,826
Taxable Services (per Chapter 212, F.S.)	151,087,643	145,576,727
Store & Office Equipment, Office Supplies	207,478,801	143,798,131
Drinking Places (Alcoholic beverages served on premises)	162,145,467	137,914,430
Communications <sup>2</sup>	126,958,975	131,800,585
Insurance, Banking Savings & Loans	34,671,789	131,256,198
Paint, Wallpaper & Hardware Dealers	209,680,018	127,471,565
Gifts, Cards, Novelty, Hobby, Crafts & Toy Stores	127,695,085	115,781,244
Building Contractors	119,102,489	113,992,131

Source: Florida Department of Revenue, Office of Tax Research (November 2011).

<sup>1</sup> Arranged in descending order of collection amounts for Fiscal Year ended June 30, 2011. In that Fiscal Year, "Miscellaneous" and unspecified business types accounted for \$153,941,067 in sales tax collections.

<sup>2</sup> Includes sales and use tax portion of Communications Service Tax.

### **STATE FINANCIAL OPERATIONS**

Florida law requires that financial operations of the State be maintained through the General Revenue Fund, trust funds, and the Budget Stabilization Fund administered by the Chief Financial Officer. The majority of State tax revenues are deposited in the General Revenue Fund. Trust funds consist of monies which under law or trust agreement are segregated for a specified purpose. State monies are disbursed by the Chief Financial Officer upon warrants or other orders pursuant to appropriations acts. The Governor and Chief Financial Officer are responsible for insuring that sufficient revenues are collected to meet appropriations and that no deficits occur in State funds.

**The State Constitution mandates the creation and maintenance of a Budget Stabilization Fund, in an amount not less than 5% nor more than 10% of the last complete fiscal year's net revenue collections for the General Revenue Fund.** Monies in the Budget Stabilization Fund may be transferred to the General Revenue Fund to offset a deficit therein or to provide emergency funding, including payment of up to \$38 million with respect to certain uninsured losses to state property. Monies in this fund are constitutionally prohibited from being obligated or otherwise committed for any other purpose. Any withdrawals from the Budget Stabilization Fund must be restored from general revenues in five equal annual installments, commencing in the third fiscal year after the expenditure, unless the legislature establishes a different restoration schedule.

**The State budget must be kept in balance from current revenues each State fiscal year** (July 1-June 30), and the State may

not borrow to fund governmental operations. (See "**Budget Shortfalls**" below.) Revenues in the General Revenue Fund which exceed amounts needed to fund appropriations or for transfers to the Budget Stabilization Fund are maintained as "unallocated general revenues."

#### **Budgetary Process**

The State's budgetary process is an integrated, continuous system of planning, evaluation and controls. State law requires that, no later than each September 15, the Joint Legislative Budget Commission prepare a long-range State financial outlook. The outlook includes major workloads and revenue estimates and recommends fiscal strategies to assist the legislature in making budget decisions. State agencies are also required to develop goals and objectives consistent with the State long-range planning document.

Individual State agencies prepare and submit appropriation requests to the Office of Planning and Budgeting, Executive Office of the Governor, generally no later than October 15 of the year preceding legislative consideration. The Office of Planning and Budgeting conducts a detailed evaluation of all agency requests, after which it makes budget recommendations to the Governor.

From recommended appropriations and revenue estimates, the Governor submits a recommended budget to the legislature. After passage of the appropriations bill, the Governor may exercise line item vetoes or veto the entire bill.

## Revenue Estimates

State law provides for consensus estimating conferences to develop official economic and demographic data and revenue forecasts for use in planning and budgeting. Each conference develops estimates within its area of expertise by unanimous consent of the conference principals. The four principals of the estimating conference are professional staff of the Governor's Office, Senate, House of Representatives and the Legislature's Office of Economic and Demographic Research. Once an estimating conference is convened, an official estimate does not exist until a new consensus is reached.

**Consensus revenue estimating conferences are generally held three times each year to estimate revenue collections for the next fiscal year** based on current tax laws and administrative procedures. General State and national economic scenarios are agreed upon by the conference principals. Consensus estimating conferences are held in late summer to refresh estimates for the Long Range Financial Outlook (Article III, Section 19(c)1, Florida Constitution), the fall to establish a forecast for the Governor's budget recommendations, and in the spring to determine the revenues available for appropriation during the legislative session. Conferences may reconvene at any time if it is felt that prior recommendations are no longer valid. Conferences are also held during legislative session to determine the fiscal impact of proposed tax law changes, and after each legislative session to review changes in tax legislation and to amend official conference recommendations accordingly.

There are currently ten estimating conferences formally identified in statute: Economic, Demographic, Revenue, Education, Criminal Justice, Social Services, Workforce, Early Learning, Self-Insurance, and Florida Retirement System Actuarial Assumptions.

## State Revenue Limitation

### Present Law

**The rate of growth in State revenues in a given fiscal year is limited to no more than the average annual growth rate in personal income over the previous five years.** Revenues have never exceeded the limitation. Revenues collected in excess of the limitation are to be deposited into the Budget Stabilization Fund unless two-thirds of the members of both houses of the legislature vote to raise the limit. The revenue limit is determined by multiplying the average annual growth rate in personal income over the previous five years by the maximum amount of revenue permitted under the cap for the previous year. State revenues include taxes, licenses, fees, and charges for services imposed by the legislature on individuals, businesses, or agencies outside of State government as well as proceeds from the sale of lottery tickets. State revenues subject to the limitation do not include lottery receipts returned as prizes; balances carried forward from prior years; proceeds from the sale of goods (e.g. land, buildings); funds pledged for debt service on State bonds; State funds used to match federal money for Medicaid (partially exempt); charges imposed on the local governmental level; receipts of the Hurricane Catastrophe Trust Fund; and revenues required to be imposed by amendment to the Constitution after July 1, 1994. The revenue limitation may be adjusted to reflect the transfer of responsibility for funding governmental functions between the State and other levels of government.

### Proposed Constitutional Amendment

The 2011 Florida Legislature adopted Senate Joint Resolution 958 (SJR 958), which will take effect upon approval by at least 60%

of the electors and, if approved, will replace the current State revenue limitation beginning with the 2014-2015 State fiscal year. SJR 958 amends the Florida Constitution by striking the existing revenue limitation and adding a new Section 19 to Article VII of the Florida Constitution. Under SJR 958, **the rate of growth in State revenues in a given fiscal year is limited to no more than the average growth rate in inflation and population changes over the previous five years.** Revenues collected in excess of the limitation are to be deposited into the Budget Stabilization Fund, until the balance in the Budget Stabilization Fund reaches an amount equal to 10% of the last completed fiscal year's net revenue collections for the general revenue fund, and thereafter shall be used for the support and maintenance of public schools by reducing the minimum financial effort required from school districts for participation in a state-funded education finance program, or, if the minimum financial effort is no longer required, returned to taxpayers as provided by general law. The revenue limit is determined by multiplying (1) the maximum amount of revenue permitted under the cap for the previous year, by (2) the adjustment for growth, which, beginning in Fiscal Year 2018-19, is an amount equal to the average for the previous five years of the product of (a) an amount equal to one plus the percent change in the calendar year annual average of the Consumer Price Index, and (b) an amount equal to one plus the percent change in the population of the State as of April 1 compared to April 1 of the prior year. The adjustment for growth is increased by four one-hundredths in Fiscal Year 2014-15, by three one-hundredths in Fiscal Year 2015-16, by two one-hundredths in Fiscal Year 2016-17, and by one one-hundredth in Fiscal Year 2017-18. State revenues include taxes, fees, licenses, fines, and charges for services imposed by the legislature on individuals, businesses, or agencies outside state government as well as proceeds from the sale of lottery tickets. State revenues subject to the limitation do not include revenues that are necessary to meet the requirements set forth in documents authorizing the issuance of bonds by the state for bonds issued before July 1, 2012; revenues that are used to provide matching funds for the federal Medicaid program with the exception of the revenues used to support the Public Medical Assistance Trust Fund or its successor program and with the exception of state matching funds used to fund optional expansions made after July 1, 1994; proceeds from the state lottery returned as prizes; receipts of the Florida Hurricane Catastrophe Fund and Citizens Property Insurance Corporation; receipts of public universities and colleges; balances carried forward from prior fiscal years; taxes, fees, licenses, fines, and charges for services imposed by local, regional, or school district governing bodies; or revenue from taxes, fees, licenses, fines, and charges for services authorized by any amendment or revision to this constitution after May 6, 2011. The revenue limitation may be adjusted to reflect the transfer of responsibility for funding governmental functions between the State and other levels of government occurring after May 6, 2011, or the fiscal impact of a new federal mandate.

The State revenue limitation for any fiscal year may be increased by a two-thirds vote of the membership of each house of the legislature. Unless otherwise provided by the bill increasing the revenue limitation, the increased revenue limitation enacted thereby shall be used to determine the revenue limitation for future fiscal years. The state revenue limitation for any one fiscal year may be increased by a three-fifths vote of the membership of each house of the legislature. In this circumstance, increases to the revenue limitation enacted must be disregarded when determining the revenue limitation in subsequent fiscal years.

## **Financial Control**

After the appropriations bill becomes law, *the Office of Planning and Budgeting prepares monthly status reports comparing actual revenue receipts to the estimates on which appropriations were based.* This constant cash flow monitoring system enables the Governor and the Chief Financial Officer to insure that revenues collected will be sufficient to meet appropriations.

All balances of General Revenue Fund appropriations for operations in each fiscal year (except appropriations for fixed capital outlay) expire on the last day of such fiscal year. Amounts identified by agencies as incurred obligations which have not been disbursed as of June 30 are carried forward, with unused amounts expiring on September 30. Because capital projects are often funded on a multi-year basis, with the full appropriation being made in the first year even though payments are actually made over multiple years, unused appropriations for fixed capital outlay revert on February 1 of the second fiscal year (the third fiscal year if for an educational facility or a construction project of a State university).

### **Budget Shortfalls**

Appropriations are maximum amounts available for expenditure in the current fiscal year and are contingent upon the collection of sufficient revenues. The Governor and the Chief Financial Officer are responsible for ensuring that revenues collected will be sufficient to meet appropriations and that no deficit occurs in any state fund. A determination that a deficit has occurred or will occur can be made by either the Governor or the Chief Financial Officer after consultation with the revenue estimating conference. If the Governor fails to certify a deficit, the Speaker of the House of Representatives and President of the Senate may do so after consultation with the revenue estimating conference. A determination made by the Chief Financial Officer is reported to the Governor, the Speaker of the House and the President of the Senate, and subsequently to the Legislative Budget Commission for further action, if neither the Governor nor the House Speaker and Senate President certifies the existence of a deficit within 10 days after the report by the Chief Financial Officer. Within 30 days after determining that a budget shortfall will occur, the Governor is required to develop a plan of action to eliminate the budget shortfall for the executive branch and the Chief Justice of the Supreme Court is required to develop a plan of action for the judicial branch.

Budget shortfalls of less than 1.5% of the money appropriated from the General Revenue Fund during a fiscal year are resolved by the Governor for the executive branch and by the Chief Justice of the Supreme Court for the judicial branch, with the approval of the

Legislative Budget Commission, subject to statutory guidelines and directives contained in the appropriations act. The statutory guidelines include a requirement that all branches of government are generally required to accept a proportional budget reduction. The Governor for the executive branch and the Chief Justice for the judicial branch may reduce appropriations by placing them in mandatory reserve, or withhold appropriations by placing them in budget reserve, in order to prevent deficits or implement legislative directives in the General Appropriations Act.

If the revenue estimating conference projects a shortfall in the General Revenue Fund in excess of 1.5% of the moneys appropriated from the General Revenue Fund during a fiscal year, the shortfall must be resolved by the legislature. Any available State funds may be used in eliminating shortfalls in the General Revenue Fund. Additionally, the legislature may eliminate a shortfall by reducing appropriations.

### **Evaluation, Accounting and Auditing Procedures**

Florida has an integrated general ledger accounting system which provides on-line monitoring of budget commitments by individual agency units. This system prevents agencies from overcommitting available funds.

Each State agency supported by any form of taxation, licenses, fees, imposts, or exactions must file with the Chief Financial Officer financial and other information necessary for preparation of the State's annual financial statements. In addition, each such agency must prepare financial statements showing the financial position and results of agency operations as of June 30 for internal management purposes. The Chief Financial Officer is responsible for preparing the State's combined annual financial report, copies of which are available from the Chief Financial Officer, Division of Accounting and Auditing. The Auditor General conducts annual audits of all officers and agencies in the executive and judicial branches. Individual agency audits are made in accordance with generally accepted auditing standards and governmental auditing standards as adopted by the State Board of Accountancy. In addition to the annual financial and compliance audits, performance audits are made to determine the efficiency and effectiveness of agency operations.

Systems and procedures are in place to enable the State and its component units to comply in a timely manner with Governmental Accounting Standards Board Statements No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions.*

## **REVENUES**

Major sources of tax revenues to the General Revenue Fund are the sales and use tax, corporate income tax, intangible personal property tax, beverage tax, and insurance premium tax. Unlike many other jurisdictions, *the State of Florida does not levy ad valorem taxes on real property or tangible personal property, nor does it impose a personal income tax.*

### **Sales and Use Tax**

*The largest single source of tax receipts in Florida is the sales and use tax.* It is a uniform tax upon either the sale of tangible personal property at retail or its use irrespective of where it may have been purchased. The sales tax is 6% of the sales price of tangible personal property sold at retail in the State, and the use tax is 6% of the cost price of tangible personal property used or stored

for use in this State. In addition, local governments may (by referendum) assess a 0.5% or 1% discretionary sales surtax within their county.

The sales tax is also levied on the following: (1) rental of tangible personal property; (2) rental of transient lodging and non-residential real property; (3) admissions to places of amusement, most sports and recreation events; (4) non-residential utilities (at a 7% rate); and (5) restaurant meals.

Exemptions include groceries, medicines, hospital rooms and meals, fuels used to produce electricity, electrical energy used in manufacturing, purchases by certain nonprofit institutions, most professional, insurance, and personal service transactions, apartments used as permanent dwellings, the trade-in value of

motor vehicles, and residential utilities. The Legislature has, from time to time, temporarily waived collection of sales taxes on such items as clothing under certain prices, school supplies, and hurricane preparedness items.

Receipts of the **sales and use tax**, with the exception of the tax on gasoline and special fuels, **are credited to either the General Revenue Fund, counties and cities, the Ecosystem and Restoration Management Trust Fund, the Public Employees Relations Commission Trust Fund, or may be distributed for the use of sports facilities and to make emergency distributions to qualified counties.** Legislation was enacted in 2000 which provides that 2.25% of sales tax receipts are to be deposited in the Revenue Sharing Trust Fund for Counties in lieu of intangible personal property taxes which were so distributed under prior law.

### **Motor Fuel Tax**

**The second largest source of State tax receipts is the tax on motor and diesel fuels.** However, **these revenues are almost entirely dedicated trust funds** for specific purposes and are not included in the State General Revenue Fund.

Taxes on motor fuels (gasoline) and diesel fuels include several distinct fuel taxes: (1) the State sales tax on motor and diesel fuels, levied at 6.9 cents per gallon; (2) the State excise tax of four cents per gallon of motor and diesel fuel, with proceeds distributed to local governments; (3) the State Comprehensive Enhanced Transportation System (SCETS) tax, which is levied at a rate in each county equal to two-thirds of the sum of the county's local option motor fuel taxes, not to exceed 4 cents per gallon, for motor fuel and 4 cents per gallon for diesel fuel; (4) aviation fuel, at 6.9 cents per gallon; and (5) local option motor fuel taxes, which may range between one cent to 12 cents per gallon.

**Most of the proceeds of the sales tax on motor and diesel fuels are deposited into the State Transportation Trust Fund for road maintenance and construction.** The proceeds of the State excise tax of four cents per gallon is distributed by formula to local governments. The first two cents (described as the Constitutional Gas Tax) are primarily pledged for each county's debt service requirements, with any remaining balance deposited into the county's transportation trust fund. The remaining two cents of the excise tax (described as the County and Municipal Gas Taxes) are part of the State Revenue Sharing Program. Proceeds from the SCETS tax are, to the maximum extent possible, expended on road projects in the counties in which the revenues are derived. Local option gas taxes of one to 11 cents per net gallon, and the so-called "ninth cent fuel tax" of one cent per net gallon, of motor and diesel fuel may be levied by counties, for use by local governments for transportation expenditures. Local Option Gas Tax revenues may be pledged for payment of bonds issued by the Division of Bond Finance on behalf of local governments to fund transportation capital improvements.

### **Alcoholic Beverage Tax**

Florida's alcoholic beverage tax is an excise tax on beer, wine, and liquor. Fifty percent of the revenues collected from the taxes on wine produced by manufacturers in this State from products grown in this State are deposited in the Viticulture Trust Fund. The remainder of revenues are deposited into the General Revenue Fund.

### **Corporate Income Tax**

Florida collects a tax upon the net income of corporations, organizations, associations, and other artificial entities for the

privilege of conducting business, deriving income, or existing within the State. This tax is currently levied at a rate 5.5% of net corporate income, less a \$5,000 exemption. Beginning January 1, 2012, the exemption increases to \$25,000. Net income is defined as that share of adjusted federal income which is apportioned to Florida.

All business income is apportioned by weighted factors of sales (50%), property (25%), and payroll (25%).

Florida adopted an emergency excise tax to recoup taxes lost through reductions in adjusted federal income resulting from the Accelerated Cost Recovery System under federal tax law. As a result of the 1986 Tax Reform Act, this tax has been repealed on assets placed in service after January 1, 1987.

All receipts of the corporate income tax are credited to the General Revenue Fund.

### **Documentary Stamp Tax**

Deeds and other documents relating to realty are taxed upon execution or recording at 70 cents per \$100 of consideration. Bonds, certificates of indebtedness, promissory notes, wage assignments, and retail charge accounts are taxed upon issuance or renewal at 35 cents per \$100 of face value, or actual value if issued without face value.

At its inception, documentary stamp tax proceeds were credited to the General Revenue Fund. However, over the years a series of statutory amendments have dedicated portions of the proceeds to various trust funds for specific purposes. One of the largest portions is dedicated to the Land Acquisition Trust Fund, which receives 9.5% (less \$6.3 million, which is distributed to the General Revenue Fund) of collections. The 2005 legislature enacted legislation which dedicates a portion (currently \$541.75 million) of documentary tax collections which otherwise would have gone to the General Revenue Fund, for growth management. In addition, a measure was adopted, effective July 1, 2007, which limits the dollar amount of distributions to certain funds, subject to adjustment, beginning July 1, 2008, if collections exceed the prior year's receipts.

Documentary stamp tax collections are now effectively distributed as follows:

63.31% Regarded as the General Revenue distribution, this portion of collections is first applied to pay debt service on Preservation 2000 Bonds, Florida Forever Bonds, and Everglades Restoration Bonds. The balance of this allocation goes to the General Revenue Fund after funding:

- the State Transportation Trust Fund (the lesser of 38.2% of the remainder or \$541.75 million);
- to the Grants and Donations Trust Fund (the lesser of .23% of the remainder or \$3.25 million);
- the Ecosystem Management and Restoration Trust Fund (the lesser of 2.12% of the remainder or \$30 million);
- to fund the General Inspection Trust Fund (the lesser of .02% of the remainder or \$300,000);

3.128% to the Conservation and Recreation Lands Trust Fund;

0.392% to the State Game Trust Fund

.25% to the Department of Environmental Protection Water Quality Assurance Trust Fund;

.25% to the Department of Agriculture and Consumer Services General Inspection Trust Fund;

the lesser of \_\_\_ % or \$ \_\_\_ million (%/\$)

7.56% / \$84.9	\$6.3 million to General Revenue Fund, remainder to Land Acquisition Trust Fund
1.94% / \$26	to the Land Acquisition Trust Fund;
4.2% / \$60.5	to the Water Management Lands Trust Fund;
2.28% / \$34.1	to the Invasive Plant Control Trust Fund;
.5% / \$9.3	to the State Game Trust Fund;
4.8475%	to the State Housing Trust Fund;
11.3425%	to the Local Government Housing Trust Fund.

Except to the extent needed to pay debt service on bonds, proceeds are subject to an 8% general revenue service charge and costs of the Department of Revenue necessary to collect and enforce the tax.

### **Intangible Personal Property Tax**

The State formerly levied an annual, recurring tax on intangible personal property situated in the State, such as stocks, bonds, notes, governmental leaseholds, and interests in limited partnerships registered with the Securities and Exchange Commission. Obligations issued by the State or local governmental entities in Florida, or by the federal government, were exempt from such taxation. The Legislature abolished the annual, recurring tax as of January 1, 2007, effectively eliminating the tax on intangible personal property held on or after January 2, 2006.

A non-recurring 2 mill tax continues to be levied on mortgages and other obligations secured by liens on Florida realty. The tax is payable upon recording the instrument or within 30 days of creation of the obligation. The tax proceeds are deposited to the General Revenue Fund.

### **Insurance Premium Tax**

The insurance premium tax is a tax on insurance premiums received by insurers. The tax is paid by insurance companies at the following rates: 1.75% on gross premiums minus reinsurance and return premiums; 1% on annuity premiums; 1.6% on self insurers; and 5% on surplus lines premiums and independently procured coverage. Corporation income taxes and emergency excise taxes paid to Florida are credited against premium tax liability, as are certain other taxes. In addition to the premium taxes imposed, a \$2 surcharge is imposed on homeowner's policies, and a \$4 surcharge is imposed on commercial policies issued or renewed on or after May 1, 1993.

Assessments for Police and Firefighter pension funds are distributed to local governments. Fire Marshal assessments, filing fees and \$125,000 annually, adjusted by the lessor of 20 percent or the growth in total retaliatory taxes, are deposited into the Insurance Regulatory Trust Fund. The remainder of the Premium Tax is deposited to the General Revenue Fund. Surcharge collections are deposited to the Emergency Management, Preparedness, and Assistance Trust Fund, administered by the Department of Community Affairs.

### **Gross Receipts Tax**

The gross receipts tax is imposed at a rate of 2.5% of the gross receipts of providers of electricity, natural gas, and telecommunications services. Telecommunications services are subject to a unified Telecommunications Services Tax, a portion of which is collected with the gross receipts tax at revenue-neutral rates.

All gross receipts tax collections are credited to the Public Education Capital Outlay and Debt Service Trust Fund. The potential impact of electric utility deregulation on gross receipts tax collections cannot be determined at this time.

### **Communications Services Tax**

The communications services tax is imposed on retail sales of communications services which originate and terminate in Florida, or originate or terminate in Florida and are billed to a Florida address. Communications services include all forms of telecommunications previously taxed by the gross receipts tax plus cable television and direct-to-home satellite service. The communications services tax replaced certain sales and use taxes and gross receipts taxes, at revenue-neutral rates. Communications services tax receipts are included in sales tax and gross receipts tax collections, as appropriate.

### **Other State Taxes**

To the extent not pre-empted to the federal government, the State levies a one-time excise tax on cigarettes, at rates based on their weight and package quantity, and on other tobacco products at the rate of 25% of the wholesale price. The State also imposes a tax on racing and jai-alai admissions, and on contributions to pari-mutuel pools, or "handle."

### **Tobacco Litigation Settlement**

As a result of settling litigation by the State against the tobacco industry in 1997, Florida expects to receive more than \$11 billion over 25 years. Payments are subject to adjustment for various factors, including inflation and tobacco product sales volume. Proceeds of the settlement are expected to be used for children's health care coverage and other health-related services, to reimburse the State for medical expenses, for improvements in State efforts to reduce sales of tobacco products to minors, and to promote production of reduced risk tobacco products.

A portion of the tobacco settlement revenues have been deposited in the Lawton Chiles Endowment Fund to provide a perpetual source of funding for health and human services for children and elders, and for biomedical research activities. As of June 30, 2010, the market value of the endowment was \$626.8 million.

### **Lottery**

In order to provide additional funding for education, the 1987 Legislature created the Department of the Lottery to operate a State lottery. Revenues generated by the Florida Lottery are used to pay prizes, fund the Educational Enhancement Trust Fund, and pay the administrative costs of operating the lottery.

## **FLORIDA FINANCIAL INFORMATION**

The following tables present information regarding the State's historical and projected financial resources, as well as budgets by program area and appropriations by department.

**Five Year History of Trust Fund and General Revenues<sup>1</sup>**

(millions of dollars)

<b>General Revenue Receipts<sup>2</sup></b>	<u>2006-07</u>	<u>2007-08</u>	<u>2008-09</u>	<u>2009-10</u>	<u>2010-11</u>
Sales and Use Tax <sup>3</sup>	\$19,435.2	\$18,428.9	\$16,531.4	\$16,014.7	\$16,638.3
Beverage Licenses and Taxes	637.5	609.2	582.1	585.7	550.8
Corporation Income Tax	2,443.7	2,216.8	1,833.4	1,790.0	1,874.5
Documentary Stamp Tax	625.5	203.4	130.2	143.3	167.2
Corporate Filing Fees	196.2	220.1	239.9	238.1	273.6
Tobacco Tax	279.2	271.1	278.9	205.8	213.4
Insurance Premium Tax	697.4	672.1	614.7	649.2	660.5
Indian Gaming	0.0	0.0	0.0	287.5	139.7
Pari-mutuel Fees, Licenses and Taxes	32.1	22.4	15.1	15.7	12.3
Slot Machine Licenses GR	0.0	4.5	4.9	12.0	18.5
Intangible Personal Property Tax	772.6	436.3	200.0	158.7	162.5
Estate Tax	43.4	0.0	0.0	0.0	0.0
Interest Earnings	473.1	446.3	126.8	118.1	135.6
Auto Title and Lien Fees	33.1	29.0	24.2	182.3	234.9
Oil and Gas Severance Tax	7.2	9.0	4.4	2.2	6.2
Solid Mineral Severance Tax	10.3	12.4	13.6	10.8	12.4
Drivers Licenses and Fees	71.5	71.3	82.8	172.8	200.2
Motor Vehicle and Mobile Home Licenses	0.8	0.8	0.7	311.0	404.2
Article V Fees & Transfers	103.9	113.7	258.2	190.6	167.3
Medical and Hospital Fees	172.6	165.9	138.1	210.2	208.6
Motor Vehicle Fees and Charges	0.0	0.0	0.0	75.1	99.7
Fines/Foreitures/Judgements GR	60.9	58.8	18.6	18.2	19.5
Other GR	399.5	223.3	151.9	233.4	188.7
<b>Total GR Collections and Transfers</b>	<b>26,330.5</b>	<b>24,215.3</b>	<b>21,319.1</b>	<b>21,625.7</b>	<b>22,415.3</b>
Plus Service Charges to GR	440.5	362.6	304.7	435.2	462.5
Less Refunds of GR	(366.9)	(465.8)	(598.2)	(537.8)	(326.1)
<b>Net GR Collections and Transfers</b>	<b>26,404.1</b>	<b>24,112.1</b>	<b>21,025.6</b>	<b>21,523.1</b>	<b>22,551.6</b>
 <b>Trust Fund Revenues<sup>2</sup></b>					
<u>Major Transportation Revenues:</u>					
Auto Title and Lien Fees	109.7	100.9	86.9	118.1	123.1
Motor Fuel Tax	1,871.1	1,867.4	1,824.3	1,855.4	1,850.7
Motor Vehicle and Mobile Home Licenses	572.3	536.3	499.9	777.2	791.6
Motor Vehicle Fees and Charges	246.2	246.8	236.9	289.0	314.4
Subtotal	2,799.3	2,751.4	2,648.0	3,039.6	3,079.8
 <u>Workers Insurance Tax:</u>					
Workers' Compensation Tax	53.4	33.6	17.1	19.5	33.3
Workers' Comp. Special Disability	239.5	189.3	144.1	112.4	37.1
Unemployment Compensation Tax	1,037.6	874.6	879.5	1,155.9	1,674.2
Subtotal	1,330.5	1,097.5	1,040.6	1,287.8	1,744.6
 <u>Conservation and Recreational Lands:</u>					
Documentary Stamp Tax	2,286.9	1,678.2	956.3	900.7	952.1
Solid Mineral Severance Tax	18.0	22.3	51.8	39.4	28.8
Oil and Gas Severance Tax	0.9	2.7	2.1	1.3	2.6
Sales and Use Tax	63.9	63.9	60.7	23.7	23.7
Subtotal	2,369.7	1,767.1	1,070.9	965.1	1,007.2
 <u>Education - Tuition, Fees and Charges:</u>					
Slot Machine Tax to Education	48.2	122.3	104.1	136.4	127.7
Lottery to Education	1,256.4	1,277.1	1,284.8	1,246.8	1,184.0
Subtotal	1,304.5	1,399.4	1,388.9	1,383.2	1,311.7
 <u>Agencies' Administrative Trust Funds:</u>					
Beverage Licenses and Taxes	39.7	23.3	30.7	27.6	31.0
Insurance Premium Tax	80.0	36.2	43.7	51.0	59.2
General Inspection Fees and Licenses	52.5	53.3	61.0	57.4	69.8
Citrus Inspection Fees and Licenses	19.7	13.1	18.2	14.8	14.0
D.F.S. and Treas Fees, Licenses & Taxes	128.6	130.0	149.8	116.7	125.0
Citrus Taxes	41.8	53.2	49.0	41.4	42.4
Hunting and Fishing Licenses	36.2	44.3	45.1	47.5	49.7
Pari-mutuel Fees, Licenses and Taxes	1.8	11.4	14.1	10.9	13.7
Professional Fees and Licenses	71.2	56.0	69.2	61.2	78.0
Drivers' Licenses and Fees	56.4	50.5	51.2	125.1	129.7
Slot Machine Licenses and Fees	13.4	10.1	5.0	4.6	3.3
Lottery to Administration	424.6	422.9	414.6	303.9	322.9
Subtotal	966.0	904.3	951.7	862.2	938.7

(Five Year History of Trust Fund and General Revenues - continued)

<b><u>Other Trust Fund Revenues for State Use:</u></b>	<u>2006-07</u>	<u>2007-08</u>	<u>2008-09</u>	<u>2009-10</u>	<u>2010-11</u>
Tobacco Tax	163.6	161.8	157.0	1,129.1	1,096.8
Lottery Prizes	2,461.6	2,504.0	2,260.8	2,403.0	2,515.5
Tobacco Fines/Forfeitures/Judgements Trust	396.4	398.4	388.8	363.7	366.1
Other Fines/Forfeitures/Judgements Trust	256.2	299.9	274.4	279.7	322.3
Article V Fees	(5.5)	(1.2)	1.3	453.5	444.5
Interest Earnings	535.7	615.8	311.5	153.0	177.1
Miscellaneous Revenues <sup>4</sup>	169.2	187.6	176.6	157.2	259.9
Other Trust	<u>2,417.8</u>	<u>2,305.6</u>	<u>1,826.2</u>	<u>3,158.0</u>	<u>3,127.2</u>
Subtotal	6,395.1	6,471.9	5,396.6	8,097.1	8,309.5
<b>Total Trust Fund Revenue for State Use</b>	<b>15,165.2</b>	<b>14,391.6</b>	<b>12,496.8</b>	<b>15,635.1</b>	<b>16,391.5</b>

**Revenues Shared With Local Governments  
and School Districts**

Sales and Use Tax	2,378.0	2,228.5	2,017.4	1,953.6	2,035.0
Beverage Licenses and Taxes	13.4	13.5	14.1	13.7	14.4
Documentary Stamp Tax	120.4	73.4	36.2	34.6	37.1
Insurance Premium Tax	168.1	175.1	156.3	156.4	154.9
Article V Fees	19.8	21.9	19.4	0.0	0.0
Indian Gaming	0.0	0.0	0.0	0.0	0.8
Motor Fuel Tax	419.4	406.4	387.7	388.4	387.6
Oil and Gas Severance Tax	1.2	1.6	1.3	0.4	1.3
Solid Mineral Severance Tax	8.3	8.5	8.0	8.4	7.8
Gross Receipts Tax <sup>3</sup>	1,067.6	1,126.0	1,126.2	1,097.7	1,071.6
Mtr Vehicle and Mobile Home Licenses	140.6	133.2	119.4	124.7	125.5
Tobacco Taxes	11.2	10.9	11.1	8.0	8.2
Other Fees, Licenses and Taxes <sup>3</sup>	<u>73.5</u>	<u>56.6</u>	<u>58.5</u>	<u>55.6</u>	<u>57.0</u>
<b>Total Local Government</b>	<b>4,401.7</b>	<b>4,255.4</b>	<b>3,955.8</b>	<b>3,841.5</b>	<b>3,901.2</b>

**Federal and Local Assistance**

Counties and Cities	32.6	88.1	72.6	73.5	69.2
U.S. Government	17,393.1	17,818.3	20,483.0	28,124.9	28,950.5
Other Grants	<u>94.9</u>	<u>105.1</u>	<u>147.1</u>	<u>232.9</u>	<u>151.2</u>
<b>Total Federal and Local Assistance</b>	<b>17,520.5</b>	<b>18,011.5</b>	<b>20,702.7</b>	<b>28,431.4</b>	<b>29,170.8</b>

**Summary of Trust Fund and General Revenue<sup>5</sup>**

	<u>2006-07</u>	<u>2007-08</u>	<u>2008-09</u>	<u>2009-10</u>	<u>2010-11</u>
General Revenue	\$26,330.5	\$24,215.3	\$21,025.6	\$21,523.1	\$22,551.6
Trust Fund	15,165.2	14,391.6	12,496.8	15,635.1	16,391.5
Revenues Shared with Local Governments	4,401.7	4,255.4	3,955.8	3,841.5	3,901.2
Donations & Fed Assistance	<u>17,621.3</u>	<u>18,011.5</u>	<u>20,702.7</u>	<u>28,431.4</u>	<u>29,170.8</u>
<b>Total Direct Revenues</b>	<b>\$63,518.7</b>	<b>\$60,873.8</b>	<b>\$58,180.9</b>	<b>\$69,431.1</b>	<b>\$72,015.1</b>

Source: Florida Office of Economic and Demographic Research, Fall 2011.

<sup>1</sup> Numbers may not add due to rounding.

<sup>2</sup> The Trust Fund portion of each tax source may include an obligatory General Revenue service charge, thereby reducing the dollars available for appropriations out of the trust fund.

<sup>3</sup> Includes portion of Communications Services Tax.

<sup>4</sup> Includes an unknown amount of General Revenue appropriations.

<sup>5</sup> Shown before transfers of General Revenue service charges and refunds.

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**GENERAL REVENUE FUND**  
**FINANCIAL RETROSPECT AND OUTLOOK STATEMENTS<sup>1</sup>**

**Retrospect Statement**  
**Fiscal Years 2009-10, 2010-11**  
*(millions of dollars)*

	<u>Recurring Funds</u>	<u>Non-Recurring Funds</u>	<u>Total All Funds</u>
<b>FUNDS AVAILABLE 2009-10</b>			
Balance forward from 2008-09 .....	\$0.0	\$631.4	\$631.4
Miscellaneous adjustments .....	0.0	0.1	0.1
Revenue collections .....	21,488.8	46.7	21,535.5
Transfers from trust funds .....	0.0	599.1	599.1
FCO reversions .....	0.0	30.8	30.8
Federal funds interest earnings rebate .....	<u>(0.6)</u>	<u>0.0</u>	<u>(0.6)</u>
Total 2009-10 funds available .....	\$21,488.2	\$1,308.1	\$22,796.3
<b>EXPENDITURES 2009-10</b>			
Operations .....	\$9,299.3	\$838.4	\$10,137.7
Aid to Local Government .....	10,958.6	58.5	11,017.1
Fixed Capital Outlay .....	52.7	10.0	62.7
FCO/Aid to Local Government .....	0.0	2.9	2.9
Nonoperating disbursements .....	<u>0.0</u>	<u>2.6</u>	<u>2.6</u>
Total 2009-10 expenditures .....	\$20,310.6	\$912.4	\$21,223.0
Ending Balance .....	\$1,177.6	\$395.7	\$1,573.2
Budget Stabilization Fund .....	-	-	<u>\$274.9</u>
Available Reserves .....	-	-	\$1,848.1
<b>FUNDS AVAILABLE 2010-11</b>			
Balance forward from 2009-10 .....	\$0.0	\$1,573.2	\$1,573.2
Miscellaneous Adjustments .....	0.0	0.1	0.1
Revenue collections .....	22,217.1	356.9	22,574.0
Seminole Gaming - Local Pass Through .....	0.8	0.0	0.8
Transfers from trust funds .....	0.0	362.5	362.5
FCO reversions .....	0.0	23.0	23.0
Federal funds interest earnings rebate .....	<u>(0.3)</u>	<u>0.0</u>	<u>(0.3)</u>
Total 2010-11 funds available .....	\$22,217.6	\$2,315.7	\$24,533.3
<b>EXPENDITURES 2010-11</b>			
Operations .....	\$10,598.2	\$984.6	\$11,582.8
Aid to local government .....	11,684.2	358.8	12,043.0
Fixed capital outlay .....	73.7	5.4	79.1
Fixed capital outlay/aid to local government .....	0.0	79.2	79.2
Non-operating disbursements .....	<u>0.8</u>	<u>2.1</u>	<u>2.9</u>
Total 2010-11 expenditures .....	\$22,356.8	\$1,430.1	\$23,786.9
Ending Balance .....	(\$139.2)	\$885.6	\$746.4
Budget Stabilization Fund .....	-	-	<u>\$279.2</u>
Available Reserves .....	-	-	\$1,025.6

**FINANCIAL OUTLOOK STATEMENT<sup>4</sup>**  
**Fiscal Years 2011-12, 2012-13, 2013-14, 2014-15 and 2015-16**  
including results of the January 12, 2012 Revenue Estimating Conference (millions of dollars)

	Recurring Funds	Non-Recurring Funds	Total All Funds
<b>FUNDS AVAILABLE 2011-12</b>			
Balance forward from 2010-11 .....	\$0.0	\$746.4	\$746.4
Estimated revenues .....	23,122.1	119.4	23,241.5
Transfers from trust funds .....	0.0	391.6	391.6
FCO reversions .....	0.0	2.0	2.0
Federal funds interest earnings rebate .....	<u>(0.3)</u>	<u>0.0</u>	<u>(0.3)</u>
Total 2011-12 funds available .....	\$23,121.8	\$1,259.4	\$24,381.2
<b>EFFECTIVE APPROPRIATIONS 2011-12</b>			
General Appropriations Act (SB2000) .....	\$22,819.5	\$363.2	\$23,182.7
Transfer to Budget Stabilization Fund .....	0.0	214.5	214.5
Supplemental appropriations .....	10.0	76.5	86.5
Appropriations placed in reserve .....	0.0	(0.5)	(0.5)
Reappropriations .....	0.0	3.0	3.0
Vetoes .....	<u>(30.2)</u>	<u>(68.7)</u>	<u>(98.9)</u>
Total 2011-12 effective appropriations .....	\$22,799.3	\$588.0	\$23,387.4
Ending Balance <sup>2,3</sup> .....	\$322.5	\$671.4	\$993.8
<b>FUNDS AVAILABLE 2012-13</b>			
Balance forward from 2011-12 .....	\$0.0	\$993.8	\$993.8
Estimated revenues .....	24,252.8	254.1	24,506.9
Unused appropriations/reversions .....	0.0	93.0	93.0
FCO reversions .....	0.0	2.0	2.0
Federal funds interest earnings rebate .....	<u>(0.2)</u>	<u>0.0</u>	<u>(0.2)</u>
Total 2012-13 funds available .....	\$24,252.6	\$1,342.9	\$25,595.5
<b>FUNDS AVAILABLE 2013-14</b>			
Estimated revenues .....	\$25,786.3	\$331.3	\$26,117.6
Unused appropriations/reversions .....	0.0	93.0	93.0
FCO reversions .....	0.0	2.0	2.0
Federal funds interest earnings rebate .....	<u>(0.2)</u>	<u>0.0</u>	<u>(0.2)</u>
Total 2013-14 funds available .....	\$25,786.1	\$426.3	\$26,212.4
<b>FUNDS AVAILABLE 2014-15</b>			
Estimated revenues .....	\$27,458.9	\$121.9	\$27,580.8
Unused appropriations/reversions .....	0.0	93.0	93.0
FCO reversions .....	0.0	2.0	2.0
Federal funds interest earnings rebate .....	<u>(1.2)</u>	<u>0.0</u>	<u>(1.2)</u>
Total 2014-15 funds available .....	\$27,457.7	\$216.9	\$27,674.6
<b>FUNDS AVAILABLE 2015-16</b>			
Estimated revenues .....	\$28,901.3	\$0.0	\$28,901.3
Unused appropriations/reversions .....	0.0	93.0	93.0
FCO reversions .....	0.0	2.0	2.0
Federal funds interest earnings rebate .....	<u>(1.2)</u>	<u>0.0</u>	<u>(1.2)</u>
Total 2015-16 funds available .....	\$28,900.1	\$95.0	\$28,995.1

Source: Office of Economic and Demographic Research.

<sup>1</sup> Based on January 12, 2012 Revenue Estimating Conference.

<sup>2</sup> The Budget Stabilization Fund is available to address budget shortfalls or to provide emergency funding, as described in "STATE FINANCIAL OPERATIONS - Budget Shortfall" in this Appendix A. Hurricane related budget amendments transferred \$11 million to the Casualty Insurance Risk Management Trust Fund in Fiscal Year 2004-05 and \$11.8 million in Fiscal Year 2005-06. Such transfers must be restored in five equal annual transfers from the General Revenue Fund, commencing in the third Fiscal Year following that in which the expenditure was made. As of January 12, 2012, \$2.0 million remained unpaid.

<sup>3</sup> The amount of \$1,072.4 million was transferred out of the Budget Stabilization Fund to the General Revenue Fund in Fiscal Year 2008-09. Section 215.32(3) F.S. stipulates that repayments to the fund are appropriated in five equal installments beginning in the third year following the year in which the expenditure was made, unless otherwise established by law. Per the aforementioned statute, the first repayment was appropriated for 2011-12, and four additional repayments in the amount of \$214.5 million will be required for Fiscal Year 2012-13 through Fiscal Year 2015-16.

<sup>4</sup> This financial statement is based on current law as it is currently administered. It does not include the potential effect of any legal actions which might affect revenues or appropriations. The Attorney General periodically issues an update on any such litigation. In addition, it does not recognize any deficits in any spending programs unless specifically stated.

## Actual and Projected General Revenues

The actual general revenue collections for Fiscal Year 2010-11 of \$22,551.6 million were \$1,028.5 million, or 4.8%, more than collections for Fiscal Year 2009-10. Actual general revenue collections for Fiscal Years 2009-10 and 2010-11, and projections adopted at the January 12, 2012 meeting of the Revenue Estimating Conference for Fiscal Years 2011-12 through 2014-15, are shown in the following table.

### General Revenues Fiscal Years 2009-10 through 2014-15 (millions of dollars)

	<u>Act. 2009-10</u>	<u>Act. 2010-11</u>		<u>Est. 2011-12</u>		<u>Est. 2012-13</u>		<u>Est. 2013-14</u>		<u>Est. 2014-15</u>	
			%		%		%		%		%
	<u>Actual</u>	<u>Actual</u>	<u>Change<sup>1</sup></u>	<u>Estimate</u>	<u>Change<sup>1</sup></u>	<u>Estimate</u>	<u>Change<sup>1</sup></u>	<u>Estimate</u>	<u>Change<sup>1</sup></u>	<u>Estimate</u>	<u>Change<sup>1</sup></u>
Sales Tax- GR	\$16,014.7	\$16,638.3	3.9%	\$17,269.7	3.8%	\$18,101.4	4.8%	\$19,225.9	6.2%	\$20,553.2	6.9%
Beverage Tax & Licenses	585.7	550.8	(6.0)	497.1	(9.7)	473.4	(4.8)	444.6	(6.1)	405.8	(8.7)
Corporate Income Tax	1,790.0	1874.5	4.7	1,959.3	4.5	2,159.1	10.2	2,351.3	8.9	2,358.4	0.3
Documentary Stamp Tax <sup>2</sup>	143.3	167.2	16.7	181.9	8.8	224.5	23.4	441.3	96.6	494.4	12.0
Tobacco Tax	205.8	213.4	3.7	200.2	(6.2)	198.5	(0.8)	197.6	(0.5)	197.3	(0.2)
Insurance Premium Tax	649.2	660.5	1.7	635.6	(3.8)	639.2	0.6	660.6	3.3	646.5	(2.1)
Pari-Mutuels Tax	27.7	30.8	11.2	23.7	(23.1)	22.2	(6.3)	26.2	18.0	25.8	(1.5)
Intangibles Tax	158.7	162.5	2.4	164.7	1.4	180.3	9.5	212.2	17.7	247.8	16.8
Interest Earnings	118.1	135.6	14.8	111.3	(17.9)	109.4	(1.7)	117.3	7.2	174.7	48.9
Indian Gaming Revenues	287.5	139.7	(51.4)	145.5	4.2	221.2	52.0	226.0	2.2	226.9	0.4
Highway Safety Licenses & Fees	746.0	965.5	29.4	1,025.4	6.2	1,076.6	5.0	1,080.8	0.4	1,077.7	(0.3)
Medical & Hospital Fees	210.2	208.6	(0.8)	222.8	6.8	286.8	28.7	328.9	14.7	362.0	10.1
Severance Taxes	13.0	18.6	43.1	18.5	(0.5)	18.7	1.1	20.7	10.7	19.9	(3.9)
Corporation Filing Fees	238.1	273.6	14.9	255.5	(6.6)	259.8	1.7	261.9	0.8	264.2	0.9
Service Charges	435.2	462.5	6.3	444.1	(4.0)	462.6	4.2	470.1	1.6	481.8	2.5
Other Taxes, Licenses & Fees	437.5	375.6	(14.1)	374.1	(0.2)	368.9	(1.5)	363.6	(1.4)	359.1	(1.2)
Less: Refunds	<u>(537.8)</u>	<u>(326.1)</u>	<u>(39.4)</u>	<u>(288.5)</u>	<u>(11.5)</u>	<u>(295.7)</u>	<u>2.5</u>	<u>(311.4)</u>	<u>5.3</u>	<u>(314.8)</u>	<u>1.1</u>
Net General Revenue: <sup>3</sup>	\$21,523.1	\$22,551.6	4.8%	\$23,241.5	3.1%	\$24,506.9	5.4%	\$26,117.6	6.6%	\$27,580.7	5.6%

Source: Office of Economic and Demographic Research, January 12, 2012 Consensus Revenue Estimating Conference.

<sup>1</sup> Represents percentage change from prior year, based on current estimates.

<sup>2</sup> Florida law redirects to various trust funds Documentary Stamp Tax Collections which otherwise would go into the General Revenue Fund, an amount which is set forth as percentages of Documentary Stamp Tax Collections with an aggregate cap of \$657.3 million.

<sup>3</sup> May not add due to rounding.

The projections are based on the best information available when the estimates are made. **Investors should be aware that there have been material differences between past projections and actual general revenue collections; no assurance can be given that there will not continue to be material differences relating to such amounts.**

**Operating and Fixed Capital Outlay Budget By Program Area**  
**Fiscal Years 2007-08 through 2011-12**  
(In Millions of Dollars)

Program	2007-08		2008-09		2009-10		2010-11		2011-12	
	Operating	FCO	Operating	FCO	Operating	FCO	Operating	FCO	Operating	FCO
<b>General Revenue</b>										
Education	\$14,410.2	\$ 96.9	\$12,932.9	\$8.8	\$11,377.2	\$10.9	\$12,494.9	\$6.4	\$11,887.1	\$29.3
Human Services	7,632.7	29.6	7,147.6	-	5,200.6	-	6,703.4	5.4	7,012.8	1.4
Criminal Justice & Corrections	3,578.2	202.9	3,521.6	343.9	3,487.5	45.5	3,420.9	74.4	3,269.7	74.7
Natural Resources, Environment										
Growth Mngmt, & Transportation	413.4	146.0	256.0	21.2	168.7	0.5	158.6	24.4	166.3	63.0
General Government	1,432.7	45.3	961.9	25.8	763.4	4.9	847.7	6.7	612.4	18.4
Judicial Branch	<u>446.8</u>	<u>13.6</u>	<u>403.7</u>	<u>-</u>	<u>134.6</u>	<u>-</u>	<u>46.9</u>	<u>-</u>	<u>47.6</u>	<u>-</u>
<b>Total General Revenue</b>	<b>\$27,914.0</b>	<b>\$534.3</b>	<b>\$25,223.7</b>	<b>\$399.7</b>	<b>\$21,132.0</b>	<b>\$61.8</b>	<b>\$23,672.4</b>	<b>\$117.3</b>	<b>\$22,995.9</b>	<b>\$186.8</b>
<b>Trust Funds</b>										
Education	\$5,215.5	\$4,135.7	\$5,214.0	\$2,948.4	\$7,947.1	\$1,937.2	\$7,666.6	\$2,347.3	\$6,214.5	\$1,769.7
Human Services	16,147.5	46.3	16,129.4	95.7	20,824.8	17.9	21,754.7	18.8	22,927.3	49.7
Criminal Justice & Corrections	615.9	0.5	659.9	0.5	1,221.4	1.0	1,155.6	-	1,134.0	-
Natural Resources, Environment										
Growth Mngmt, & Transportation	3,345.4	9,314.4	2,908.0	8,906.8	2,375.0	6,749.3	2,478.7	7,116.9	2,150.4	8,479.3
General Government	3,461.2	80.9	3,567.4	112.8	3,729.0	222.6	3,554.9	78.8	3,290.4	67.0
Judicial Branch	<u>21.4</u>	<u>-</u>	<u>34.6</u>	<u>-</u>	<u>316.7</u>	<u>-</u>	<u>415.1</u>	<u>0.4</u>	<u>411.6</u>	<u>-</u>
<b>Total Trust Funds</b>	<b>\$28,806.9</b>	<b>\$13,577.8</b>	<b>\$28,513.3</b>	<b>\$12,064.2</b>	<b>\$36,414.0</b>	<b>\$8,928.0</b>	<b>\$37,025.6</b>	<b>\$9,562.2</b>	<b>\$36,128.2</b>	<b>\$10,365.7</b>
<b>Total All Funds</b>										
Education	\$19,626.0	\$4,233.0	\$18,147.0	\$2,957.0	\$19,324.0	\$1,948.0	\$20,162.0	\$2,354.0	\$18,101.6	\$1,799.0
Human Services	23,780.2	75.9	23,277.0	95.7	26,025.4	17.9	28,458.1	24.2	29,940.1	51.1
Criminal Justice & Corrections	4,194.1	203.4	4,181.5	344.4	4,708.9	46.5	4,576.5	74.4	4,403.7	74.7
Natural Resources, Environment										
Growth Mngmt, & Transportation	3,758.8	9,460.4	3,163.9	8,928.0	2,543.7	6,749.8	2,637.3	7,141.3	2,316.7	8,542.3
General Government	4,893.9	126.2	4,529.2	138.5	4,492.4	227.5	4,402.6	85.5	3,902.8	85.4
Judicial Branch	<u>468.2</u>	<u>13.6</u>	<u>438.3</u>	<u>-</u>	<u>451.3</u>	<u>-</u>	<u>462.0</u>	<u>0.4</u>	<u>459.2</u>	<u>-</u>
<b>Total All Funds</b>	<b>\$56,721.2</b>	<b>\$14,112.5</b>	<b>\$53,736.9</b>	<b>\$12,463.6</b>	<b>\$57,545.7</b>	<b>\$8,989.7</b>	<b>\$60,698.5</b>	<b>\$9,679.8</b>	<b>\$59,124.1</b>	<b>\$10,552.5</b>

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Source: Annual Conference Committee Report on General Appropriations Bills as passed by the Legislature, before veto messages; does not reflect appropriations made in other legislation or budget amendments.

## STATE DEBT

As a general rule, bonds of the State or its agencies are issued by the Division of Bond Finance pursuant to the State Bond Act, ss. 215.57-.83, Florida Statutes. During the 2001 Session the Florida Legislature formalized in statute an annual Debt Affordability Study to be used as a tool for measuring, monitoring and managing the State's debt. The State debt fiscal responsibility policy, s. 215.98, Florida Statutes, establishes debt service to revenues as the benchmark debt ratio to estimate future debt capacity, using a target ratio of 6% and a cap of 7%. The estimated future debt capacity is intended to provide legislative policy makers with information to measure the financial impact of new financing programs and to assist them in formulating capital spending plans.

The study first looks at total State debt outstanding, separating the debt into net tax-supported debt and self supporting debt. Net tax-supported debt is repaid by the State from a specified tax revenue source or general appropriation of the State. Self supporting debt is reasonably expected to be repaid from project revenue or loan repayments. Some but not all of State debt is additionally secured by the full faith and credit of the State.

### **State Full Faith and Credit Debt**

Article VII, Section 11(a) of the Florida Constitution authorizes the issuance of bonds pledging the full faith and credit of the State to finance or refinance State capital outlay projects upon approval by vote of the electors, provided that the outstanding principal amount may not exceed 50% of total State tax revenues for the two preceding fiscal years. There are currently no bonds outstanding under this authorization.

All of Florida's full faith and credit debt which is currently outstanding has been issued under separate constitutional authority which also authorizes the pledge of a dedicated tax or other revenue source as well. Such debt includes bonds for pollution control and abatement and solid waste disposal (operating revenues, assessments); right-of-way acquisition and bridge construction (motor fuel or special fuel taxes); public education capital outlay (gross receipts taxes); roads within a county (second gas tax); and school districts or community colleges (motor vehicle license revenues). Although these bonds are not subject to the above-referenced debt limitation, each program has debt service coverage tests which must be met prior to issuance.

### **State Revenue Bonds**

The Florida Constitution authorizes the issuance of bonds to finance or refinance State capital outlay projects, which are payable

from funds derived directly from sources other than State tax revenues.

Bonds outstanding under this authorization include financings for the State University System, individual universities, community colleges, public schools, State owned office facilities, toll roads, ports, and other transportation projects. The Constitution specifically authorizes the issuance of bonds to fund student loans; to finance housing; and to refund outstanding bonds at a lower net interest cost. The Constitution was amended in 1998 to expressly permit the issuance of bonds pledging a dedicated State tax source for the purposes of conservation, outdoor recreation, water resource development, restoration of natural systems, or historic preservation.

Bonds may also be issued, which are payable from documentary stamp taxes deposited in the Land Acquisition Trust Fund for conservation and recreation purposes, including Everglades restoration.

### **Other Obligations**

Although most debt of the State or its agencies is issued through the Division of Bond Finance, there are other entities which issue bonds or incur other long term obligations which are secured by State revenues. These include the Florida Housing Finance Corporation, the Florida Correctional Finance Corporation, the Department of Corrections, the Department of Juvenile Justice, the Department of Children and Families, the Florida Hurricane Catastrophe Fund Finance Corporation and the Inland Protection Financing Corporation. The Florida Legislature has also dedicated 2.59% of cigarette tax collections to the H. Lee Moffitt Cancer Center and Research Institute, for 10 years, which are pledged to secure bonds issued by the City of Tampa. The City of Tallahassee issued bonds to finance relocation of the developmental research school of Florida State University. The bonds are payable from lease revenues appropriated to the University each year. The State's Chief Financial Officer has a consolidated equipment financing program for State agencies and a lease purchase financing for replacement of the State's accounting and cash management systems, which are subject to annual appropriation. The State's five water management districts have authority to issue bonds secured by certain moneys from the Water Management Lands Trust Fund.

The Florida Water Pollution Control Financing Corporation was created to finance projects through the State's Department of Environmental Protection which are authorized under the federal Clean Water Act. The corporation is authorized to issue bonds secured through the repayment of loans to local government entities. The principal amount of such bonds which may be issued shall not exceed \$300 million in any Fiscal Year.

**Debt Outstanding by Type and Program**

As of June 30, 2011

(In Millions of Dollars)

<u>Debt Type</u>	<u>Amount</u>
Net Tax-Supported Debt	\$ 22,945.0
Self-Supporting Debt	4,732.4
<b>Total State Debt Outstanding</b>	<b>\$ 27,677.4</b>
<b>Net Tax-Supported Debt</b>	
Education	
Public Education Capital Outlay	\$ 11,298.1
Capital Outlay	604.1
Lottery	2,903.9
University System Improvement	214.5
Community Colleges	101.8
Total Education	<u>15,122.3</u>
Environmental	
Preservation 2000 / Florida Forever	2,052.7
Everglades Restoration Bonds	214.6
Save Our Coast	4.8
Inland Protection	90.1
Total Environmental	<u>2,362.2</u>
Transportation	
Right-of-Way Acquisition and Bridge Construction	1,760.1
State Infrastructure Bank	19.0
P3 Obligations	1,694.3
Florida Ports	267.9
Total Transportation	<u>3,741.3</u>
Appropriated Debt / Other	
Facilities	374.5
Prisons	686.2
Juvenile Justice	11.5
Children & Families	121.2
Master Lease	7.5
Energy Saving Contracts	54.3
Affordable Housing	66.0
Sports Facility Obligations	352.9
Florida High Charter School	17.9
Lee Moffitt Cancer Center	27.2
Total Appropriated Debt / Other	<u>1,719.2</u>
<b>Total Net Tax-Supported Debt Outstanding</b>	<b>\$ 22,945.0</b>
<b>Self-Supporting Debt</b>	
Education	
University Auxiliary Facility Revenue Bonds	\$ 752.4
Environmental	
Florida Water Pollution Control	527.3
Transportation	
Toll Facilities	3,295.6
State Infrastructure Bank Revenue Bonds	72.8
Road and Bridge	84.4
Total Transportation	<u>3,452.7</u>
<b>Total Self-Supported Debt Outstanding</b>	<b>\$ 4,732.4</b>

Source: State of Florida, 2011 Debt Affordability Study.

**Per Capita Tax Supported Debt**

For Fiscal Years Ended June 30

<u>Year</u>	<u>Population<sup>1</sup></u> <u>(thousands)</u>	<u>Total Principal</u> <u>Outstanding<sup>2</sup></u> <u>(millions)</u>	<u>Per</u> <u>Capita</u>
2000	15,882	\$14,117.3	\$889
2001	16,248	14,490.5	892
2002	16,588	15,421.7	930
2003	16,969	16,186.1	954
2004	17,401	16,891.8	971
2005	17,816	17,455.3	980
2006	18,240	17,865.6	979
2007	18,602	18,339.6	986
2008	18,783	20,328.7	1,082
2009	18,767	22,372.9	1,192
2010	18,761	23,557.3	1,256
2011	18,880	22,945.0	1,215

<sup>1</sup> Population estimate by the Office of Economic and Demographic Research, Florida Legislature, (November, 2011).

<sup>2</sup> State of Florida 2011 Debt Affordability Study; excludes refunded debt.

## Total State Debt Outstanding As of June 30, 2011

Fiscal Year	Self-Supporting Debt			Net Tax-Supported Debt			Total Existing Debt		
	Principal	Interest	Total	Principal	Interest	Total	Principal	Interest	Total
2012	\$ 193,637,240	\$ 224,304,093	\$ 417,941,333	\$ 1,176,498,637	\$ 1,045,145,869	\$ 2,221,644,506	\$ 1,370,135,877	\$ 1,269,449,962	\$ 2,639,585,838
2013	213,866,726	215,284,255	429,150,981	1,261,418,731	989,895,256	2,251,313,987	1,475,285,457	1,205,179,511	2,680,464,968
2014	262,795,247	208,787,890	471,583,137	1,041,419,357	927,156,407	1,968,575,764	1,304,214,604	1,135,944,297	2,440,158,901
2015	266,896,379	201,746,548	468,642,927	1,127,349,559	877,608,139	2,004,957,697	1,394,245,938	1,079,354,686	2,473,600,624
2016	221,510,814	186,675,912	408,186,726	1,157,209,920	833,195,821	1,990,405,741	1,378,720,734	1,019,871,733	2,398,592,467
2017	220,158,819	175,337,627	395,496,445	1,184,766,252	785,921,704	1,970,687,956	1,404,925,070	961,259,331	2,366,184,401
2018	226,141,432	164,777,536	390,918,968	1,201,428,371	736,670,938	1,938,099,309	1,427,569,803	901,448,474	2,329,018,277
2019	235,861,440	153,837,412	389,698,852	1,174,925,398	686,339,592	1,861,264,989	1,410,786,838	840,177,004	2,250,963,841
2020	226,114,280	142,514,206	368,628,486	1,174,380,387	636,765,602	1,811,145,988	1,400,494,667	779,279,807	2,179,774,474
2021	232,605,012	131,394,047	363,999,059	1,198,879,335	587,424,973	1,786,304,307	1,431,484,347	718,819,019	2,150,303,366
2022	211,270,386	120,165,996	331,436,381	1,205,113,820	537,459,454	1,742,573,273	1,416,384,205	657,625,449	2,074,009,654
2023	200,574,904	109,878,392	310,453,296	1,168,904,262	469,056,172	1,637,960,434	1,369,479,166	578,934,564	1,948,413,730
2024	205,055,430	100,091,790	305,147,219	1,075,917,324	419,340,003	1,495,257,328	1,280,972,754	519,431,793	1,800,404,547
2025	210,690,912	90,183,640	300,874,552	1,004,523,930	363,491,479	1,368,015,409	1,215,214,841	453,675,119	1,668,889,961
2026	190,675,598	80,045,393	270,720,991	841,215,963	321,124,007	1,162,339,970	1,031,891,561	401,169,400	1,433,060,961
2027	191,457,635	70,817,319	262,274,954	761,811,816	285,919,490	1,047,731,305	953,269,451	356,736,809	1,310,006,260
2028	156,938,000	61,799,420	218,737,420	684,193,366	268,619,033	952,812,399	841,131,366	330,418,454	1,171,549,820
2029	148,103,000	54,214,698	202,317,698	596,637,751	241,368,870	838,006,621	744,740,751	295,583,568	1,040,324,319
2030	136,176,000	46,990,187	183,166,187	547,800,750	219,286,179	767,086,929	683,976,750	266,276,366	950,253,116
2031	123,785,000	40,248,503	164,033,503	492,715,607	201,271,144	693,986,751	616,500,607	241,519,647	858,020,254
2032	115,925,000	34,149,151	150,074,151	481,701,862	185,391,741	667,093,603	597,626,862	219,540,892	817,167,754
2033	121,360,000	28,342,608	149,702,608	440,652,192	169,680,495	610,332,687	562,012,192	198,023,102	760,035,294
2034	112,875,000	22,260,353	135,135,353	382,807,682	151,091,811	533,899,494	495,682,682	173,352,164	669,034,846
2035	97,380,000	16,599,634	113,979,634	354,955,262	142,638,178	497,593,440	452,335,262	159,237,812	611,573,074
2036	78,060,000	11,560,345	89,620,345	331,236,311	135,642,745	466,879,055	409,296,311	147,203,090	556,499,400
2037	45,160,000	7,554,734	52,714,734	297,301,777	127,461,471	424,763,248	342,461,777	135,016,204	477,477,981
2038	34,625,000	5,086,248	39,711,248	201,129,961	120,014,509	321,144,470	235,754,961	125,100,757	360,855,718
2039	36,240,000	3,002,678	39,242,678	136,103,659	109,347,838	245,451,497	172,343,659	112,350,516	284,694,175
2040	16,510,000	822,750	17,332,750	85,683,543	118,765,010	204,448,553	102,193,543	119,587,760	221,781,303
2041	-	-	-	42,364,050	93,962,954	136,327,004	42,364,050	93,962,954	136,327,004
2042	-	-	-	41,401,452	97,826,135	139,227,587	41,401,452	97,826,135	139,227,587
2043	-	-	-	41,682,132	103,793,053	145,475,185	41,682,132	103,793,053	145,475,185
2044	-	-	-	26,596,299	64,851,508	91,447,807	26,596,299	64,851,508	91,447,807
2045	-	-	-	4,270,710	7,746,857	12,017,567	4,270,710	7,746,857	12,017,567
	<u>\$ 4,732,449,252</u>	<u>\$ 2,708,473,362</u>	<u>\$ 7,440,922,614</u>	<u>\$ 22,944,997,424</u>	<u>\$ 13,061,274,436</u>	<u>\$ 36,006,271,860</u>	<u>\$ 27,677,446,676</u>	<u>\$ 15,769,747,798</u>	<u>\$ 43,447,194,475</u>

<sup>1</sup> A Public/Private Partnership obligation of the Department of Transportation is included in net tax-supported debt. The Department of Transportation has assumed the full annual payment obligation; however, certain payments are expected from non-tax sources. For the purpose of showing net-tax supported payments, the payments from other sources have not been considered.

**Net Tax-Supported Bonds Issued Since July 1, 2011**

*(chronological, by date of issuance)*

State Board of Education Public Education Capital Outlay Bonds, 2008 Series F&G .....	\$144,500,000
Less: Public Education Capital Outlay Bonds refunded .....	(78,510,000)
State Board of Education Public Education Capital Outlay Refunding Bonds, 2011 Series C .....	220,885,000
Less: Public Education Capital Outlay Bonds refunded .....	(233,755,000)
Department of Environmental Protection Florida Forever Revenue Refunding Bonds, Series 2011A .....	127,920,000
Less: Florida Forever Bonds refunded .....	(140,455,000)
Department of Environmental Protection Florida Forever Revenue Refunding Bonds, Series 2011B .....	164,010,000
Less: Florida Forever Bonds refunded .....	(180,350,000)
State Board of Education Lottery Revenue Refunding Bonds, Series 2011A .....	242,240,000
Less: Lottery Revenue Bonds refunded .....	(262,090,000)
State Board of Education Public Education Capital Outlay Refunding Bonds, 2011 Series D .....	241,825,000
Less: Public Education Capital Outlay Bonds refunded .....	(273,035,000)
State Board of Education Public Education Capital Outlay Refunding Bonds, 2011 Series E .....	164,450,000
Less: Public Education Capital Outlay Bonds refunded .....	(170,960,000)
State Board of Education Public Education Capital Outlay Refunding Bonds, 2011 Series F .....	164,035,000
Less: Public Education Capital Outlay Bonds refunded .....	(168,245,000)
State Board of Education Capital Outlay Refunding Bonds, 2011 Series A .....	53,785,000
Less: Capital Outlay Bonds refunded .....	(58,310,000)
Department of Transportation Right-of-Way Acquisition and Bridge Construction Bonds, Series 2011B .....	243,785,000
Less: Right-of-Way Acquisition and Bridge Construction Bonds refunded .....	<u>(152,425,000)</u>
	\$49,300,000

**Self Supporting Bonds Issued Since July 1, 2011**

*(chronological, by date of issuance)*

Department of Transportation Turnpike Revenue Bonds, Series 2011A .....	\$150,165,000
Less: Turnpike Revenue Bonds refunded .....	(47,580,000)
Board of Governors University of Florida Dormitory Revenue Refunding Bonds, Series 2011A .....	16,350,000
Less: University of Florida Dormitory Bonds refunded .....	(16,595,000)
Board of Governors Florida State University Dormitory Revenue Refunding Bonds, Series 2011A .....	27,745,000
Less: Florida State University Dormitory Bonds refunded .....	(27,340,000)
Board of Governors Florida International University Dormitory Revenue Refunding Bonds, Series 2011A .....	22,210,000
Less: Florida International University Dormitory Bonds refunded .....	(23,215,000)
Board of Governors University of Central Florida Parking Facility Revenue Refunding Bonds, Series 2011A .....	11,005,000
Less: University of Central Florida Parking Bonds refunded .....	(12,170,000)
Board of Governors University of Central Florida Dormitory Revenue Bonds, Series 2012A .....	66,640,000
Less: University of Central Florida Dormitory Bonds refunded .....	<u>(24,965,000)</u>
	\$142,250,000

**STATEMENT OF ASSETS AND LIABILITIES**

Administered by State Chief Financial Officer

	ASSETS	
	<u>JUNE 30, 2011</u>	<u>JUNE 30, 2010</u>
Currency and Coins	\$300,000.00	\$300,000.00
Unemployment Compensation Investments Due From U.S Treasury -Unemployment TF	(1) 68,128,132.17	455,037,633.39
Deferred Compensation Assets	(2) 2,628,812,977.50	2,206,219,558.43
Bank Accounts	(3) 35,535,100.20	46,260,933.63
Consolidated Revolving Account	(4) <u>353,388.20</u>	<u>196,830.41</u>
Total Cash, Receivables, and Other Assets	\$2,733,129,598.07	\$2,708,014,955.86
Certificates of Deposit	\$703,100,000.00	\$1,008,000,000.00
Securities	(5) <u>16,937,893,579.05</u>	<u>17,181,803,960.63</u>
Total Investments	<u>\$17,640,993,579.05</u>	<u>\$18,189,803,960.63</u>
Total Assets of the Division of Treasury	<u><u>\$20,374,123,177.12</u></u>	<u><u>\$20,897,818,916.49</u></u>
	LIABILITIES	
	<u>JUNE 30, 2011</u>	<u>JUNE 30, 2010</u>
General Revenue Fund	\$1,716,090,420.96	\$2,398,971,129.58
Trust Fund	(6) 9,373,683,133.85	9,525,487,126.94
Budget Stabilization Fund	279,157,304.63	274,915,763.40
Total Three Funds	<u>\$11,368,930,859.44</u>	<u>\$12,199,374,019.92</u>
Adjustments	(7) \$12,399,399.68	\$68,340,290.01
Due to Special Purpose Investment Accounts	(8) 6,363,626,552.30	6,423,688,217.72
Due to Deferred Compensation Participants and/or Program	(2) 2,628,812,977.50	2,206,219,558.43
Due to Consolidated Revolving Account Agency Participants	(4) <u>353,388.20</u>	<u>196,830.41</u>
Total Liabilities of the Division of Treasury	<u><u>\$20,374,123,177.12</u></u>	<u><u>\$20,897,818,916.49</u></u>

Source: Annual Report of the State Chief Financial Officer for the Fiscal Year Ended June 30, 2011.

- <sup>1</sup> Unemployment Trust Fund - Represents U.C. Benefit Funds invested by the Federal Government and due from U.S. Treasury.
- <sup>2</sup> Includes plan assets held in the Deferred Compensation Trust Fund for the exclusive benefit of participants and their beneficiaries.
- <sup>3</sup> Represents the "Per Reconciled Cash Balance" of \$57,839,769.85 as of June 30, 2011 with receipted items in transit of \$135,750,193.06 and disbursed items in transit of (\$148,611,897.31) which nets to (\$12,861,704.25). These items have cleared the bank but have not been posted to the State ledger. The Total Bank Accounts figure does not include \$11,892,235.98 held in clearing and/or revolving accounts outside the Treasury.
- <sup>4</sup> The amount due to agency participants in the Consolidated Revolving Account as of June 30, 2011 is \$7,493,388.20. Of this, \$353,388.20 is in a financial institution account and \$7,140,000.00 is invested in Special Purpose Investment Accounts.
- <sup>5</sup> Includes Purchased Interest in the amount of \$2,220,616.26.
- <sup>6</sup> Included in the Trust Fund Balance is \$5,144,823,903.72 earning interest for the benefit of Trust Funds, Unemployment Trust Fund balance of \$68,128,132.17, and the remaining balance of \$4,160,731,097.96 earning interest for General Revenue.
- <sup>7</sup> Represents \$8,109,119.68 interest not yet receipted to State Accounts and Securities Liability Cost of \$4,290,280.00 which settles July 1, 2011.
- <sup>8</sup> Represents Chief Financial Officer's Special Purpose Investment Accounts held in the Treasury Investment Pool and interest due to those accounts. The Chief Financial Officer's Special Purpose Investment Accounts are investments on behalf of state agencies with funds outside the Chief Financial Officer's Cash Concentration System and other statutorily created entities.

Note:	<u>June 30, 2011</u>	<u>June 30, 2010</u>
Total Market Value of all Securities held by the Treasury.	\$17,842,226,955.49	\$18,439,474,089.39

## FLORIDA RETIREMENT SYSTEM

(Source: Florida Department of Management Services, Division of Retirement)

General. The Florida Retirement System ("FRS") was established by the Florida Legislature effective December 1, 1970 pursuant to Chapter 121, Florida Statutes (the "Act") by consolidating the state's existing State-administered retirement systems into one system. In addition to Chapter 121, the FRS is governed by Article X, Section 14 of the State Constitution, which prohibits increasing benefits without concurrently providing for funding the increase on a sound actuarial basis. The FRS provides retirement, disability and death benefits for participating public employees. The FRS is a cost-sharing, multiple employer, retirement plan. The FRS Defined Benefit Program (also referred to as the FRS Pension Plan) is administered by the Division of Retirement in the Department of Management Services. The assets of the FRS Defined Benefit Program are held in the FRS Trust Fund and are invested by the State Board of Administration. The FRS Investment Plan is the defined contribution plan alternative to the FRS Pension Plan and is administered by the State Board of Administration. In addition to these two primary, integrated programs there are non-integrated defined contribution plan alternatives available to targeted employee groups in the State University System, the State Community College System, and members of the Senior Management Service Class.

In a defined benefit pension plan, a periodic benefit is paid to retired employees in a fixed amount determined at the time of retirement based on a formula. The amount of the periodic benefit is generally determined on the basis of service credits and salary. The benefit is paid to the retiree for life and, if applicable, a survivor benefit is paid to the designated beneficiary of the retiree.

In a defined contribution plan, the required contributions to the plan and investment returns represent the member's benefits. Instead of guaranteed benefits based on a formula, the contributions to the member account are guaranteed and investment risk is assumed by the member. Since the State's obligation to make contributions to the defined contribution plan does not extend beyond the required contribution from current payroll, the employer's funding obligation for a defined contribution plan is fully funded as long as these contributions are made.

FRS membership is compulsory for employees working in regularly established positions for a state agency, county governmental unit, district school board, state university, state community college or participating city, independent special district, charter school or metropolitan planning district. There are five classes of plan membership: Regular Class, Special Risk Class, Special Risk Administrative Support Class, Elected Officers' Class ("EOC"), and Senior Management Service Class ("SMSC"). Elected officials who are eligible to participate in the EOC may elect to withdraw from the FRS altogether or choose to participate in the SMSC in lieu of the EOC. Regular Class membership covers any position that is not designated to participate in any other membership class.

Participation by cities, municipalities, special districts, charter schools, and metropolitan planning districts although optional, is generally irrevocable once the election to participate is made. As of June 30, 2011, there were 992 participating employers, and 1,097,450 individual members, as follows:

Retirees & Beneficiaries .....	318,341 <sup>1</sup>
Terminated Vested Members .....	90,271
DROP Participants .....	45,092 <sup>2</sup>
Active Vested Members .....	479,153
Active Non-vested members .....	<u>164,593</u>
<b>TOTAL .....</b>	<b>1,097,450</b>

<sup>1</sup> Excludes Teachers' Retirement System Survivors' Benefit ("TRS-SB"), General Revenue payment recipients and FRS Investment Plan members who received a distribution.

<sup>2</sup> Includes 8,202 FRS members whose DROP applications were received but were not finalized as of June 30, 2011.

Benefits. Chapter 2011-68, Laws of Florida, became law on July 1, 2011. Chapter 2011-68 provides for significant reforms to the FRS, most notably by requiring that FRS members contribute to the FRS and by establishing a "two-tier" benefit system with less generous benefits for employees who became members of the FRS on or after July 1, 2011 ("New Members"), as compared to those provided to employees who were members of the FRS prior to July 1, 2011 ("Existing Members"). See "2011 Legislation Affecting FRS Benefits and Funding" below for further details. FRS Pension Plan members receive one month of service credit for each month in which any salary is paid. Existing Members vest after 6 years for service retirement benefits for all membership classes and New Members vest after 8 years of service retirement benefits for all membership classes. Members vest after 8 years for non-duty related disability benefits. After they are vested, members are eligible for normal retirement when they have met the minimum age or service requirements for their membership class. For Existing Members of the Regular Class, SMSC and the EOC, normal retirement is age 62 and vested, or 30 years of service regardless of age, and age 65 and vested, or 33 years of service regardless of age for New members. For Existing Members of the Special Risk Class and the Special Risk Administrative Support Class, normal retirement is age 55 and vested, or 25 years of service regardless of age, and age 60 and vested, or 30 years of service regardless of age, for New Members. Early retirement may be taken any time after vesting subject to a 5% benefit reduction for each year prior to normal retirement age.

### Summary of FRS Pension Plan Benefits

	<u>Vesting Period</u>	<u>Regular Class, SMSC, EOC</u>	<u>Special Risk Classes</u>
Existing Members	6 years	62 years old or 30 years of service	55 years old or 25 years of service
New Members	8 years	65 years old or 33 years of service	60 years old or 30 years of service

Retirement benefits under the FRS Pension Plan are computed using a formula comprised of age and/or years of service at retirement, average final compensation and total percentage based on the accrual value by plan or membership class of service credit.

FRS Pension Plan members who reach normal retirement age participate in the Deferred Retirement Option Program ("DROP"), which allows a member to effectively retire while deferring termination

and to continue employment for up to 60 months. The retirement benefit is calculated as of the beginning of DROP participation and no further service is accrued. During DROP participation the member's retirement benefits accumulate in the FRS Trust Fund, earning monthly interest at an equivalent annual rate of 6.50 percent for members with an effective DROP begin date before July 1, 2011, and an equivalent annual rate of 1.3 percent for members with a effective DROP begin date on or after July 1, 2011. At termination the member's DROP accumulation may be paid out as a lump sum, a rollover, or a combination of these two payout methods and the member begins receiving monthly benefits determined when DROP participation began, increased by annual cost of living adjustments.

FRS Investment Plan members have employer contributions submitted to the investment providers chosen from those offered under the plan. FRS Investment Plan members receive one month of service credit for each month in which any salary is paid and vest after one year for service under the FRS Investment Plan. If a present value amount is transferred from the FRS Pension Plan to the member's FRS Investment Plan account as the opening balance, the member must meet the FRS Pension Plan vesting requirement for any such transferred funds and associated earnings.

FRS members vest immediately for in-line-of-duty disability benefits or after eight years for non-duty related disability benefits if totally and permanently disabled from all employment. FRS Pension Plan members receive disability monthly benefits until no longer disabled. Periodic reexamination is conducted to verify continued disability retirement eligibility. FRS Investment Plan members may elect to surrender their account balance to the FRS Trust Fund to receive guaranteed monthly benefits under the FRS Pension Plan. Alternatively, FRS Investment Plan members may retain their account balance to fund their future retirement needs in lieu of guaranteed monthly benefits under the FRS Pension Plan. FRS Investment Plan members who retain their account balances to fund their disability retirement may leave their funds invested in the plan, structure periodic payments, purchase an annuity, receive a lump-sum payment of their account balance, rollover their monies into another eligible plan qualified under the Internal Revenue Code, or a combination of these options.

The service retirement benefits of FRS Investment Plan members are their account balances at the time they choose to retire as managed by the member throughout retirement. FRS Investment Plan members may leave their funds invested in the plan, structure periodic benefit payments under their investment contracts, purchase an annuity, rollover their funds to a different qualified plan, receive a lump-sum payment representing their account balance in part or in whole, or a combination of these options.

Senior Management Service Class members, State University System faculty, Executive Service staff, Administrative and Professional Service staff, and Florida College System faculty and certain administrators may elect to participate in the existing, non-integrated optional defined contribution programs for these targeted employee groups instead of either of the two primary integrated programs offered under the FRS, the FRS Pension Plan and the FRS Investment Plan.

Funding. From the establishment of the FRS through 1975 both employers and members were required to pay retirement contributions. Members contributions were made on a post-tax basis. From 1975 through June 30, 2011, employers paid all required contributions. Beginning July 1, 2011, both employer and members are required to pay retirement contributions. Members contribute 3% of their salary as retirement contributions, on a pre-tax basis, with the employer automatically deducting the employee contributions from the members'

salary. The contribution rates for the FRS Investment Plan are set by statute and the FRS Pension Plan rates, which are determined annually by the Legislature based on an actuarial valuation and any plan changes adopted during the legislative session. (See "Schedule of Funding Progress" below). These two rates are "blended" to create the uniform contribution rate for the primary, integrated FRS programs as required under Part III of Chapter 121, F.S. FRS employers pay a single rate by membership class or sub-class for members of the two primary, integrated FRS plans. The portion of the required FRS Investment Plan contribution rate destined for the member's account is forwarded to the FRS Investment Plan's third party administrator and the portion for Pension Plan funding is forwarded to the FRS Trust Fund. The employer contribution rates for the non-integrated defined contribution plans are set by statute and forwarded to the specified provider company under the program.

2011 Legislation Affecting FRS Benefits and Funding. Chapter 2011-68, Laws of Florida, became law on July 1, 2011 and provides for significant reforms to the FRS, most notably by requiring that FRS members contribute to the FRS and phasing out post-retirement cost-of-living adjustments. The changes also effectively establish a "two-tier" benefit system with less generous benefits for employees who are initially enrolled in the FRS on or after July 1, 2011, as compared to those provided to employees who were initially enrolled in the FRS prior to July 1, 2011. Among other changes, Chapter 2011-68 provides:

*Employee Contributions -*

- Effective July 1, 2011, most FRS members must contribute 3% of their salary as retirement contributions, on a pre-tax basis, automatically deducted by the employer
- Members participating in the Deferred Retirement Option Program ("DROP") and re-employed retirees who are not allowed to renew membership are not required to make 3% employee contributions

*DROP -*

- The annualized DROP interest rate will be 1.3% for members whose DROP participation begins on or after July 1, 2011
- Members with an effective DROP begin date on or before June 30, 2011 will retain an annual interest rate of 6.5%

*Cost-of-Living Adjustment (COLA) -*

- Members with an effective retirement date (includes DROP participation) before August 1, 2011 will retain their 3% post-retirement COLA
- Members with an effective retirement date or DROP begin date on or after August 1, 2011 will have an individually calculated COLA that is a reduction from 3% and will be calculated by dividing the total years of service before July 1, 2011 by the total years of service at retirement, and then multiplying the result by 3% to get the retiree's COLA
- Members initially enrolled on or after July 1, 2011, will not have a post-retirement COLA

*Benefit changes for members first enrolled in the FRS on or after July 1, 2011 -*

- Vesting requirement for FRS Pension Plan benefit eligibility is increased from 6 to 8 years of creditable service

- The average final compensation used in calculating retirement benefits is increased from the highest 5 fiscal years to the highest 8 fiscal years of salary
- Increased the "normal retirement date" for unreduced benefit eligibility
- For members of the Regular Class, Senior Management Service Class and Elected Officers Class, to
  - The first day of the month the member reaches age 65 (rather than 62) and is vested, or
  - The first day of the month following the month the member completes 33 (rather than 30) years of creditable service, regardless of age before age 65
- For members of the Special Risk Class, to
  - The first day of the month the member reaches age 60 (rather than 55) and is vested, or
  - The first day of the month following the month the member completes 30 (rather than 25) years of creditable service in the Special Risk Class, regardless of age before age 60.

Actuarial Valuation of Assets. The Actuarial Value of Assets measures the value of plan assets to determine the funded ratio of the plan as compared to the actuarial liabilities. The actuarial valuation measure reflects a five-year averaging methodology (the "Asset Smoothing Method"), as required by Section 121.031(3)(a), Florida Statutes. Under the Asset Smoothing Method, the expected actuarial value of assets in the Florida Retirement System Trust Fund is determined by crediting the rate of investment return assumed in the valuation (7.75%) to the prior year's actuarial value of assets and net cash flow. Then, 20% of the difference between the actual market value and the expected actuarial value of assets is recognized. The actuarial value of assets are also restricted by a 20% corridor around the market value of assets. The actuarial value of assets used for the valuation is the lesser of the actuarial value described above or 120% of market value but not less than 80% of the market value. The Asset Smoothing Method, which is an allowed method for determining the Actuarial Value of Assets under GASB 25, prevents extreme fluctuations in the actuarial value of assets, the Unfunded Actuarial Accrued Liability (UAAL) and the funded ratio that may otherwise occur as a result of market volatility. Asset smoothing delays recognition of gains and losses and is intended to decrease the volatility of employer contribution rates. The actuarial value of assets is not the market value of Florida Retirement System Trust Fund assets at the time of measurement. As a result, presenting the actuarial value of assets using the Asset Smoothing Method might provide a more or less favorable presentation of the current financial position of a pension plan than would a method that recognizes investment gains and losses annually.

The actuarial valuation of the FRS uses a variety of assumptions to calculate the actuarial accrued liability and the actuarial value of assets. No assurance can be given that any of the assumptions underlying the actuarial valuations will reflect the actual results experienced by the FRS. Variances between the assumptions and actual results may cause an increase or decrease in the actuarial value of assets, the actuarial accrued liability, the UAAL, or the funded ratio.

As of June 30, 2011, FRS actuarial determinations are based on the following:

Actuarial Cost Method:	Entry Age Normal
Amortization method:	Level Percentage of Pay, Open
Equivalent Single amortization period:	30 years <sup>1</sup>
Asset valuation method:	5-year Smoothed Method
Investment rate of return:	7.75%
Projected salary increases:	5.85% <sup>2</sup>
Inflation level:	3.00%
Cost of living adjustments:	3.00%

<sup>1</sup> Used for GASB Statement #27 reporting purposes.

<sup>2</sup> Includes individual salary growth of 4.00 percent plus an age- and service-graded merit scale defined by gender and employment class. See Table A-2 of the July 1, 2011 actuarial valuation report for merit scale.

The FRS requires its actuaries to conduct an actuarial experience study every five years. The purpose of the experience study is to compare the actual plan experience with the assumptions for the previous five-year period and determine the adequacy of the non-economic actuarial assumptions including, for example, those relating to mortality, retirement, disability, employment, and turnover of the members and beneficiaries of the FRS. Based upon the results of this review and the recommendation of the actuary, the FRS Assumptions Conference may adopt changes to such actuarial assumptions as it deems appropriate for incorporation beginning with the valuation following the experience study period.

Assumed Investment Rate of Return. The actuarial valuation assumes a long-term investment rate of return on the assets in the Florida Retirement System Trust Fund. Due to the volatility of the marketplace, however, the actual rate of return earned by the Florida Retirement System Trust Fund on its assets may be higher or lower than the assumed rate. Changes in the Florida Retirement System Trust Fund's assets as a result of market performance will lead to an increase or decrease in the UAAL and the funded ratio. The five-year Asset Smoothing Method required by Florida law attenuates the impact of sudden market fluctuations. Only a portion of these increases or decreases will be recognized in the current year, with the remaining gain or loss spread over the remaining four years.

Adverse market conditions resulted in negative investment returns on the Florida Retirement System Trust Fund's assets in Fiscal Years 2008 and 2009, resulting in a significant reduction in the Funded Ratio and a corresponding increase in the UAAL. Although investment returns in Fiscal Years 2010 and 2011 were greater than the assumed rate of return, no assurance can be given about future market performance and its impact on the UAAL.

The assumed rate of investment return for Fiscal Year 2011 was 7.75 percent; the actual return calculated on the basis of fair value was 22.09 percent. As of June 30, 2011, the Florida Retirement System Trust Fund was valued at \$128.53 billion (market value), and invested in the classes and approximate percentages as follows:

60.2%	Global Equity
24.8%	Fixed Income
6.5%	Real Estate
4.4%	Private Equity
3.2%	Strategic Investments
0.9%	Cash

For additional information, see the Florida Retirement System Pension Plan Annual Report under the "System Information" tab of the "Publications" page on their website at: <http://frs.myflorida.com> or contact the Division of Retirement, P.O. Box 9000, Tallahassee, Florida 32315-9000.

Financial statements are prepared using the accrual basis of accounting, and reporting is done in accordance with Government Accounting Standards Board requirements.

For a discussion of investment policies, see "MISCELLANEOUS - Investment of Funds - Investment by the Board of Administration" in the body of this Official Statement.

**Annuitants and Annualized Benefit Payments Under the FRS Pension Plan**  
(in thousands where amounts are dollars)

<u>Fiscal Year</u>	<u>2006-07<sup>1</sup></u>	<u>2007-08<sup>2</sup></u>	<u>2008-09<sup>2</sup></u>	<u>2009-10<sup>2</sup></u>	<u>2010-11<sup>2</sup></u>
Annuitants	263,198	276,252	289,602	304,337	319,689
Benefits Payments (000 omitted)	\$4,127,517	\$4,488,653	\$4,878,227	\$5,315,144	\$5,775,405
Average Benefits	\$15,682	\$16,248	\$16,845	\$17,465	\$18,066

Source: Florida Department of Management Services, Division of Retirement. Florida Retirement System Annual Reports for Fiscal Years 2006-07 through 2010-11.

<sup>1</sup> Excludes FRS Investment Plan, General Revenue, Institute of Food and Agricultural Sciences Supplemental Program and TRS-SB recipients and payments, as well as DROP participants, payouts and accrued benefits.

<sup>2</sup> Excludes FRS Investment Plan, DROP participants, payouts and accrued benefits.

**Funded Status.** As shown in the table below, the value of the assets increased from \$120.9 billion in Fiscal Year 2010 to \$126.1 billion in Fiscal Year 2011 on an actuarial basis and from \$109.3 billion to \$128.5 billion on a market value basis. The actuarial liabilities increased from \$139.7 billion in Fiscal Year 2010 to \$145 billion in Fiscal Year 2011. As of the end of Fiscal Year 2011, the FRS had an

aggregate UAAL of approximately \$18.96 billion on an actuarial basis (using the Asset Smoothing Method) and \$16.5 billion on a market value basis. The respective Funded Ratios for these UAALs are 86.93% and 88.62%. The following tables summarize the current financial condition and the funding progress of the FRS.

**Schedule of Funding Progress**  
**Actuarial Value of Assets**  
(thousands of dollars)

<u>Actuarial Valuation Date</u>	<u>Actuarial Value of Assets (a)</u>	<u>Actuarial Accrued Liability (AAL) Entry Age (b)</u>	<u>Unfunded AAL (UAAL) (b-a)</u>	<u>Funded Ratio (%) (a/b)</u>	<u>Annualized Covered Payroll <sup>1</sup> (c)</u>	<u>UAAL as a Percentage of Covered Payroll ((b-a)/c)</u>
July 1, 2002	\$99,405,677	\$86,469,774	\$(12,935,903)	114.96	\$22,195,184	(58.28)%
July 1, 2003	101,906,723	89,251,331	(12,655,392)	114.18	22,270,807	(56.83)
July 1, 2004	106,707,426	95,185,433	(11,521,993)	112.10	23,115,581	(49.85)
July 1, 2005	111,539,878	103,925,498	(7,614,380)	107.33	24,185,983	(31.48)
July 1, 2006	117,159,615	110,977,831	(6,181,784)	105.57	25,327,922	(24.41)
July 1, 2007	125,584,704	118,870,513	(6,714,191)	105.65	26,385,768	(25.45)
July 1, 2008	130,720,547	124,087,214	(6,633,333)	105.35	26,891,340	(24.67)
July 1, 2009	118,764,692	136,375,597	17,610,905	87.09	26,573,196	66.27
July 1, 2010	120,929,666	139,652,377	18,722,711	86.59	25,765,362	72.67
July 1, 2011	126,078,053	145,034,475	18,956,422	86.93	25,686,138	73.80

Source: Florida Department of Management Services, Division of Retirement, Florida Retirement System Annual Reports.

<sup>1</sup>Includes DROP payroll.

**Schedule of Funding Progress**

**Market Value of Assets**

*(thousands of dollars)*

<b>Fiscal Year</b>	<b>Market Value of Assets<sup>1</sup></b> <b>(a)</b>	<b>Actuarial Accrued Liability (AAL) Entry Age<sup>2</sup></b> <b>(b)</b>	<b>Unfunded AAL (UAAL)</b> <b>(b-a)</b>	<b>Funded Ratio (%)</b> <b>(a/b)</b>	<b>Annualized Covered Payroll<sup>3</sup></b> <b>(c)</b>	<b>UAAL as a Percentage of Coverage Payroll</b> <b>(b-a)/c)</b>
2002	\$89,529,016	\$86,469,774	\$(3,059,242)	103.54%	\$22,195,184	(13.78)%
2003	90,416,381	89,251,331	(1,165,050)	101.31	22,270,807	(5.23)
2004	102,409,370	95,185,433	(7,223,937)	107.59	23,115,581	(31.25)
2005	109,875,206	103,925,498	(5,949,708)	105.72	24,185,983	(24.60)
2006	118,354,931	110,977,831	(7,377,100)	106.65	25,327,922	(29.13)
2007	136,280,545	118,870,513	(17,410,032)	114.65	26,385,768	(65.98)
2008	126,936,897	124,087,214	(2,849,683)	102.30	26,891,340	(10.60)
2009	99,579,208	136,375,597	36,796,389	73.02	26,573,196	138.47
2010	109,344,318	139,652,377	30,308,059	78.30	25,765,362	117.63
2011	128,532,863	145,034,475	16,501,612	88.62	25,686,138	64.24

<sup>1</sup> Source: State Board of Administration of Florida. Market value is determined as of June 30 of each Fiscal Year.

<sup>2</sup> Source: Florida Department of Management Services, Division of Retirement, Florida Retirement System Annual Reports. Actuarial Accrued Liability is determined as of the July 1 immediately after the end of each Fiscal Year.

<sup>3</sup> Includes DROP payroll. Source: Florida Department of Management Services, Division of Retirement, Florida Retirement System Annual Reports.

The following table shows employer contributions to the FRS Pension Fund for Fiscal Years 2002 through 2011. The Annual Required Contribution ("ARC") increased from \$2.4 billion in Fiscal Year 2010 to \$3.7 billion in Fiscal Year 2011 as the FRS Pension Plan exhausted the remainder of its surplus under the plan's smoothing methodology. The ARC is projected to decline in Fiscal Year 2012 as a result of the adopted benefit changes to the FRS effective July 1, 2011 as described previously herein. The projected decline in the ARC to approximately \$2 billion for Fiscal Year 2012 was partially based on a composite employer contribution rate of 8.50% as determined by the July 1, 2011 actuarial valuation of the FRS. The actual employer composite contribution rate adopted by the Legislature was 3.77%.

**Employer Contributions to the FRS Pension Fund**

*(thousands of dollars)*

<b>Fiscal Year</b>	<b>State Contributions</b>	<b>Non-State Contributions</b>	<b>Total Contributions</b>	<b>Annual Required Contributions<sup>1</sup></b>	<b>Percent Contributed</b>	<b>Amount Unfunded<sup>2</sup></b>
2002	\$442,717	\$1,312,570	\$1,755,287	\$1,825,485	96.15%	\$70,198
2003	334,434	1,382,986	1,717,420	1,844,203	93.13	126,783
2004	434,308	1,464,128	1,898,436	2,044,540	92.85	146,104
2005	518,488	1,547,700	2,066,187	2,141,862	96.47	75,675
2006	476,437	1,619,089	2,095,527	2,193,928	95.51	-
2007	589,123	2,141,612	2,730,735	2,455,255	111.22	-
2008	560,990	2,232,013	2,793,002	2,612,672	106.90	-
2009	575,035	2,229,146	2,804,181	2,535,854	110.58	-
2010	570,420	2,144,136	2,714,556	2,447,374	110.92	-
2011	648,006	2,377,183	3,025,189	3,680,042	82.21	654,853

Source: Florida Department of Management Services, Division of Retirement, Florida Retirement System Annual Reports.

<sup>1</sup>Annual Required Contributions are determined by the actuarial valuation of the FRS Pension Fund.

<sup>2</sup>For Fiscal Years 2002-08 the FRS was in an actuarial surplus position. For Fiscal Years 2002-05 a portion of the actuarial surplus was used to fund the Annual Required Contribution.

**RETIREE HEALTH INSURANCE SUBSIDY AND OTHER POSTEMPLOYMENT BENEFITS**

*(The information contained under the heading "RETIREE HEALTH INSURANCE SUBSIDY AND OTHER POSTEMPLOYMENT BENEFITS" has been obtained from the State of Florida's Comprehensive Annual Financial Reports except as otherwise indicated.)*

**Retiree Health Insurance Subsidy Program**

The Retiree Health Insurance Subsidy ("HIS") Program is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, F.S. The benefit is a monthly payment to assist retirees of state-administered retirement systems in paying their health insurance costs and is administered by the Division of Retirement within the Department of Management Services. For the fiscal year ended June 30, 2011, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of creditable service completed at the time of retirement multiplied by \$5. The payments are at least \$30 but not more than \$150 per month, pursuant to Section 112.363, F.S. To be eligible to receive a HIS benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which can include

Medicare. The HIS Program is funded by required contributions from FRS participating employers as set by the Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2011, the statutorily required contribution rate was 1.11% of payroll pursuant to Section 112.363, F.S. The State has contributed 100% of its statutorily required contributions for the current and preceding two years. HIS contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, the legislature may reduce or cancel HIS payments.

Information relating to the statutorily required State contribution, benefits paid and the resulting trust fund assets is shown below, for Fiscal Years ending June 30.

**Retiree Health Insurance Subsidy Program Information**  
(in thousands where amounts are dollars)

	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>
Recipients	220,757	232,406	244,390	256,452	269,999	283,479
Contributions	\$301,748	\$326,052	\$334,819	\$341,569	\$332,023	\$334,449
Benefits Paid	\$275,603	\$290,656	\$305,682	\$321,742	\$338,892	\$356,150
Trust Fund Net Assets	\$192,467	\$238,353	\$275,139	\$294,547	\$291,459	\$271,348

Beginning with Fiscal Year 2007, the Department of Management Services has obtained biennial actuarial valuations of assets and liabilities of the HIS Program, and actuarially determined Annual Required Contributions for the HIS Program.

HIS actuarial determinations are based on the following:

Valuation Date:	July 1, 2010
Actuarial Cost Method:	Entry Age Normal
Amortization method:	Level Percentage of Pay, Open
Equivalent Single amortization period:	30 years <sup>1</sup>
Asset valuation method:	Market Value
Actuarial Assumptions:	
Investment rate of return:	4.00% <sup>2</sup>
Projected salary increases:	5.85% <sup>2,3</sup>
Cost of living adjustments:	0.00%

Source: Florida Department of Management Services, Division of Retirement.

<sup>1</sup> Used for GASB Statement #27 reporting purposes.

<sup>2</sup> Includes inflation at 3.00%.

<sup>3</sup> Includes individual salary growth of 4.00 percent plus an age- and service-graded merit scale defined by gender and employment class.

**Retiree Health Insurance Subsidy Program Schedule of Funding Progress**  
(thousands of dollars)

<b>Actuarial Valuation Date</b>	<b>Actuarial Value of Assets (a)</b>	<b>Actuarial Accrued Liability (AAL) Entry Age (b)</b>	<b>Unfunded AAL (UAAL) (b-a)</b>	<b>Funded Ratio (a/b)</b>	<b>Annualized Covered Payroll<sup>1</sup> (c)</b>	<b>UAAL as a Percentage of Covered Payroll ((b-a)/c)</b>
July 1, 2006	\$192,808	\$4,667,058	\$4,474,250	4.13%	\$27,712,320	16.15%
July 1, 2008	\$275,139	\$5,109,683	\$4,834,544	5.38%	\$30,665,477	15.77%
July 1, 2010	\$291,459	\$8,464,530 <sup>2</sup>	\$8,173,071	3.44%	\$31,717,281	25.77%

Source: State of Florida Comprehensive Annual Financial Reports and Florida Department of Management Services, Division of Retirement.

<sup>1</sup> Includes DROP and PEORP payroll.

<sup>2</sup> The actuarially assumed investment rate of return decreased from 7.75% to 4.00%, resulting in an increase in the actuarially accrued liability.

**Schedule of Employer Contributions**  
(thousands of dollars)

<b>Fiscal Year Ended June 30</b>	<b>Annual Required Contribution (ARC)<sup>1</sup></b>	<b>Actual Contribution</b>	<b>Contribution as a Percentage of ARC</b>
2006	N/A <sup>2</sup>	\$301,748	N/A
2007	\$363,175	\$326,052	90%
2008	\$391,847	\$334,819	85%
2009	\$395,256	\$341,569	86%
2010	\$409,546	\$332,023	81%
2011	N/A	\$334,449	N/A

Source: State of Florida Comprehensive Annual Financial Reports and Florida Department of Management Services, Division of Retirement.

<sup>1</sup> The Annual Required Contribution is the actuarially determined cost of the benefits allocated to the current year, consisting of the normal cost, that is the portion of the actuarial present value of the benefits and expenses which is allocated to a valuation year, and a payment to amortize the unfunded actuarial accrued liability.

<sup>2</sup> First valuation completed July 1, 2006, which determined ARC for Fiscal Year 2006-07.

**Other Postemployment Benefits (OPEB)**

The following is based on the actuarial valuation as of July 1, 2009 of the State Employees' Health Insurance Program.

Plan Description

The State implicitly subsidizes the healthcare premium rates paid by retirees by allowing them to participate in the same group health plan offered to active employees. Although retirees pay 100% of the premium amount, the premium cost to the retiree is implicitly subsidized due to increasing health care costs with age and the commingling of the claims experience in a single risk pool with a single premium determination for active employees and retirees under age 65. Section 110.123, F.S., authorizes the offering of health insurance benefits to retired state and university employees. Section 112.0801, F.S., requires all public employers that offer benefits through a group insurance plan to allow their retirees to continue participation in the plan. The law also requires the claims experience of the retirees under 65 group to be combined with the claims experience of active employees for premium determination and the premium offered to retired employees to be no more than the premium applicable to active employees. Retirees under age 65 pay the same premium amounts as applicable to active employees. Retirees over age 65 are included in the overall risk pool but pay a lesser premium amount than is applicable to active employees because the plan is secondary payer to Medicare Parts A and B. The State Employees' Group Health Insurance Program ("Program") operates as a cost-sharing multiple-employer defined benefit health

plan; however, current administration of the Program is not through a formal trust and therefore disclosure requirements are those applicable to an agent multiple-employer plan. The Division of State Group Insurance within the Department of Management Services is designated by Section 110.123, F.S., to be responsible for all aspects of the purchase of healthcare for state and university employees and retirees under the Program. There are eighteen participating employers including the primary government of the state, the eleven state universities, and other governmental entities. There was an average enrollment of 177,109 contracts including 35,823 retirees and 141,286 employees and COBRA participants for Fiscal Year 2011. Employees must make an election to participate in the plan within 31 days of the effective date of their retirement to be eligible to continue in the plan as a retiree. Four types of health plans are offered to eligible participants: a standard statewide Preferred Provider Organization (PPO) Plan, a Health Investor PPO Plan, a standard Health Maintenance Organization (HMO) Plan, and a Health Investor HMO Plan. HMO coverage is available only to those retirees who live or work in the HMO's service area. The four PPO and HMO options are considered managed-care plans and have specific provider networks.

Funding Policy

Benefit provisions are described by Section 110.123, F.S., and along with contributions, can be amended by the Florida Legislature. The state has not advance-funded OPEB costs or the net OPEB obligation. The Self-Insurance Estimating Conference develops official information for determining the budget levels needed for the state's planning and budgeting process. The Governor's recommended budget and the General Appropriations Act provide for a premium level necessary for funding the program each year on a pay-as-you-go basis.

Monthly premiums, through June 2011 coverage, for active employees and retirees under the age of 65 for the standard plan were \$549.80 and \$1,243.34 for single and family contracts, respectively.

Retirees over the age of 65 pay premiums for a Medicare supplement. Monthly premiums, through June 2011 coverage, for the standard Preferred Provider Organization Plan were \$305.82 for a single contract, \$611.84 for two Medicare eligible members, and \$881.80 when only one member is Medicare eligible.

The following schedules regarding OPEB cost, net OPEB obligation and OPEB funded status disclose only the State of Florida's share of the OPEB.

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Actuarially-Determined Annual OPEB Cost and Net OPEB Obligation as of June 30, 2011 (dollars in thousands):

Annual Required Contribution (ARC)	\$237,028
Interest on the Net OPEB Obligation	12,790
Adjustments to the ARC	<u>(10,658)</u>
Annual OPEB Cost	239,160
Employer Contribution	<u>(81,580)</u>
Increase/Decrease in the Net OPEB Obligation	157,580
Net OPEB Obligation - July 1, 2010	<u>319,750</u>
Net OPEB Obligation - June 30, 2011	<u>\$477,330</u>
Percent of annual OPEB cost contributed	34.11%

Funded Status

The funded status of the plan as of June 30, 2011, was as follows (dollars in thousands):

Actuarial valuation date	July 1, 2010
Actuarial accrued liability (AAL)*	\$3,510,526
Actuarial value of plan assets	-
Unfunded actuarial accrued liability (UAAL)	<u>\$3,510,526</u>
Actuarial value of assets as a percentage of the AAL	0.00%
Covered payroll	\$4,606,592
UAAL as a percentage of covered payroll	76.21%

\*Forecasted for June 30, 2011 from the July 1, 2010 valuation.

**Other Postemployment Benefits Schedule of Funding Progress<sup>1</sup>**  
(thousands of dollars)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Annualized Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
July 1, 2007	--	\$3,081,834	\$3,081,834	0.00%	\$6,542,945	47.10%
July 1, 2008	--	\$2,848,428	\$2,848,428	0.00%	\$6,492,858	43.87%
July 1, 2009	--	\$4,831,107	\$4,831,107	0.00%	\$7,318,965	66.01%
July 1, 2010 <sup>2</sup>	--	\$4,545,845	\$4,545,845	0.00%	\$7,574,317	60.02%

Source: State of Florida Comprehensive Annual Financial Reports and Florida Department of Management Services, Division of State Group Insurance.

<sup>1</sup> This information relates to the cost-sharing plan as a whole, of which the State of Florida is one participating employer. The State of Florida's participation in the actuarial accrued liability is approximately 76%.

<sup>2</sup> Update of the July 1, 2009 actual valuation. A new valuation was not performed.

**Schedule of Employer Contributions<sup>1</sup>**  
(thousands of dollars)

<b>Fiscal Year Ended June 30</b>	<b>Annual Required Contribution (ARC)<sup>2</sup></b>	<b>Actual Contribution as a Percentage of ARC</b>
2008	\$200,973	43.70%
2009	\$186,644	54.36%
2010	\$336,419	30.87%
2011	\$313,415	32.80%

<sup>1</sup> This information relates to the cost-sharing plan as a whole, of which the State of Florida is one participating employer. The State of Florida's participation in the annual required contribution is approximately 76%.

<sup>2</sup> The Annual Required Contribution is the actuarially determined cost of the benefits allocated to the current year, consisting of the normal cost, that is the portion of the actuarial present value of the benefits and expenses which is allocated to a valuation year, and a payment to amortize the unfunded actuarial accrued liability.

Actuarial Methods and Assumptions

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

Actuarial calculations reflect a long-term perspective. Consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

The entry age actuarial cost method was used for the actuarial valuation as of July 1, 2009. This method allocates the value of a member's benefit as a level percentage of pay between entry age and

retirement age. Allocating costs as a level percentage of pay, even though the benefits are not pay-related, helps with budgeting for these employee benefits costs as a percentage of payroll. Actuarial assumptions included a 3% inflation rate, a 4% return on invested assets, and a 4% payroll growth rate. Initial healthcare cost trend rates used for the Preferred Provider Organization (PPO) Plans are 9.02%, 9.47%, and 9.62% for the first three years followed by 6.60% in the fourth year grading to 5.10% over the course of 70 years. For the Health Maintenance Organization (HMO) Plans, initial healthcare cost trend rates of 7.11%, 10.50% and 10.50% for the first three years followed by 6.60% in the fourth year and grading to 5.10% over the course of 70 years. The refunded actuarial accrued liability is being amortized as a level percentage of pay - on an open basis, over a 30 year period.

**UNEMPLOYMENT COMPENSATION TRUST FUND**

The Federal-State Unemployment Insurance Program provides benefits to eligible unemployed individuals. The program is funded by employers through a tax on payrolls by both the state and federal governments. Due to the record level of unemployment in Florida, the State's Unemployment Compensation Trust Fund (the "Fund") has been paying out more for unemployment benefits than it has been collecting in taxes from employers. In 2009, to address this shortfall and fund its unemployment compensation program, Florida (1) modified its unemployment compensation tax laws; and (2) began taking advances from the U.S. Treasury.

number of employers at the maximum unemployment tax rate, the minimum unemployment tax rate increased in January 2011 from 0.36% to 1.03% (or from \$25.20 to \$72.10 per employee). Effective January 1, 2012 (based on a taxable wage base of \$8,500 per employee) the minimum unemployment tax rate increased to 2.02% or \$171.70 per employee. The maximum unemployment tax rate remains at 5.4%; however, the per employee rate increased from \$378 per employee to \$459 per employee as a result of the \$1,500 increase in the taxable wage base.

Amendments to Florida's Unemployment Compensation Tax Laws

The 2009 Florida Legislature passed a law that increased the amount of wages per employee subject to unemployment taxes (the "taxable wage base") from \$7,000 to \$8,500 for calendar years 2010-2014. The law also increased the positive adjustment tax rate factor (low trigger) from 3.75% to 4.0%. With this change, when the Fund balance drops below 4.0% of the total taxable state payrolls as of June 30<sup>th</sup>, an adjustment factor is triggered to increase the employer contribution rates that will become effective the following January 1<sup>st</sup>. In 2010, due to the increased burden the 2009 legislation would place on Florida employers during a severe recession, the Florida Legislature passed legislation that suspended the 2009 amendments until January 1, 2012. Despite the amendment deferral, as a result of increases in unemployment benefits paid and increases in the

Federal Advances and Repayment

In August 2009, Florida began taking advances from the federal government to help fund its unemployment compensation program. After a payment of \$843.1 million to the federal government in May 2011, the balance of federal advances at the end of Fiscal Year 2010-11 was approximately \$1.6 billion. The balance of federal advances at the end of Fiscal Year 2011-12 is currently projected to be \$634 million, with total payoff expected to occur in Fiscal Year 2012-13.

The interest rate on the federal advances is set once a year at the lesser of 10% or the rate interest was paid on the state reserve balance in the federal Unemployment Trust Fund ("UTF") for the last quarter of the preceding calendar year. That interest rate is equal to the average rate of interest paid on all interest-bearing obligations of

the United States as part of the public debt; except that where such average rate is not a multiple of 1/8 of 1%, the rate shall be the multiple of 1/8% next lower than such average rate. The federal interest rate on UTF loans was set at 4.09% for calendar year 2011 and is set at 2.94% for calendar year 2012. Typically, interest is due and payable on September 30 of the fiscal year in which the loans were made, except states with an average total unemployment rate of 13.5% or higher for the most recent 12-month period may delay payment for 9 months, and states with an insured unemployment rate of 7.5% or higher for the first six months of the preceding calendar year may pay in four equal annual installments. In any year that the State fails to pay interest due by the date required, employers in the State will lose the entire federal offset credit (5.4%) and the State will lose all grants for the cost of administration of the program. However, the American Recovery and Reinvestment Act waived all interest accrual on loans to states from the federal UTF through December 31, 2010.

On January 1, 2011, Florida began accruing interest on the outstanding balance due to the federal government. Interest payments may not be made from the Fund or by diverting state Unemployment Compensation taxes; rather, interest must be paid from other sources of State money. Accordingly, the 2010 Florida Legislature passed a law requiring an assessment of an additional rate on contributing Florida employers for the purpose of paying interest due on federal advances. The additional rate shall be assessed no later than February 1 and paid no later than June 30 in each calendar year in which an interest payment is due. The additional rate is based upon the formula set forth in section 443.131(5)(b), Florida Statutes, which takes into account the Revenue Estimating Conference's estimate of interest due on the following September 30. Florida employers were assessed accordingly in 2011, and in September 2011, Florida paid \$56.1 million in interest to the federal government. It is estimated that the September 2012 interest payment will total \$43.3 million.

The repayment of the principal amount of the federal advances will likely result in increased taxes and/or decreased federal tax credits on Florida employers. If a state has had an outstanding loan balance on January 1 for two consecutive years and does not repay the full balance by November 10 of the second year, the federal tax credit given to employers is decreased by at least 0.3% for each year in which the loan is not repaid. Therefore, because Florida had a loan balance on January 1, 2010 and January 1, 2011, and the loan was not repaid by November 10, 2011, Florida employers will experience a partial loss of the federal tax credit beginning on January 1, 2012. Payments through the loss of the credit are estimated at \$150 million and \$307 million in Fiscal Years 2011-12 and 2012-13, respectively.

#### Fund Balance

It is anticipated that the State will begin replenishing its Unemployment Compensation Trust Fund during Fiscal Year 2012-13, with a projected balance of approximately \$868 million in the Fund at June 30, 2013.

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**State of Florida**

**FINANCIAL INFORMATION**

The portion of the State of Florida Comprehensive Annual Financial Report for Fiscal Year Ended June 30, 2011 meeting the minimum requirements for general purpose financial statement, including the Introductory Section through the Required Supplementary Information follows herein. The remainder of the Report as indicated in the Table of Contents, including Combining and Individual Fund Statements and Schedules - Nonmajor Funds and Statistical and Economic Data is not provided herewith, but is available upon request from the Office of the Chief Financial Officer, Att: Statewide Financial Reporting Section at 200 East Gaines Street, Tallahassee, FL 32399-0354 or at [www.myfloridacfo.com/aadir/statewide\\_financial\\_reporting/index.htm](http://www.myfloridacfo.com/aadir/statewide_financial_reporting/index.htm).

STATE OF FLORIDA

**COMPREHENSIVE  
ANNUAL  
FINANCIAL REPORT**

Fiscal Year Ended June 30, 2011



Rick Scott  
GOVERNOR

Jeff Atwater  
CHIEF FINANCIAL OFFICER

**FLORIDA DEPARTMENT OF FINANCIAL SERVICES**

This document and related information is available via the  
Florida Department of Financial Services' homepage at:  
[www.myfloridacfo.com](http://www.myfloridacfo.com)

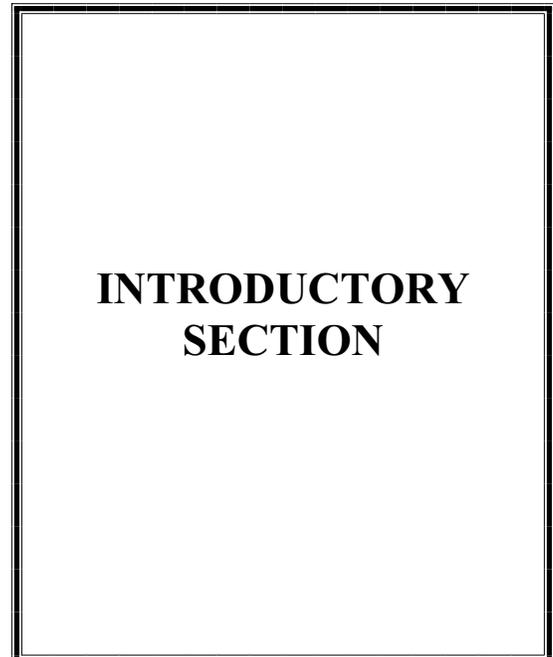
**COMPREHENSIVE ANNUAL FINANCIAL REPORT  
FISCAL YEAR ENDED JUNE 30, 2011**

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January 25, 2012

Citizens of the State of Florida  
The Honorable Rick Scott, Governor  
The Honorable Mike Haridopolos, President of the Senate  
The Honorable Dean Cannon, Speaker of the House of Representatives

To the Citizens of Florida, Governor Scott, President Haridopolos, and Speaker Cannon:

I am pleased to submit the State of Florida's Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2011, in accordance with Section 216.102(3), Florida Statutes (F.S.). This report is prepared in accordance with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

Management assumes full responsibility for the completeness and reliability of the information contained in this report based upon a comprehensive framework of internal control. The objective of internal control is to provide reasonable, rather than absolute, assurance that the financial statements are free of material misstatements. The concept of reasonable assurance ensures that the costs do not exceed the benefits derived.

The Auditor General has issued an opinion on the state's financial statements for the fiscal year ended June 30, 2011. The independent auditor's report is located at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

**PROFILE OF THE STATE**

Florida's Constitution divides the governmental structure of the state into three independent branches. The Legislative Branch has exclusive lawmaking power for the state. The Executive Branch, consisting of the Governor, Cabinet, and their agencies, administers the laws made by the Legislature. The Governor shares executive power and responsibility with the Cabinet, which is composed of the Attorney General, Chief Financial Officer, and Commissioner of Agriculture. The Judicial Branch interprets the law and applies the Constitution. The organizational chart following this letter provides an overview of the state's structure. Florida's government provides a range of services to its citizens including education, health and family services, transportation, law and corrections, natural resources and environmental protection.

The financial reporting entity of the state includes the primary government as well as component units for which the state is either financially accountable or a relationship exists with the state such that exclusion would cause the financial statements to be misleading or incomplete. Refer to Note 1 to the financial statements for a listing of Florida's component units and the Financial Section of the report to obtain an overview of their financial positions.

Florida's budget is prepared using the processes set forth in Chapter 216, F.S. The major phases of the budget process are detailed in the Other Required Supplementary Information Section of this report. Florida law strictly prohibits overspending and requires budgetary control to be maintained at the individual appropriation account level.

**ECONOMIC CONDITION**

Florida was deeply affected by the national and global economic recessions, but was turning the corner and consistently posting year-over-year growth on key measures of economic performance prior to the international and national shockwaves experienced over the summer.

Leading up to these events, the Florida Legislature's Office of Economic and Demographic Research (EDR) indicated that Florida's economic growth returned to positive territory after declining for two years. Florida's Gross Domestic Product in 2010 showed real growth of 1.4 percent, and the state's population growth was strengthening. On a more real-time measure, Florida showed positive quarterly growth in personal income from the fourth quarter of the 2009 calendar year through the second quarter of the 2011 calendar year, moving Florida ahead of the national growth rate of 1.1 percent in the second quarter of 2011. In response to all of this, the state's revenue collections were growing over the prior year.

The state also reached its twelfth consecutive month of positive year-over-year job growth in September 2011, after losing jobs for three years. However, across-the-board strengthening has yet to occur. Typical economic recoveries are led by increases in lending and housing construction. Since the housing and credit markets are still sluggish, Florida's recovery is coming from other sectors.

Bringing some of these gains to a temporary halt, EDR reported the Eurozone debt crisis led to banking instability with spillover effects on the global credit market. As a result, tighter credit conditions and reduced exports and corporate earnings will be experienced in the United States. These problems were exacerbated by the national debt ceiling crisis and related downgrade of national debt by Standard & Poor's, federal budget deficit discussions and potential automatic cuts - all causing consumer confidence to plummet in August to near the lowest level of the Great Recession which negatively affected Florida's sales tax collections.

EDR feels the long-lasting housing market correction, historic levels of foreclosure activity, and still sluggish credit conditions will remain the predominant drags on Florida's economy in the near-term. All of these factors will continue to slow recovery, regardless of what happens in the Eurozone and with the national debt crisis. EDR expects that it will take years to fully regain the losses experienced in America's worst recession since the Great Depression. In this regard, improvement in several vital areas will lag well behind Florida's early phases of economic recovery.

The Florida Governor and Legislature made difficult budgetary decisions that contributed to Standard & Poor's revising their outlook from negative to stable on their AAA rating of Florida's general obligation debt. Standard & Poor's referenced their "view of an improved revenue environment and a fiscal 2012 budget that is structurally balanced and improves reserve funding levels" as a basis for their revised outlook.

Even with these measures, the constitutionally required Long-Range Financial Outlook shows that the expected minimum budget gap in fiscal year 2012-13 will approach just over \$1.0 billion when projections are updated with the most recent estimates. After additional priorities are included for the Florida Senate and House of Representatives, the potential gap widens significantly. The Long-Range Financial Outlook also identifies potential obligations of the Florida Hurricane Catastrophe Fund and Citizens Property Insurance Corporation as significant risks to the forecast. Refer to Note 14 to the financial statements for additional information related to the state's insurance enterprises.

**ACKNOWLEDGEMENTS**

Preparation of the CAFR requires a significant investment of time and resources of fiscal and accounting personnel throughout the state. Their contributions are appreciated.

Sincerely,

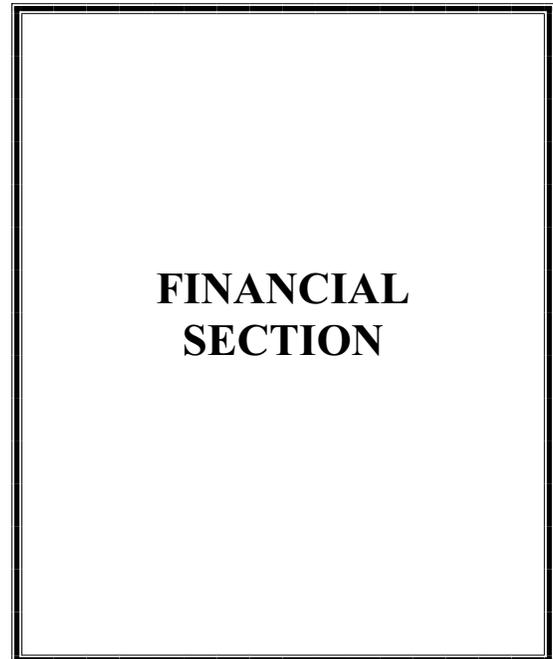
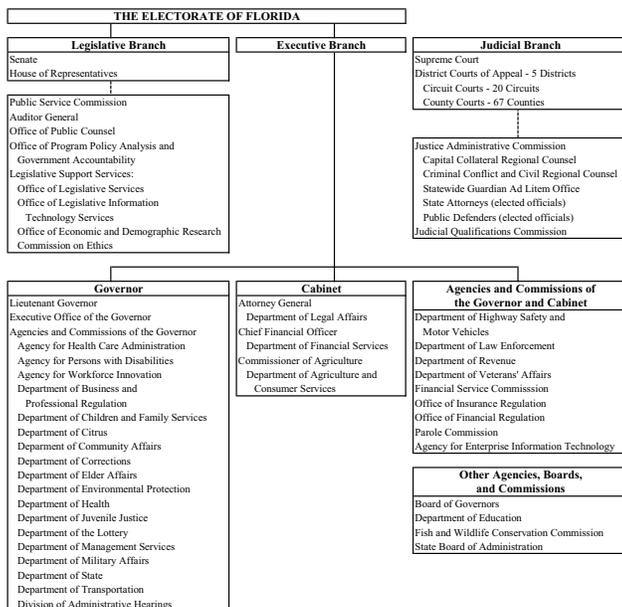
Jeff Atwater  
Chief Financial Officer

JA:pd

DEPARTMENT OF FINANCIAL SERVICES  
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**2011 STATE OF FLORIDA CAFR**

**ORGANIZATION AT JUNE 30, 2011**



**PRINCIPAL OFFICIALS AT JUNE 30, 2011**

<b>Legislative Branch</b>	<b>Executive Branch</b>	<b>Judicial Branch</b>
Senate	Rick Scott, Governor	Charles T. Canady, Chief Justice
Mike Haridopolos, President	Jennifer Carroll, Lieutenant Governor	
House of Representatives	Cabinet	
Dean Cannon, Speaker	Pam Bondi, Attorney General	
	Jeff Atwater, Chief Financial Officer	
	Adam Putnam, Commissioner of Agriculture	



# AUDITOR GENERAL STATE OF FLORIDA

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DAVID W. MARTIN, CPA  
AUDITOR GENERAL

The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

## INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Florida as of and for the year ended June 30, 2011, which collectively comprise the State's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the State's management. Our responsibility is to express opinions on these financial statements based on our audit.

We did not audit the financial statements of:

- The Prepaid College Program Fund, which is a major enterprise fund and represents 35 percent and 6 percent, respectively, of the assets and revenues of the business-type activities.
- The Florida Turnpike System, which represents 94 percent and 93 percent of the assets and revenues, respectively, of the Transportation major enterprise fund.
- The Hurricane Catastrophe Fund, which is a major enterprise fund and represents 31 percent and 14 percent, respectively, of the assets and revenues of the business-type activities.
- The College Savings Plan and the trust funds maintained by the State Board of Administration to account for the investments of the Florida Retirement System and the Public Employee Optional Retirement Program, which collectively represent 88 percent of the assets and 49 percent of the revenues/additions of the aggregate remaining fund information.
- The Florida Legislature, which represents less than two percent of the assets and less than one percent of the revenues of the General Fund.
- The Florida Finance Housing Corporation, Citizens Property Insurance Corporation, component units related to the State's universities and community colleges, and certain other funds and entities that, in the aggregate, represent 67 percent and 45 percent, respectively, of the assets and revenues of the discretely presented component units.

Financial statements for the above funds and entities were audited by other auditors whose reports thereon have been furnished to us, and our opinions, insofar as they relate to the amounts included for these funds and entities, are based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State

of Florida, as of June 30, 2011, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report, dated January 25, 2012, on our consideration of the State's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, administrative rules, regulations, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit. That report will be included as part of our separately issued report entitled *State of Florida, Compliance and Internal Controls Over Financial Reporting and Federal Awards*.

As discussed in Note 1 I. to the financial statements, the State has implemented Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*.

Accounting principles generally accepted in the United States of America require the accompanying management discussion and analysis, on pages 12 through 17, and the budgetary information, the funding and contribution information for pension and other postemployment benefits, and information on infrastructure using the modified approach, on pages 148 through 159, to be presented to supplement the basic financial statements. Such information, although not a required part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted principally of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State's basic financial statements. The supplementary information - introductory section on pages 6 through 8, combining statements and individual fund statements and related budgetary comparison schedules on pages 163 through 239, and the statistical section on pages 243 through 273, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The combining statements and individual fund statements and related budgetary comparison schedules have been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit and the reports of other auditors, the combining statements and individual fund statements and related budgetary comparison schedules are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and the statistical section have not been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Respectfully submitted,

David W. Martin, CPA  
January 25, 2012

## 2011 STATE OF FLORIDA CAFR

### MANAGEMENT'S DISCUSSION AND ANALYSIS

The information contained in the Management's Discussion and Analysis (MD&A) introduces the basic financial statements and provides an analytical overview of the State of Florida's (the state's) financial activities and performance for the fiscal year ended June 30, 2011 (fiscal year 2010-11). Please read the MD&A in conjunction with the state's financial statements that are presented in the Financial Section of this Comprehensive Annual Financial Report (CAFR).

#### Financial Statements Overview

The state's basic financial statements are comprised of the following elements:

#### Government-wide Financial Statements

Government-wide financial statements provide both long-term and short-term information about the state's overall financial condition. Changes in the state's financial position may be measured over time by increases and decreases in the Statement of Net Assets. Information on how the state's net assets changed during the fiscal year is presented in the Statement of Activities. Financial information for the state's component units is also presented.

#### Fund Financial Statements

Fund financial statements for governmental and proprietary funds focus on individual parts of the state, reporting the state's operations in more detail than the government-wide financial statements. Fund financial statements for fiduciary funds are also included to provide financial information related to the state's fiduciary activities.

#### Notes to the Financial Statements

Notes to the financial statements provide additional information that is essential to the full understanding of the government-wide and fund financial statements. Refer to Note 1 to the financial statements for more information on the elements of the financial statements. Table 1 below summarizes the major features of the basic financial statements.

	Fund Financial Statements			
	Government-wide Financial Statements	Governmental Funds	Proprietary Funds	Fiduciary Funds
<b>Scope</b>	Entire state government (except fiduciary funds) and the state's component units	Activities of the state that are not proprietary or fiduciary	Activities of the state that are operated similar to private businesses	Instances in which the state is the trustee or agent for someone else's resources
<b>Required financial statements</b>	<ul style="list-style-type: none"> <li>• Statement of net assets</li> <li>• Statement of activities</li> </ul>	<ul style="list-style-type: none"> <li>• Balance sheet</li> <li>• Statement of revenues, expenditures, and changes in fund balances</li> </ul>	<ul style="list-style-type: none"> <li>• Statement of net assets, expenses, and changes in net assets</li> <li>• Statement of cash flows</li> </ul>	<ul style="list-style-type: none"> <li>• Statement of fiduciary net assets</li> <li>• Statement of changes in fiduciary net assets</li> </ul>
<b>Accounting basis and measurement focus</b>	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
<b>Type of asset/liability information</b>	All assets and liabilities, both financial and capital, and short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included	All assets and liabilities, both financial and capital, and short-term and long-term	All assets and liabilities, both short-term and long-term
<b>Type of inflow/outflow information</b>	All revenues and expenses during the year, regardless of when cash is received or paid	<ul style="list-style-type: none"> <li>• Revenues for which cash is received during or soon after the end of the year</li> <li>• Expenditures when goods or services have been received and payment is due during the year or soon thereafter</li> </ul>	All revenues and expenses during the year, regardless of when cash is received or paid	All revenues and expenses during the year, regardless of when cash is received or paid

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### Condensed Government-wide Financial Statements and Overall Financial Analysis

#### Statement of Net Assets

Table 2 below presents the state's Condensed Statement of Net Assets as of June 30, 2011, and 2010, derived from the government-wide Statement of Net Assets. The assets of the state exceeded its liabilities (net assets) at the close of the fiscal year by \$50.5 billion for governmental activities and by \$10.5 billion for business-type activities, for a combined total of \$61.0 billion for the primary government. The three components of net assets include invested in capital assets, net of related debt; restricted; and unrestricted. The largest component, totaling \$62.4 billion as of June 30, 2011, reflects investment in capital assets, net of related debt. The state uses these capital assets to provide services to the citizens and businesses in the state; consequently, these net assets are not available for future spending. Restricted net assets are the next largest component, totaling \$13.1 billion as of June 30, 2011. Restricted net assets represent resources that are subject to external restrictions, constitutional provisions, or enabling legislation on how they can be used.

Governmental activities reflect a negative or deficit unrestricted net asset balance of \$15.1 billion at June 30, 2011. This deficit primarily results from education-related bonds for which the state is responsible for the liability while the related assets are owned by local school districts and are therefore not included in the state's financial statements. Refer to Note 8 to the financial statements, Governmental Activities - Unrestricted Net Asset Deficit, for more information.

Business-type activities reflect an unrestricted net asset balance of \$549 million at June 30, 2011. The decrease in the unrestricted net asset balance over that reported in prior years is explained in the Major Fund Analysis, Proprietary Funds section that follows.

Table 2: Condensed Statement of Net Assets

	Governmental Activities		Business-type Activities		Total Primary Government	
	2011	2010	2011	2010	2011	2010
Current and other assets	\$ 21,953	\$ 22,152	\$ 26,390	\$ 25,142	\$ 48,343	\$ 47,294
Capital assets, net	61,357	60,222	8,179	7,860	69,536	68,082
Total assets	83,310	82,374	34,569	33,002	117,879	115,376
Other liabilities	8,138	8,688	5,535	4,755	13,673	13,443
Noncurrent liabilities	24,710	24,436	18,566	19,510	43,276	43,946
Total liabilities	32,848	33,124	24,101	24,265	56,949	57,389
Net assets:						
Invested in capital assets, net of related debt	57,100	56,936	5,256	4,910	62,356	61,846
Restricted	8,479	8,154	4,663	3,213	13,142	11,367
Unrestricted	(15,111)	(15,840)	549	614	(14,568)	(15,226)
Total net assets	\$ 50,468	\$ 49,250	\$ 10,468	\$ 8,737	\$ 60,936	\$ 57,987

**Statement of Activities**

Table 3 presents the state's Condensed Statement of Activities for fiscal year 2010-11 and fiscal year 2009-10, as derived from the government-wide Statement of Activities. Over time, increases and decreases in net assets measure whether the state's financial position is improving or deteriorating. The state's total net assets increased during the fiscal year by \$2.9 billion. The net assets of governmental activities increased by \$1.2 billion and the net assets of business-type activities increased by \$1.7 billion. The majority of the increase in total program expenses for governmental activities relates to a \$1.5 billion increase in Education expenses and a \$1.3 billion increase in Human Services expenses, while the decrease in business-type activities expenses is primarily due to a \$1.9 billion decrease in Unemployment Compensation expenses and an \$800 million decrease in Prepaid College Program expenses. Refer to the Major Fund Analysis section for information regarding the overall increase in revenues from governmental activities.

**Table 3: Condensed Statement of Activities  
For the Fiscal Year Ended June 30  
(in millions)**

	Governmental Activities		Business-type Activities		Total Primary Government	
	2011	2010	2011	2010	2011	2010
Revenues						
Program revenues						
Charges for services	\$ 7,382	\$ 7,263	\$ 8,988	\$ 9,522	\$ 16,370	\$ 16,785
Operating grants and contributions	27,921	26,832	3,864	5,454	31,785	32,286
Capital grants and contributions	2,059	1,974	.....	6	2,059	1,980
Total program revenues	37,362	36,069	12,852	14,982	50,214	51,051
General revenues and payments						
Sales and use tax	17,822	17,102	.....	.....	17,822	17,102
Other taxes	11,569	11,422	.....	.....	11,569	11,422
Investment earnings (loss)	369	555	4	10	373	565
Emergency assessments	.....	.....	387	329	387	329
Total general revenues and payments	29,760	29,079	391	339	30,151	29,418
Total revenues	67,122	65,148	13,243	15,321	80,365	80,469
Program expenses						
General government	6,830	6,883	.....	.....	6,830	6,883
Education	20,424	18,947	.....	.....	20,424	18,947
Human services	29,041	27,692	.....	.....	29,041	27,692
Criminal justice and corrections	4,535	4,448	.....	.....	4,535	4,448
Natural resources and environment	2,339	2,588	.....	.....	2,339	2,588
Transportation	3,614	3,177	386	383	4,000	3,560
State courts	435	427	.....	.....	435	427
Lottery	.....	.....	2,865	2,748	2,865	2,748
Hurricane Catastrophe Fund	.....	.....	236	362	236	362
Prepaid College Program	.....	.....	692	1,523	692	1,523
Unemployment Compensation	.....	.....	5,743	7,657	5,743	7,657
Nonmajor enterprise funds	.....	.....	269	265	269	265
Indirect interest on long-term debt	7	19	.....	.....	7	19
Total program expenses	67,225	64,181	10,191	12,938	77,416	77,119
Excess (deficiency) before gain (loss) and transfers	(103)	967	3,052	2,383	2,949	3,350
Gain (loss) on sale of capital assets	(3)	(60)	(3)	(2)	(6)	(62)
Transfers	1,318	1,353	(1,318)	(1,353)	.....	.....
Change in net assets	1,212	2,260	1,731	1,028	2,943	3,288
Beginning net assets	49,250	47,124	8,737	7,709	57,987	54,833
Prior period adjustments	.....	(134)	.....	.....	.....	(134)
Ending net assets	\$ 50,462	\$ 49,250	\$ 10,468	\$ 8,737	\$ 60,930	\$ 57,987

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agencies for major projects including office buildings and correctional facilities decreased by \$384 million compared to the prior year. Refer to Note 5 to the financial statements for information on capital assets and Note 7 to the financial statements for information on construction commitments.

**Long-term Debt Activity**

The state maintained its credit ratings during the past year. Total bonded debt outstanding decreased by \$125 million, or approximately less than 1 percent, from the prior fiscal year to a total of \$30.1 billion at June 30, 2011. The majority of the outstanding debt serves to finance educational facilities (\$16.4 billion), the Florida Hurricane Catastrophe Fund (\$5.4 billion) and transportation infrastructure (\$5 billion). New bonded debt issues for 2011 totaled \$2.5 billion. Annual debt service payments on net tax-supported debt totaled \$2.2 billion for 2011, an increase of \$109 million from the prior year. Annual debt service payments are projected to decrease from \$2.2 billion to \$2.0 billion over the next three years, based on project bond issuance.

Standard & Poor's rating was AAA with its outlook changed from negative to stable, Fitch Rating was AAA with a negative outlook and Moody's Investors Services rating was Aa1 with stable outlook. The State's benchmark debt ratio of debt service to revenues available to pay debt service has increased over the past year from 7.39 percent for fiscal year 2010 to 7.46 percent for fiscal year 2011. The slight increase in the benchmark debt ratio is due to the offsetting effects from increased debt service and improved revenue collections. The projected benchmark debt ratio is expected to exceed the 7 percent cap through 2013 based on existing borrowing plans and August 2011 revenue forecasts. The benchmark debt ratio could increase further if revenues do not grow as anticipated or additional debt is authorized.

Section 11 of Article VII of the State Constitution authorizes the state to issue general obligation bonds or revenue bonds to finance or refinance fixed capital outlay projects authorized by law. General obligation bonds are secured by the full faith and credit of the state and payable from specified taxes. Revenue bonds are payable solely from specified revenues. The responsibility to issue most state bonds rests with the Division of Bond Finance, of the State Board of Administration. However, certain quasi-governmental entities also incur debt and are reported as part of the primary government. See the *State of Florida 2011 Debt Affordability Report* for more detailed information about the state's debt position. The report can be found at [www.suffra.com/bond](http://www.suffra.com/bond) or by contacting the Division of Bond Finance, 1801 Hermitage Boulevard, Suite 200, Tallahassee, Florida 32308, (850) 488-4782. Additional information on long-term debt is also found in Notes 8, 9, and 10 to the financial statements and the Statistical Section of this report.

**Infrastructure Accounted for Using the Modified Approach**

The state elected to use the modified approach to account for roadways and bridges of the State Highway System. Under this approach, the Florida Department of Transportation (FDOT) committed to maintain these assets at levels established by FDOT and approved by the Florida Legislature. No depreciation expense is reported for these assets, nor are amounts capitalized in connection with improvements that lengthen the lives of such assets, unless the improvements also increase their service potential. FDOT maintains an inventory of these assets and performs periodic assessments to establish that predetermined condition levels are being maintained. The condition assessments performed during fiscal year 2010-11 show that the roadways and bridges of the State Highway System are being maintained at or near FDOT standards. These condition assessments were consistent with condition assessments conducted during the last two years. In addition, FDOT makes annual estimates of the amounts that must be expended to maintain the roadways and bridges included on the State Highway System at the predetermined condition levels. These estimates are based on the FDOT five-year plan that is changed as projects are added, deleted, adjusted, or postponed.

Refer to the Other Required Supplementary Information of the CAFR for information on FDOT's established condition standards, recent condition assessments, and other information on infrastructure reported on the modified approach.

**Economic Factors**

General fund tax collections for the fiscal year ended June 30, 2011, were 3.9 percent higher than the prior fiscal year. In a reversal from the past few years, the growth came from gains in virtually all of the major sources supporting the general fund. Even sales tax revenue – the state's primary source of general revenue – more than offset its prior year decline of 2.6 percent by growing 4.8 percent in Fiscal Year 2010-11 over Fiscal Year 2009-10. While the economic recovery was modest with only limited gains in employment and personal income, it was clearly underway by the end of the fiscal year. However, revenue collection levels were still sharply lower across-the-board than the 2005-06 peak collection year.

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**Major Fund Analysis****Governmental Funds**

The state's governmental funds report combined ending fund balance of \$13.9 billion at June 30, 2011, a \$194 million or 1.4 percent increase from the prior year. Revenues increased by \$2.7 billion or 4.2 percent, other financing sources declined by \$792 million or 25.7 percent and expenditures increased by \$2.5 billion or 3.8 percent. Overall increases in revenue, as well as expenditures, were attributable primarily to federal grants from the American Recovery and Reinvestment Act and rising costs for health care and food stamps. Information is provided below regarding major funds with significant variances relative to the prior year.

**General Fund** – Fund balance at June 30, 2011, totaled \$3.6 billion, a decrease of \$543 million or 13.0 percent. Revenues and other financing sources increased \$935 million or 3.5 percent predominantly due to increased sales and use taxes. Expenditures and other financing uses increased \$2.3 billion or 8.7 percent from the prior year. Significant expenditure increases were made in the following areas: education - \$1.1 billion and human services - \$1.1 billion.

**Health and Family Services** – Fund balance at June 30, 2011, totaled \$2.2 billion, an increase of \$958 million or 74.4 percent. Revenues and other financing sources increased \$1.2 billion or 4.9 percent primarily due to additional grants and donations revenues for funding as a result of increased costs for health care and food stamps. Expenditures and other financing uses increased \$527 million or 2.2 percent primarily due to continued increases in current expenditures for health care and food stamps.

**Transportation** – Fund balance at June 30, 2011, totaled \$1.4 billion, an increase of \$348 million or 31.8 percent. Expenditures decreased \$198 million or 4.0 percent primarily due to a decrease in capital outlay for highway construction, and operating transfers out decreased \$261 million, or 32.5 percent.

**Proprietary Funds**

The state's proprietary funds report combined ending net assets of \$10.5 billion at June 30, 2011, of which \$5.3 billion is invested in capital assets, net of related debt, and \$4.7 billion is restricted for specific purposes. The remaining \$549 million was unrestricted and available for purposes of the various funds. Information is provided below regarding major funds with significant variances relative to the prior year.

**Hurricane Catastrophe Fund** – Net assets at June 30, 2011, totaled \$4.7 billion, an increase of approximately \$1.5 billion or 46.4 percent. The increase in net assets remained consistent with the increase in prior year as year-over-year results of operations were consistent at \$1.2 billion of operating income. Net premium revenues and other operating revenues remained consistent with the prior year and the fund did not incur any hurricane losses. See Note 14 to the financial statements for additional information on this fund.

**General Fund Budget Variances**

Budgeted expenditures are based on revenues estimated by the Revenue Estimating Conference and other sources. Original expenditures are budgeted for less than total expected available resources. There was a \$374 million decrease between the original and final estimated revenues. Because of the lower estimated revenues, final budgeted total expenditures decreased by \$212 million from the original budget. Variances between the original and final budget or between the final budgeted and actual amounts are not expected to significantly affect future services or liquidity. For additional information on the budget variances, refer to the Budgetary Comparison Schedule for the General Fund in the Other Required Supplementary Information section of the CAFR.

**Capital Asset and Long-term Debt Activity****Capital Asset Activity**

At June 30, 2011, the state reported \$61.4 billion in net capital assets for governmental activities and \$8.2 billion in net capital assets for business-type activities. Net capital assets for governmental and business-type activities increased from fiscal year 2009-10 to fiscal year 2010-11 by approximately two percent. The increase is consistent with prior years and primarily due to land acquisition and the capitalization of construction costs for infrastructure projects. Capitalized infrastructure projects include additions to and/or enhancements of roadways and bridges on the state's highway system. Construction commitments by the Florida Department of Transportation were approximately \$6.1 billion. Construction commitments by other state

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Several revenue sources have closely tracked the ebb and flow of the state's overall economic conditions. Among them, documentary stamp and intangibles tax collections largely rely on activity in the state's real estate market. Since the end of the housing boom in 2005-06, Florida's growing inventory of unsold homes and looming foreclosures have delayed any meaningful recovery in the real-estate market. Five years later, this continues to be true. Both statewide existing home sales and median sales price for existing homes have drifted slightly downwards over the past year, registering -1 percent and -0.3 percent declines respectively. The picture was slightly improved for private housing starts and refinancing, allowing overall documentary stamp taxes – and therefore the distribution to the general fund – to grow 6.9 percent over a base from the prior year that was the lowest since 1997-98. The intangibles tax, which entirely benefits the general fund, followed a similar pattern, posting a 3.1 percent gain over the prior year.

Almost divorced from an economy still struggling to achieve a sustainable recovery, national corporate profits continued to be in record-breaking territory in Fiscal Year 2010-11, and the state's corporate income tax collections have followed this direction if not the magnitude. While still considerably below peak total receipts, Florida's corporate income tax collections grew 5.3 percent over the past year. Also related to general business activity, corporate filing fees posted a 14.9 percent gain over the prior year.

Several sources comprise a small percentage of the total general fund, but had strong growth rates over the prior year. Among these smaller sources, earnings on investments posted 14.8 percent growth and pari-mutuel taxes had 18.2 percent growth. Other notable increases were in sources continuing to benefit from legislative changes enacted in prior years: tobacco taxes which include an additional surcharge enacted by the 2009 Legislature, highway safety licenses and fees which are still benefiting from 2009 legislative actions to increase and redirect fees into the general fund, and service charges which were increased by the 2009 Legislature. Overall, the general fund outperformed the class of all governmental funds. Total revenues for all governmental funds increased by only \$2.7 billion or 4.2 percent.

At the end of the 2010-11 fiscal year, overall collections were \$139.1 million above the estimate made by the state's Revenue Estimating Conference in March 2011. Although financial shockwaves from adverse international and national events over the summer have since darkened the outlook going forward, the most recent projections by state economists indicate that general revenue collections for the fiscal year ending June 30, 2012, will be \$689.9 million higher than last year to produce a 3.1 percent growth rate. As a buffer against any further financial shocks, the latest General Revenue Outlook shows that there will be nearly \$994 million in unallocated general revenue remaining at the end of the current fiscal year. The state's major reserve for emergencies, the Budget Stabilization Fund, holds \$279.2 million at June 30, 2011, and will increase to \$493.6 million at June 30, 2012. The anticipated increase is related to the scheduled first repayment of the funds transferred to the general fund (\$1.07 billion in total). Refer to Note 1K, for additional information on the Budget Stabilization Fund.

**Contact the State's Financial Management**

Questions about this report or requests for additional financial information may be addressed to:

Department of Financial Services  
Bureau of Accounting  
Statewide Financial Reporting Section  
200 East Gaines Street  
Tallahassee, Florida 32399-0354  
(850) 413-5511

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# FINANCIAL SECTION: BASIC FINANCIAL STATEMENTS

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STATEMENT OF NET ASSETS  
JUNE 30, 2011  
(in thousands)

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Totals	
<b>ASSETS</b>				
Cash and cash equivalents	\$ 356,913	\$ 93,553	\$ 450,466	\$ 4,139,326
Pooled investments with State Treasury	10,916,512	1,182,805	12,099,317	2,867,255
Other investments	1,646,522	20,861,710	22,508,232	19,007,981
Receivables, net	4,747,427	1,192,493	5,939,920	1,951,536
Internal balances	415,032	(415,032)	.....	.....
Due from component units/primary	3,264	1,839	5,103	829,336
Inventories	59,527	5,050	64,577	67,381
Restricted cash and cash equivalents	.....	17,164	17,164	507,875
Restricted pooled investments with State Treasury	.....	41,546	41,546	587,361
Restricted investments	.....	1,720,469	1,720,469	2,068,687
Advances to other entities	921,909	.....	921,909	.....
Loans and notes receivable, net	2,879,473	1,647,169	4,526,642	3,667,199
Other assets	6,967	41,280	48,247	877,051
Capital assets, net	61,356,925	8,179,293	69,536,218	21,222,963
Total assets	83,310,471	34,569,339	117,879,810	57,793,951
<b>LIABILITIES</b>				
Accounts payable and accrued liabilities	2,534,053	1,230,934	3,764,987	3,137,501
Due to other governments	.....	12,310	12,310	.....
Due to component units/primary	37,169	116	37,285	235,784
Deferred revenue	.....	38,378	38,378	615,308
Obligations under security lending agreements	1,773,410	2,243,988	4,017,398	.....
Long-term liabilities				
Due within one year	3,793,814	2,009,042	5,802,856	3,489,608
Due in more than one year	24,710,270	18,566,523	43,276,793	12,784,490
Total liabilities	32,848,716	24,101,291	56,950,007	20,262,691
<b>NET ASSETS</b>				
Invested in capital assets, net of related debt	57,100,033	5,256,229	62,356,262	17,719,992
Restricted for				
Environment, Recreation and Conservation	2,359,437	.....	2,359,437	.....
Public Education	700,343	.....	700,343	.....
Health and Family Services	2,117,546	.....	2,117,546	.....
Transportation	1,440,141	.....	1,440,141	.....
Nonmajor governmental funds	1,401,380	.....	1,401,380	.....
Debt service	286,787	.....	286,787	74,034
Lottery	.....	120,722	120,722	.....
Prepaid College Program	.....	591,401	591,401	.....
Hurricane Catastrophe Fund	.....	4,729,314	4,729,314	.....
Unemployment Compensation	.....	(1,058,871)	(1,058,871)	.....
Other	173,331	279,983	453,314	4,105,496
Funds held for permanent endowment				
Expendable	.....	.....	.....	1,902,976
Nonexpendable	.....	.....	.....	3,132,338
Unrestricted	(15,117,243)	549,270	(14,567,973)	10,596,424
Total net assets	\$ 50,461,755	\$ 10,468,048	\$ 60,929,803	\$ 37,531,260

The notes to the financial statements are an integral part of this statement.

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2011 STATE OF FLORIDA CAFR

STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2011  
(in thousands)

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
<b>Primary government</b>					
Governmental activities:					
General government	\$ 6,830,398	\$ 4,092,321	\$ 1,036,322	\$ 127	\$ (1,701,629)
Education	20,423,515	152,217	5,231,404	353	(15,039,541)
Human services	29,040,946	1,491,338	20,358,330	6,396	(7,184,882)
Criminal justice and corrections	4,534,992	775,476	144,067	4,090	(3,611,359)
Natural resources and environment	2,339,268	382,261	1,057,810	49,446	(849,751)
Transportation	3,613,936	255,995	90,921	1,998,041	(1,268,979)
State courts	435,153	232,771	1,637	.....	(200,745)
Indirect interest on long-term debt	6,751	.....	.....	.....	(6,751)
Total governmental activities	67,224,959	7,382,379	27,920,491	2,058,453	(29,863,636)
Business-type activities:					
Transportation	385,564	699,675	73	270	314,454
Lottery	2,864,709	4,044,597	.....	.....	1,179,888
Hurricane Catastrophe Fund	236,475	1,538,918	.....	.....	1,122,443
Prepaid College Program	691,977	799,886	.....	.....	107,909
Unemployment Compensation	5,743,471	1,722,484	3,863,450	.....	(157,537)
Nonmajor enterprise funds	268,936	862,184	210	.....	93,538
Total business-type activities	10,191,132	8,987,744	3,863,733	270	2,660,615
Total primary government	\$ 77,416,091	\$ 16,370,123	\$ 31,784,224	\$ 2,058,723	\$ (27,203,021)
<b>Component units</b>					
Florida Housing Finance Corporation	\$ 596,621	\$ 323,950	\$ .....	\$ .....	\$ (272,671)
University of Florida	4,658,090	2,620,444	1,312,423	73,977	(651,246)
Citizens Property Insurance Corporation	1,325,071	1,971,714	.....	.....	646,643
Nonmajor component units	10,803,041	2,748,891	4,054,473	926,420	(3,073,257)
Total component units	\$ 17,382,823	\$ 7,664,999	\$ 5,366,896	\$ 1,000,397	\$ (3,350,531)
<b>Net (expense) revenue</b>					
General revenues:					
Taxes					
Sales and use tax	17,822,003	.....	.....	.....	17,822,003
Fuel taxes	2,512,393	.....	.....	.....	2,512,393
Corporate income tax	1,880,365	.....	.....	.....	1,880,365
Documentary stamp tax	1,152,222	.....	.....	.....	1,152,222
Intangible personal property tax	163,553	.....	.....	.....	163,553
Communications service tax	1,427,851	.....	.....	.....	1,427,851
Beverage and tobacco taxes	1,886,065	.....	.....	.....	1,886,065
Insurance premium tax	876,744	.....	.....	.....	876,744
Gross receipts utilities tax	647,558	.....	.....	.....	647,558
Property taxes	1,022,728	.....	.....	.....	1,022,728
Other taxes	369,459	4,353	373,812	.....	1,090,720
Investment earning (loss)	Gain (loss) on sale of capital assets	(3,450)	(2,732)	(6,182)	(4,061)
Payments from the State of Florida	.....	.....	.....	.....	3,251,409
Emergency assessments	.....	386,676	.....	.....	386,676
Miscellaneous	68	127	195	.....	1,299,827
Transfers	1,318,180	(1,318,180)	.....	.....	.....
Contributions to permanent funds	.....	.....	.....	.....	69,554
Total general revenues, transfers and contributions	31,075,739	(929,756)	30,145,983	6,498,098	6,498,098
Changes in net assets	1,212,103	1,730,859	2,942,962	.....	3,147,567
Net assets - beginning	49,249,652	8,737,189	57,986,841	.....	34,032,869
Adjustments to increase (decrease) beginning net assets	.....	.....	.....	.....	350,824
Net assets - ending	\$ 50,461,755	\$ 10,468,048	\$ 60,929,803	\$ 37,531,260	

The notes to the financial statements are an integral part of this statement.

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**GOVERNMENTAL FUND FINANCIAL STATEMENTS**

**Major Funds**

**GENERAL FUND**

This fund is the State's primary operating fund. It accounts for the financial resources and transactions not accounted for in other funds.

**ENVIRONMENT, RECREATION AND CONSERVATION**

This fund accounts for operations of various programs, such as air pollution control, water quality assurance, ecosystem management, and marine resources conservation.

**PUBLIC EDUCATION**

This fund includes internal reporting funds administered by the Department of Education to operate education-related programs.

**HEALTH AND FAMILY SERVICES**

This fund includes internal reporting funds used to operate various health and family service-related programs, such as health care, elder affairs, and child support.

**TRANSPORTATION**

This fund includes the internal reporting special revenue funds used to account for the administration of the maintenance and development of the State highway system and other transportation-related projects.

**Nonmajor Funds**

Nonmajor governmental funds are presented, by fund type, beginning on page 163.

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2011 STATE OF FLORIDA CAFR

**BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2011  
(in thousands)**

	General Fund	Environment, Recreation and Conservation	Public Education	Health and Family Services
<b>ASSETS</b>				
<b>Current assets</b>				
Cash and cash equivalents	\$ 78,032	\$ 1,457	\$ .....	\$ 23,494
Pooled investments with State Treasury	3,396,760	1,318,694	967,390	1,856,011
Other Investments	997,468	.....	.....	38
Receivables, net	1,428,332	145,249	105,555	1,735,462
Due from other funds	146,311	14,684	88,112	84,866
Due from component units/primary	1,908	399	.....	.....
Inventories	11,772	937	.....	35,153
Other	222	.....	.....	.....
<b>Total current assets</b>	<b>6,060,805</b>	<b>1,481,420</b>	<b>1,161,057</b>	<b>3,735,024</b>
<b>Noncurrent assets</b>				
Long-term investments	.....	.....	.....	.....
Advances to other funds	2,603	.....	.....	3,479
Advances to other entities	48,962	79,604	761,336	6,255
Other loans and notes receivable, net	12,835	1,029,989	.....	27,450
Other	.....	.....	.....	.....
<b>Total noncurrent assets</b>	<b>64,400</b>	<b>1,109,593</b>	<b>761,336</b>	<b>37,184</b>
<b>Total assets</b>	<b>\$ 6,125,205</b>	<b>\$ 2,591,013</b>	<b>\$ 1,922,393</b>	<b>\$ 3,772,208</b>
<b>LIABILITIES AND FUND BALANCES</b>				
<b>Current liabilities</b>				
Accounts payable and accrued liabilities	\$ 502,179	\$ 33,197	\$ 48,344	\$ 234,330
Due to other funds	152,760	29,569	770	21,211
Due to component units/primary	3,625	16,005	.....	14,880
Compensated absences	13,531	972	73	1,542
<b>Claims payable</b>	<b>371,237</b>	<b>.....</b>	<b>.....</b>	<b>838,222</b>
Deposits	441	10,394	25	22,649
Deferred revenues	206,028	2,070	10,849	313,039
Obligations under security lending agreements	1,244,657	135,184	104,637	16,693
<b>Total current liabilities</b>	<b>2,494,458</b>	<b>227,391</b>	<b>164,698</b>	<b>1,462,566</b>
<b>Noncurrent liabilities</b>				
Advances from other funds	3,579	.....	649,367	.....
Deposits	.....	.....	.....	33,548
Deferred revenues	.....	512	.....	30,929
Other	.....	.....	.....	.....
<b>Total noncurrent liabilities</b>	<b>3,579</b>	<b>512</b>	<b>649,367</b>	<b>64,477</b>
<b>Total liabilities</b>	<b>2,498,037</b>	<b>227,903</b>	<b>814,065</b>	<b>1,527,043</b>
<b>Fund balances</b>				
Nonspendable	76,554	937	.....	35,153
Restricted	52,767	1,589,330	821,986	48,817
Committed	887,891	772,843	286,342	2,161,195
Unassigned	2,609,956	.....	.....	.....
<b>Total fund balances</b>	<b>3,627,168</b>	<b>2,363,110</b>	<b>1,108,328</b>	<b>2,245,165</b>
<b>Total liabilities and fund balances</b>	<b>\$ 6,125,205</b>	<b>\$ 2,591,013</b>	<b>\$ 1,922,393</b>	<b>\$ 3,772,208</b>

The notes to the financial statements are an integral part of this statement

2011 STATE OF FLORIDA CAFR

	Transportation	Nonmajor Governmental Funds	Totals 6/30/11
Cash and cash equivalents	\$ 174,059	\$ 45,373	\$ 322,415
Pooled investments with State Treasury	1,405,783	1,529,487	10,474,125
Other Investments	.....	331,971	1,329,477
Receivables, net	291,778	381,581	4,087,957
Due from other funds	108,854	62,077	504,904
Due from component units/primary	.....	.....	2,307
Inventories	9,884	1,781	59,527
Other	754	799	1,775
<b>Total current assets</b>	<b>1,991,112</b>	<b>2,353,069</b>	<b>16,782,487</b>
<b>Noncurrent assets</b>			
Long-term investments	.....	252,081	252,081
Advances to other funds	276,262	.....	282,344
Advances to other entities	.....	25,752	921,909
Other loans and notes receivable, net	746,311	1,062,888	2,879,473
Other	5,192	.....	5,192
<b>Total noncurrent assets</b>	<b>1,027,765</b>	<b>1,340,721</b>	<b>4,340,999</b>
<b>Total assets</b>	<b>\$ 3,018,877</b>	<b>\$ 3,693,790</b>	<b>\$ 21,123,486</b>
<b>LIABILITIES AND FUND BALANCES</b>			
<b>Current liabilities</b>			
Accounts payable and accrued liabilities	\$ 631,086	\$ 218,392	\$ 1,667,528
Due to other funds	44,950	99,377	348,637
Due to component units/primary	.....	2,657	37,167
Compensated absences	.....	1,934	24,009
<b>Claims payable</b>	<b>5,957</b>	<b>8,439</b>	<b>1,217,898</b>
Deposits	340,735	87,850	462,094
Deferred revenues	10,043	48,342	590,371
Obligations under security lending agreements	111,824	114,376	1,727,371
<b>Total current liabilities</b>	<b>1,144,595</b>	<b>581,367</b>	<b>6,075,075</b>
<b>Noncurrent liabilities</b>			
Advances from other funds	.....	625	653,571
Deposits	17,222	25,752	76,522
Deferred revenues	416,918	17,675	466,034
Other	.....	879	879
<b>Total noncurrent liabilities</b>	<b>434,140</b>	<b>44,931</b>	<b>1,197,006</b>
<b>Total liabilities</b>	<b>1,578,735</b>	<b>626,298</b>	<b>7,272,081</b>
<b>Fund balances</b>			
Nonspendable	.....	13,993	136,521
Restricted	178,666	1,926,924	4,618,490
Committed	1,251,592	1,126,575	6,486,438
Unassigned	.....	.....	2,609,956
<b>Total fund balances</b>	<b>1,440,142</b>	<b>3,067,492</b>	<b>13,851,405</b>
<b>Total liabilities and fund balances</b>	<b>\$ 3,018,877</b>	<b>\$ 3,693,790</b>	<b>\$ 21,123,486</b>

**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS  
JUNE 30, 2011  
(in thousands)**

Total fund balances for governmental funds	\$ 13,851,405
Amounts reported for governmental activities in the Statement of Net Assets are different because:	
Capital assets used in governmental activities reported in governmental funds are not financial resources and therefore are not reported in the funds.	
Land and other nondepreciable assets	16,928,733
Nondepreciable infrastructure	34,964,891
Buildings, equipment and other depreciable assets	6,065,639
Accumulated depreciation	(3,451,688)
Construction work in progress	<u>5,759,497</u>
	60,267,072
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	
Compensated absences	(780,842)
Installment purchases/capital leases	(43,438)
Claims payable	(2,570,825)
Bonds payable	(21,440,203)
Certificates of participation payable	(121,150)
Other	<u>(572,422)</u>
	(25,528,880)
Accrued interest payable on bonds that is not recognized on the fund statements but is recognized on the Statement of Net Assets.	(64,589)
Assets (receivables) not available to provide current resources are offset with deferred revenues (liability) in the fund statements. The reduction of the liability and recognition of revenue increases net assets in the Statement of Net Assets.	1,582,649
Internal service funds are used to report activities that provide goods and services to other funds or agencies within the state. Therefore, the excess of assets over liabilities of the internal service funds are included as governmental activities on the Statement of Net Assets.	<u>354,098</u>
Net assets of governmental activities	<u>\$ 50,461,755</u>

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2011 STATE OF FLORIDA CAFR

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2011  
(in thousands)**

	General Fund	Environment, Recreation and Conservation	Public Education	Health and Family Services
<b>REVENUES</b>				
Taxes	\$ 24,740,356	\$ 289,792	\$ 1,072,232	\$ 833,736
Licenses and permits	402,885	47,732	.....	36,615
Fees and charges	1,777,793	141,337	43,339	1,310,171
Grants and donations	10,755	291,627	5,066,413	20,960,635
Investment earnings	281,800	48,161	62,174	1,470
Fines, forfeits, settlements and judgments	72,247	10,063	64,941	52,483
Other	2,738	1,417	4,468	11,778
Total revenues	<u>27,288,574</u>	<u>830,129</u>	<u>6,313,567</u>	<u>23,206,888</u>
<b>EXPENDITURES</b>				
Current:				
General government	3,754,777	16,191	.....	196,451
Education	12,266,095	.....	7,234,699	.....
Human services	5,486,029	.....	.....	23,181,812
Criminal justice and corrections	3,425,844	.....	.....	.....
Natural resources and environment	271,226	963,623	.....	105,651
Transportation	17,372	.....	.....	.....
State courts	48,648	.....	.....	.....
Capital outlay	36,333	50,337	1,072	20,012
Debt service:				
Principal retirement	8,371	.....	.....	5,596
Interest and fiscal charges	5,533	.....	.....	1,179
Total expenditures	<u>25,320,228</u>	<u>1,030,151</u>	<u>7,235,771</u>	<u>23,510,701</u>
Excess (deficiency) of revenues over expenditures	1,968,346	(200,022)	(922,204)	(303,813)
<b>OTHER FINANCING SOURCES (USES)</b>				
Proceeds of bond issues	2,277	.....	695,517	.....
Proceeds of refunding bonds	.....	.....	.....	.....
Proceeds of financing agreements	.....	.....	.....	.....
Operating transfers in	640,747	727,243	1,448,153	1,828,663
Operating transfers out	(3,153,974)	(617,172)	(1,558,322)	(566,903)
Payments to refunded bond agent	.....	.....	.....	.....
Total other financing sources (uses)	<u>(2,510,950)</u>	<u>110,071</u>	<u>585,348</u>	<u>1,261,760</u>
Net change in fund balances	(542,604)	(89,951)	(336,856)	957,947
Fund balances - beginning	4,169,772	2,453,061	1,445,184	1,287,218
Fund balances - ending	<u>\$ 3,627,168</u>	<u>\$ 2,363,110</u>	<u>\$ 1,108,328</u>	<u>\$ 2,245,165</u>

The notes to the financial statements are an integral part of this statement.

2011 STATE OF FLORIDA CAFR

Transportation	Nonmajor Governmental Funds	Totals 6/30/11
\$ 2,218,958	\$ 200,706	\$ 2,935,789
9,318	965,452	1,462,002
340,012	931,078	4,543,730
2,056,065	1,846,227	30,231,722
29,535	72,445	495,585
17,258	966,439	1,183,431
6,255	92,534	119,190
<u>4,677,401</u>	<u>5,074,881</u>	<u>67,391,440</u>
202,732	2,580,060	6,750,211
.....	184,520	19,685,314
.....	402,589	29,070,430
.....	1,010,474	4,436,318
.....	822,079	2,162,579
3,486,682	.....	3,504,054
.....	377,911	426,559
1,059,664	71,679	1,239,097
121	1,139,885	1,153,973
3	1,047,321	1,054,036
<u>4,749,202</u>	<u>7,636,518</u>	<u>69,482,571</u>
(71,801)	(2,561,637)	(2,091,131)
.....	264,539	962,333
.....	1,540,777	1,540,777
.....	.....	.....
.....	724	724
959,814	3,808,515	9,413,135
(541,173)	(1,653,921)	(8,091,465)
.....	(1,540,777)	(1,540,777)
<u>419,365</u>	<u>2,419,133</u>	<u>2,284,727</u>
347,564	(142,504)	193,596
<u>1,092,578</u>	<u>3,209,996</u>	<u>13,677,809</u>
<u>\$ 1,440,142</u>	<u>\$ 3,067,492</u>	<u>\$ 13,851,405</u>

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2011  
(in thousands)**

Net change in fund balance - total governmental funds	\$ 193,596
Internal service funds are used by management to charge the costs of goods or services to other funds and agencies within the state. Therefore, the net revenue (expense) of the internal service funds is reported with governmental activities.	152,625
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of these assets is allocated over the estimated useful lives of the assets and reported as depreciation expense. This is the amount by which capital outlay expenditures exceeded depreciation in the current period.	
Capital outlay expenditures	1,316,721
Depreciation expense	<u>(301,797)</u>
	1,014,924
In the Statement of Activities, the gain or (loss) on the sale of assets is reported whereas in the governmental funds only the proceeds from the sale increase financial resources. Thus, the change in net assets differs from the change in fund balances by the cost of the assets sold.	(1,903)
In the Statement of Activities, some revenues are recognized that do not provide current financial resources and are not recognized as revenues in the governmental funds until available, i.e., deferred revenues.	(289,659)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Decrease in compensated absences	45,480
Increase in accrued interest	(5,873)
Increase in claims payable	(14,437)
Decrease in arbitrage liability	207
Increase in other liabilities	<u>(138,427)</u>
	(113,050)
The incurrence of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net assets. Also, governmental funds report the effect of premiums, discounts, and deferred amounts on refundings when debt is issued, whereas these amounts are deferred and amortized in the Statement of Activities.	
Bond proceeds	(962,333)
Refunding bond proceeds	(1,540,777)
Financing agreement proceeds	(663)
Repayment of bonds	1,134,537
Repayment of capital leases/installment purchase contracts	19,436
Payment to refunded bond escrow agent	1,540,777
Amortization of bond premium	132,430
Amortization of deferred amount on refunding	(13,657)
Accrued interest payable at refunding	<u>(54,180)</u>
	255,570
Change in net assets of governmental activities	<u>\$ 1,212,103</u>

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**PROPRIETARY FUND FINANCIAL STATEMENTS**

**Major Funds**

**TRANSPORTATION**

This fund accounts for operations of the Florida Turnpike Enterprise which includes the Florida Turnpike System.

**LOTTERY**

This fund accounts for state lottery operations, which include sale of lottery tickets, payment of lottery prizes, and transfers to the Education Enhancement Trust Fund.

**FLORIDA HURRICANE CATASTROPHE FUND**

This fund, administered by the State Board of Administration, is a blended component unit and was created to help cover insurers' losses in the event of a hurricane disaster.

**PREPAID COLLEGE PROGRAM**

This fund, administered by the State Board of Administration, is used to account for payments from purchasers of the Florida Prepaid College Program, a blended component unit. This program was created to provide a medium through which the cost of state post-secondary education may be paid in advance of enrollment at a rate lower than the projected corresponding costs at the time of enrollment.

**UNEMPLOYMENT COMPENSATION**

This fund accounts for the receipt of monies for and payment of unemployment compensation benefits.

**Nonmajor Funds**

Nonmajor enterprise funds are presented on page 199.

**Internal Service Funds**

Internal service funds are presented on page 205.

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STATEMENT OF NET ASSETS  
PROPRIETARY FUNDS  
JUNE 30, 2011  
(in thousands)

	Transportation	Lottery	Hurricane Catastrophe Fund	Prepaid College Program	Unemployment Compensation
<b>ASSETS</b>					
<b>Current assets</b>					
Cash and cash equivalents	\$ 15,356	\$ 21,613	\$ 136	\$ 52,985	\$ 1,794
Pooled investments with State Treasury	709,438	186,291	---	---	27,408
Other Investments	---	---	9,219,564	1,876,114	---
Receivables, net	7,262	22,184	120,814	421,659	604,897
Due from other funds	1,731	---	---	---	4,118
Due from component units/primary	---	---	---	---	1,835
Inventories	4,056	994	---	---	---
Other	547	2,632	---	---	---
<b>Total current assets</b>	<b>738,390</b>	<b>233,714</b>	<b>9,340,514</b>	<b>2,350,718</b>	<b>640,052</b>
<b>Noncurrent assets</b>					
Restricted cash and cash equivalents	17,164	---	---	---	17,164
Restricted pooled investments with State Treasury	22,987	18,559	---	---	---
Restricted investments	265,460	1,455,009	---	---	---
Long-term investments	---	---	1,501,326	8,191,828	---
Other loans and notes receivable, net	1,582	---	---	1,645,587	---
<b>Capital assets</b>					
Land and other nondepreciable assets	901,618	41	---	---	---
Nondepreciable infrastructure	6,428,094	---	---	---	6,428,094
Buildings, equipment, and other depreciable assets	443,972	13,164	82	53	---
Accumulated depreciation	(213,147)	(11,957)	(78)	(52)	---
Construction work in progress	610,178	---	---	---	---
Other	13,869	15,926	8,249	---	---
<b>Total noncurrent assets</b>	<b>8,491,777</b>	<b>1,490,742</b>	<b>1,509,579</b>	<b>9,837,416</b>	<b>640,052</b>
<b>Total assets</b>	<b>9,230,167</b>	<b>1,724,456</b>	<b>10,850,093</b>	<b>12,188,134</b>	<b>1,280,104</b>
<b>LIABILITIES</b>					
<b>Current liabilities</b>					
Accounts payable and accrued liabilities	113,967	12,136	702,463	316,393	78,864
Accrued prize liability	---	239,860	---	---	742,210
Due to other governments	---	---	---	---	1,912
Due to other funds	61,008	81,863	116	---	---
Due to component units/primary	---	---	---	---	---
Compensated absences	---	809	47	44	---
Installment purchases/capital leases	---	---	---	---	---
Bonds payable	---	---	282,660	---	---
Bonds payable from restricted assets	105,050	---	---	---	---
Deposits	2,261	---	---	---	3
Deferred revenues	---	---	---	---	---
Obligations under security lending agreements	79,194	754,090	---	1,388,132	---
Certificates of participation payable	---	---	---	---	---
Tuition and housing benefits payable	---	---	---	644,371	---
<b>Total current liabilities</b>	<b>361,480</b>	<b>1,088,758</b>	<b>985,286</b>	<b>2,348,940</b>	<b>822,989</b>
<b>Noncurrent liabilities</b>					
Advances from other funds	275,362	---	---	---	275,362
Accrued prize liability	---	509,513	---	---	509,513
Due to other governments	---	---	---	---	844,200
Bonds payable	2,768,269	---	5,135,362	---	---
Certificates of participation payable	---	---	---	---	7,903,631
Installment purchases/capital leases	---	---	---	---	651,858
Deposits	699	---	---	---	8,265
Compensated absences	---	2,743	127	123	31,734
Tuition and housing benefits payable	---	---	---	9,247,669	---
Other	4,018	1,472	---	---	---
<b>Total noncurrent liabilities</b>	<b>3,048,348</b>	<b>513,728</b>	<b>5,135,489</b>	<b>9,247,792</b>	<b>875,934</b>
<b>Total liabilities</b>	<b>3,409,828</b>	<b>1,602,486</b>	<b>6,120,775</b>	<b>11,596,732</b>	<b>1,698,923</b>
<b>NET ASSETS</b>					
Invested in capital assets, net of related debt	5,247,651	1,248	4	1	---
Restricted for unemployment compensation	---	---	---	---	(1,058,871)
Restricted for lottery	---	120,722	---	---	---
Restricted for Hurricane Catastrophe Fund	---	---	4,729,314	---	---
Restricted for Prepaid College Program	---	---	---	591,401	---
Restricted - other	279,983	---	---	---	---
Unrestricted	292,705	---	---	---	---
<b>Total net assets</b>	<b>\$ 5,820,339</b>	<b>\$ 121,970</b>	<b>\$ 4,729,318</b>	<b>\$ 591,402</b>	<b>\$ (1,058,871)</b>

The notes to the financial statements are an integral part of this statement.

	Nonmajor Enterprise Funds	Totals 6/30/11	Internal Service Funds
Cash and cash equivalents	\$ 1,669	\$ 93,553	\$ 34,498
Pooled investments with State Treasury	259,668	1,182,805	442,387
Other Investments	16,296	11,111,974	64,964
Receivables, net	10,324	1,187,100	18,542
Due from other funds	10,055	15,904	49,983
Due from component units/primary	4	1,839	957
Inventories	---	5,050	---
Other	57	3,236	---
<b>Total current assets</b>	<b>298,073</b>	<b>13,601,461</b>	<b>611,331</b>
Restricted cash and cash equivalents	---	---	17,164
Restricted pooled investments with State Treasury	---	---	41,546
Restricted investments	---	---	1,720,469
Long-term investments	56,582	9,749,736	---
Other loans and notes receivable, net	---	---	1,647,169
<b>Capital assets</b>			
Land and other nondepreciable assets	---	901,659	355
Nondepreciable infrastructure	---	6,428,094	---
Buildings, equipment, and other depreciable assets	30,785	488,056	1,344,624
Accumulated depreciation	(23,460)	(248,694)	(360,411)
Construction work in progress	---	610,178	105,286
Other	---	38,044	---
<b>Total noncurrent assets</b>	<b>63,907</b>	<b>21,393,421</b>	<b>1,089,854</b>
<b>Total assets</b>	<b>361,980</b>	<b>34,994,882</b>	<b>1,701,185</b>
Accounts payable and accrued liabilities	6,412	1,230,235	82,994
Accrued prize liability	---	239,860	742,210
Due to other governments	---	---	1,912
Due to other funds	5,981	150,880	21,472
Due to component units/primary	116	116	2
Compensated absences	4,037	4,937	2,912
Installment purchases/capital leases	---	---	1,047
Bonds payable	---	282,660	20,425
Bonds payable from restricted assets	---	105,050	---
Deposits	---	2,264	91,134
Deferred revenues	38,378	38,378	---
Obligations under security lending agreements	22,572	2,243,988	46,039
Certificates of participation payable	---	---	33,805
Tuition and housing benefits payable	---	644,371	---
<b>Total current liabilities</b>	<b>77,496</b>	<b>5,684,949</b>	<b>299,830</b>
Advances from other funds	---	275,362	2,778
Accrued prize liability	---	509,513	---
Due to other governments	---	---	844,200
Bonds payable	---	5,135,362	---
Certificates of participation payable	---	7,903,631	358,883
Installment purchases/capital leases	---	---	8,265
Deposits	699	32,433	---
Compensated absences	---	12,569	11,620
Tuition and housing benefits payable	---	9,247,669	---
Other	8,025	13,515	13,853
<b>Total noncurrent liabilities</b>	<b>20,594</b>	<b>18,841,885</b>	<b>1,047,257</b>
<b>Total liabilities</b>	<b>98,090</b>	<b>24,526,834</b>	<b>1,347,087</b>
Invested in capital assets, net of related debt	7,325	5,256,229	158,189
Restricted for unemployment compensation	---	(1,058,871)	---
Restricted for lottery	---	120,722	---
Restricted for Hurricane Catastrophe Fund	---	4,729,314	---
Restricted for Prepaid College Program	---	591,401	---
Restricted - other	---	279,983	---
Unrestricted	256,565	549,270	195,900
<b>Total net assets</b>	<b>\$ 263,890</b>	<b>\$ 10,468,048</b>	<b>\$ 354,098</b>

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS  
PROPRIETARY FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2011  
(in thousands)

	Transportation	Lottery	Hurricane Catastrophe Fund	Prepaid College Program
<b>OPERATING REVENUES</b>				
Sales - nonstate	\$ 9,532	\$ 4,014,507	\$ 1,312,298	\$ 443,814
Fees	657,129	---	---	3,029
Sales - state	---	---	30	---
Rents and royalties - nonstate	8,382	244	---	---
Rents - state	---	---	---	---
Fines, forfeits, settlements and judgments	3,885	171	---	---
Other	---	---	---	---
<b>Total operating revenues</b>	<b>678,928</b>	<b>4,014,922</b>	<b>1,312,328</b>	<b>446,843</b>
<b>OPERATING EXPENSES</b>				
Benefit payments	---	---	---	---
Payment of lottery winnings	---	2,460,219	---	---
Commissions on lottery sales	---	223,390	---	---
Contractual services	226,895	99,655	114,252	683,816
Insurance claims expense	---	---	---	---
Personal services	20,912	27,110	1,142	879
Depreciation	20,053	310	3	1
Materials and supplies	2,282	1,026	17	26
Repairs and maintenance	---	1,305	1	---
Basic services	---	5,092	191	134
Interest and fiscal charges	---	---	37	35
<b>Total operating expenses</b>	<b>270,142</b>	<b>2,818,107</b>	<b>115,643</b>	<b>684,892</b>
<b>Operating income (loss)</b>	<b>408,786</b>	<b>1,196,815</b>	<b>1,196,685</b>	<b>(238,049)</b>
<b>NONOPERATING REVENUES (EXPENSES)</b>				
Grants and donations	343	---	---	---
Investment earnings	15,056	29,675	46,590	353,043
Interest and fiscal charges	(115,052)	(46,602)	(120,832)	(5,489)
Fines, Forfeits, Judgments and Settlements	---	---	---	126
Property disposition gain (loss)	(2,588)	(15)	---	---
Grant expense and client benefits	---	---	---	---
Emergency Assessment Funds Received	---	---	386,676	---
Other	5,642	---	---	---
<b>Total nonoperating revenues (expenses)</b>	<b>(96,599)</b>	<b>(16,942)</b>	<b>312,434</b>	<b>347,680</b>
Income (loss) before transfers and contributions	312,187	1,179,873	1,509,119	109,631
Operating transfers in	28,426	18	---	---
Operating transfers out	(23,020)	(1,192,029)	(10,000)	(1,596)
Capital contributions	---	---	---	---
<b>Change in net assets</b>	<b>317,593</b>	<b>(12,138)</b>	<b>1,499,119</b>	<b>108,035</b>
<b>Total net assets - beginning</b>	<b>5,502,746</b>	<b>134,108</b>	<b>3,230,199</b>	<b>483,367</b>
<b>Total net assets - ending</b>	<b>\$ 5,820,339</b>	<b>\$ 121,970</b>	<b>\$ 4,729,318</b>	<b>\$ 591,402</b>

The notes to the financial statements are an integral part of this statement.

	Unemployment Compensation	Nonmajor Enterprise Funds	Totals 6/30/11	Internal Service Funds
Sales - nonstate	\$ 84,835	\$ 5,864,986	\$ 41,795	---
Fees	1,706,255	218,117	2,584,530	---
Sales - state	---	23,298	3,328	2,095,655
Rents and royalties - nonstate	---	4	8,630	171
Rents - state	---	90	90	158,527
Fines, forfeits, settlements and judgments	---	26,701	30,757	2
Other	---	2	2	26,480
<b>Total operating revenues</b>	<b>1,706,255</b>	<b>353,047</b>	<b>8,512,323</b>	<b>2,322,630</b>
Benefit payments	5,743,471	---	5,743,471	---
Payment of lottery winnings	---	---	2,460,219	---
Commissions on lottery sales	---	---	223,390	---
Contractual services	---	55,741	1,180,359	1,142,853
Insurance claims expense	---	---	---	828,761
Personal services	---	169,502	219,545	105,704
Depreciation	---	1,999	22,366	24,442
Materials and supplies	---	5,834	9,185	16,160
Repairs and maintenance	---	1,514	2,821	8,842
Basic services	---	30,577	35,994	13,129
Interest and fiscal charges	---	2,112	2,184	397
<b>Total operating expenses</b>	<b>5,743,471</b>	<b>267,279</b>	<b>9,899,534</b>	<b>2,140,288</b>
<b>Operating income (loss)</b>	<b>(4,037,216)</b>	<b>85,768</b>	<b>(1,387,211)</b>	<b>182,342</b>
Grants and donations	3,863,450	210	3,864,003	---
Investment earnings	16,214	5,030	465,608	8,704
Interest and fiscal charges	---	(302)	(288,277)	(57,905)
Fines, Forfeits, Judgments and Settlements	---	---	126	---
Property disposition gain (loss)	---	(129)	(2,732)	(2,727)
Grant expense and client benefits	---	(1,248)	(1,248)	---
Emergency Assessment Funds Received	---	---	386,676	---
Other	---	(69)	5,573	7
<b>Total nonoperating revenues (expenses)</b>	<b>3,879,664</b>	<b>3,492</b>	<b>4,429,729</b>	<b>(51,921)</b>
Income (loss) before transfers and contributions	(157,552)	89,260	3,042,518	130,421
Operating transfers in	17,548	13,619	59,611	42,897
Operating transfers out	(15,279)	(129,346)	(1,371,270)	(22,522)
Capital contributions	---	---	---	1,829
<b>Change in net assets</b>	<b>(155,283)</b>	<b>(26,467)</b>	<b>1,730,859</b>	<b>152,625</b>
<b>Total net assets - beginning</b>	<b>(903,588)</b>	<b>290,357</b>	<b>8,737,18</b>	

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STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2011  
(in thousands)

	Transportation	Lottery	Hurricane Catastrophe Fund
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Cash received from customers	\$ 780,402	\$ 4,010,141	\$ 1,318,523
Cash paid to vendors	(254,524)	(334,834)	(4,489)
Cash paid to employees	(21,525)	(26,753)	(1,146)
Lottery prizes	.....	(2,472,222)	.....
Cash paid for insurance claims	.....	.....	(239,401)
Unemployment benefits	.....	.....	.....
Net cash provided (used) by operating activities	504,353	1,176,332	1,073,487
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Transfers in (out)	5,988	(1,169,255)	(10,000)
Advances from or repayment from other funds	4,217	.....	.....
Advances, grants or loans (to) from or repayment from others	3,723	.....	.....
Payment of bonds or loans (principal and interest)	73	.....	(392,404)
Cash received from noncapital grants or donations	.....	.....	.....
Emergency assessment funds received	.....	.....	361,198
Net cash provided (used) by noncapital financing activities	14,001	(1,169,255)	(41,206)
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Cash received from sale of capital assets	.....	.....	.....
Cash received from capital grants and donations	270	.....	.....
Payment of bond principal	(100,525)	.....	.....
Payment of principal on installment purchase/capital lease	.....	.....	.....
Payment of interest on bonds/installment purchase/capital lease	(140,174)	.....	.....
Purchase or construction of capital assets	(319,939)	(152)	(2)
Net cash provided (used) by capital and related financing activities	(560,368)	(152)	(2)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Security lending	1,309	(61,500)	.....
Proceeds from the sale or maturity of investments	1,356,607	178,569	445,742,296
Cash paid to grand prize winners upon maturity of grand prize investments	.....	(178,569)	.....
Investment earnings	15,389	5,907	32,934
Purchase of investments	(1,339,475)	.....	(446,807,416)
Net cash provided (used) by investing activities	33,830	(55,593)	(1,032,186)
Net increase (decrease) in cash and cash equivalents	(8,184)	(48,668)	93
Cash and cash equivalents - beginning	773,129	275,131	43
Cash and cash equivalents - ending	\$ 764,945	\$ 226,463	\$ 136

The notes to the financial statements are an integral part of this statement.

Prepaid College Program	Unemployment Compensation	Nonmajor Enterprise Funds	Totals 6/30/11	Internal Service Funds
\$ 499,070	\$ 1,552,793	\$ 357,782	\$ 8,518,711	\$ 2,224,167
(399,431)	.....	(90,255)	(1,083,533)	(1,215,331)
(918)	.....	(157,652)	(207,994)	(99,544)
.....	.....	.....	(2,472,222)	.....
.....	.....	(123)	(239,524)	(828,761)
.....	(5,870,147)	(514)	(5,870,661)	.....
98,721	(4,317,354)	109,238	(1,355,223)	80,531
(1,596)	2,157	(121,248)	(1,293,954)	371
.....	.....	(28)	4,189	2,664
.....	3,972,698	(1,350)	3,975,071	.....
.....	.....	.....	(392,404)	.....
.....	.....	.....	73	57
.....	.....	210	361,408	.....
(1,596)	3,974,855	(122,416)	2,654,383	3,092
.....	.....	4	4	3,665
.....	.....	.....	270	.....
.....	.....	.....	(100,525)	(52,803)
.....	.....	.....	.....	(3,821)
.....	.....	.....	(140,174)	(50,946)
(1)	.....	(1,246)	(321,340)	(116,065)
(1)	.....	(1,242)	(561,765)	(219,970)
(12,483)	.....	1,713	(70,961)	(11,382)
8,547,214	.....	5,871,642	461,696,328	.....
.....	.....	.....	(178,569)	.....
106,385	17,418	4,548	182,581	12,490
(8,718,520)	.....	(5,865,562)	(462,730,973)	36
(77,404)	17,418	12,341	(1,101,594)	1,144
.....	.....	.....	.....	.....
.....	.....	.....	(364,199)	(135,203)
.....	.....	.....	1,699,267	612,088
\$ 52,985	\$ 29,202	\$ 261,337	\$ 1,335,068	\$ 476,885

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STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2011  
(in thousands)

**Reconciliation of operating income (loss) to net cash provided (used) by operating activities**

	Transportation	Lottery	Hurricane Catastrophe Fund
Operating income (loss)	\$ 408,785	\$ 1,196,815	\$ 1,196,685
Adjustment to reconcile operating income (loss) to net cash provided (used) by operating activities:			
Depreciation and amortization expense	20,053	310	3
Changes in assets and liabilities:			
(Increase) decrease in accounts receivable	(2,332)	(5,513)	(784)
(Increase) decrease in due from other funds	116,303	.....	.....
Increase (decrease) in allowance for uncollectibles	.....	732	9,439
(Increase) decrease in inventories	1,653	5	.....
(Increase) decrease in other non-current assets	303	(6,590)	.....
Increase (decrease) in accounts payable	81,007	(4,370)	(131,859)
Increase (decrease) in compensated absences	.....	(125)	3
Increase (decrease) in due to other funds	(115,491)	.....	.....
Increase (decrease) in other non-current liability	(706)	482	.....
Increase (decrease) in deposits	274	.....	.....
Increase (decrease) in deferred revenue	(5,496)	.....	.....
Increase (decrease) in prize liability	.....	(5,414)	.....
Net cash provided (used) by operating activities	\$ 504,353	\$ 1,176,332	\$ 1,073,487
<b>Noncash investing, capital, and financing activities</b>			
Change in fair value of investments	.....	(92,140)	2,170

The notes to the financial statements are an integral part of this statement.

Prepaid College Program	Unemployment Compensation	Nonmajor Enterprise Funds	Totals 6/30/11	Internal Service Funds
\$ (238,049)	\$ (4,037,215)	\$ 85,765	\$ (1,387,214)	\$ 182,341
1	.....	1,999	22,366	24,442
(41,643)	(182,662)	1,640	(231,294)	576
.....	(753)	(1,068)	114,482	(13,168)
.....	29,952	334	40,457	(36)
.....	.....	(19)	1,639	162
.....	.....	.....	(6,287)	.....
378,431	(125,408)	327	198,128	(29,564)
(19)	.....	(449)	(590)	(318)
.....	(1,268)	425	(116,334)	(4,695)
.....	.....	2,588	2,364	6,536
.....	.....	.....	274	.....
.....	.....	17,696	12,200	(85,745)
.....	.....	.....	(5,414)	.....
\$ 98,721	\$ (4,317,354)	\$ 109,238	\$ (1,355,223)	\$ 80,531
(212,195)	.....	190	(301,975)	.....

FIDUCIARY FUND FINANCIAL STATEMENTS

PRIVATE-PURPOSE TRUST FUNDS  
Individual fund descriptions and financial statements begin on page 213.

PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS  
Individual fund descriptions and financial statements begin on page 219.

INVESTMENT TRUST FUNDS  
Individual fund descriptions and financial statements begin on page 225.

AGENCY FUNDS  
Individual fund descriptions and financial statements begin on page 229.

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STATEMENT OF FIDUCIARY NET ASSETS  
FIDUCIARY FUNDS  
JUNE 30, 2011  
(in thousands)

	Private-purpose Trust Funds	Pension and Other Employee Benefits Trust Funds	Investment Trust Funds	Agency Funds	Totals 6/30/11
<b>ASSETS</b>					
Cash and cash equivalents	\$ 9,794	\$ 314,702	\$ 215	\$ 31,430	\$ 356,141
Pooled investments with State Treasury	541,874	91,295	1,748,119	1,409,086	3,792,374
Total cash and cash equivalents	551,668	408,997	1,748,334	1,440,516	4,149,515
<b>Investments</b>					
Certificates of deposit	620	460,535	2,361,229	.....	2,822,384
U.S. government & federally guaranteed obligations	16,177	7,962,851	25,972	137,039	8,142,039
Federal agencies	31,889	10,143,278	.....	19,707	10,194,874
Commercial paper	.....	7,113,266	1,708,551	.....	8,821,817
Repurchase agreements	.....	1,000,000	1,270,260	.....	2,270,260
Bonds and notes	42,665	10,210,980	228,174	.....	10,481,819
International bonds and notes	3,860	3,207,167	38,886	.....	3,249,913
Real estate contracts	.....	7,285,791	.....	.....	7,285,791
Mutual fund investments	4,564	15,194,034	.....	.....	15,198,598
Money market and short-term investments	19,737	1,054,584	461,702	.....	1,536,023
Domestic equity	138,358	35,131,308	.....	.....	35,269,666
Limited partnerships	.....	9,041,609	.....	.....	9,041,609
Equity group trust	.....	1,235	.....	.....	1,235
International equity	442	35,457,952	.....	.....	35,458,394
Deferred compensation annuities	.....	41,036	.....	.....	41,036
Other investments	.....	1,017	.....	100	1,117
Total investments	258,312	143,306,643	6,094,774	156,846	149,816,575
<b>Receivables</b>					
Accounts receivable	24,654	8,937	.....	485,184	518,775
State contributions receivable	.....	82,431	.....	.....	82,431
Nonstate contributions receivable	113	348,184	.....	.....	348,297
Interest receivable	1,613	195,947	2,690	4,467	204,717
Dividends receivable	153	174,636	.....	.....	174,789
Pending investment sales	364	2,635,730	.....	.....	2,636,094
Forward contracts	.....	190,593	.....	.....	190,593
Due from state funds	14	64	.....	70,196	70,274
Due from other governments	24,070	.....	.....	.....	24,070
Total receivables	50,981	3,636,522	2,690	559,847	4,250,040
Security lending collateral	28,897	4,453,438	.....	.....	4,482,335
Advances to other funds	649,367	.....	.....	.....	649,367
Advances to other entities	1,137,164	.....	.....	.....	1,137,164
Loans receivable	.....	.....	.....	.....	.....
Capital assets	30,917	893	.....	.....	31,810
Accumulated depreciation	(843)	(515)	.....	.....	(1,358)
Other assets	3,568	8,144	17	.....	11,729
Total assets	2,710,031	151,814,122	7,845,815	2,157,209	164,527,177
<b>LIABILITIES</b>					
Accounts payable and accrued liabilities	15,487	70,702	157	616,776	703,122
Due to other funds	6,658	19,399	30	93,990	120,077
DROP	.....	2,543,636	.....	.....	2,543,636
Pending investment purchases	723	6,674,280	.....	.....	6,675,003
Short sell obligations	.....	1,377,134	.....	.....	1,377,134
Forward contracts payable	.....	190,879	.....	.....	190,879
Broker rebate fees	.....	106	.....	.....	106
Due to other governments	7,467	.....	215	520,807	528,489
Due to component units/primary	.....	.....	.....	.....	.....
Obligations under security lending agreements	87,360	4,567,839	189,319	79,963	4,924,481
Claims payable	8,356	2,984	.....	16,673	28,013
Deposits payable	3,427	7,975	.....	829,000	840,402
Compensated absences	354	1,042	.....	.....	1,396
Other liabilities	23,734	5,729	.....	.....	29,463
Total liabilities	153,566	15,461,705	189,721	2,157,209	17,962,201
<b>NET ASSETS</b>					
Held in trust for pension benefits and other purposes	\$ 2,556,465	\$ 136,352,417	\$ 7,656,094	\$ .....	\$ 146,564,976

The notes to the financial statements are an integral part of this statement.

2011 STATE OF FLORIDA CAFR

STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS  
FIDUCIARY FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2011  
(in thousands)

	Private-purpose Trust Funds	Pension and Other Employee Benefits Trust Funds	Investment Trust Funds	Totals 6/30/11
<b>ADDITIONS</b>				
<b>Contributions and other deposits</b>				
Pension fund contributions - state	\$ .....	\$ 988,646	\$ .....	\$ 988,646
Pension fund contributions - nonstate	.....	3,032,458	.....	3,032,458
Employer/employee contributions	.....	148,486	.....	148,486
Purchase of time by employees	.....	93,567	.....	93,567
Fees	1,776	1,324	.....	3,100
Grants and contributions	252,741	.....	.....	252,741
Flexible benefits contributions	.....	250,740	.....	250,740
Fines, forfeits, settlements and judgments	246	.....	17,487	17,733
Unclaimed property remittances	346,604	.....	.....	346,604
Receivables assets acquired	60,416	.....	.....	60,416
Transfers in from state funds	1,771	1,216,712	67,268	1,285,751
Total contributions and other deposits	663,554	5,731,933	84,755	6,480,242
<b>Investment income</b>				
Interest income	15,119	1,186,359	57,860	1,259,338
Dividends	2,236	1,807,339	.....	1,809,575
Other investment income	373	458,256	.....	458,629
Net increase (decrease) in fair market value	28,280	22,346,098	31,541	22,405,919
Total investment income	46,008	25,798,052	89,401	25,933,461
Investment activity expense	(1,062)	(341,397)	(3,487)	(345,946)
Net income (loss) from investing activity	44,946	25,456,655	85,914	25,587,515
<b>Security lending activity</b>				
Security lending income	100	45,724	.....	45,824
Security lending expense	(29)	(12,269)	.....	(12,298)
Net income from security lending	71	33,455	.....	33,526
Total net investment income	45,017	25,490,110	85,914	25,621,041
Other additions	9,186	2,871	.....	12,057
Total additions	717,757	31,224,914	170,669	32,113,340
<b>DEDUCTIONS</b>				
Benefit payments	.....	8,084,915	.....	8,084,915
Insurance claims expense	43,264	56	.....	43,320
Supplemental insurance payments	.....	68,192	.....	68,192
Flexible reimbursement payments	.....	27,084	.....	27,084
Life insurance premium payments	.....	33,666	.....	33,666
Remittances to annuity companies	.....	219,499	.....	219,499
Interest expense	1,412	3	.....	1,415
Deposits	225,748	.....	.....	225,748
Payments to unclaimed property claimants	190,240	.....	.....	190,240
Distribution to State School Fund	48,473	.....	.....	48,473
Administrative expense	23,796	45,706	57	69,559
Property disposition gain (loss)	3	1	.....	4
Transfers out to state funds	4,083	1,244,786	67,268	1,316,137
Other deductions	37,305	224	.....	37,529
Total deductions	574,324	9,724,132	67,325	10,365,781
<b>Depositor activity</b>				
Deposits	21,860	.....	15,255,091	15,276,951
Withdrawals	(31,970)	.....	(14,540,680)	(14,572,650)
Excess (deficiency) of deposits over withdrawals	(10,110)	.....	714,411	704,301
Change in net assets	133,323	21,500,782	817,755	22,451,860
Net assets - beginning	2,423,142	114,851,635	6,838,339	124,113,116
Net assets - ending	\$ 2,556,465	\$ 136,352,417	\$ 7,656,094	\$ 146,564,976

The notes to the financial statements are an integral part of this statement.

## COMPONENT UNIT FINANCIAL STATEMENTS

## Major Component Units

## FLORIDA HOUSING FINANCE CORPORATION

Pursuant to Section 420.504, Florida Statutes, this corporation was created as an entrepreneurial public corporation organized to provide and promote public welfare by administering the governmental function of financing or refinancing housing and related facilities in Florida.

## UNIVERSITY OF FLORIDA

University of Florida is a major, public, comprehensive, land-grant, research university with a main campus location in Gainesville, Florida.

## CITIZENS PROPERTY INSURANCE CORPORATION

Pursuant to Section 627.351(6), Florida Statutes, this corporation was created to provide certain residential property, non-residential property, and casualty insurance coverage to qualified risks in the State of Florida under specified circumstances.

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## Nonmajor Component Units

Nonmajor component units are presented beginning on page 235.

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## 2011 STATE OF FLORIDA CAFR

## 2011 STATE OF FLORIDA CAFR

STATEMENT OF NET ASSETS  
COMPONENT UNITS  
JUNE 30, 2011  
(in thousands)

	Florida Housing Finance Corporation	University of Florida	Citizens Property Insurance Corporation	Nonmajor Component Units	Totals 6/30/11
<b>ASSETS</b>					
Cash and cash equivalents	\$ 812,363	\$ 200,355	\$ 1,877,644	\$ 1,248,964	\$ 4,139,326
Pooled investments with State Treasury	302,905	983,471	.....	1,580,879	2,867,255
Other investments	2,510,218	2,239,646	9,563,885	4,694,232	19,007,981
Receivables, net	129,035	465,955	340,769	1,015,777	1,951,536
Due from component units/primary	.....	114,757	.....	714,579	829,336
Inventories	.....	28,325	.....	39,056	67,381
Restricted cash and cash equivalents	.....	2,075	13,651	492,149	507,875
Restricted pooled investments with State Treasury	.....	103,333	.....	484,028	587,361
Restricted investments	.....	1,526	.....	2,067,161	2,068,687
Other loans and notes receivable, net	2,983,183	37,314	567,640	79,062	3,667,199
Other assets	47,184	280,697	252,270	296,900	877,051
Capital assets, net	66	2,825,223	10,809	18,386,865	21,222,963
Total assets	6,784,954	7,282,677	12,626,668	31,099,652	57,793,951
<b>LIABILITIES</b>					
Accounts payable and accrued liabilities	117,558	372,455	1,001,456	1,646,032	3,137,501
Due to component units/primary	.....	80,434	.....	155,350	235,784
Deferred revenues	75,667	110,978	.....	428,663	615,308
Long-term liabilities					
Due within one year	756,226	124,582	2,222,947	385,853	3,489,608
Due in more than one year	3,905,774	1,253,680	3,902,595	3,722,441	12,784,490
Total liabilities	4,855,225	1,942,129	7,126,998	6,338,339	20,262,691
<b>NET ASSETS</b>					
Invested in capital assets, net of related debt	66	2,004,378	10,809	15,704,739	17,719,992
Restricted for					
Debt service	.....	4,863	.....	69,171	74,034
Other	1,810,944	968,740	.....	1,325,812	4,105,496
Funds held for permanent endowment					
Expendable	.....	261,581	.....	1,641,395	1,902,976
Nonexpendable	.....	1,085,600	.....	2,046,738	3,132,338
Unrestricted	118,719	1,015,386	5,488,861	3,973,458	10,596,424
Total net assets	\$ 1,929,729	\$ 5,340,548	\$ 5,499,670	\$ 24,761,313	\$ 37,531,260

The notes to the financial statements are an integral part of this statement.

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STATEMENT OF ACTIVITIES  
COMPONENT UNITS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2011  
(in thousands)

Functions/Programs	Program Revenues				Florida Housing Finance Corporation
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Florida Housing Finance Corporation	\$ 596,621	\$ 323,950	\$ .....	\$ .....	\$ (272,671)
University of Florida	4,658,090	2,620,444	1,312,423	73,977	.....
Citizens Property Insurance Corporation	1,325,071	1,971,714	.....	.....	.....
Nonmajor component units	10,803,041	2,748,891	4,054,473	926,420	.....
Total component units	\$ 17,382,823	\$ 7,664,999	\$ 5,366,896	\$ 1,000,397	(272,671)
<b>General revenues</b>					
Property taxes	.....	.....	.....	.....	.....
Investment earnings (loss)	.....	.....	.....	.....	.....
Gain (loss) on sale of capital assets	.....	.....	.....	.....	.....
Payments from the State of Florida	.....	.....	.....	.....	.....
Miscellaneous	.....	.....	.....	.....	.....
Contributions to permanent funds	.....	.....	.....	.....	.....
Total general revenues and contributions	.....	.....	.....	.....	.....
Change in net assets	.....	.....	.....	.....	.....
Net assets - beginning	.....	.....	.....	.....	.....
Adjustments to increase (decrease) beginning net assets	.....	.....	.....	.....	.....
Net assets - ending	.....	.....	.....	.....	.....
	\$ 1,929,729				

The notes to the financial statements are an integral part of this statement.

Net (Expense) Revenue and Changes in Net Assets			
University of Florida	Citizens Property Insurance Corporation	Nonmajor Component Units	Totals 6/30/11
\$ .....	\$ .....	\$ .....	\$ (272,671)
(651,246)	.....	.....	(651,246)
.....	646,643	.....	646,643
.....	.....	(3,073,257)	(3,073,257)
(651,246)	646,643	(3,073,257)	(3,350,531)
.....	.....	790,649	790,649
338,441	116,644	635,635	1,090,720
3,915	.....	(7,976)	(4,061)
617,546	.....	2,633,863	3,251,409
40,940	288,845	481,573	1,299,827
45,472	.....	24,082	69,554
1,046,314	405,489	4,557,826	6,498,098
395,068	1,052,132	1,484,569	3,147,567
4,594,656	4,447,538	23,276,744	34,032,869
350,824	.....	.....	350,824
\$ 5,340,548	\$ 5,499,670	\$ 24,761,313	\$ 37,531,260

NOTES TO THE FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2011

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## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

**A. Reporting Entity**

The State of Florida's (the state's) financial reporting entity includes the primary government (i.e., legislative agencies, the Governor and Cabinet, departments and agencies, commissions and boards of the Executive Branch, and various offices relating to the Judicial Branch) and its component units.

Component units, as defined in Governmental Accounting Standards Board (GASB) Codification Section 2100, *Defining the Financial Reporting Entity*, and Section 2600, *Reporting Entity and Component Unit Presentation and Disclosure*, are legally separate organizations for which the elected officials of the state are financially accountable. In addition, component units can be other organizations for which the nature and significance of their relationship with the state are such that exclusion would cause the state's financial statements to be misleading or incomplete.

**Blended Component Units**

A component unit is reported as blended when either (1) the component unit's governing body is substantively the same as the governing body of the state or (2) the component unit provides services entirely, or almost entirely, to the state or otherwise exclusively, or almost exclusively, benefits the state even though the component unit does not provide services directly to the state.

The state's blended component units are:

- Citrus Commission (Department of Citrus)
- Corrections Foundation, Inc.
- Florida Board of Governors
- Florida Clerks of Court Operations Corporation
- Florida Engineers Management Corporation
- Florida Prepaid College Board
- Florida School for the Deaf and the Blind
- Florida State Board of Administration (SBA)
- Florida Surplus Lines Service Office
- Florida Water Pollution Control Financing Corporation
- Inland Protection Financing Corporation
- Prescription Drug Monitoring Program Foundation\*
- Scripps Florida Funding Corporation
- Space Florida
- State Board of Education (SBE)
- Wireless Emergency Telephone System
- Workforce Florida, Inc.

Blended component units that are considered major funds are reported in separate columns in the fund financial statements. Other blended component units that are considered nonmajor funds are reported with other funds in the appropriate columns in the fund financial statements. In addition, the financial data for some blended component units (i.e., State Board of Administration) are reported in more than one fund type, some of which are considered major and others that are considered nonmajor. Refer to Section D of this note for more information on the determination criteria for major funds and a list of major funds and fund types.

\* The state's financial statements do not include amounts relating to this component unit. The assets of this component unit at June 30, 2011 are approximately \$110,000.

**Discretely Presented Component Units**

Component units that are not blended are discretely presented. In the government-wide financial statements, discrete presentation entails reporting component unit financial data in a column separate from the financial data of the state.

In addition, financial data for discretely presented component units that are considered major are reported in separate columns in the basic financial statements for component units. Discretely presented component units that are considered nonmajor are combined and reported in one column in the component unit financial statements and are aggregated by type in the combining

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statements. The state's financial statements are reported for the fiscal year ended June 30, 2011. The state's component units' financial statements are reported for the most recent fiscal year for which an audit report is available. Some component units have a fiscal year other than June 30. Accordingly, amounts reported by the state as due from and to component units on the statement of net assets may not agree with amounts reported by the component units as due from and to the state. Refer to Section D of this note for more information on major fund determination and presentation. The state's discretely presented component units are grouped into the following categories:

**State Universities and Colleges.** State universities and colleges receive funding from the state. The State University System is governed by the Florida Board of Governors. The Florida College System is governed by the State Board of Education. Each university and college is administered by a local board of trustees. All state universities and colleges have a June 30 year-end. Component units included in this category are:

**State Universities****Major:**

- University of Florida

**Nonmajor:**

- Florida Agricultural and Mechanical University
- Florida Atlantic University
- Florida Gulf Coast University
- Florida International University
- Florida State University
- New College of Florida
- University of Central Florida
- University of North Florida
- University of South Florida
- University of West Florida

**Florida College System Institutions****Nonmajor:**

- Brevard Community College
- Broward College
- Chipola College
- College of Central Florida
- Daytona State College
- Edison State College
- Florida Gateway College
- Florida Keys Community College
- Florida State College at Jacksonville
- Gulf Coast State College
- Hillsborough Community College
- Indian River State College
- Lake-Sumter Community College
- Miami Dade College
- North Florida Community College
- Northwest Florida State College
- Palm Beach State College
- Pasco-Hernando Community College
- Pensacola State College
- Polk State College
- Santa Fe College
- Seminole State College of Florida
- South Florida Community College
- St. Johns River State College
- St. Petersburg College
- State College of Florida, Manatee-Sarasota
- Tallahassee Community College
- Valencia Community College

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**Florida Housing Finance Corporation (Major).** Pursuant to Section 420.504, Florida Statutes (F.S.), this corporation was created as an entrepreneurial public corporation organized to provide and promote public welfare by administering the governmental function of financing or refinancing housing and related facilities in Florida. This entity has a December 31 year-end.

**Water Management Districts.** Pursuant to Section 373.069, F.S., these districts were created to provide for the management and conservation of water and related land resources. In addition, the general regulatory and administrative functions of the districts are either fully or in part financed by general appropriations. Water management districts have a September 30 year-end. Component units included in this category are:

**Nonmajor:**

- Northwest Florida Water Management District
- St. Johns River Water Management District
- South Florida Water Management District
- Southwest Florida Water Management District
- Suwannee River Water Management District

**Citizens Property Insurance Corporation (Major).** Pursuant to Section 627.351(6), F.S., this corporation was created to provide certain residential property and casualty insurance coverage to qualified risks in the state under specified circumstances. This entity has a December 31 year-end. For additional information, refer to Note 14B.

**Other.** Additional discretely presented component units of the state include various foundations and not-for-profit organizations. The fiscal year-ends of these component units may vary. Component units included in this category are:

**Nonmajor:**

- Commission for Florida Law Enforcement Accreditation, Inc.\*
- Enterprise Florida, Inc.
- Florida Agricultural Museum\*
- Florida Agriculture Center and Horse Park Authority\*
- Florida Agriculture in the Classroom, Inc.\*
- Florida Birth-Related Neurological Injury Compensation Plan
- Florida Black Business Investment Board, Inc.\*
- Florida Board of Governors Foundation, Inc.\*
- Florida Comprehensive Health Association
- Florida Development Finance Corporation\*
- Florida Education Foundation, Inc.\*
- Florida Education Fund, Inc.
- Florida Fund for Minority Teachers, Inc.\*
- Florida Healthy Kids Corporation
- Florida Mobile Home Relocation Corporation\*
- Florida Patient's Compensation Fund
- Florida Sports Foundation, Inc.\*
- Florida State Fair Authority
- Florida Telecommunications Relay, Inc.\*
- Florida Tourism Industry Marketing Corporation, Inc.
- Florida Veterans Foundation, Inc.\*
- Florida Virtual School
- Forestry Arson Alert Association, Inc.\*
- Friends of Florida State Forests, Inc.\*
- Higher Educational Facilities Financing Authority\*
- Prison Rehabilitative Industries and Diversified Enterprises, Inc. (PRIDE)
- South Florida Regional Transportation Authority (formerly Tri-County Commuter Railroad Authority)
- Technological Research and Development Authority\*
- The Florida Endowment Foundation for Vocational Rehabilitation, Inc.
- Wildlife Alert Reward Association\*
- Wildlife Foundation of Florida, Inc.\*

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\*The state's financial statements do not include amounts relating to several component units. The assets and revenues relating to these component units totaled \$66 million and \$118 million, respectively. These amounts represent less than one percent of total aggregate component unit assets and revenues.

**Joint Ventures**

A joint venture is an organization that results from a contractual arrangement and that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control, in which the participants retain (1) an ongoing financial interest or (2) an ongoing financial responsibility. Financial data for the state's joint ventures are not included in its statements. The state's joint ventures include the following:

**Apalachicola-Chattahoochee-Flint River Basin (ACFRB) Commission.** Section 373.69, F.S., provided for the creation of an interstate-administrative agency to promote interstate comity, remove causes of present and future controversies, equitably apportion the surface waters of the ACFRB, and engage in water planning. Operational funding required by the Commission is equally shared among the party states.

**Board of Control for Southern Regional Education.** Section 1000.32, F.S., promotes the development and maintenance of regional education services and facilities in the southern states to provide greater educational advantages and facilities for the citizens in the region. The states established a joint agency called the Board of Control for Southern Regional Education to submit plans and recommendations to the states from time to time for their approval and adoption by appropriate legislative action for the development, establishment, acquisition, operation, and maintenance of educational facilities in the region.

**Regional Planning Councils.** Sections 186.501 through 186.513, F.S., the "Florida Regional Planning Council Act," provide for the creation of regional planning agencies to assist local governments in resolving their common problems. The regional planning councils are designated as the primary organizations to address problems and plan solutions that are of greater-than-local concern or scope. Participants in these councils are required by statutes to contribute to the support of these programs.

**Southern States Energy Compact.** Section 377.711, F.S., enacted this compact into law joining the State of Florida and other states to recognize that proper employment and conservation of energy and employment of energy-related facilities, materials, and products can assist substantially in the industrialization of the South and the development of a balanced economy in the region. The State of Florida appropriates funds to support Florida's participation in the compact.

**Related Organizations**

Organizations for which the state is accountable because the state appoints a voting majority of the board, but for which the state is not financially accountable, are related organizations. The state's related organizations include certain transportation authorities, hospital districts, port authorities, and aviation authorities. Since the state is not financially accountable for any of these organizations, applicable financial data is not included in the state's financial statements.

**Contact**

Financial statements of the component units that issue separate statements and other financial statement-related information may be obtained from:

Department of Financial Services  
Bureau of Accounting  
Statewide Financial Reporting Section  
200 East Gaines Street  
Tallahassee, Florida 32399-0354  
Telephone: (850) 413-5511  
Department Website: <http://www.myfloridacfo.com>

Joint ventures may be contacted directly for their financial statements.

**B. Basic Financial Statements**

The state's financial statements have been prepared in accordance with generally accepted accounting principles as prescribed by GASB. The basic financial statements of the state, including its component units, are presented in the required format discussed below.

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**Government-wide Financial Statements**

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfund activities of the primary government and its component units. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from its discretely presented component units.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable to a specific function. Some functions may include administrative overhead that is essentially indirect expenses of other functions. The state currently does not allocate those indirect expenses to other functions. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; (2) grants and contributions that are restricted to meeting the operational requirements of a particular function; and (3) grants and contributions that are restricted to meeting the capital requirements of a particular function. Taxes and other items not included in program revenues are reported in general revenues.

**Fund Financial Statements**

Separate fund financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

**C. Basis of Accounting**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as they become susceptible to accrual, generally when they are both measurable and available. Revenues collected within 60 days of the end of the current fiscal year are considered available, with the exception of certain tax revenues, which are considered available when collected within 30 days of year-end. For governmental funds, certain long-term liabilities, such as compensated absences, due within 60 days of the end of the current fiscal year are expected to be liquidated with expendable financial resources and are recognized within the applicable governmental fund. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures for insurance and similar services extending over more than one fiscal year generally are accounted for as expenditures of the fiscal year of acquisition. Further, principal and interest on general long-term debt are recognized when due.

Under GASB Codification Section P80, *Proprietary Fund Accounting and Financial Reporting*, the state, for business-type activities and enterprise funds, has the option to elect to apply all pronouncements of the Financial Accounting Standards Board (FASB) issued after November 30, 1989, unless those pronouncements conflict with GASB pronouncements. The state has elected not to apply FASB pronouncements issued after the applicable date.

**D. Basis of Presentation****Major Funds**

GASB Codification Section 2200, *Comprehensive Annual Financial Report*, sets forth minimum criteria (percentage of the assets, liabilities, revenues, or expenditures/expenses for either fund category or the governmental and enterprise funds combined) for the determination of major funds. GASB Codification Section 2200 further requires that the reporting government's main operating fund (the General Fund) always be reported as a major fund. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. The nonmajor funds are combined in a column in the fund financial statements and detailed in the combining statements. The state reports the following major funds:

**Major Governmental Funds**

**General Fund** – accounts for the financial resources of the state, except those required to be accounted for in another fund. This is the state's primary operating fund.

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**Agency Funds** - used to report resources held by the state in a purely custodial capacity. For example, these funds account for asset and liability balances related to retiree health care, taxes collected and held by the Department of Revenue for other entities, and student funds held by the School for Deaf and Blind.

**Investment Trust Funds** - used to report the external portion of investment pools reported by the state.

**E. Assets, Liabilities, and Net Assets or Fund Balance****Cash and Cash Equivalents**

The state's cash includes cash on hand and on deposit in banks, including demand deposits, certificates of deposit, and time deposits. Most deposits are held by financial institutions qualified as public depositories under Florida law. Cash equivalents are short-term, highly liquid investments. For the purposes of GASB Codification Section 2450, *Cash Flow Statements*, pooled investments with the State Treasury are considered cash equivalents. Details of deposits are included in Note 2.

**Investments**

Florida Statutes authorize the state to invest in various instruments. The state reports investments in accordance with GASB Codification Section 150, *Investments*.

Investments with the State Treasury are reported at fair value which is obtained from independent pricing service providers. Independent pricing service providers use quoted market prices when available and employ various, sometimes proprietary, multiplier models for determining a security's fair value if it is not available from quoted market prices. Some securities including U.S. government, municipal bonds, and mortgage-backed and asset-backed securities are priced using evaluated bid prices. Evaluated bid prices are determined by taking bid prices and adjusting them by an evaluated adjustment factor derived from the independent pricing service's multiplier model. If values are not available using the above methods, secondary methods such as non-evaluated mid price and bid price are used. If no source of values is available, cost or last available price from any source is used, or other pricing methodology as directed by the State Treasury.

Investments managed by the State Board of Administration (SBA) are reported in various funds. Investments of the Debt Service Escrowed Fund, which meet the requirements of a legal or in-substance defeasance, are reported at cost. Investments of the Local Government Surplus Funds Trust Fund (LGIF) are reported based on amortized cost and disclosed in Note 2 at fair value. Other investments managed by the SBA, including those related to the state's defined benefit and defined contribution pension plans, are reported at fair value at the reporting date.

For SBA-managed investments, fair values are obtained or estimated in accordance with the Global Pricing Guidelines established with the SBA's custodian, BNY Mellon Bank. BNY Mellon Bank uses a variety of independent pricing vendors and designates certain vendors as the primary source based on asset type, class or issue. BNY Mellon Bank monitors prices supplied by primary sources and may use a supplemental price source or change the primary price source if any of the following occurs:

- The price of a security is not received from the primary price source.
- The primary price source no longer prices a particular asset type, class or issue.
- The SBA or its portfolio investment manager challenges a price and BNY Mellon Bank reviews the price with the vendor, who agrees that the price provided by that vendor may not be appropriate.
- The price from the primary source exceeds BNY Mellon Bank's price tolerance checkpoints and results in a vendor comparison review where another source is deemed to be more appropriate by the BNY Mellon Bank.

When a portfolio includes securities or instruments for which BNY Mellon Bank does not receive a price from its vendor price sources, BNY Mellon Bank uses a "non-vendor price source." Examples include, but are not limited to, limited partnerships or similar private investment vehicles that do not actively trade through established exchange mechanisms; other private placements where there is no or limited information in the market place; and unique fixed income and equity instruments. In such cases where the securities or instruments are in the portfolio of an investment manager, BNY Mellon Bank will obtain the non-vendor price by either contacting the manager of the investment vehicle where the security is a private vehicle, e.g., the "General Partner" of a Limited Partnership, or by contacting the investment manager which directed the purchase of the security or other instrument to obtain direction as to a price. The SBA does not provide direction regarding the substitution of prices in such instances where securities or instruments are in the portfolio of an investment manager appointed by the SBA. In such cases where the SBA directed the purchase of such securities or instruments, BNY Mellon Bank may obtain the non-vendor price by contacting the SBA only if it is not commercially reasonable to directly obtain the non-vendor price from the

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**Environment, Recreation and Conservation** – a special revenue fund, accounts for the operations of various programs such as air pollution control, water quality assurance, ecosystem management, and marine resources conservation.

**Public Education** – a special revenue fund, includes funds used to operate education-related programs.

**Health and Family Services** – a special revenue fund, includes funds used to operate various health and family service-related programs such as health care, elder affairs, and child support.

**Transportation** – a special revenue fund, accounts for the maintenance and development of the state highway system and other transportation-related projects.

**Major Business-type Funds**

**Transportation** – an enterprise fund, primarily accounts for operations of the Florida Turnpike.

**Lottery** – an enterprise fund, accounts for state lottery operations, which include sale of lottery tickets, payment of lottery prizes, and transfers to the Educational Enhancement Trust Fund.

**Florida Hurricane Catastrophe Fund** – an enterprise fund, accounts for investments for the Florida Hurricane Catastrophe Fund, which was created to help cover insurers' losses in the event of a hurricane disaster.

**Prepaid College Program** – an enterprise fund, accounts for payments from purchasers of the Florida Prepaid College Program. This program was created to provide a medium through which the cost of state post-secondary education may be paid in advance of enrollment at a rate lower than the projected corresponding costs at the time of enrollment.

**Unemployment Compensation** – an enterprise fund, accounts for contributions, benefit payments, grants, loans, and investments for the Unemployment Compensation Fund, which was created to pay unemployment benefits to eligible individuals.

**Fund Types**

Additionally, the state reports the following fund types:

**Internal Service Funds**

These proprietary-type funds are primarily used to report activities that provide goods or services to other funds or agencies within the state, rather than to the general public. Internal service funds are classified into the following categories:

- **Employee Health and Disability** - includes funds that account for state employees' health and disability plans.
- **Data Centers** - accounts for services provided by data processing centers operated by various agencies.
- **Communications and Facilities** - primarily accounts for services provided by the Department of Management Services such as those related to the construction, operation, and maintenance of public facilities, and management and operation of the SUNCOM (state communication) Network.
- **Other** - accounts for services provided to other state agencies such as legal services, records management, and community services (inmate work squads).

**Fiduciary Fund Types**

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and, therefore, cannot be used to support the state's own programs.

**Private-Purpose Trust Funds** - used to report trust arrangements under which principal and income benefit individuals, private organizations, or other governments including funds accounting for unclaimed property; federally guaranteed, higher education loans; contributions to a college savings plan; and various others.

**Pension and Other Employee Benefits Trust Funds** - used to report resources that are required to be held in trust for the members and beneficiaries of the state's pension plans and other employee benefit plans.

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broker of record, as identified by the SBA. BNY Mellon Bank performs a limited reasonableness review of non-vendor prices by comparing the current month-end price to the prior month-end price.

Real estate investments are based on independent appraisals or more recent appraisals provided by real estate investment advisors, adjusted by subsequent cash flows (i.e. contributions and withdrawals). Because of the inherent uncertainty of the valuation using pricing methodologies other than the quoted prices, the estimated fair values may differ from the values that would have been used had a ready market existed.

Investment detail is included in Note 2.

**Inventories**

Inventories primarily consist of expendable supplies. Inventories are recorded according to the consumption method as expenditures when consumed. At the end of the fiscal year, inventory is reported as an asset and identified in fund balance as nonspendable. The method used to determine the cost of inventories varies by agency responsible for the inventories.

**Capital Assets**

Capital assets are real, personal, and intangible property that have a cost equal to or greater than an established capitalization threshold and have an estimated useful life extending beyond one year. For additional information, refer to Note 5.

**Long-term Liabilities**

Refer to Note 8 for information on bonds payable and certificates of participation, Note 9 for information on installment purchase contracts, capital leases and advances from Federal Government, and Note 10 for changes in long-term liabilities.

**Compensated Absences Liability**

Employees earn the right to be compensated during absences for vacation and illness as well as for unused special compensatory leave earned for hours worked on legal holidays and other specifically authorized overtime. Compensated absences for annual leave are recorded as a liability when the benefits are earned. Compensated absences for sick leave are calculated based on the vesting method. Within the limits established by law or rule, the value of unused leave benefits will be paid to employees upon separation from state service. The amounts reported for compensated absences are based on current year-end salary rates and include employer Social Security and Medicare tax and pension contributions at current rates.

**Net Assets**

The government-wide statement of net assets classifies net assets into the following categories: (1) invested in capital assets, net of related debt, (2) restricted, and (3) unrestricted. The "invested in capital assets, net of related debt" component of net assets consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Net assets are reported as "restricted" when constraints placed on net asset use are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation. "Unrestricted" net assets consist of net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt." When both restricted and unrestricted resources are to be used for the same purpose, the agency responsible for administering the resources determines the flow assumption used to identify the portion of expenses paid from restricted resources. At June 30, 2011, the government-wide statement of net assets report \$13.1 billion of restricted net assets, of which \$10.2 billion is restricted by enabling legislation.

**Components of Fund Balance**

The fund balance amounts for governmental funds have been reclassified in accordance with GASB Statement No. 54. As a result, amounts previously reported as reserved and unreserved are now reported as nonspendable, restricted, committed, or unassigned.

**Nonspendable fund balance** includes amounts that cannot be spent. This includes activity that is not in a spendable form such as inventories, prepaid amounts, and, in the general fund, long-term portion of loans/notes receivable unless the proceeds are restricted, committed or assigned. Additionally, activity that is legally or contractually required to remain intact, such as a principal balance in a permanent fund, is considered to be nonspendable.

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**Restricted fund balances** have constraints placed upon the use of the resources either by an external party, such as the federal government, or imposed by law through a constitutional provision or enabling legislation.

**Committed fund balance** includes amounts that can be used only for the specific purposes determined by a formal action of the state's highest level of decision-making authority, the Legislature and the Governor, i.e. through legislation passed into law. Commitments may only be modified or rescinded by equivalent formal, highest-level action.

**Unassigned fund balance** is the residual amount of the General Fund not included in the four categories described above. Also, any remaining deficit fund balances within the other governmental fund types are reported as unassigned.

When an expenditure is incurred for purposes for which both restricted and unrestricted resources are available, it is the state's general policy to use restricted resources first. When expenditures are incurred for which unrestricted (committed or unassigned) resources are available, and amounts in any of these unrestricted classifications could be used, it is the state's general policy to spend committed resources first. However, the agency responsible for administering the resources determines the flow assumption used to identify the portion of expenses paid from restricted resources.

Fund Balances Classifications and Special Revenue by Purpose – The Governmental Accounting Standards Board, in Statement No. 54, requires presentation of governmental fund balances and special revenue fund revenues by specific purpose. In the basic financial statements, the fund balance classifications are presented in the aggregate. The table presented below displays further detail of nonspendable fund balance and appropriation of resources existing at June 30, 2011 (in thousands).

	General Fund	Environment, Recreation and Conservation	Public Education	Health and Family Services	Transportation	Nonmajor Governmental Funds	Total
<b>Fund balances:</b>							
<b>Nonspendable:</b>							
Inventory and Prepaid Items	\$ 11,994	\$ 937	\$ ---	\$ 35,153	\$ 9,884	\$ 1,921	\$ 59,889
Long-term Receivables and Advances	64,560	---	---	---	---	---	64,560
Permanent Fund Principal	---	---	---	---	---	12,072	12,072
<b>Total</b>	<b>76,554</b>	<b>937</b>	<b>---</b>	<b>35,153</b>	<b>9,884</b>	<b>13,993</b>	<b>136,521</b>
<b>Restricted:</b>							
Grants/Contributors	---	35,565	21,133	11,484	18,574	31,895	118,651
Enabling Legislation	15,104	39,156	---	654	160,092	232,764	447,770
Constitutional Provision	---	---	800,853	---	---	1,181	802,034
Creditors	9,418	---	---	5,950	---	1,549,372	1,564,740
Federal Government	28,245	1,514,609	---	30,729	---	111,712	1,685,295
<b>Total</b>	<b>52,767</b>	<b>1,589,330</b>	<b>821,986</b>	<b>48,817</b>	<b>178,666</b>	<b>1,926,924</b>	<b>4,618,490</b>
<b>Committed:</b>	<b>88,789</b>	<b>772,843</b>	<b>286,342</b>	<b>2,161,195</b>	<b>1,251,592</b>	<b>1,126,575</b>	<b>6,486,438</b>
<b>Unassigned:</b>	<b>2,609,956</b>	<b>---</b>	<b>---</b>	<b>---</b>	<b>---</b>	<b>---</b>	<b>2,609,956</b>
<b>Total Fund Balances</b>	<b>\$ 3,627,168</b>	<b>\$ 2,363,110</b>	<b>\$ 1,108,328</b>	<b>\$ 2,245,165</b>	<b>\$ 1,440,142</b>	<b>\$ 3,067,492</b>	<b>\$ 13,851,405</b>

Section 215.32(2)(b)4.a, Florida Statutes, provides that the unappropriated cash balances from selected trust funds may be authorized by the Legislature for transfer to the State School Trust Fund, Budget Stabilization Fund, and General Revenue Fund through the General Appropriation Act. The amounts indicated below were identified in the State's 2011-12 General Appropriations Act as being unappropriated June 30, 2011, cash balances that are to be transferred to and from the funds indicated during the 2011-12 fiscal year.

	197,794	(57,600)	150,000	(58,000)	(150,000)	(82,194)	-
Transfer to (from) Fund	197,794	(57,600)	150,000	(58,000)	(150,000)	(82,194)	-
Transfer from Non-Governmental Funds	171,137	---	---	---	---	---	171,137
<b>Totals</b>	<b>368,931</b>	<b>(57,600)</b>	<b>150,000</b>	<b>(58,000)</b>	<b>(150,000)</b>	<b>(82,194)</b>	<b>171,137</b>

**F. Interfund Activity and Balances**

The effect of interfund activities, except those between funds reported as governmental activities and funds reported as business-type activities, has been eliminated from the government-wide statements. In the fund financial statements, transfers represent flows of assets without equivalent flows of assets in return or a requirement for repayment. Transfers are recorded when a fund receiving revenue provides it to the fund which expends the resources. Transfers between funds are made to accomplish various provisions of law.

Interfund receivables and payables have been eliminated from the statement of net assets, except for the residual amounts due between governmental and business-type activities.

For additional information, refer to Note 11.

**G. Nonmonetary Transactions**

The state participates in various activities that are, in part, represented by nonmonetary transactions. Examples include nonmonetary assistance in the form of Federal grants, such as vaccines, Electronic Benefit Transfer (EBT) cards for food assistance, and donated food commodities. The state also acts as an agent for the United States Department of Agriculture in the distribution of donated food commodities to qualifying organizations outside the state's reporting entity. The fair value of these items is reported in the governmental fund financial statements.

State Attorneys and Public Defenders of the State of Florida are furnished certain office space and other services by counties under the provisions of Chapter 29, F.S. Some counties also provide certain facilities and services to other officers and staff of the judicial branch. The value of the facilities and services provided by the counties is not reported as revenue.

**H. Operating and Nonoperating Revenues**

Proprietary funds distinguish operating and nonoperating revenues. Operating revenues typically derive from providing goods or services, and include all transactions involved in delivering those goods or services. These revenues are a direct result of exchange-type transactions associated with the principal activity of the fund. Cash flow resulting from capital and related financing, noncapital financing and investment activities are considered nonoperating for reporting purposes.

**I. Accounting and Reporting Changes**

**Accounting Changes**

The state implemented the provisions of GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The objective of this statement is to enhance the usefulness of fund balance information by providing clearer classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of resources reported in governmental funds. The clarifications of the governmental fund type definitions should reduce uncertainty about which resources can or should be reported in the respective fund types. These new classifications include nonspendable, restricted, committed, and unassigned. The new fund balance classifications provided in Statement 54 are discussed in detail in Note 1, section E.

**J. Prior Period Adjustments**

Fund balances and net assets at July 1, 2010, have been increased as follows in relation to the activities of prior years (in thousands):

**COMPONENT UNITS**

**Major Component Units**

**University of Florida**

To increase beginning net assets due a change from FASB financial accounting and reporting to GASB financial accounting and reporting for Shands Hospitals

**\$350,824**

**K. Budget Stabilization Fund**

The State Constitution mandates the creation and maintenance of a Budget Stabilization Fund, in an amount not less than 5% nor more than 10% of the last complete fiscal year's net revenue collections for the General Revenue Fund. Monies in the Budget Stabilization Fund may be transferred to the General Revenue Fund to offset a deficit therein or to provide emergency funding, including payment of up to \$38 million with respect to certain uninsured losses to state property. Monies in this fund are constitutionally prohibited from being obligated or otherwise committed for any other purposes. Any withdrawals from the Budget Stabilization Fund must be restored from general revenues in five equal annual installments, commencing in the third fiscal year after the expenditure, unless the Legislature establishes a different restoration schedule, in accordance with Section 215.32, F.S.

In prior fiscal years, the Florida Legislature authorized the transfer of funds from the Budget Stabilization Fund to the General Revenue Fund. These transfers are required to be repaid in accordance with Section 215.32, F.S. The Budget Stabilization Fund had \$279.2 million in cash at June 30, 2011. The planned repayment schedule is presented below. Both of these funds are included within the General Fund, therefore, pursuant to generally accepted governmental accounting principles, the Advances to other funds and Advances from other funds were eliminated.

Date	Authority	Borrowed	Repayment
9/11/2008	GAA 2008-2009 Section 77	\$ 672,407,249	\$ ---
2/20/2009	Senate Bill 2-A Section 51	400,000,000	---
7/1/11-6/30/12		---	214,481,450
7/1/12-6/30/13		---	214,481,450
7/1/13-6/30/14		---	214,481,450
7/1/14-6/30/15		---	214,481,450
7/1/15-6/30/16		---	214,481,450
	<b>Total</b>	<b>\$ 1,072,407,249</b>	<b>1,072,407,250</b>

**NOTE 2 - DEPOSITS AND INVESTMENTS**

**A. Deposits**

At June 30, 2011, the state's deposits in financial institutions totaled approximately \$1.6 billion for primary government and \$4.5 billion for discretely presented component units.

**1. Custodial Credit Risk**

The custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the state will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The state mitigates custodial credit risk by generally requiring public funds to be deposited in a bank or savings association that is designated by the Chief Financial Officer (CFO) as authorized to receive deposits in the state and meets the collateral requirements as set forth in Chapter 280, Florida Statutes (F.S.).

The CFO determines the collateral requirements and collateral pledging level for each Qualified Public Depository (QPD) following guidelines outlined in Section 280.04, F.S., and Chapter 69C-2, Florida Administrative Code. Collateral pledging levels include 25, 50, 125, and 200 percent of a QPD's average daily deposit balance, or, if needed, an amount as prescribed by the CFO. Section 280.13, F.S., outlines eligible types of collateral including direct obligations of the United States (U.S.) Government, federal agency obligations fully guaranteed by the U.S. Government, certain federal agency obligations, state and local government obligations, corporate bonds, and letters of credit issued by a Federal Home Loan Bank. Also, with the CFO's permission, eligible collateral includes collateralized mortgage obligations, real estate mortgage investment conduits and securities or other interests in any open-end management investment company registered under the Investment Company Act of 1940. However, the portfolio of the investment company must be limited to direct obligations of the U.S. Government and to repurchase agreements fully collateralized by such direct obligations of the U.S. Government, and the investment company must take delivery of such collateral either directly or through an authorized custodian.

In accordance with Section 280.08, F.S., if a QPD defaults, losses to public depositors are first satisfied with any applicable depository insurance, followed by demands of payment under any letters of credit or sale of the defaulting QPD's collateral. If necessary, any remaining losses are to be satisfied by assessments against the other participating QPDs according to a statutory based ratio.

At June 30, 2011, the following deposits were not secured pursuant to Chapter 280, F.S., and were exposed to custodial credit risk because they were uninsured and (1) uncollateralized, (2) collateralized with securities held by the pledging financial institution, or (3) collateralized with securities held by the pledging financial institution's trust department or agent but not in the state's name (in thousands).

**Custodial Credit Risk  
As of June 30, 2011**

Custodial Credit Risk	Bank Statement Balance (in U.S. \$)	
	Primary Government	Component Units
(1)	\$ 322,461	\$ 243,458
(2)	72,286	857,053
(3)	---	68,308
<b>Total deposits subject to custodial credit risk</b>	<b>\$ 394,747</b>	<b>\$ 1,168,819</b>

**2. Foreign Currency Risk**

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of a deposit. Under Section 215.47, F.S., and subject to the limitations and conditions of the State Constitution or of the trust agreement relating to a trust fund, moneys available for investments by the State Board of Administration (SBA) may be invested in fixed income obligations or stocks denominated in foreign currency. The SBA has developed a total fund investment plan for the investment of assets in the Florida Retirement System (FRS) Pension Trust Fund and the Lawton Chiles Endowment Fund (LCEF) that sets ranges on investments by asset class. In the FRS Pension Trust Fund, no current investment policy exists that limits investments in foreign equity securities that are not denominated in U.S. dollars. For the LCEF, total assets held in the foreign equities asset class are limited to a range of 6-18% of total investments with a target of 12%, other asset classes may hold non-U.S. securities as well, depending on portfolio guidelines. In both cases, Florida law limits the exposure to foreign securities to 35% of the total fund. The FRS and LCEF investment plans were adopted June 8, 2010 (and reaffirmed June 16, 2011), and March 24, 2009; respectively, and may be modified in the future if the SBA adopts changes. This investment activity in foreign investments resulted in deposits in foreign currency as of June 30, 2011, as illustrated in the following schedule (in thousands):

**Foreign Currency Deposits Held  
As of June 30, 2011**

Currency	Bank Statement Balance (in U.S. \$)		
	FRS Pension Trust Fund	LCEF	Total
Australian dollar	\$ 3,610	\$ .....	\$ 3,610
Brazilian real	7,548	3	7,551
British pound sterling	16,346	34	16,380
Canadian dollar	8,934	62	8,996
Czech koruna	2,006	122	2,128
Danish krone	863	.....	863
Egyptian pound	619	.....	619
Euro currency unit	20,345	207	20,552
Hong Kong dollar	19,041	38	19,079
Indian rupee	7,549	.....	7,549
Indonesian rupiah	748	.....	748
Israeli shekel	572	1	573
Japanese yen	38,296	177	38,473
Malaysian ringgit	2,034	96	2,130
Mexican new peso	694	.....	694
Moroccan dirham	320	.....	320
Norwegian krone	1,643	.....	1,643
Singapore dollar	1,701	41	1,742
South African rand	2,028	47	2,075
South Korean won	1,813	.....	1,813
Swedish krona	2,583	.....	2,583
Swiss franc	10,490	2	10,492
Taiwan new dollar	26,487	8	26,495
Thailand baht	1,857	.....	1,857
Turkish new lira	2,514	.....	2,514
Other	1,662	9	1,671
Total deposits subject to foreign currency risk	\$ 182,303	\$ 847	\$ 183,150

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**B. Investments**

At June 30, 2011, the state's investments in governmental and business-type activities and fiduciary funds totaled \$194.4 billion, consisting of pooled investments with the State Treasury in the amount of \$15.9 billion and other investments in the amount of \$178.5 billion. The State Treasury also had holdings at June 30, 2011, of \$3.4 billion for discretely presented component units in total. These investments are not reported as part of the primary government and may be different from the amounts reported by some component units due to different reporting periods. Other investments for discretely presented component units totaled \$20.5 billion.

**Pooled Investments with the State Treasury**

Unless specifically exempted by statute, all cash of the state must be deposited in the State Treasury. The State Treasury, in turn, keeps the funds fully invested to maximize earnings. In addition, the State Treasury may invest funds of any board, association, or entity created by the State Constitution, or by law. As a result, pooled investments with the State Treasury contains deposits from funds and component units of the reporting entity (internal portion) as well as deposits from certain legally separate organizations outside the reporting entity (external portion). The external portion of pooled investments with the State Treasury is reported in a governmental external investment pool.

Pooled investments with the State Treasury are not registered with the Securities and Exchange Commission. Oversight of the pooled investments with State Treasury is provided by the Treasury Investment Committee per Section 17.575, F.S. The authorized investment types are set forth in Section 17.57, F.S.

Redemptions are on a dollar in/dollar out basis adjusted for distributed income. The fair value of the pooled investments with the State Treasury is determined at fiscal year end for financial reporting purposes.

The State Treasury does not contract with an outside insurer in order to guarantee the value of the portfolio, or the price of shares redeemed.

Per Section 17.61(1), F.S., the State Treasury shall invest all general revenue funds, trust funds and all agency funds of each state agency, and of the judicial branch. As a result, state agencies and the judicial branch are considered involuntary participants in pooled investments with the State Treasury. The total involuntary participation as of June 30, 2011, was \$14.1 billion or 73% of the pool.

At year end, the condensed financial statements for the Investment Pool maintained by the State Treasury were as follows (dollars in thousands):

**Condensed Statement of Fiduciary Net Assets  
June 30, 2011**

<b>ASSETS</b>	
Current and Other Assets	\$ 20,773,049
Total Assets	<u>20,773,049</u>
<b>LIABILITIES</b>	
Other Liabilities	3,564,135
Total Liabilities	<u>3,564,135</u>
<b>NET ASSETS</b>	
Net assets held for Internal Pool Participants	15,650,114
Net assets held for External Pool Participants	1,558,800
	<u>\$ 17,208,914</u>

**Statement of Changes in Fiduciary Net Assets  
June 30, 2011**

<b>ADDITIONS</b>	
Net income (loss) from investing activity	\$ 406,603
<b>DEDUCTIONS</b>	
Distributions paid and payable	(406,603)
<b>Depositor activity</b>	
Deposits	119,472,784
Withdrawals	(120,248,905)
Excess (deficiency) of deposits over withdrawals	(776,121)
Change in net assets	(776,121)
Net assets, beginning	17,985,035
Net assets, ending	<u>\$ 17,208,914</u>

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The following table provides a summary of the fair value, the number of shares or the principal amount, ranges of interest rates, and maturity dates of each major investment classification (dollars in thousands):

**Summary of Investment Holdings**

	Par	Fair Value	Range of Interest Rates *	Range of Maturity Dates
Certificates of Deposit	\$ 183,190	\$ 183,326	0.29%-0.83%	8/3/2011-6/11/2012
Commercial Paper	837,708	837,686	0.02%-0.12%	7/1/2011-7/15/2011
Repurchase Agreements	1,846,020	1,846,020	0.00%-0.04%	7/1/2011
U.S. Guaranteed Obligations	3,605,324	3,589,329	0.38%-31.70%	7/31/2011-3/20/2061
Federal Agencies	3,873,215	3,941,089	0.13%-18.00%	7/1/2011-4/1/2056
Domestic Bonds & Notes	4,899,687	2,887,410	0.00%-10.38%	3/23/2009-7/1/2111
International Bonds & Notes	450,285	471,685	0.25%-10.75%	7/15/2011-12/20/2054
Federal Agency discounted securities	4,563,275	4,560,041	0.00%-5.00%	7/1/2011-8/15/2035
U.S. Guaranteed Obligations discounted securities	1,652,725	1,631,509	0.00%-0.30%	7/7/2011-5/15/2030
Unemployment compensation funds pooled with U.S. Treasury	68,128	68,128	N/A	N/A
Totals	\$ 21,979,557	\$ 20,016,223		

\* The coupon rate in effect at June 30, 2011, is reported. If a security is discounted, the purchase yield is reported.

The State Treasury records, as an investment, funds credited to the state's account in the Federal Unemployment Compensation Trust Fund pursuant to Section 903 of the Social Security Act. The fund is drawn upon primarily to pay unemployment compensation benefits. This money is pooled with deposits from other states and is managed by the Federal Government. No disclosures can be made of specific securities owned.

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The schedule below discloses the detail of the State Treasury holdings and the fair value of each type of investment at June 30, 2011 (including security lending collateral investments), as well as reconciliation to the basic financial statements (in thousands):

**Schedule of Pooled Investments with State Treasury  
As of June 30, 2011**

Investment type	Fair Value
Commercial paper	\$ 837,686
Repurchase agreements	371,398
U.S. guaranteed obligations	5,220,838
Federal agencies	8,389,122
Domestic bonds & notes	2,587,252
International bonds & notes	381,778
Unemployment compensation funds pooled with U. S. Treasury	68,128
Total investments excluding security lending collateral	17,856,202
Lending collateral investments:	
Certificates of deposit	183,326
Repurchase agreements	1,474,622
Federal agencies	112,008
Domestic bonds & notes	300,158
International bonds & notes	89,907
Total lending collateral investments	2,160,021
Total investments	20,016,223
Cash on hand	300
Cash on deposit	756,526
Total State Treasury holdings	20,773,049
Adjustments:	
Outstanding warrants	(712,245)
SPIA Revolving Account*	(7,140)
Unsettled securities liability	(684,470)
Reconciled balance, June 30, 2011	<u>\$ 19,369,194</u>
Reconciliation to the basic financial statements (in thousands):	
Pooled investments with State Treasury	
Governmental activities	\$ 10,916,512
Business-type activities	1,182,805
Fiduciary funds	3,793,374
Component units	3,454,616
Component units timing difference	(16,659)
Total pooled investments with State Treasury	19,327,648
Restricted pooled investments with State Treasury (Business-type activities)	41,546
Total pooled investments with State Treasury	<u>\$ 19,369,194</u>

\* The SPIA Revolving Account is included as cash and cash equivalent by the agencies.

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**Other Investments**

Other investments in various funds of the state are primarily managed by the SBA. The largest of these funds managed by the SBA is the FRS Pension Trust Fund (Defined Benefit Pension Fund), whose total investments represented 77.1% of total other investments at June 30, 2011. Investments in the Florida Hurricane Catastrophe Fund and the Florida Prepaid College Trust Fund represented another 6.0% and 5.6%, respectively, of total other investments. Section 215.47, F.S., allows the SBA to invest funds in a range of instruments, including security lending agreements and reverse repurchase agreements.

The schedule below discloses other investments at fair value and their total carrying value at June 30, 2011, as well as reconciliation to the basic financial statements (in thousands):

**Schedule of Other Investments  
As of June 30, 2011**

Investment type	Fair value			Total
	FRS Pension Trust Fund	Managed by SBA	Not managed by SBA	
Certificates of deposit	\$ 415,029	\$ 3,934,975	\$ 2,755	\$ 4,352,759
Commercial paper	6,948,139	5,226,380	.....	12,174,519
Money market funds	6,444	2,812,748	8,591	2,827,783
Repurchase agreements	1,000,000	3,170,000	.....	4,170,000
U.S. guaranteed obligations	7,962,851	7,617,554	31,516	15,611,921
Federal agencies	10,133,810	4,642,864	8,427	14,785,101
Domestic bonds & notes	9,114,050	1,565,981	1,089,074	11,769,105
Domestic bonds & notes commingled funds	.....	2,220,033	.....	2,220,033
International bonds & notes	3,202,165	396,587	207	3,598,959
Domestic stocks	35,120,466	983,406	31,409	36,135,281
Domestic equity group trust	1,235	.....	.....	1,235
Domestic equity commingled funds	.....	2,382,153	.....	2,382,153
International stocks	35,455,575	109,926	3,614	35,569,115
International equity commingled funds	8,073,939	1,212,870	.....	9,286,809
Limited partnerships	8,266,251	.....	.....	8,266,251
Limited partnerships - international	775,358	.....	.....	775,358
Option contracts	1,017	.....	2,447	3,464
Swap contracts	1,696	.....	.....	1,696
Real estate investments	7,285,791	.....	451	7,286,242
Mutual funds	.....	.....	1,428,792	1,428,792
Deferred compensation annuities	.....	.....	41,036	41,036
Total investments excluding lending collateral	133,763,816	36,275,477	2,648,319	172,687,612
Lending collateral investments:				
Certificates of deposit	.....	732,370	.....	732,370
Commercial paper	.....	179,595	.....	179,595
Short-term security lending collateral pool	.....	4,581	.....	4,581
Repurchase agreements	3,936,077	775,621	.....	4,711,698
Federal agencies	.....	54,990	.....	54,990
Domestic bonds & notes	414,588	235,823	.....	650,411
International bonds & notes	102,773	95,787	.....	198,560
Total lending collateral investments	4,453,438	2,078,767	.....	6,532,205
Total investments for all types - fair value	\$ 138,217,254	\$ 38,354,244	\$ 2,648,319	\$ 179,219,817
Total investments for all types - carrying value	\$ 138,217,253	\$ 38,332,562	\$ 2,647,569	\$ 179,197,384
% of total other investments	77%	21%	2%	

Reconciliation of carrying value to the basic financial statements (in thousands):

	Governmental activities	Business-type activities	Fiduciary funds	Component Units <sup>1</sup>	Total
Other investments	\$ 1,394,441	\$ 11,111,974	\$ .....	\$ 567,805	\$ 13,074,220
Restricted investments	.....	1,720,469	.....	.....	1,720,469
Long-term investments	252,081	9,749,736	149,816,575	.....	159,818,392
Security lending collateral	.....	.....	4,482,335	.....	4,482,335
<sup>2</sup> Timing Difference	(71)	(31)	(5)	102,075	101,968
Total other investments	\$ 1,646,451	\$ 22,582,148	\$ 154,298,905	\$ 669,880	\$ 179,197,384

<sup>1</sup>The column for Component Units presents investments managed by SBA for Component Units. For presentation of all other investments for Component Units, see the Schedule of Other Investments For Discretely Presented Component Units.

<sup>2</sup>Differences between participant balances posted and actual investments. Some Component Units have fiscal year ends other than June 30, 2011.

Certain investments included in the above schedule were pledged as collateral with the SBA's futures clearing broker. These investments are presented below (in thousands):

FRS Pension Trust Fund Securities Pledged as Collateral for Futures Contracts As of June 30, 2011	
Investment Type	Fair Value
U.S. guaranteed obligations	\$ 1,994
Federal agencies	36,711
Domestic stocks	203,450
Total	\$ 242,155

The FRS Pension Trust Fund also held short positions in investments at June 30, 2011. Short investment positions are reported as liabilities on the Statement of Fiduciary Net Assets. The schedule below presents the short investment positions at fair value at June 30, 2011 (in thousands):

FRS Pension Trust Fund Short Investment Positions As of June 30, 2011	
Investment Type	Fair Value
Federal agencies	\$ (562,711)
Domestic stocks	(587,496)
International stocks	(226,927)
Option contracts	(16)
Total	\$ (1,377,150)

The SBA issued a separate report (financial statements and notes) pertaining to the Local Government Surplus Funds Trust Fund (an internal investment pool) within the state's Investment Trust Fund for the period ended June 30, 2011. This report may be obtained from the Chief Operating & Financial Officer, State Board of Administration of Florida, 1801 Heritage Boulevard, Suite 101, Tallahassee, Florida 32308, (850) 488-4406.

**Component Units**

The schedule below discloses other investments reported at fair value and total carrying value, as of June 30, 2011, for discretely presented component units and a reconciliation to the basic financial statements (in thousands). Those investments held with the State Treasury as of June 30, 2011, are excluded.

**Schedule of Other Investments  
For Discretely Presented Component Units  
As of June 30, 2011**

Investment type	Fair value
Certificates of deposit	\$ 104,290
Commercial paper	49,544
Repurchase agreements	83,503
Money market funds	501,867
U.S. guaranteed obligations	2,687,605
Federal agencies	4,332,644
Domestic bonds & notes	6,780,055
International bonds & notes	23,690
Domestic stocks	1,064,928
International stocks	311,209
Real estate investments	93,746
Mutual funds	1,933,327
Investment agreements	2,613,144
Total other investments for all types - fair value	\$ 20,579,552
Total other investments for all types - carrying value	\$ 20,508,781
Reconciliation of carrying value to the basic financial statements:	
Other investments	\$ 19,007,981
Restricted investments	2,068,687
Less SBA Investments*	(567,805)
Total other investments for component units	\$ 20,508,863

At June 30, 2011, 70.08% of total other investments for discretely presented component units belonged to the following major component units: Florida Housing Finance Corporation, University of Florida, and Citizens Property Insurance Corporation.

**1. Credit Risk and Concentration of Credit Risk of Debt Securities**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Concentration of credit risk is the risk of loss attributed to the magnitude of the state's investment in a single issuer.

**Pooled Investments with the State Treasury**

The State Treasury follows the investment guidelines set forth in Section 17.57, F.S., for reducing exposure to investment credit risk. The State Treasury's rated debt investments as of June 30, 2011, were rated by the Nationally Recognized Statistical Rating Organizations (NRSRO) Standard and Poor's (S&P) and Moody's, and the ratings are presented below using the applicable rating scale (in thousands):

State Treasury Credit Quality Ratings As of June 30, 2011						
S&P rating**	Moody's rating**	Total*	Certificates of deposit	Commercial paper	Federal agencies	International bonds & notes
AAA		\$ 766,879	\$ .....	\$ .....	\$ 129,323	\$ 626,147
AA		618,716	68,108	.....	.....	377,452
A		1,624,858	115,218	.....	140	1,356,221
A-1		837,686	.....	837,686	.....	.....
BBB		495,688	.....	.....	.....	394,030
BB		7,650	.....	.....	.....	6,679
B		1,277	.....	.....	.....	1,277
Below B		1,492	.....	.....	.....	1,492
	AAA	87,199	.....	.....	322	86,877
	AA	2,369	.....	.....	.....	1,561
	A	3,373	.....	.....	.....	3,373
	B	645	.....	.....	.....	645
	Below B	9,820	.....	.....	.....	9,416
Not rated		8,423,585	.....	.....	8,371,345	22,240
		12,881,237	\$ 183,326	\$ 837,686	\$ 8,501,130	\$ 2,887,410
Not rated		5,220,838	.....	.....	.....	.....
Not rated		1,846,020	.....	.....	.....	.....
		\$ 19,948,095	.....	.....	.....	.....

\* The remaining (\$578,901) (in thousands) reported for Pooled Investments with the State Treasury is comprised primarily of investments with the U.S. Treasury Unemployment Compensation Funds Pool, unsettled securities liability, cash on hand and deposit, and outstanding warrants as presented in the Schedule of Pooled Investments with the State Treasury.

\*\* Long-term ratings are presented except for "A-1," which is a short-term rating for S&P.

The State Treasury's investment policies allow for unlimited investments in U.S. obligations and certain Federal Agency obligations. For other investments, the investment policies address concentration of credit risk by placing limits on amounts invested per issuer (taking into account the maturity date and duration of the investment). In addition, the policies also address limits on certain investments by credit ratings. Limits on amounts invested are expressed in dollar amounts per issuer and also in total amounts per investment type as a percentage of the investment pool's market value. As of June 30, 2011, more than five percent of the State Treasury's investment pool is invested in Federal National Mortgage Association (FNMA), Federal Home Loan Bank System (FHLB), Federal Farm Credit Banks (FFCB), the Federal Home Loan Mortgage Corporation (FHLMC), and the Federal Agricultural Mortgage Corporation (FARMERMAC). These investments are approximately 12 percent, 10 percent, 10 percent, 6 percent, and 5 percent of the State Treasury's investments pool, respectively.

**Other Investments**

The SBA, in compliance with Section 215.47, F.S., has adopted certain investment policies with regard to credit risk of debt securities. Investment policies vary by fund or portfolio. Below are the investment policies and credit risk disclosures for the FRS Pension Trust Fund, which constitute the primary portion of other investments.

**FRS Pension Trust Fund** – Investments are generally managed through individual portfolios within various asset classes, as listed below. Some of the individual portfolios have slightly different restrictions on credit quality.

**Short-term portfolio** – Securities must be investment grade at the time of purchase. For short-term investment ratings, this is defined as the highest applicable rating from one of the three NRSROs – S&P A-1, Moody's P-1, Fitch F1. For long-term investment ratings, this is defined as a minimum mid-single A rating from one of the three NRSROs – S&P A, Moody's A2, Fitch A. Securities of a single issuer (excluding U.S. Treasuries and Agencies) should not represent more than 5% of portfolio amortized cost.

**Mortgage Index Portfolio** – Securities are generally limited to those issued by the Government National Mortgage Association (GNMA), Federal National Mortgage Association (FNMA), and Federal Home Loan Mortgage Corporation (FHLMC). No specific credit rating criteria are listed.

**Aggregate Less MBS Portfolio** – Securities should be rated investment grade by at least one of the three NRSROs at the time of purchase. Minimum ratings include S&P BBB-, Moody's Baa3, and Fitch BBB-. This portfolio primarily contains U.S. Treasuries, Government Agencies, and Corporates.

**Core portfolios** – Securities should be rated investment grade by one of the three NRSROs at the time of purchase. Minimum ratings include S&P BBB-, Moody's Baa3, and Fitch BBB-. Securities of a single issuer are generally limited to 5% of the market value of the portfolio (excluding U.S. Treasuries and Agencies). The State may own notes secured by first mortgages on Florida real property, insured or guaranteed by the Federal Housing Administration or the U.S. Department of Veterans Affairs, but exposure is limited to 10% of portfolio market value.

**Core Plus portfolios** – The strategic portion of the portfolio is invested in investment grade securities with a tactical weighting to the 'plus' sectors such as high yield, emerging markets, foreign governments, and preferred stock. Non-dollar obligations issued by foreign governments, foreign agencies, or supranationals were required to be rated investment grade by at least one NRSRO. The policies dictated no limitations on concentration of credit risk on investments for a single issuer. The Core Plus portfolios were terminated during the fiscal year ending June 30, 2011.

**High Yield portfolios** – All securities should be rated at least single B or double B by one of the NRSROs at the time of purchase. If a security is no longer rated at least the equivalent of single B- by any of the NRSROs, the portfolio manager must provide written notification and justify retaining such investment beyond 90 days. Also, no more than 5% of market value shall be invested in investment grade securities (BBB- or higher by two of the three NRSROs). Securities of a single issuer should not exceed 5% of portfolio market value. No more than 35% of market value may be in any one industry.

**Lending portfolios** – Non-pension fund investment policy guidelines have short-term rating requirements that are similar to the short-term portfolio rating requirements. Repos should be fully collateralized. The new lending investment policy guidelines for the FRS Pension Trust Fund allow only investments in tri-party qualified repurchase transactions in which the subject securities thereunder will be repurchased by the seller thereof no later than one business day from the purchase date, and such repurchase obligations are collateralized by U.S. Government securities having a market value of at least 100% of the market value of securities subject to being repurchased. "U.S. Government Securities" means any security issued or guaranteed as to principal or interest by the United States, or by a person controlled or supervised by and acting as an instrumentality of the Government of the United States pursuant to authority granted by the Congress of the United States, or any certificate of deposit for any of the foregoing, including without limitation notes, bonds and other debt securities issued by the Federal National Mortgage Association (FNMA) and the Federal Home Loan Mortgage Corporation (FHLMC). In addition to tri-party repurchase agreements, investments purchased prior to the effective date of the new investment policy guidelines contained short-term rating requirements that were similar to the current short-term portfolio rating requirements. Repos were required to be fully collateralized. The FRS Pension Trust Fund was allowed to hold up to the greater of \$5 million or 5% of its assets in securities by a single issuer and its affiliates (excluding U.S. Government guaranteed investments, its agencies or instrumentalities). For all lending programs, up to an additional 5% of the book value of the portfolio was allowed to be invested in the obligations of any single issuer, guarantor, or repo counterparty that matured on the next business day, that were redeemable upon demand, or that contained an unconditional put feature.

The FRS Pension Trust Fund did not hold any investments with a single issuer representing 5% or more of the fund's fair market value at June 30, 2011. The schedule below discloses credit quality ratings on investments held in the FRS Pension Trust Fund at June 30, 2011 (in thousands).

Credit Rating <sup>1</sup>		Total <sup>2</sup>	Certificates of deposit	Commercial paper	Money market & short-term bond funds	Federal agencies	Domestic bonds & notes	International bonds & notes
S&P	Moody							
AAA/AAAm		\$ 3,744,475	\$ .....	\$ .....	\$ 6,444	\$ 1,594,750	\$ 1,613,001	\$ 530,280
AA		1,052,280	.....	.....	.....	8,277	706,859	337,144
A		4,202,984	.....	.....	.....	49,671	3,391,117	762,196
BBB		3,116,151	.....	.....	.....	.....	2,423,887	692,264
BB		231,339	.....	.....	.....	.....	227,005	4,334
B		112,059	.....	.....	.....	.....	105,012	7,047
CCC		70,272	.....	.....	.....	.....	70,272	.....
CC		845	.....	.....	.....	.....	845	.....
D		1,213	.....	.....	.....	.....	1,213	.....
	Aaa	310,008	.....	.....	.....	1,729	266,134	42,145
	Aa	208,769	49,997	.....	.....	.....	6,586	152,186
	A	68,985	.....	.....	.....	.....	38,987	29,998
	Baa	56,121	.....	.....	.....	.....	22,566	33,555
	A-1	6,948,138	.....	6,948,138	.....	.....	.....	.....
Not rated	Not rated	10,213,358	365,032	.....	.....	8,479,383	655,154	713,789
		30,336,997	\$ 415,029	\$ 6,948,138	\$ 6,444	\$ 10,133,810	\$ 9,528,638	\$ 3,304,938
Not rated	Not rated	4,936,077	.....	.....	.....	.....	.....	.....
Not rated	Not rated	7,962,851	.....	.....	.....	.....	.....	.....
Not rated	Not rated	35,120,466	.....	.....	.....	.....	.....	.....
Not rated	Not rated	1,235	.....	.....	.....	.....	.....	.....
Not rated	Not rated	35,855,575	.....	.....	.....	.....	.....	.....
Not rated	Not rated	8,073,939	.....	.....	.....	.....	.....	.....
Not rated	Not rated	8,266,251	.....	.....	.....	.....	.....	.....
Not rated	Not rated	775,358	.....	.....	.....	.....	.....	.....
Not rated <sup>3</sup>	Not rated <sup>3</sup>	1,017	.....	.....	.....	.....	.....	.....
Not rated <sup>3</sup>	Not rated <sup>3</sup>	1,696	.....	.....	.....	.....	.....	.....
Not rated	Not rated	7,285,791	.....	.....	.....	.....	.....	.....
		\$ 138,217,253	Total investments					

<sup>1</sup>S&P ratings were primarily used. If S&P did not rate a security, then Moody ratings were used. If neither rating agency issued a rating, the security was listed as "Not rated". Long-term ratings are presented except for "AAAm", "A-1". The "AAAm" rating is the top S&P rating for money market funds. The "A-1" rating is a short-term rating for S&P.

<sup>2</sup>All FRS investments are included in this schedule, including security lending collateral investments.

<sup>3</sup> Although option contracts and swap contracts do not have specific credit quality ratings, counterparty credit ratings are available and are disclosed in separate schedules below.

Counterparty credit ratings for option positions (purchased and sold) at June 30, 2011, in the FRS Pension Trust Fund are listed below (in thousands).

Counterparty Credit Rating <sup>1</sup>				Fair Value
S&P	Moody	Fitch		
Exchange traded	Exchange traded	Exchange traded		\$ 1,017
			Total options purchased	\$ 1,017
Exchange traded	Exchange traded	Exchange traded		\$ (16)
			Total options sold <sup>2</sup>	\$ (16)

<sup>1</sup>If an option was "exchange traded", the counterparty credit risk is minimal because a third party exchange settles up with each counterparty individually instead of the two counterparties dealing directly with each other.

<sup>2</sup> Options sold are reported as liabilities in the Statement of Fiduciary Net Assets.

Counterparty credit ratings for swaps held in the FRS Pension Trust Fund at June 30, 2011, are listed below (in thousands)

Counterparty Credit Rating (Long/Short) <sup>1</sup>				Fair Value
S&P	Moody	Fitch		
AA/A-1	Aa/P-1	NR/F1		\$ 183
A/A-1	A/P-1	NR/F1		356
NR/NR	NR/P-1	NR/NR		1,157
			Total swaps	\$ 1,696

<sup>1</sup> If no rating exists, "NR" is reported.

Counterparty credit ratings for forward currency exchange contracts held in the FRS Pension Trust Fund at June 30, 2011, are listed below (in thousands).

Counterparty Credit Rating (Long/Short) <sup>1</sup>			Receivable	Payable	Net Unrealized
S&P	Moody	Fitch	Fair Value	Fair Value	Gain/(Loss)
AA/A-1	Aa/P-1	NR/F1	\$ 74,706	\$ (74,760)	\$ (54)
AA/A-1	Aa/P-1	NR/F1	586	(583)	3
AA/A-1	Aa/P-1	NR/NR	3,697	(3,688)	9
AA/A-1	A/P-1	NR/F1	1,553	(1,555)	(2)
AA/A-1	NR/P-1	NR/F1	2,008	(1,995)	13
AA/A-1	Aa/P-1	NR/F1	8,915	(8,913)	2
AA/A-1	A/P-1	NR/F1	6,694	(6,699)	(5)
AA/A-1	NR/P-1	NR/NR	23,642	(23,641)	1
NR/NR	NR/P-1	NR/NR	20,694	(21,018)	(324)
NR/NR	NR/NR	NR/F1	21,569	(21,575)	(6)
NR/NR	NR/NR	NR/NR	26,528	(26,452)	76
			\$ 190,592	\$ (190,879)	\$ (287)

<sup>1</sup> If no rating exists, "NR" is reported.

The schedule below discloses credit quality ratings on investments held in all funds managed by the SBA (except the FRS Pension Trust Fund) at June 30, 2011 (in thousands).

**All SBA Managed Funds (except FRS Pension Trust Fund)**  
**Credit Quality Ratings**  
**As of June 30, 2011**

Credit Rating <sup>1</sup> S&P	Moody	Total <sup>2</sup>	Domestic bonds & notes commingled funds						International bonds & notes
			Certificates of deposit	Commercial paper	Money market funds	Federal agencies	Domestic bonds & notes	Domestic bonds & notes commingled funds	
AAA/AAAm		\$ 4,606,977	\$	\$	\$ 1,771,069	\$ 2,492,718	\$ 303,382	\$	\$ 39,808
AA		481,640	30,349	.....	.....	.....	255,432	.....	195,859
A		742,408	4,004	.....	.....	.....	651,453	.....	86,950
BBB		324,140	.....	.....	.....	.....	281,340	.....	42,800
BB		3,998	.....	.....	.....	.....	3,998	.....	.....
B		4,742	.....	.....	.....	.....	4,742	.....	.....
CCC		23,230	.....	.....	.....	.....	23,230	.....	.....
Aaa		84,227	.....	.....	.....	34,203	50,024	.....	.....
Au		18,207	2,885	.....	.....	.....	4,321	.....	11,001
A		4,977	.....	.....	.....	.....	4,977	.....	.....
Baa		2,609	.....	.....	.....	.....	.....	.....	2,609
A-1		5,394,477	.....	5,380,977	.....	.....	13,500	.....	.....
Not rated	Not rated	10,406,481	4,630,107	24,998	1,041,679	2,170,932	205,385	2,220,033	113,347
		22,098,133	\$ 4,667,345	\$ 5,405,975	\$ 2,812,748	\$ 4,697,854	\$ 1,801,804	\$ 2,220,033	\$ 492,374
Not rated	Not rated	3,945,621	Repurchase agreements						
Not rated	Not rated	4,581	Security lending collateral pool						
Not rated	Not rated	7,617,554	U.S. guaranteed obligations						
Not rated	Not rated	983,406	Domestic stocks						
Not rated	Not rated	2,382,153	Domestic equity commingled funds						
Not rated	Not rated	109,926	International stocks						
Not rated	Not rated	1,212,870	International equity commingled funds						
		\$ 38,354,244	Total investments						

<sup>1</sup>S&P ratings were primarily used. If S&P did not rate a security, then Moody ratings were used. If neither rating agency issued a rating, the security was listed as "Not rated." Long-term ratings are presented except for "AAAm", "A-1". The "AAAm" rating is the top S&P rating for money market funds. The "A-1" rating is a short-term rating for S&P.

<sup>2</sup>All investments are included in this schedule, including security lending collateral investments.

The LGIP held investments with Bank of America (18.6%), BNP Paribas (5.2%), Credit Agricole Corp. (5.1%), Morgan Stanley (5.9%), and Societe Generale (5.2%) in excess of 5% of the LGIP's fair value.

The Florida Hurricane Catastrophe Fund held investments with Bank of America (9.3%), subsidiaries of Santander UK PLC (5.0%), Goldman Sachs Group Inc. (6.7%), Federal Farm Credit Bank (6.4%), Federal Home Loan Bank System (9.8%), and Federal Home Loan Mortgage Corporation (6.5%) in excess of 5% of the Florida Hurricane Catastrophe Fund's fair value.

**Other Investments**

The SBA's custodial credit policy states that custodial credit risk will be minimized through the use of trust accounts maintained by top tier third party custodian banks. To the extent possible, negotiated trust and custody contracts shall require that all deposits, investments, and collateral be held in accounts in the SBA's name, separate and apart from the assets of the custodian banks. This policy applies to investments evidenced by cash or securities, and does not apply to investments evidenced by contractual agreements such as private equity or real estate investments. As required by negotiated trust and custody contracts, many of the state's investments were held in the state's name by the SBA's custodial financial institutions at June 30, 2011. Investments that were uninsured and unregistered, with securities held by the counterparty, or by its trust department, included the following (in thousands):

Other Investments Custodial Credit Risk As of June 30, 2011	FRS Pension Trust Fund		Other funds
	FRS Pension Trust Fund	Other funds	
Invested security lending collateral:			
Certificates of deposit	\$	.....	\$ 732,371
Commercial paper		.....	179,595
Repurchase agreements		2,059,570	775,621
Federal agencies		.....	54,990
Domestic bonds & notes		365,216	235,823
International bonds & notes		58,899	95,787
Total	\$	2,483,685	\$ 2,074,187

**Component Units**

Component units manage their exposure to custodial credit risk through various investment policies. These policies may be obtained separately from component units. Presented below is the applicable custodial credit risk information for a major component unit (in thousands):

Major Component Unit Custodial Credit Risk As of June 30, 2011	
Component unit / Investment type	Fair value
University of Florida	
Bonds & notes	\$ 16,026
Mutual funds	2,382
Total	\$ 18,408

**3. Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of debt investments.

**Pooled Investments with the State Treasury**

Through its investment policy, the State Treasury manages its exposure to interest rate risk by limiting either the maturities or durations of the various investment strategies used for the investment pool. The maximum effective weighted duration allowed, per externally managed portfolio with various investments, is six years. In addition, the security lending portfolios manage exposure to interest rate risk by limiting the weighted average maturity. The maximum weighted average maturity for security lending portfolios is 120 days.

**Component Units**

Investment policies with regard to credit risk of debt securities vary from component unit to component unit. In addition, investment policies vary among Universities' direct support organizations. Investment policies may be obtained separately from component units. Presented below are reported credit quality ratings for debt securities of major component units (in thousands). Amounts shown below represent only that portion of debt investments required to be disclosed by component units reporting under the GASB reporting model.

**Major Component Units**

Component Unit	Credit Quality Ratings As of June 30, 2011					Total	S&P rating
	Commercial Paper	Federal agencies	Bonds & notes	Mutual funds	Money market funds		
Florida Housing Finance Corporation *	\$ 849	\$	\$	\$	\$	\$ 849	A-1
FHFC (continued)	.....	.....	178,643	.....	.....	178,643	AAA-BB-
FHFC (continued)	.....	15,230	23,689	.....	.....	38,919	AAA
FHFC (continued)	.....	41,047	34,797	.....	.....	75,844	Not rated
FHFC (continued)	.....	.....	1,276	.....	.....	1,276	AAA-A-1
FHFC (continued)	.....	.....	8,252	.....	.....	8,252	AAA-CC
University of Florida (UF)	.....	.....	7,729	569	20,906	29,204	AAA
UF (continued)	.....	39	4,977	52,680	1,054	58,750	AA
UF (continued)	.....	444	3,458	29,417	264	33,583	A
UF (continued)	.....	10	105	53,724	24,544	78,383	Not rated
	\$ 849	\$ 56,770	\$ 262,926	\$ 136,390	\$ 46,768	\$ 503,703	

Component Unit	Credit Quality Ratings As of June 30, 2011					Total	Moody's
	Certificates of deposit	Federal agencies	Bonds & notes	Mutual funds	Other		
Citizens Property Insurance Corporation (CPIC)	\$ 51,874	\$	\$	\$	\$	\$ 51,874	P-1
CPIC (continued)	.....	.....	5,627,155	.....	.....	.....	Aaa
CPIC (continued)	.....	3,642,314	5,627,155	.....	.....	9,269,469	Aaa/P-1
CPIC (continued)	.....	.....	.....	.....	200,424	200,424	Not rated
	\$ 51,874	\$ 3,642,314	\$ 5,627,155	\$	\$ 200,424	\$ 9,321,767	

\* Florida Housing Finance Corporation (FHFC) reported total investments with a fair value in the amount of \$840.41 million subject to concentration of credit risk. These investments and amounts were issued by Trinity Funding (\$285 million) and FannieMac (\$555 million).

**2. Custodial Credit Risk**

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the state will not be able to recover the value of investment or collateral securities that are in the possession of an outside party.

**Pooled Investments with the State Treasury**

The State Treasury does not have an overall policy addressing custodial credit risk. However, as required by negotiated trust and custody contracts, many of the state's investments were held in the state's name by the Treasury's custodial financial institutions at June 30, 2011. Investments that were uninsured and unregistered, with securities held by the counterparty, or by its trust department, included the following (in thousands):

State Treasury Custodial Credit Risk As of June 30, 2011		Fair value
Invested security lending collateral:		
Certificates of deposit	\$	183,326
Repurchase agreements		1,474,622
Federal agencies		112,008
Domestic bonds & notes		300,158
International bonds & notes		89,907
Total	\$	2,160,021

Presented below is the interest rate risk table for the debt investments with the State Treasury (in thousands). Investment types related to debt portfolios are presented using effective weighted duration. Investment types related to security lending collateral portfolios are presented using weighted average maturity.

**Debt Investments  
As of June 30, 2011**

Investment type	Fair value	Effective weighted duration (in years)	Security Lending Fair Value	Weighted average maturity (in days)
Certificates of Deposit	-	N/A	183,326	46
Commercial paper	837,686	0.02		
Repurchase Agreements	371,398	N/A	1,474,622	1
U.S. guaranteed obligations:				
U.S. Treasury bonds and notes	3,129,217	4.19		
U.S. Treasury strips	21,178	11.39		
U.S. Treasury bills	1,604,340	0.41		
GNMA mortgage-backed pass-through	153,667	2.72		
GNMA TBA pass-thru	121,730	2.30		
GNMA collateralized mortgage obligations (CMOs)	14,562	2.56		
GNMA CMOs - interest only	4,174	(28.14)		
GNMA CMOs - principal only	-	N/A		
U.S. Government Guaranteed	153,603	1.33		
SBA Asset Backed	18,367	2.15		
Federal agencies:			112,008	14
Agency bonds & notes	17,637	1.03		
Discount notes	3,519,800	0.25		
Unsecured bonds & notes	3,022,607	1.13		
Mortgage-backed pass-through	1,159,371	3.47		
TBA Mortgage-backed pass-thru	525,702	3.07		
Mortgage-backed CMOs	134,731	2.40		
Mortgage-backed CMOs - principal only	755	0.15		
Mortgage-backed CMOs - interest only	8,519	7.31		
Domestic bonds & notes:			300,158	44
Corporate	1,756,069	4.79		
Corporate asset-backed	177,549	0.92		
Non-government backed CMOs & CMBS*	585,373	2.58		
Non-government backed CMOs & CMBS* - interest only	20,133	2.53		
Municipal/provincial	48,128	7.94		
International bonds & notes:			89,907	75
Government & Agency	48,527	2.52		
Corporate	332,888	5.36		
Non-government backed CMOs & CMBS*	363	0.02		
Total portfolio effective duration and weighted average maturity		2.16		15
Total debt investments	17,788,074		2,160,021	

\* Commercial Mortgage-Backed Securities (CMBS)

\*\* To-Be-Announced (TBA)

\*\*\* The remaining (\$578,901) (in thousands) reported for Pooled Investments with the State Treasury is comprised primarily of investments with the U.S. Treasury Unemployment Compensation Funds Pool, unsettled securities liability, cash on hand and deposit, and outstanding warrants as presented in the Schedule of Pooled Investments with the State Treasury.

Presented below is effective weighted duration for derivative investments in the State Treasury at June 30, 2011.

Investment type	Derivative Investments As of June 30, 2011	
	Fair value	Effective weighted duration (in years)
Futures	\$ -----	11.14
Total derivative investments	\$ -----	-

**Other Investments**

The SBA manages its exposure to interest rate risk through various investment policies. Policies and interest rate risk disclosures for debt investments within the FRS Pension Trust Fund are presented below.

Investments authorized by Section 215.47, F.S., are managed through individual portfolios within various asset classes. The individual portfolios may have different policies regarding interest rate risk. Major types of debt portfolios are listed below.

**Short-term portfolio** – Weighted average maturity to final maturity date (WAL) is limited to 120 days in the internally managed FRS Short-term Investment Pool (STIPFRS) portfolio and weighted average time to coupon reset (WAM) is limited to 60 days. For securities without a fixed interest rate, the next coupon reset date is used as the maturity for the reset WAM calculation. In the STIPFRS, no individual security shall have a final maturity date longer than one year except for U.S. Treasury and Agency securities, which shall not exceed five years.

**Mortgage Index portfolio** – Portfolio duration should be similar to the duration of the mortgage-related fixed income market and should remain within plus or minus .25 years of index duration. The index is the Barclays Capital U.S. MBS Index component of the Barclays Capital U.S. Aggregate Bond Index.

**Aggregate Less MBS Index portfolio** – Portfolio duration should remain within plus or minus 0.25 years of the Barclays Capital U.S. Aggregate Bond Index less the MBS index component.

**Core portfolios** – Portfolio duration should remain within plus or minus 0.50 – 1.50 years of the Barclays Capital U.S. Aggregate Bond Index duration.

**Core Plus portfolios** – Portfolio duration should remain within plus or minus 1.0 year of the Barclays Capital U.S. Aggregate Bond Index duration. The Core Plus portfolios were terminated during the fiscal year ended June 30, 2011.

**High Yield portfolios** – Portfolio duration should remain within 2.5 years of the Barclays Capital Ba/B 2% Issuer Cap index duration.

**Security Lending portfolios** – The new investment policy guidelines in effect for the FRS Pension Trust Fund for the fiscal year ended June 30, 2011, allow investment only in overnight repurchase agreements that are fully collateralized by U.S. government and/or agency securities. Investments that were purchased prior to the latest investment policy guidelines are still held in the lending programs, but are slowly paying down. Previous guidelines included a maximum WAM for a portfolio of 60 to 90 days, depending on the lending program. For investments that had floating interest rates, interest rate reset dates were used to calculate the WAM. For non-pension lending programs, investment policy guidelines require a maximum WAM for a portfolio of 90 days (for separately managed investments), or that cash collateral be invested in one or more collective investment vehicles maintained and utilized by the lending agent for the investment of securities lending cash collateral.

Presented in the following schedule is the interest rate risk table for the FRS Pension Trust Fund (in thousands). Investment types related to debt portfolios are presented using effective weighted duration. Investment types related to short-term and the security lending collateral portfolios are presented using weighted average maturity.

Investment type	FRS Pension Trust Fund Debt Investments As of June 30, 2011			
	Fair value (duration)	Effective weighted duration (in years)	Fair value (WAM)	Weighted average maturity (in days)
Certificates of deposit	\$ -----	NA	\$ 415,029	77
Commercial paper	-----	NA	6,948,138	24
Money market funds	-----	NA	6,444	1
Repurchase agreements	-----	NA	4,936,077	1
U.S. guaranteed obligations:				
U.S. Treasury bonds & notes	5,766,575	5.29	-----	NA
Index linked government bonds	251,773	5.53	-----	NA
U.S. government guaranteed	182,483	2.95	-----	NA
GNMA mortgage-backed	723,973	3.03	-----	NA
GNMA commitments to purchase (TBAs)	1,022,916	2.72	-----	NA
GNMA collateralized mortgage obligations (CMOs)	13,929	7.44	-----	NA
GNMA interest-only inverse floating CMOs	1,202	11.70	-----	NA
Federal agencies:				
Discount notes	510,825	0.20	-----	NA
Unsecured bonds & notes	1,659,952	3.51	-----	NA
Agency strips	2,659	5.83	-----	NA
Mortgage-backed (FNMA, FHLMC)	4,439,993	3.66	-----	NA
FNMA, FHLMC commitments to purchase (TBAs)	3,475,248	3.34	-----	NA
Mortgage-backed CMOs	17,556	2.51	-----	NA
Interest-only CMOs	7,286	-7.86	-----	NA
Interest-only inverse floating CMOs	16,275	13.49	-----	NA
Inverse floating CMOs	3,322	7.72	-----	NA
Principal-only CMOs	694	3.80	-----	NA
Domestic bonds & notes:				
Corporate	6,206,252	5.61	-----	NA
Non-government asset-backed & mortgage-backed	939,614	3.52	182,921	28
Non-government backed CMOs & CMBS	1,815,001	2.94	192,595	18
Municipal/provincial	174,516	10.89	-----	NA
Real estate mortgage loans	17,739	6.16	-----	NA
International bonds & notes:				
Government & regional	602,684	5.20	-----	NA
Government agency	301,320	4.18	-----	NA
Corporate	2,272,669	3.46	-----	NA
Non-government backed CMOs & CMBS	25,492	2.00	102,773	42
Futures contracts - long*	-----	4.79	-----	NA
Futures contracts - short*	-----	2.73	-----	NA
Option contracts purchased	1,017	-294.70	-----	NA
Swap contracts <sup>1</sup>	1,696	0.80	-----	NA
Total debt investments	\$ 30,454,661		\$ 12,783,977	

\*The futures and swap contracts effective weighted duration was calculated using notional values rather than fair values.

Interest rate risk information for debt investments sold short is presented below (in thousands).

Investment type	FRS Pension Trust Fund Sold Short Debt Investment Positions As of June 30, 2011	
	Fair value (Duration)	Effective weighted duration (in years)
FNMA, FHLMC commitments to sell (TBAs)	\$ (562,711)	4.65
Options sold	(16)	-128.08
Total short positions in debt investments <sup>1</sup>	\$ (562,727)	

<sup>1</sup> Investments sold short are reported as liabilities on the Statement of Fiduciary Net Assets.

<sup>2</sup> The futures contracts effective weighted duration was calculated using notional values rather than fair values.

Presented below are interest rate risk schedules for all debt-related investments managed by the SBA (excluding the FRS Pension Trust Fund), as of June 30, 2011 (in thousands). Certain investment types may be presented using two or more interest rate risk methods, if the investment types are managed using different techniques. For example, if investments are purchased to match scheduled debt payments, to coincide with Lottery prize payouts, or are entirely client directed investments, the investments are presented using the segmented time distribution method. If investments are in a portfolio that contains weighted average maturity restrictions, the investments are presented using this method. If investments are subject to certain restrictions on duration, then that method is used. Individual investments are only included in one of the following three methods scheduled below.

**Debt Investments Managed by SBA (except FRS Pension Trust Fund)  
That Use Segmented Time Distribution Method**

Investment type	Total fair value	Investment maturities (in years)							
		Less than or equal to 1	> 1 to 3	> 3 to 5	> 5 to 10	> 10 to 15	> 15 to 20	> 20	
U.S. guaranteed obligations:									
U.S. Treasury bills	\$ 409,506	\$ 409,506	\$ -----	\$ -----	\$ -----	\$ -----	\$ -----	\$ -----	\$ -----
U.S. Treasury bonds, notes, & SLGS*	238,116	142,057	50,394	44,780	885	-----	-----	-----	-----
U.S. Treasury strips	817,725	193,078	275,844	143,501	98,299	58,102	41,074	7,827	-----
Federal agencies:									
Unsecured bonds & notes	85,716	21,601	42,653	21,462	-----	-----	-----	-----	-----
Agency strips	40,705	14,896	25,809	-----	-----	-----	-----	-----	-----
Inverse floating rate CMOs	223	-----	-----	223	-----	-----	-----	-----	-----
Total debt investments	\$ 1,591,991	\$ 781,138	\$ 394,700	\$ 209,743	\$ 99,184	\$ 58,325	\$ 41,074	\$ 7,827	-----

\* Special U.S. Treasury securities for State and Local Governments.

**Debt Investments Managed by SBA (except FRS Pension Trust Fund)  
That Use Weighted Average Maturity Method or Duration Method**

Investment type	Fair value (duration)	Effective weighted duration (in years)	Fair value (WAM)	Weighted average maturity (in days)
Certificates of deposit	\$ 4,990	0.80	\$ 4,662,355	49
Commercial paper	-----	NA	5,405,975	39
Money market funds	1,041,048	0.05	1,771,700	1
Security lending collateral pools	-----	NA	4,581	104
Repurchase agreements	-----	NA	3,945,621	1
U.S. guaranteed obligations:				
U.S. Treasury bills	141,035	0.18	-----	NA
U.S. Treasury bonds & notes	173,665	8.97	585,551	42
U.S. Treasury strips	4,995,310	10.12	-----	NA
Index linked government bonds	111,655	4.62	-----	NA
U.S. government guaranteed	36,718	8.15	-----	NA
GNMA mortgage-backed	71,055	4.01	-----	NA
GNMA commitments to purchase (TBAs)	36,249	3.84	-----	NA
GNMA collateralized mortgage obligations (CMOs)	969	1.65	-----	NA
Federal agencies:				
Discount notes	44,155	0.03	880,342	57
Unsecured bonds & notes	113,811	8.10	2,314,029	173
Agency strips	426,540	9.76	-----	NA
Mortgage-backed (FNMA, FHLMC)	493,807	3.57	-----	NA
FNMA, FHLMC commitments to purchase (TBAs)	232,404	4.34	-----	NA
Mortgage-backed CMOs	66,122	-0.16	-----	NA
Domestic bonds & notes:				
Corporate	692,330	6.16	348,199	241
Non-government asset-backed & mortgage-backed	323,112	7.56	126,733	22
Non-government backed CMOs & CMBS	284,168	3.19	8,256	15
Municipal/provincial	6,306	14.56	12,700	7
Domestic bonds & notes comprising funds	2,220,033	4.85	-----	NA
International bonds & notes:				
Government & regional	687	4.74	-----	NA
Corporate	170,805	4.99	286,429	33
Non-government asset-backed & mortgage-backed	-----	NA	11,953	16
Non-government backed CMOs & CMBS	-----	NA	22,500	21
Total debt investments	\$ 11,686,974		\$ 20,386,924	

**Component Units**

Component units manage their exposure to interest rate risk through various investment policies. These policies may be obtained separately from component units. Presented below is the applicable interest rate risk information for major component units (in thousands). Amounts shown below represent only that portion of debt investments required to be disclosed by component units reporting under the GASB reporting model.

Component unit / Investment type	Major Component Units Debt Investments That Use Segmented Time Distribution Method As of June 30, 2011				
	Total fair value	Investment maturities (in years)			
		Less than or equal to 1	> 1 to 5	> 6 to 10	> 10
University of Florida					
U.S. guaranteed obligations	\$ 19,126	\$ 4,121	\$ 12,160	\$ 2,799	\$ 46
Bonds & notes	16,209	1,540	10,501	1,295	2,833
Mutual funds	131,536	10,609	24,945	96,522	—
<b>Total debt investments</b>	<b>\$ 166,931</b>	<b>\$ 15,730</b>	<b>\$ 47,606</b>	<b>\$ 100,716</b>	<b>\$ 2,879</b>

Component unit / Investment type	Major Component Units Debt Investments That Use Duration or Weighted Average Maturity Method As of June 30, 2011			
	Fair value (duration)	Modified duration (in years)	Fair value (WAM)	Weighted
				Average maturity (in years)
Florida Housing Finance Corporation				
U.S. guaranteed obligations	\$ 42,991	2.82	—	NA
Federal agencies	54,111	1.96	—	NA
Bonds & notes	247,507	1.40	—	NA
Citizens Property Insurance Corporation				
U.S. guaranteed obligations	—	NA	367,754	0.95
Federal agencies	—	NA	3,274,560	1.00
Bonds & notes	—	NA	5,879,454	7.11
<b>Total debt investments</b>	<b>\$ 344,609</b>		<b>\$ 9,521,768</b>	

**4. Foreign Currency Risk**

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment.

**Pool Investments with the State Treasury**

The State Treasury does not have any investments in foreign currency. State law and investment policy do not authorize investments in foreign currency related to State Treasury investment operations.

**Other Investments**

The FRS Pension Trust Fund and the Lawton Chiles Endowment Fund had exposure to foreign currency risk at June 30, 2011. These funds are managed primarily by the use of "asset classes."

The FRS Pension Trust Fund does not currently have an investment policy limiting its investment in foreign equities or other investments denominated in foreign currency. The Lawton Chiles Endowment Fund's foreign equities asset class range limits, as adopted in the fund's investment plan, are 6-18% of total fund assets, with a target of 12%. A limited amount of exposure occurs in certain Fixed Income portfolios. In all cases, Florida law limits the total exposure to foreign securities to 3% of the total fund. There is no requirement that this exposure to foreign currency be hedged through forward currency contracts, although the managers use them in many cases.

Presented below in U.S. dollars are the FRS Pension Trust Fund and Lawton Chiles Endowment Fund investments exposed to foreign currency risk as of June 30, 2011, listed in total, by currency (in thousands).

FRS Pension Trust Fund and Lawton Chiles Endowment Fund (LCEF)  
Investments Exposed to Foreign Currency Risk  
As of June 30, 2011

Currency	FRS Pension Trust Fund Investment Type			LCEF Investment Type
	Equity	Partnerships <sup>1</sup>	Securities <sup>2</sup>	
Australian dollar	\$ 1,677,792	\$ —	\$ (2,933)	\$ 1,674,859
Brazilian real	574,736	—	—	574,736
British pound sterling	5,473,401	—	(14,679)	5,458,722
Canadian dollar	1,987,141	—	(25,114)	1,962,027
Danish krone	299,922	—	(6,807)	293,115
Egyptian pound	23,340	—	—	23,340
Euro currency unit	7,479,542	330,088	(70,815)	7,738,815
Hong Kong dollar	2,379,014	—	—	2,379,014
Hungarian forint	26,295	—	—	26,295
Indian rupee	486,725	—	—	486,725
Indonesian rupiah	163,278	—	—	163,278
Israeli shekel	120,120	—	—	120,120
Japanese yen	4,867,469	—	(38,481)	4,828,988
Malaysian ringgit	122,475	—	—	122,475
Mexican new peso	198,944	—	—	198,944
New Zealand dollar	29,229	—	—	29,229
Nigerian naira	34,968	—	—	34,968
Norwegian krone	180,230	—	(1,046)	179,184
Philippines peso	47,264	—	—	47,264
Polish zloty	114,768	—	—	114,768
Qatari riyal	27,891	—	—	27,891
Singapore dollar	602,582	—	(1,773)	600,809
South African rand	470,851	—	—	470,851
South Korean won	814,327	—	—	814,327
Swedish krona	696,530	—	(2,921)	693,609
Swiss franc	2,277,264	—	(9,845)	2,267,419
Taiwan new dollar	625,572	—	—	625,572
Thailand baht	247,253	—	—	247,253
Turkish lira	242,921	—	—	242,921
Other	137,833	—	—	137,833
Equity linked notes (various currencies) <sup>3</sup>	8,013	—	—	8,013
International equity commingled funds <sup>4</sup>	8,073,939	—	—	8,073,939
International private equity limited partnerships <sup>4</sup>	445,270	—	—	445,270
<b>Total investments subject to foreign currency risk</b>	<b>\$ 40,429,643</b>	<b>\$ 775,358</b>	<b>(\$ 173,414)</b>	<b>\$ 41,031,587</b>

<sup>1</sup> International equity commingled funds and international private equity limited partnerships are commingled investments where the FRS Pension Trust Fund owns only a portion of the overall investment. The overall investment is reported in U.S. dollars, but the underlying investments are exposed to foreign currency risk in various currencies. If the private equity limited partnership provided financial statements in Euro currency units, it was reported above as having foreign currency risk in Euro currency units.

<sup>2</sup> Equity securities sold short are reported as liabilities on the Statement of Fiduciary Net Assets. They are included here since they do have exposure to foreign currency risk.

<sup>3</sup> Equity linked notes are participatory notes that allow the holder to participate in certain foreign equity markets where direct participation is not possible due to local government regulations, tax policies, or other reasons. The notes themselves may be valued in U.S. dollars, but the underlying assets are subject to foreign currency risk.

In addition to the investments presented above, the FRS Pension Trust Fund holds positions in futures contracts that are subject to foreign currency risk. A futures contract is an agreement between two parties, a buyer and a seller, to exchange a particular good for a particular price at a particular date in the future, all of which are specified in a contract common to all participants in a market on an organized futures exchange. Upon entering into a futures contract, collateral is deposited with the broker, in the SBA's name, in accordance with the initial margin requirements of the broker. Futures contracts are marked to market daily by the board of trade or exchange on which they are traded. The resulting gain/loss is received/paid the following day until the contract expires. The frequency of cash flows depends upon specified collateral and margin limits mutually agreed upon by the SBA and the third-party broker. The margin payments are exposed to foreign currency risk. The FRS Pension Trust Fund's futures contract positions at June 30, 2011, that have exposure to foreign currency risk are presented below (in thousands).

Futures Positions Exposed to Foreign Currency Risk As of June 30, 2011					
Currency	Number of Contracts <sup>1</sup>	In Local Currency			Unrealized Gain/(Loss) (in U.S.)
		Notional Exposure	Traded Market Exposure	Notional Unrealized Gain/(Loss)	
Stock Index Futures:					
GBP FTSE 100 Index	British pound sterling	217	\$ 12,497	\$ 12,808	\$ 311
Canada S&P/TSX 60 Index	Canadian dollar	77	11,430	11,738	308
DJ Euro STOXX 50	Euro currency unit	567	15,594	16,148	554
TOPIX Index Future	Japanese yen	139	1,129,723	1,180,805	51,082

<sup>1</sup> Long positions are positive and short positions are negative.

<sup>2</sup> Margin receipts or payments are settled periodically in the respective local currency and are subject to foreign currency risk.

In addition, the FRS Pension Trust Fund holds a position in an interest rate swap agreement that is subject to foreign currency risk. The FRS Pension Trust Fund receives a fixed interest rate and pays a variable six-month EURIBOR (Euro Interbank Offered Rate) in Euro currency units. Information on the interest rate swap with currency exposure is presented below (in thousands).

FRS Pension Trust Fund Interest Rate Swaps with Foreign Currency Exposure As of June 30, 2011					
Currency	Notional Amount (Local Currency)	Receive	Pay <sup>1</sup>	Maturity Date	Fair Value
					in Local Currency
Euro currency unit	113,000	2.737%	EURIBOR 6-month	4/29/2013	\$ 1,210
					\$ 1,754

<sup>1</sup>The EURIBOR (Euro Interbank Offered Rate) is the rate at which euro wholesale money market (or interbank market) term deposits within the euro zone are offered by one prime bank to another prime bank.

The FRS Pension Trust Fund also enters into forward foreign currency exchange contracts. Forward foreign currency exchange contracts are agreements to exchange the currency of one country for the currency of another country at an agreed-upon price and settlement date. The contracts are subject to foreign currency risk. The contracts are reported as receivables and payables on the Statement of Fiduciary Net Assets. A schedule of the FRS Pension Trust Fund's forward foreign currency exchange contracts outstanding at June 30, 2011, is presented below, by currency (in thousands).

FRS Pension Trust Fund  
Forward Foreign Currency Exchange Contracts  
As of June 30, 2011

Currency to Buy	Amount to Buy (Local Currency)	Currency to Sell	Amount to Sell (Local Currency)	Receivable Fair Value (in U.S. \$)	Payable Fair Value (in U.S. \$)	Net Unrealized Gain/(Loss) (in U.S. \$)
Australian dollar	2,758	U.S. dollar	(2,919)	\$2,952	(\$2,919)	\$33
Brazilian real	884	U.S. dollar	566	(564)	(564)	2
British pound sterling	70	Euro currency unit	(78)	112	(113)	(1)
British pound sterling	3,267	Swedish krona	(33,096)	5,246	(5,245)	1
British pound sterling	6,242	U.S. dollar	(9,995)	10,022	(9,995)	27
Canadian dollar	515	Japanese yen	(43,007)	534	(533)	1
Canadian dollar	3,491	U.S. dollar	(3,617)	3,617	(3,617)	—
Danish krone	3,125	U.S. dollar	(604)	607	(604)	3
Euro currency unit	1,245	Japanese yen	(145,623)	1,805	(1,803)	2
Euro currency unit	18,340	U.S. dollar	(26,441)	26,590	(26,441)	149
Euro currency unit	20	U.S. dollar	settled	29	settled	29
Hong Kong dollar	530	Japanese yen	(5,492)	68	(68)	—
Hong Kong dollar	17,795	U.S. dollar	(2,287)	2,287	(2,287)	—
Indian rupee	99,389	U.S. dollar	(1,782)	1,776	(1,782)	(6)
Indonesian rupiah	26,922,599	U.S. dollar	(3,144)	3,139	(3,143)	(4)
Israeli shekel	693	U.S. dollar	(204)	204	(204)	—
Japanese yen	1,341,876	U.S. dollar	(16,618)	16,616	(16,618)	(2)
Kenyan shilling	6,027	U.S. dollar	(68)	67	(68)	(1)
New Zealand dollar	settled	U.S. dollar	(277)	settled	(277)	(277)
Nigerian naira	1,213	U.S. dollar	(8)	8	(8)	—
Philippines peso	5,259	U.S. dollar	(121)	121	(121)	—
Qatari riyal	872	U.S. dollar	(240)	239	(240)	(1)
S. African rand	4,750	Hong Kong dollar	(5,465)	700	(702)	(2)
S. African rand	12,276	U.S. dollar	(1,800)	1,811	(1,800)	11
Singapore dollar	4,009	U.S. dollar	(3,254)	3,266	(3,254)	12
South Korean won	3,501,946	U.S. dollar	(3,286)	3,280	(3,286)	(6)
Swedish krona	2,233	U.S. dollar	(350)	354	(350)	4
Swiss franc	10,815	U.S. dollar	(12,954)	12,844	(12,954)	(110)
Thailand baht	4,004	U.S. dollar	(130)	130	(130)	—
U.S. dollar	15,402	Australian dollar	(14,488)	15,402	(15,464)	(62)
U.S. dollar	2,038	Brazil real	(3,209)	2,038	(2,054)	(16)
U.S. dollar	4,501	British pound sterling	(2,802)	4,501	(4,498)	3
U.S. dollar	3,623	Canadian dollar	(3,504)	3,623	(3,631)	(8)
U.S. dollar	89	Egyptian pound	(529)	89	(89)	—
U.S. dollar	13,442	Euro currency unit	(9,305)	13,442	(13,491)	(49)
U.S. dollar	1,271	Hong Kong dollar	(9,889)	1,270	(1,270)	—
U.S. dollar	333	Hungarian forint	(61,284)	333	(335)	(2)
U.S. dollar	4,909	Indian rupee	(219,166)	4,909	(4,903)	6
U.S. dollar	1,036	Indonesian rupiah	(8,909,500)	1,036	(1,038)	(2)
U.S. dollar	172	Israeli shekel	(609)	172	(179)	(7)
U.S. dollar	27,742	Japanese yen	(2,239,939)	27,742	(27,742)	—
U.S. dollar	165	Kenyan shilling	(14,917)	165	(167)	(2)
U.S. dollar	1,428	Mexican new peso	(16,805)	1,428	(1,433)	(5)
U.S. dollar	83	Nigerian naira	(12,623)	83	(83)	—
U.S. dollar	313	Norwegian krone	(1,684)	313	(314)	(1)
U.S. dollar	425	Pakistan rupee	(36,605)	425	(426)	(1)
U.S. dollar	61	Philippines peso	(2,679)	61	(62)	(1)
U.S. dollar	395	Polish zloty	(1,103)	395	(402)	(7)
U.S. dollar	1,061	Qatari riyal	(3,865)	1,061	(1,061)	—
U.S. dollar	712	Singapore dollar	(876)	712	(714)	(2)
U.S. dollar	3,567	South Korean won	(3,822,788)	3,567	(3,581)	(14)
U.S. dollar	424	Swedish krona	(2,680)	424	(425)	(1)
U.S. dollar	6,109	Swiss franc	(5,121)	6,109	(6,082)	27
U.S. dollar	1,334	Taiwan new dollar	(38,565)	1,334	(1,343)	(9)
U.S. dollar	496	Thailand baht	(15,170)	496	(494)	2
U.S. dollar	472	Turkish new lira	(767)	472	(472)	—
<b>Total</b>				<b>\$190,592</b>	<b>(\$190,879)</b>	<b>(\$287)</b>

**Component Units**

Component unit information regarding foreign currency risk was not readily available.

**5. Security Lending**

**Pooled Investments with the State Treasury**

Section 17.61(1), F.S. authorizes the State Treasury to participate in a security lending program. Agents of the State Treasury loan securities, including U.S. government and federally guaranteed obligations, bonds, and notes to broker/dealers for collateral with a simultaneous agreement to return the collateral for the same securities in the future. Collateral for loaned securities cannot be less than 100% of the fair value of the underlying security plus accrued interest. Such collateral may consist of cash; government securities; unconditional, irrevocable standby letters of credit; or other assets specifically agreed to in writing. Cash collateral is invested by the agent in investments authorized by Section 17.57, F.S. Maturities of investments made with cash collateral generally are not matched to maturities of the securities loaned because security loan agreements are generally open-ended with no fixed expiration date. Since the collateral under security lending agreements (including accrued interest) exceeded the fair value of the securities underlying those agreements (including accrued interest), the Treasury had no credit risk exposure at June 30, 2011. If a situation occurs where an agent does not receive collateral sufficient to offset the fair value of any securities lent, or the borrowers fail to return the securities or fail to pay the State Treasury for income distributions by the securities' issuers while the securities are on loan, the agent is required to indemnify the State Treasury for any losses that might occur. The State Treasury received \$2,160,279.52 cash collateral for securities loaned to others. Since the State Treasury does not have the ability to pledge or sell non-cash collateral securities, any non-cash portion of the collateral is not reported on the balance sheet. Securities held with others under security lending agreements with cash collateral totaled \$2,115,646,305. There were no securities held with others under security lending agreements with non-cash collateral. Security lending asset and liability balances are allocated at fiscal year end and reported among all participating funds of the primary government. The securities held with others under security lending agreements as of June 30, 2011, are as follows (fair value equals carrying value of investment on loan): Domestic bonds and notes of \$141,654,653, Federal agencies of \$157,044,490, International bonds and notes of \$26,222,097 and U.S. guaranteed obligations of \$1,790,725,065.

**Other Investments**

Through the SBA, various funds, including the FRS Pension Trust Fund, the Florida Lottery Trust Fund, the Lawton Chiles Endowment Fund, and the Florida Prepaid College Trust Fund participate in security lending programs. Initial collateral requirements for securities on loan range from 100% to 105%, depending on the lending agent, the type of security lent and the type of collateral received. The SBA has received and invested \$6,781,597,384 in cash and \$46,556,184 in U.S. government securities as collateral for the lending programs as of June 30, 2011. At June 30, 2011, the collateral held for the security lending transactions exceeded the fair value of the securities underlying the agreements (including accrued interest), except for loans with two brokers in the Lawton Chiles Endowment Fund totaling \$4,536. The SBA does not have the ability to pledge or sell the non-cash collateral securities, so the non-cash portion is not reported on the balance sheet or the Statement of (Fiduciary) Net Assets. All security lending programs have indemnity clauses requiring the lending agent to assume borrower's risk from default. Maturities of investments made with cash collateral generally are not matched to maturities of the securities loaned, because security loan agreements are generally open-ended with no fixed expiration date. As such, investments made with cash collateral are primarily in short-term investments. However, investments purchased for some security lending programs included investments with final maturities of six months or more representing a range of approximately 5% to 46% of total collateral invested. There are no restrictions on the amount of securities that can be loaned at one time to one borrower for most funds.

In July, 2009, following a third party study of current practices in securities lending, the SBA began transitioning the FRS Pension Trust Fund security lending program from a general collateral/cash re-investment program to an intrinsic/repo only lending model. The latter model recognizes and monetizes only the demand driven lending value of securities held in the portfolio and avoids the credit and liquidity risk of a credit oriented re-investment portfolio. Existing re-investment portfolios contained legacy non-repo securities which would be supported by lending until they are either sold without loss or matured. All new lending would be done using one day repurchase agreements of U.S. Government guaranteed securities as re-investment. The expectation was that both lending revenue and utilization would drop substantially, resulting in the need to reduce the number of lending agents in the program. Two agent lender programs were transitioned to the FRS custodian, leaving one third party agent. At June 30, 2011, approximately 94% of the lending program was intrinsic.

The schedule below discloses the fair value and carrying value of investments on loan at June 30, 2011 (in thousands):

**Schedule of Other Investments on Loan Under Security Lending Agreements  
As of June 30, 2011**

Securities on Loan for Cash Collateral, by Security type	Fair value of Securities on Loan <sup>1</sup>		Total
	FRS Pension Trust Fund	Other funds Managed by SBA	
U.S. guaranteed obligations	\$ 1,011,744	\$ 1,864,650	\$ 2,876,394
Federal agencies	298,149	8,887	307,036
Domestic bonds & notes	227,208	154,114	381,322
International bonds & notes	24,851	.....	24,851
Domestic stocks	1,123,437	128,897	1,252,334
International stocks	1,666,055	4,484	1,670,539
<b>Total securities on loan for cash collateral</b>	<b>\$ 4,351,444</b>	<b>\$ 2,161,032</b>	<b>\$ 6,512,476</b>
Securities on Loan for Non-Cash Collateral, by Security type			
Domestic stocks	\$ 1,007	.....	\$ 1,007
International stocks	4,024	.....	4,024
<b>Total securities on loan for non-cash collateral</b>	<b>5,031</b>	<b>.....</b>	<b>5,031</b>
<b>Total securities on loan</b>	<b>\$ 4,356,475</b>	<b>\$ 2,161,032</b>	<b>\$ 6,517,507</b>

<sup>1</sup>The fair value equals the carrying value of investments on loan. Fair value includes accrued interest on debt securities.

**6. Derivatives**

A derivative instrument is defined as a financial instrument or other contract that has all of the following characteristics:

- Settlement factors. It has (1) one or more reference rates and (2) one or more notional amounts or payment provisions or both. These terms determine the amount of the settlement or settlements and, in some cases, whether or not a settlement is required.
- Leverage. It requires no initial net investment or an initial net investment that is smaller than would be required for other types of contracts that would be expected to have a similar response to changes in market factors.
- Net Settlement. Its terms require or permit net settlement, it can readily be settled in a means outside the contract, or it provides for delivery of an asset that puts the recipient in a position not substantially different from net settlement.

Derivative instruments consisted of futures, options, forward currency contracts, and swaps.

**Pooled Investments with the State Treasury**

Pursuant to the State Treasury's established investment policy guidelines, interest rate futures are used as part of the investment strategy related to interest rate risk, duration adjustments, and yield curve strategies. Although put and call options on any security are permitted under the State Treasury's investment guidelines interest rate futures were the only type of derivative held as of June 30, 2011. The State Treasury did not utilize derivatives for hedging activities during the fiscal year ending June 30, 2011. As of June 30, 2011, all of the State Treasury investment derivatives were reported at fair value in the accompanying financial statements as of June 30, 2011.

A summary of investment derivatives traded in the State Treasury is presented below (in thousands).

State Treasury	Changes in Fair Value		Fair Value at June 30, 2011		Notional Amount (in US \$)
	Classification	Amount	Classification	Amount	
Investment derivative instruments:					
Futures	Investment Income	\$ (1,243)	Receivable/Payable	\$ 822	\$ (22,300)
Options*	Investment Income	(127)			

This schedule includes both long and short positions.  
\*Options contracts expired prior to fiscal year end.

See section 1E of Note 1 to these financial statements regarding State Treasury's securities pricing policies and independent pricing services methodologies related to securities not available on quoted market pricing exchanges.

**Other Investments**

The SBA has established investment policy guidelines for each investment portfolio. Pursuant to these guidelines, derivative investment instruments are authorized to be used as tools for managing risk or executing investment strategies more efficiently than could otherwise be done in cash markets. Derivative instruments shall only be used as part of a prudent investment process. Various derivative investment instruments are used as part of the investment strategy to hedge against interest rate risk, currency risk in foreign markets, default risk, and mortgage-backed security prepayment risk, as well as to cost effectively manage exposure to domestic and international equities and bond and real estate markets.

A futures contract is an agreement between two parties, a buyer and a seller, to exchange a particular good for a particular price at a particular date in the future, all of which are specified in a contract common to all participants in a market on an organized futures exchange. Future contracts involve, to varying degrees, risk of loss in excess of the variation margin disclosed in the Statement of Fiduciary Net Assets. Losses may arise from future changes in the value of the underlying instrument.

An option gives the buyer a stipulated privilege of buying or selling a stated property, security, or commodity at a given price (strike price) within a specified time (for an American-style option, at any time prior to or on the expiration date). A securities option is a negotiable contract in which the seller (writer), for a certain sum of money called the option premium, gives the buyer the right to demand within a specified time the purchase (call) from or sale (put) to the option seller of a specified number of bonds, currency units, index units, or shares of stock, at a fixed price or rate, called the strike price or rate.

A forward contract is a contractual obligation, typically over-the-counter, traded between two parties to exchange a particular good or instrument at a set price on a future date. The buyer of the forward agrees to pay the price and take delivery of the good or instrument and is said to be "long" the forward, while the seller of the forward, or "short", agrees to deliver the good or instrument at the agreed price on the agreed date.

A swap is a contractual agreement to exchange a stream of periodic payments with a counterparty. Swaps are available in and between all active financial markets, including, but not limited to, interest rate swaps and credit default swaps. A credit default swap is an agreement that allows one party to "buy" protection from another party for losses that might be incurred as a result of default by a specified reference credit (or credits). The "buyer" of protection pays a premium for the protection, and the "seller" of protection agrees to make a payment to compensate the buyer for losses incurred if a defined credit event occurs.

A summary of investment derivatives traded in the Lawton Chiles Endowment Fund and the FRS Pension Trust Fund is presented below (in thousands). As of June 30, 2011, all of the SBA investment derivatives were reported at fair value.

Governmental activities (Lawton Chiles Endowment Fund)	Increase/(Decrease) in Fair Value		Fair Value at June 30, 2011		
	Classification	Amount (in US \$)	Classification	Amount (in US \$)	Notional (in US \$)
Investment derivative instruments:					
Futures <sup>1</sup>	Investment Income	\$ 249	Receivable/ Payable <sup>2</sup>	\$ 22	\$ 838
<b>Fiduciary funds (FRS Pension Trust Fund)</b>					
Investment derivative instruments:					
Futures <sup>1</sup>	Investment Income	\$ 109,977	Receivable/ Payable <sup>2</sup>	\$ 5,594	\$ 4,852,959
Options <sup>2</sup>	Investment Income	236	Investment/Liability <sup>2</sup>	1,001	468,800
Forward currency exchange contracts <sup>3</sup>	Investment Income	14,536	Receivable/ Payable <sup>2</sup>	(287)	(287)
Interest rate swaps	Investment Income	6,706	Investment	1,593	357,833
Credit default swaps <sup>4</sup>	Investment Income	2,598	Investment	103	110,434
Total return swaps <sup>4</sup>	Investment Income	6,896	Not applicable <sup>4</sup>	.....	.....

<sup>1</sup> The total unrealized gain for open futures contracts at June 30, 2011, was \$5,593,791 in the FRS Pension Trust Fund and \$21,775 for the Lawton Chiles Endowment Fund. However, the majority of this gain has been settled with cash received from the future clearing broker on or before June 30, 2011. Outstanding remaining net futures trade equity at June 30, 2011, totaled \$1,459,444 for FRS, and \$6,790 for Lawton Chiles, which is reported gross on the Statement of (Fiduciary) Net Assets as "Futures trade equity receivable" and "Futures trade equity payable". The total notional values on long and short futures positions in FRS were \$5,689,458,648 and (\$836,500,000), respectively. The total notional value on long futures positions held in Lawton Chiles was \$837,940.

<sup>2</sup> Purchased options are reported as investments. Sold options are reported as liabilities.

<sup>3</sup> The total Receivable and Payable notional and fair values (in U.S. \$) for forward currency exchange contracts in the FRS Pension Trust Fund were \$190,592,545 and (\$190,879,194) as of June 30, 2011. These amounts are reported as "Forward contracts" receivable and "Forward contracts payable" on the Statement of Fiduciary Net Assets.

<sup>4</sup> The total return swaps in the FRS Pension Trust Fund were closed prior to the end of the fiscal year.

7. Commitments

At June 30, 2011, the FRS Pension Trust Fund had total unfunded capital commitments of \$6.6 billion that is not recorded on the FRS Pension Trust Fund Statement of Fiduciary Net Assets. The following table depicts the unfunded commitments by asset class (in thousands).

FRS Pension Trust Fund Unfunded Commitments As of June 30, 2011	
Asset Class	Unfunded Commitments (in U.S. \$)
Private Equity <sup>1</sup>	\$ 4,439,542
Strategic Investments	1,906,335
Real Estate	208,498
<b>Total</b>	<b>\$ 6,554,375</b>

<sup>1</sup> Includes \$3,999,116,635 in U.S. dollars and 303,773,085 in Euro currency units with a June 30, 2011 U.S. dollar value of \$440,425,408.

NOTE 3 - RECEIVABLES AND PAYABLES

"Receivables, net" and "Other loans and notes receivables, net," as presented on the Government-wide Statement of Net Assets and the applicable balance sheets and statements of net assets in the fund financial statements, consist of the following (in thousands):

GOVERNMENTAL ACTIVITIES					
General Fund	Environment, Recreation and Conservation	Public Education	Health and Family Services	Transportation	
Accounts receivable	\$ 178,205	\$ 14,779	\$ 43	\$ 370,042	\$ 4,533
Due from Federal government	158	20,581	45,545	1,389,889	36,439
Due from other governmental units	109	759	.....	4,222	62,312
Interest & dividends receivable	5,772	2,296	2,089	275	5,368
Loans & notes receivable	20,458	97,160	573	.....	516
Fees Receivable	106,407	12	2	.....	.....
Taxes receivable	2,475,250	20,147	57,682	.....	183,278
Allowance for uncollectibles	(1,358,027)	(10,485)	(579)	(28,966)	(668)
<b>Receivables, net</b>	<b>\$ 1,428,332</b>	<b>\$ 145,249</b>	<b>\$ 105,555</b>	<b>\$ 1,735,462</b>	<b>\$ 291,778</b>
Loans & notes receivable from other governments	\$ .....	\$ 1,029,989	\$ .....	\$ .....	\$ 754,458
Long-term interest receivable	.....	.....	.....	.....	519
Other loans & notes receivable	12,995	.....	.....	271,607	1,215
Allowance for uncollectibles	(160)	.....	.....	(244,157)	(9,881)
<b>Other loans &amp; notes receivable, net</b>	<b>\$ 12,835</b>	<b>\$ 1,029,989</b>	<b>\$ .....</b>	<b>\$ 27,450</b>	<b>\$ 746,311</b>

<i>(Continued below)</i>					
Nonmajor Governmental Funds	Total Governmental Funds	Internal Service Funds	Government-wide Reconciling Balances	Total Governmental Activities	
Accounts receivable	\$ 309,454	\$ 877,056	\$ 14,458	\$ 640,928	\$ 1,532,442
Due from Federal government	90,653	1,583,265	.....	.....	1,583,265
Due from other governmental units	47,262	114,664	3,218	.....	117,882
Interest & dividends receivable	4,755	20,555	877	.....	21,432
Loans & notes receivable	122,592	241,299	.....	.....	241,299
Fees Receivable	319	106,740	.....	.....	106,740
Taxes receivable	1,772	2,738,129	.....	.....	2,738,129
Allowance for uncollectibles	(195,226)	(1,593,751)	(11)	.....	(1,593,762)
<b>Receivables, net</b>	<b>\$ 381,581</b>	<b>\$ 4,087,957</b>	<b>\$ 18,542</b>	<b>\$ 640,928</b>	<b>\$ 4,747,427</b>
Loans & notes receivable from other governments	\$ 876,504	\$ 2,660,951	\$ .....	\$ .....	\$ 2,660,951
Long-term interest receivable	.....	519	.....	.....	519
Other loans & notes receivable	219,606	505,423	.....	.....	505,423
Allowance for uncollectibles	(33,222)	(287,420)	.....	.....	(287,420)
<b>Other loans &amp; notes receivable, net</b>	<b>\$ 1,062,888</b>	<b>\$ 2,879,473</b>	<b>\$ .....</b>	<b>\$ .....</b>	<b>\$ 2,879,473</b>

BUSINESS-TYPE ACTIVITIES

	Transportation	Lottery	Hurricane Catastrophe Fund	Prepaid College Program	Unemployment Compensation
Accounts receivable	\$ 3,114	\$ 23,618	\$ 127,186	\$ 60,567	\$ 272,216
Due from Federal government	.....	.....	.....	.....	57,137
Due from other governmental units	88	.....	.....	.....	2,746
Interest & dividends receivable	1,678	930	3,069	20,373	85,361
Loans & notes receivable	.....	.....	.....	340,683	.....
Fees Receivable	2,382	.....	.....	.....	2,024
Taxes receivable	.....	.....	.....	.....	431,927
Allowance for uncollectibles	.....	(2,364)	(9,441)	(4)	(246,514)
<b>Receivables, net</b>	<b>\$ 7,262</b>	<b>\$ 22,184</b>	<b>\$ 120,814</b>	<b>\$ 421,619</b>	<b>\$ 604,897</b>

*(Continued below)*

	Nonmajor Enterprise Funds	Total Enterprise Funds	Government-wide Reconciling Balances	Total Business-type Activities
Accounts receivable	\$ 11,917	\$ 498,618	\$ 5,393	\$ 504,011
Due from Federal government	.....	57,137	.....	57,137
Due from other governmental units	2	2,836	.....	2,836
Interest & dividends receivable	471	111,882	.....	111,882
Loans & notes receivable	.....	340,683	.....	340,683
Fees Receivable	80	4,486	.....	4,486
Taxes receivable	.....	431,927	.....	431,927
Allowance for uncollectibles	(2,146)	(260,469)	.....	(260,469)
<b>Receivables, net</b>	<b>\$ 10,324</b>	<b>\$ 1,187,100</b>	<b>\$ 5,393</b>	<b>\$ 1,192,493</b>

COMPONENT UNITS

Accounts receivable	\$ 1,540,727
Contracts & grants receivable	199,457
Due from Federal government	4,053
Due from other governmental units	420,294
Interest & dividends receivable	119,516
Loans & notes receivable	112,063
Allowance for uncollectibles	(444,574)
<b>Receivables, net</b>	<b>\$ 1,951,536</b>
Other loans & notes receivable	\$ 3,932,748
Allowance for uncollectibles	(265,549)
<b>Other loans &amp; notes receivable, net</b>	<b>\$ 3,667,199</b>

"Accounts payable and accrued liabilities," as presented on the Government-wide Statement of Net Assets and the applicable balance sheets and statements of net assets in the fund financial statements, consist of the following (in thousands):

GOVERNMENTAL ACTIVITIES					
General Fund	Environment, Recreation and Conservation	Public Education	Health and Family Services	Transportation	
Accounts payable	\$ 280,504	\$ 20,576	\$ 46,818	\$ 181,863	\$ 192,318
Accrued salaries & wages	53,726	930	42	23,920	8,907
Claims payable	.....	.....	.....	.....	.....
Construction contracts	.....	.....	.....	.....	418,412
Current accrued interest	.....	.....	.....	.....	.....
Deposit payable	200	361	1,484	10	4,428
Due to Federal government	.....	.....	.....	23,055	.....
Due to other governmental units	158,898	11,330	.....	5,482	7,021
Other payables	.....	.....	.....	.....	.....
Vouchers payable	8,851	.....	.....	.....	.....
<b>Accounts payable and accrued liabilities</b>	<b>\$ 502,179</b>	<b>\$ 33,197</b>	<b>\$ 48,344</b>	<b>\$ 234,330</b>	<b>\$ 631,086</b>

<i>(Continued below)</i>					
Nonmajor Governmental Funds	Total Governmental Funds	Internal Service Funds	Government-wide Reconciling Balances	Total Governmental Activities	
Accounts payable	\$ 180,387	\$ 902,466	\$ 14,882	\$ 783,531	\$ 1,700,879
Accrued salaries & wages	6,800	94,325	1,755	.....	96,080
Claims payable	.....	.....	60,433	.....	60,433
Construction contracts	539	418,951	.....	.....	418,951
Current accrued interest	.....	.....	5,924	.....	5,924
Deposit payable	649	7,132	.....	.....	7,132
Due to Federal government	1,543	24,598	.....	.....	24,598
Due to other governmental units	22,267	204,998	.....	.....	204,998
Other payables	5,591	5,591	.....	.....	5,591
Vouchers payable	616	9,467	.....	.....	9,467
<b>Accounts payable and accrued liabilities</b>	<b>\$ 218,392</b>	<b>\$ 1,667,528</b>	<b>\$ 82,994</b>	<b>\$ 783,531</b>	<b>\$ 2,534,053</b>

BUSINESS-TYPE ACTIVITIES

	Transportation	Lottery	Hurricane Catastrophe Fund	Prepaid College Program	Unemployment Compensation
Accounts payable	\$ 391	\$ 9,520	\$ 654,706	\$ 316,393	\$ 78,864
Accrued interest payable	.....	.....	.....	.....	.....
Accrued salaries & wages	.....	49	47,757	.....	.....
Construction contracts	113,376	.....	.....	.....	.....
Deposits payable	200	2,567	.....	.....	.....
<b>Accounts payable and accrued liabilities</b>	<b>\$ 113,967</b>	<b>\$ 12,136</b>	<b>\$ 702,463</b>	<b>\$ 316,393</b>	<b>\$ 78,864</b>

(Continued below)

	Non major Enterprise Funds	Total Enterprise Funds	Government-wide Reconciling Balances	Total Business-type Activities
Accounts payable	\$ 4,685	\$ 1,064,559	\$ 699	\$ 1,065,258
Accrued interest payable	.....	4,317	.....	.....
Accrued salaries & wages	1,666	49,472	.....	49,472
Construction contracts	.....	113,376	.....	113,376
Deposits payable	61	2,828	.....	2,828
<b>Accounts payable and accrued liabilities</b>	<b>\$ 6,412</b>	<b>\$ 1,230,235</b>	<b>\$ 699</b>	<b>\$ 1,230,934</b>

COMPONENT UNITS

Accounts payable	\$ 943,540
Accrued interest payable	103,604
Accrued salaries & wages	161,264
Claims payable	1,748,268
Construction contracts	80,009
Deposits payable	85,451
Due to Federal government	4,317
Due to other governmental units	3,490
Other payables	7,558
<b>Accounts payable and accrued liabilities</b>	<b>\$ 3,137,501</b>

NOTE 4 – TAXES

Florida levies neither a personal income tax nor an ad valorem tax on real or tangible personal property. Taxes are, however, one of the principal sources of financing state operations. A schedule of tax revenues by major tax type for each applicable major governmental fund, and for nonmajor governmental funds in the aggregate, is presented below (in thousands):

	General Fund	Environment, Recreation and Conservation	Public Education	Health and Family Services	Transportation	Nonmajor Governmental Funds	Total
Sales and use tax	\$ 17,786,300	\$ .....	\$ .....	\$ .....	\$ .....	\$ .....	\$ 17,786,300
Fuel taxes:							
Motor fuel tax	.....	.....	.....	.....	2,158,775	.....	2,158,775
Pollutant tax	.....	234,538	.....	.....	.....	.....	234,538
Aviation fuel tax	.....	.....	.....	.....	60,183	.....	60,183
Solid minerals severance tax	.....	48,362	.....	.....	.....	.....	48,362
Oil and gas production tax	10,535	.....	.....	.....	.....	.....	10,535
Total fuel taxes	10,535	282,900	.....	.....	2,218,958	.....	2,512,393
Corporate income tax	1,880,365	.....	.....	.....	.....	.....	1,880,365
Documentary stamp tax	1,152,222	.....	.....	.....	.....	.....	1,152,222
Intangible personal property tax	163,553	.....	.....	.....	.....	.....	163,553
Communications service tax	996,285	.....	431,566	.....	.....	.....	1,427,851
Estate tax	954	.....	.....	.....	.....	.....	954
Gross receipts utilities tax	.....	6,892	640,666	.....	.....	.....	647,558
Beverage and tobacco taxes:							
Alcoholic beverage tax	548,968	.....	.....	.....	.....	11,183	560,151
Cigarette tax	1,298,648	.....	.....	.....	.....	.....	1,298,648
Smokeless tobacco tax	27,266	.....	.....	.....	.....	.....	27,266
Total beverage and tobacco taxes	1,874,882	.....	.....	.....	.....	11,183	1,886,065
Other taxes:							
Insurance premium tax	869,083	.....	.....	.....	.....	7,661	876,744
Hospital public assistance tax	.....	.....	833,736	.....	.....	.....	833,736
Citrus excise tax	.....	.....	.....	.....	42,093	.....	42,093
Pari-mutuel wagering tax	6,177	.....	.....	.....	139,769	.....	145,946
Total other taxes	875,260	.....	833,736	.....	189,523	.....	1,898,519
<b>Total</b>	<b>\$ 24,740,356</b>	<b>\$ 289,792</b>	<b>\$ 1,072,232</b>	<b>\$ 833,736</b>	<b>\$ 2,218,958</b>	<b>\$ 200,706</b>	<b>\$ 29,355,780</b>

A reconciliation of balances in governmental fund statements to government-wide financial statements follows (in thousands):

	Sales and Use Tax
Governmental fund statements	\$ 17,786,300
Government-wide accruals	35,708
Government-wide statements	<u>\$ 17,822,008</u>

NOTE 5 - CAPITAL ASSETS

Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend the assets' lives are not capitalized.

For financial statement purposes, the state reports capital assets under the following categories and has established a reporting capitalization threshold for each category. Applicable capital assets are depreciated over the appropriate estimated useful lives using the straight-line method.

Capital Asset Category	Financial Statement Capitalizing Threshold	Estimated Useful Life (in Years)
<b>Land and other nondepreciable assets</b>	Capitalize all	Not depreciable
<b>Nondepreciable infrastructure</b>	Capitalize all	Not depreciable
<b>Construction work in progress</b>	\$100,000 when work is completed	Not depreciable
<b>Buildings, equipment, and other depreciable assets</b>		
Buildings and building improvements	\$100,000	5 - 50
Infrastructure and infrastructure improvements (depreciable)	\$100,000	3 - 50
Leasehold improvements	\$100,000	2 - 15
Intangible assets	\$4,000,000	2 - 30
Property under capital lease	Threshold correlates to asset category	2 - 20
Furniture and equipment	\$1,000 and \$250 for non-circulated books	2 - 25
Works of art and historical treasures	Items capitalized as of June 30, 1999, remain capitalized; capitalize unless considered a collection	5 - 50
Library resources	\$25	5 - 50
Other capital assets	\$1,000	3 - 20

The state has elected to use the modified approach for accounting for its bridges and roadways included in the State Highway System. Under this approach, the Department of Transportation has made the commitment to preserve and maintain these assets at levels established by the Department of Transportation and approved by the Florida Legislature. No depreciation expense is reported for such assets, nor are amounts capitalized in connection with improvements that lengthen the lives of such assets, unless the improvements also increase their service potential. The Department of Transportation maintains an inventory of these assets and performs periodic condition assessments to establish that the predetermined condition level is being maintained. In addition, the Department of Transportation makes annual estimates of the amounts that must be expended to preserve and maintain these assets at the predetermined condition levels. Refer to the Required Supplementary Information for additional information on infrastructure using the modified approach.

Not included in the reported capital assets are the irreplaceable collections at various historic sites and museums throughout the state. For example, the Museum of Florida History, located in Tallahassee, currently has artifacts illustrating the history of Florida since the arrival of human beings on the peninsula. It also has access to collections that include Florida upland and underwater archaeology, Florida archives, and Florida and Spanish colonial numismatics.

Depreciation expense charged to functions of governmental activities for the year ended June 30, 2011, is as follows (in thousands):

General Government	\$ 66,881
Education	6,826
Human Services	51,515
Criminal Justice & Correction	92,400
Natural Resources & Environment	61,023
Transportation	43,722
State Courts	3,872
<b>Total depreciation expense (governmental activities)</b>	<b>\$ 326,239</b>

Primary government capital asset activities for the fiscal year ended June 30, 2011, are as follows (in thousands):

	Balance 7/1/2010	Increases	Decreases	Balance 6/30/2011
<b>GOVERNMENTAL ACTIVITIES</b>				
<b>Capital assets, not being depreciated:</b>				
Land and other nondepreciable assets	\$ 16,701,408	\$ 262,022	\$ 34,342	\$ 16,929,088
Infrastructure and infrastructure improvements - nondepreciable	33,225,425	1,739,466	.....	34,964,891
Construction work in progress	7,105,008	1,157,414	2,397,640	5,864,782
<b>Total capital assets, not being depreciated</b>	<b>57,031,841</b>	<b>3,158,902</b>	<b>2,431,982</b>	<b>57,758,761</b>
<b>Capital assets, being depreciated:</b>				
Buildings and building improvements	4,187,182	565,004	49,003	4,703,183
Infrastructure and infrastructure improvements	563,192	84,190	4,725	642,657
Leasehold improvements	614	.....	108	506
Property under capital lease	181,865	162	5,070	176,957
Furniture and equipment	1,779,410	133,403	130,684	1,782,129
Works of art and historical treasures	1,457	461	45	1,873
Library resources	30,460	930	45	31,345
Other	66,632	24,302	19,321	71,613
<b>Total capital assets, being depreciated</b>	<b>6,810,812</b>	<b>808,452</b>	<b>209,001</b>	<b>7,410,263</b>
<b>Less accumulated depreciation for:</b>				
Buildings and building improvements	1,956,003	144,777	15,197	2,085,583
Infrastructure and infrastructure improvements	277,782	25,853	1,444	302,191
Leasehold improvements	160	42	.....	202
Property under capital lease	38,174	10,953	2,261	46,866
Furniture and equipment	1,290,206	138,637	106,893	1,321,950
Works of art and historical treasures	621	95	27	689
Library resources	13,278	1,224	23	14,479
Other	44,225	4,658	8,744	40,139
<b>Total accumulated depreciation</b>	<b>3,620,449</b>	<b>326,239</b>	<b>134,589</b>	<b>3,812,099</b>
<b>Total capital assets, being depreciated, net</b>	<b>3,190,363</b>	<b>482,213</b>	<b>74,412</b>	<b>3,598,164</b>
<b>Governmental activities capital assets, net</b>	<b>\$ 60,222,204</b>	<b>\$ 3,641,115</b>	<b>\$ 2,506,394</b>	<b>\$ 61,356,925</b>
<b>BUSINESS-TYPE ACTIVITIES</b>				
<b>Capital assets, not being depreciated:</b>				
Land and other nondepreciable assets	\$ 912,544	\$ 4,101	\$ 14,986	\$ 901,659
Infrastructure and infrastructure improvements - nondepreciable	6,110,964	384,682	67,552	6,428,094
Construction work in progress	624,161	410,021	424,004	610,178
<b>Total capital assets, not being depreciated</b>	<b>7,647,669</b>	<b>798,804</b>	<b>506,542</b>	<b>7,939,931</b>
<b>Capital assets, being depreciated:</b>				
Buildings and building improvements	272,840	14,545	6,375	281,010
Infrastructure and infrastructure improvements	651	436	.....	1,087
Leasehold improvements	.....	30	.....	30
Furniture and equipment	171,224	20,519	12,003	179,740
Other	9,586	16,604	1	26,189
<b>Total capital assets, being depreciated</b>	<b>454,301</b>	<b>52,134</b>	<b>18,379</b>	<b>488,056</b>
<b>Less accumulated depreciation for:</b>				
Buildings and building improvements	115,712	9,238	4,078	120,872
Infrastructure and infrastructure improvements	54	53	.....	107
Leasehold improvements	.....	30	.....	30
Furniture and equipment	117,084	10,824	11,082	116,826
Other	8,576	2,283	.....	10,859
<b>Total accumulated depreciation</b>	<b>241,426</b>	<b>22,428</b>	<b>15,160</b>	<b>248,694</b>
<b>Total capital assets, being depreciated, net</b>	<b>212,875</b>	<b>29,706</b>	<b>3,219</b>	<b>239,362</b>
<b>Business-type activities capital assets, net</b>	<b>\$ 7,860,544</b>	<b>\$ 828,510</b>	<b>\$ 509,761</b>	<b>\$ 8,179,293</b>

Component units' capital asset activities for the fiscal year ended June 30, 2011, are as follows (in thousands):

	COMPONENT UNITS			
	Balance 7/1/2010	Increases	Decreases	Balance 6/30/2011
<b>Capital assets, not being depreciated:</b>				
Land and other non-depreciable assets	\$ 5,761,623	\$ 231,715	\$ 62,726	\$ 5,930,612
Construction work in progress	1,592,871	979,411	749,190	1,823,092
<b>Total capital assets, not being depreciated</b>	<b>7,354,494</b>	<b>1,211,126</b>	<b>811,916</b>	<b>7,753,704</b>
<b>Capital assets, being depreciated:</b>				
Buildings and building improvements	13,967,952	1,002,257	13,108	14,957,101
Infrastructure and infrastructure improvements	2,062,703	99,579	4,294	2,157,988
Leasehold improvements	280,146	15,029	852	294,323
Property under capital lease	120,646	17,456	18,421	119,681
Furniture and equipment	3,514,037	304,466	198,312	3,620,191
Works of art and historical treasures	2,939	463	238	3,164
Library resources	840,866	48,313	8,369	880,810
Other	215,052	70,073	3,456	281,669
<b>Total capital assets, being depreciated</b>	<b>21,004,341</b>	<b>1,557,636</b>	<b>247,050</b>	<b>22,314,927</b>
<b>Less accumulated depreciation for:</b>				
Buildings and building improvements	4,213,584	402,037	3,409	4,612,212
Infrastructure and infrastructure improvements	686,955	69,255	692	755,518
Leasehold improvements	71,183	11,570	789	81,964
Property under capital lease	56,341	6,933	6,719	56,555
Furniture and equipment	2,372,450	276,961	162,856	2,486,555
Works of art and historical treasures	1,009	309	59	1,259
Library resources	613,478	42,673	3,770	652,381
Other	168,282	33,488	2,546	199,224
<b>Total accumulated depreciation</b>	<b>8,183,282</b>	<b>843,226</b>	<b>180,840</b>	<b>8,845,668</b>
<b>Total capital assets, being depreciated, net</b>	<b>12,821,059</b>	<b>714,410</b>	<b>66,210</b>	<b>13,469,259</b>
<b>Component units capital assets, net</b>	<b>\$ 20,175,553</b>	<b>\$ 1,925,536</b>	<b>\$ 878,126</b>	<b>\$ 21,222,963</b>

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- *Regular Class, Senior Management Service Class, and Elected Officers' Class Members* - Six or more years of creditable service and age 62, or the age after completing six years of creditable service if after age 62. 30 years of creditable service regardless of age before age 62.
- *Special Risk Class and Special Risk Administrative Support Class Members* - Six or more years of Special Risk Class service and age 55, or the age after completing six years of Special Risk Class service if after age 55. 25 years of special risk service regardless of age before age 55. A total of 25 years of service including special risk service and up to four years of active duty wartime service and age 52. Without six years of Special Risk Class service, members of the Special Risk Administrative Support Class must meet the requirements of the Regular Class.

Note: Any member not employed in a regularly established position on July 1, 2001, becomes vested upon completion of one year of creditable service after July 1, 2001.

Benefits under the FRS Pension Plan are computed on the basis of age, average final compensation, creditable years of service, and accrual value by membership class. Members are also eligible for in-line-of-duty or regular disability and survivors' benefits. Pension benefits of retirees and annuitants are increased each July 1 by a 3% cost-of-living adjustment.

The Deferred Retirement Option Program (DROP) became effective July 1, 1998, subject to provisions of Section 121.091(13), F.S. Defined benefit plan members who reach normal retirement are eligible to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in the DROP for a maximum of 60 months. Authorized instructional personnel may participate in the DROP for up to 36 additional months beyond their initial 60-month participation period. Monthly retirement benefits remain in the FRS Trust Fund during DROP participation and accrue interest. As of June 30, 2011, the FRS Trust Fund projected \$2,543,635,828 in accumulated benefits and interest for 36,890 current and prior participants in the DROP, which does not include 8,202 members whose DROP applications were acknowledged but not worked as of June 30, 2011.

The FRS is a cost-sharing multiple-employer public-employee retirement system with two primary plans. The Department of Management Services, Division of Retirement administers the FRS Pension Plan. The State Board of Administration invests the assets of the Pension Plan held in the FRS Trust Fund. Costs of administering the FRS Pension Plan are funded through earnings on investments of the FRS Trust Fund. Reporting of the FRS is on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when the obligation is incurred.

The State Board of Administration administers the defined contribution plan officially titled the FRS Investment Plan. Service retirement benefits are based upon the value of the member's account upon retirement. The FRS Investment Plan provides vesting after one year of service for Investment Plan contributions regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the FRS Investment Plan, six years of service (including the service credit represented by the transferred funds) is required to be vested for these funds and the earnings on the funds. The employer pays a contribution as a percentage of salary that is deposited into the individual member's account. The Investment Plan member directs the investment from the options offered under the plan. Costs of administering the plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.03% of payroll and for forfeited benefits of plan members. After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, or leave the funds invested for future distribution. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan or remain in the FRS Investment Plan and rely upon that account balance for retirement income.

All participating employers must comply with statutory contribution requirements. Section 121.031(3), F.S., requires an annual actuarial valuation of the FRS Pension Plan, which is provided to the Legislature as guidance for funding decisions. Employer and employee contribution rates are established in Section 121.71, F.S. Employer contribution rates under the uniform rate structure (a blending of both the FRS Pension Plan and Investment Plan rates) are recommended by the actuary but set by the Legislature. Statutes require that any unfunded actuarial liability (UAL) be amortized within 30 plan years. Pursuant to Section 121.031(3)(f), F.S., any surplus amounts available to offset total retirement system costs are to be amortized over a 10-year rolling period on a level-dollar basis. The balance of legally required reserves for all defined benefit pension plans at June 30, 2011, was \$126,648,231,085. These funds were reserved to provide for total current and future benefits, refunds, and administration of the FRS Pension Plan.

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## NOTE 6 - PENSIONS AND OTHER POSTEMPLOYMENT BENEFITS

## A. Pensions

## 1. The Florida Retirement System

The Florida Retirement System (FRS) was created in Chapter 121, F. S., effective December 1, 1970, by consolidating and closing these existing plans to new members: the Teachers' Retirement System (Chapter 238, Florida Statutes [F.S.]), the State and County Officers and Employees' Retirement System (Chapter 122, F.S.), and the Highway Patrol Pension Trust Fund (Chapter 321, F.S.). In 1972, the Judicial Retirement System (Section 121.046, F.S.) was closed and consolidated into the FRS. The FRS was created to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution plan is the FRS Investment Plan. Effective July 1, 2007, the Institute of Food and Agricultural Sciences (IFAS) Supplemental Retirement Program, established under Section 121.40, F.S., was consolidated under the Florida Retirement System defined benefit plan as a closed retirement plan. Participation in the IFAS Supplemental Retirement Program does not constitute membership in the FRS.

Chapter 121, F.S., also provides for nonintegrated, optional retirement programs in lieu of the FRS to certain members of the Senior Management Service Class (SMSC) employed by the state, state elected officials who chose SMSC membership in lieu of Elected Officers' Class membership, and faculty and specified employees in the state university system and state community colleges. Provisions relating to the FRS are also contained in Chapter 112, F.S.

FRS membership is compulsory for all employees filling a regularly established position in a state agency, county agency, state university, state community college, or district school board. Participation by cities, municipalities, special districts, charter schools, and metropolitan planning organizations, although optional, is generally irrevocable after election to participate is made. Members hired into certain positions may be eligible to withdraw from the FRS altogether or elect to participate in the non-integrated optional retirement programs in lieu of the FRS except faculty of a medical college in a state university who must participate in the State University System Optional Retirement Program.

There are five general classes of membership, as follows:

- *Regular Class* - Members of the FRS who do not qualify for membership in the other classes.
- *Senior Management Service Class (SMSC)* - Members in senior management level positions in state and local governments as well as assistant state attorneys, assistant statewide prosecutors, assistant public defenders, assistant attorneys general, deputy court administrators, and assistant capital collateral representatives. Members of the Elected Officers' Class may elect to withdraw from the FRS or participate in the Senior Management Service Class in lieu of the Elected Officers' Class.
- *Special Risk Class* - Members who are employed as law enforcement officers, firefighters, firefighter trainers, fire prevention officers, state fixed-wing pilots for aerial firefighting surveillance, correctional officers, emergency medical technicians, paramedics, community-based correctional probation officers, youth custody officers, certain health-care related positions within state forensic or correctional facilities, or specified forensic employees of a medical examiner's office or a law enforcement agency, and meet the criteria to qualify for this class.
- *Special Risk Administrative Support Class* - Former Special Risk Class members who are transferred or reassigned to non-special risk law enforcement, firefighting, emergency medical care, or correctional administrative support positions within an FRS special risk-employing agency.
- *Elected Officers' Class (EOC)* - Members who are elected state and county officers and the elected officers of cities and special districts that choose to place their elected officials in this class.

The FRS defined benefit plan (the FRS Pension Plan) provides vesting of benefits after six years of service for all membership classes. Members are eligible for normal retirement when they have met the requirements listed below. Early retirement may be taken any time after vesting within 20 years of normal retirement age; however, there is a 5% benefit reduction for each year prior to the normal retirement age.

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The 2011 Florida Legislature enacted the following changes effective July 1, 2011:

- A 3% pre-tax employee contribution is required of FRS members and participants in the SMSOAP, SUSORP, SCCORP. Deferred Retirement Option Program participants and reemployed retirees without renewed membership do not make required employee contributions.
- Service credit earned on or after July 1, 2011, is not included in the calculation of an individual's portion of a 3% cost-of-living adjustment (COLA). Members initially enrolled on or after July 1, 2011, will not receive a COLA during retirement.
- The accounts of retirees entering DROP participation beginning on or after July 1, 2011, will earn 1.3% per year instead of 6.5%.
- FRS Pension Plan members initially enrolled on or after July 1, 2011, will:
  - Vest after completing eight years of service,
  - Have their average final compensation calculated using their highest eight years of salary,
  - Reach normal retirement for the Special Risk Class after completing 30 years of service or after reaching age 60 and vested. All other classes reach normal retirement after completing 33 years of service or after reaching age 65 and vested.

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**FRS Retirement Contribution Rates:**

Membership Class	Uniform Normal Cost Rates Recommended by Actuarial Valuation as of 7/1/2009 for Fiscal Year 2010-2011*	7/1/2010 Statutory Rates (Ch. 121, F.S.)
Regular	9.76%	9.63%
Senior Management Service	11.70%	13.43%
Special Risk	22.15%	22.11%
Special Risk Administrative Support	11.24%	12.10%
Elected Officers - Judges	19.39%	20.65%
Elected Officers - Legislators/Attorneys/Cabinet	14.38%	15.20%
Elected Officers - County	16.62%	17.50%
Deferred Retirement Option Program - applicable to members from all of the above classes or plans	14.23%	11.14%

\* Rates indicated are uniform rates for all FRS members created by blending the FRS Investment Plan and FRS Pension Plan rates and do not include a 0.03% contribution for the FRS Investment Plan administration and educational program fee. These rates also reflect the impact to the FRS of HB 479 which was passed during the 2009 Legislative Session.

**FRS Participating Employers:**

State Agencies	55
County Agencies	396
District School Boards	67
Community Colleges	28
Cities	185 *
Special Districts	243 *
Hospitals	6 *
Other	12
<b>Total Participating Employers</b>	<b>992</b>

\* These totals include the 26 cities, 5 independent hospitals, and 12 independent special districts that are closed to new FRS members as of January 1, 1996.

**FRS Membership:**

Member Types	Regular Class	SMSC	Special Risk	Special Risk Admin. Supp.	EOC	Total
Active:						
Non-vested	141,814	1,444	20,897	1	437	164,593
Vested	419,378	6,154	51,778	62	1,781	479,153
DROP Participants	39,771	785	4,222	9	305	45,092
Current Retirees and Beneficiaries	287,055	2,611	26,851	170	2,194	318,881
Vested Terminated	83,566	983	5,364	16	342	90,271
<b>Total Members</b>	<b>971,584</b>	<b>11,977</b>	<b>109,112</b>	<b>258</b>	<b>5,059</b>	<b>1,097,990</b>

The above counts for "Current Retirees and Beneficiaries" do not reflect the FRS Investment Plan members who retired. The above counts for "DROP Participants" include 8,202 members whose DROP accounts were acknowledged but were not finalized as of June 30, 2011.

Additional information about the FRS Pension Plan can be obtained from the Research and Education Section, Division of Retirement by mail at P.O. Box 9000, Tallahassee, Florida 32315-9000; by telephone toll free at (877) 377-1737 or (850) 488-5706; by email at rep@dms.myflorida.com; or at the Division's website (<http://frs.myflorida.com>).

**FRS Participation by the State of Florida**

The State of Florida contributes to the FRS as a participating employer. State participation for the following disclosure includes the employees of state agencies and the State University System that elect to participate in the FRS. The state contributes to both the defined benefit and defined contribution plans within the FRS. For the fiscal year ended June 30, 2011, the state's total covered payroll for its 136,223 active members and 9,544 DROP participants is \$5,891,229,072 with contributions totaling \$765,450,834 or 12.99% of payroll. Contributions for the fiscal years ending June 30, 2009, and June 30, 2010, were \$678,565,996 and \$686,993,414, respectively. These amounts were equal to the required contributions for each year. Covered payroll refers to FRS-eligible compensation paid by the state to active FRS-participating employees on which contributions are owed. The state's contributions represented 21.97% of the total contributions required of all participating employers.

Employee eligibility, benefits, and contributions by class are as previously described. Employees not filling regular established positions and working under the other personal services (OPS) status are not covered by the FRS.

**2. Retiree Health Insurance Subsidy Program**

The Retiree Health Insurance Subsidy (HIS) Program is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, F.S. The benefit is a monthly payment to assist retirees of state-administered retirement systems in paying their health insurance costs and is administered by the Division of Retirement within the Department of Management Services. For the fiscal year ended June 30, 2011, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of creditable service completed at the time of retirement multiplied by \$5. The payments are at least \$30 but not more than \$150 per month, pursuant to Section 112.363, F.S. To be eligible to receive a HIS benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

The HIS Program is funded by required contributions from FRS participating employers as set by the Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2011, the contribution rate was 1.11% of payroll pursuant to Section 112.363, F.S. The state contributed 100% of its statutorily required contributions for the current and preceding two years. HIS contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, the legislature may reduce or cancel HIS payments.

The Other Required Supplementary Information section of this report includes actuarial and other information regarding this HIS Program. The HIS Program disclosures are also included in the FRS Annual Report prepared by the Division of Retirement. For a copy of that report or other information regarding this benefit, please contact the Division of Retirement by mail at P.O. Box 9000, Tallahassee, Florida 32315-9000; by telephone toll free at (877) 377-1737 or (850) 488-5706; or by email at rep@dms.myflorida.com. The table below provides additional information for the HIS as of June 30 (in thousands where amounts are dollars):

	2009	2010	2011
Recipients	256,452	269,999	283,479
Contributions	\$341,569	\$332,023	\$334,449
Benefits paid	\$321,742	\$338,892	\$356,150
Trust Fund net assets	\$294,547	\$291,459	\$271,348

**3. Funded Status for Defined Benefit Pension Plans**

The following table provides funding information for the most recent actuarial valuation dates (amounts expressed in thousands):

Pension Plan	Actuarial Valuation Date	Actuarial Value of Assets (A)	Actuarial Accrued Liability (AAL) Entry Age (B)	Unfunded AAL (U/AAL) (B-A)	Funded Ratio (A/B)	Annualized Covered Payroll (C)	U/AAL as a Percentage of Covered Payroll (B-A/C)
FRS	July 1, 2010	\$ 120,929,666	\$ 139,652,377	\$ 18,722,711	86.59%	25,765,362 <sup>(1)</sup>	72.67%
HIS	July 1, 2010	\$ 291,459	\$ 8,464,530	\$ 8,173,071	3.44%	31,717,281 <sup>(2)</sup>	25.77%

Additional information as of the latest actuarial valuation follows:

	FRS	HIS
Valuation date	July 1, 2010	July 1, 2010
Actuarial cost method	Entry Age Normal	Entry Age Normal
Amortization method	Level Percentage of Pay, Open	Level Percentage of Pay, Open
Equivalent single amortization period	30 Years <sup>(3)</sup> Open	30 Years <sup>(3)</sup> Open
Asset valuation method	5-Year Smoothed Method	Market Value
Actuarial assumptions:		
Investment rate of return	7.75% <sup>(4)</sup>	4.00% <sup>(4)</sup>
Projected salary increases	5.85% <sup>(4,5)</sup>	5.85% <sup>(4,5)</sup>
Cost-of-living adjustments	3.00%	0.00%

<sup>(1)</sup> Includes Deferred Retirement Option Program (DROP) payroll.

<sup>(2)</sup> Includes Deferred Retirement Option Program (DROP) and Public Employee Optional Retirement Program (PEORP) payroll.

<sup>(3)</sup> Used for GASB Statement No. 27 reporting purposes.

<sup>(4)</sup> Includes inflation at 3.00%.

<sup>(5)</sup> Includes individual salary growth of 4.00% plus an age- and service-graded merit scale defined by gender and employment class.

The FRS schedule of funding progress, presented as required supplementary information (RSI) following the notes to the financial statements, presents multiyear trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to actuarial accrued liability for benefits. The Retiree HIS schedule of funding progress presents information about the actuarial value of plan assets relative to the actuarial accrued liability for benefits as of July 1, 2010, the most recent actuarial valuation available.

**4. Other Defined Contribution Programs (Optional Retirement Programs)**

**State University System Optional Retirement Program (SUSORP)**

Section 121.35, F.S., created the SUSORP for eligible State University System faculty, administrators, and administrative and professional staff. This program is designed to aid universities in recruiting employees who may not remain in the FRS long enough to vest. The SUSORP is a defined contribution plan that provides full and immediate vesting of all contributions paid on behalf of the participants to the participating provider companies to invest as directed by the participant to provide retirement and death benefits. Employees in eligible positions are compulsory participants in the SUSORP unless they elect FRS membership. Faculty in a college of medicine with a faculty practice plan are mandatory SUSORP participants and cannot elect FRS membership.

The employing universities were statutorily required to contribute 10.43% of the participants' gross monthly compensation from July 2010 through June 2011. When applicable, a portion of the total contribution is transferred to the FRS Trust Fund to help amortize any unfunded actuarial liability (UAL). There was no UAL payment required for fiscal year 2010-11. In accordance with Chapter 60U-2, Florida Administrative Code, 0.01% of the employer contribution rate was used for the administration of the SUSORP program and 10.42% was distributed to the provider companies designated by the participant. A participant may contribute by salary reduction an amount not to exceed the percentage contributed by the university. Additional information pertaining to the SUSORP is as follows:

Members	16,999
Payroll	\$ 1,496,459,364
Contributions:	
Employee	\$ 66,531,361 4.45% of payroll
Employer	\$ 153,183,774 10.24% of payroll

**Senior Management Service Optional Annuity Program (SMSOAP)**

Section 121.055, F.S., created the SMSOAP as an optional retirement program for state members of the Senior Management Service Class. The SMSOAP is a defined contribution plan that provides full and immediate vesting of all contributions paid on behalf of the participants to the participating provider companies to invest as directed to provide retirement and death benefits. Employees in eligible state positions may make an irrevocable election to participate in the SMSOAP in lieu of the Senior Management Service Class. Employers were required to contribute 12.49% of covered payroll from July 2010 through June 2011. When applicable, a portion of the total contribution is transferred to the FRS Trust Fund to help amortize the unfunded actuarial liability (UAL). There was no UAL payment required for fiscal year 2010-11. The employers' contributions were paid to the provider companies designated by the participant. A participant may contribute by salary reduction an amount not to exceed the percentage contributed by the employer. Additional information pertaining to the SMSOAP is as follows:

Members	39
Payroll	\$ 4,307,527
Contributions:	
Employee	\$ 11,500 0.27% of payroll
Employer	\$ 566,937 13.16% of payroll

**B. Other Postemployment Benefits (OPEB)**

The following is based on the July 1, 2010 update to the July 1, 2009 actuarial valuation of the State Employees' Health Insurance Program.

**Plan Description**

The state implicitly subsidizes the healthcare premium rates paid by retirees by allowing them to participate in the same group health plan offered to active employees. Although retirees pay 100% of the premium amount, the premium cost to the retiree is implicitly subsidized due to increasing health care costs with age and the commingling of the claims experience in a single risk pool with a single premium determination for active employees and retirees under age 65. Section 110.123, F.S., authorizes the offering of health insurance benefits to retired state and university employees. Section 112.0801, F.S., requires all public employers that offer benefits through a group insurance plan to allow their retirees to continue participation in the plan. The

law also requires the claims experience of the retirees under 65 group to be combined with the claims experience of active employees for premium determination and the premium offered to retired employees to be no more than the premium applicable to active employees. Retirees under age 65 pay the same premium amounts as applicable to active employees. Retirees over age 65 are included in the overall risk pool but pay a lesser premium amount than is applicable to active employees because the plan is secondary payer to Medicare Parts A and B. The State Employees' Group Health Insurance Program (Program) operates as a cost-sharing multiple-employer defined benefit health plan; however, current administration of the Program is not through a formal trust and therefore disclosure requirements are those applicable to an agency multiple-employer plan. The Division of State Group Insurance within the Department of Management Services is designated by Section 110.123, F.S., to be responsible for all aspects of the purchase of healthcare for state and university employees and retirees under the Program.

There are eighteen participating employers including the primary government of the state, the eleven state universities, and other governmental entities. There was an average enrollment of 177,109 contracts including 35,823 retirees and 141,286 employees and COBRA participants for fiscal year 2010-11. Employees must make an election to participate in the plan within 31 days of the effective date of their retirement to be eligible to continue in the plan as a retiree. Four types of health plans are offered to eligible participants: a standard statewide Preferred Provider Organization (PPO) Plan, a Health Investor PPO Plan, a standard Health Maintenance Organization (HMO) Plan, and a Health Investor HMO Plan. HMO coverage is available only to those retirees who live or work in the HMO's service area. The four PPO and HMO options are considered managed-care plans and have specific provider networks.

The asset and liability balances relating to retiree participation in the state group health insurance program are reported in an Agency Fund on the accrual basis of accounting. Premium payments from retirees are recognized as revenue in the period in which the payments are due. Costs for providing benefits, which include premiums and direct healthcare services, are recognized as an expense when incurred.

**Funding Policy**

Benefit provisions are described by Section 110.123, F.S., and along with contributions, can be amended by the Florida Legislature. The state has not advance-funded OPEB costs or the net OPEB obligation. The Self-Insurance Estimating Conference develops official information for determining the budget levels needed for the state's planning and budgeting process. The Governor's recommended budget and the General Appropriations Act provide for a premium level necessary for funding the program each year on a pay-as-you-go basis. Monthly premiums, through June 2011 coverage, for active employees and retirees under the age of 65 for the standard plan were \$549.80 and \$1,243.34 for single and family contracts, respectively. Retirees over the age of 65 pay premiums for a Medicare supplement. Monthly premiums, through June 2011 coverage, for the standard Preferred Provider Organization Plan were \$305.82 for a single contract, \$611.64 for two Medicare eligible members, and \$881.80 when only one member is Medicare eligible. The following schedules regarding OPEB cost, net OPEB obligation and OPEB funded status disclose only the State of Florida's share of the OPEB. Refer to Other Required Supplementary Information for information on the OPEB plan as a whole.

**Actuarially-Determined Annual OPEB Cost and Net OPEB Obligation as of June 30, 2011 (dollars in thousands):**

Annual required contribution (ARC)	\$ 237,028
Interest on the net OPEB obligation	12,790
Adjustments to the ARC	(10,658)
Annual OPEB Cost	239,160
Employer contribution	(81,580)
Increase/Decrease in net OPEB obligation	157,580
Net OPEB obligation - July 1, 2010	319,750
Net OPEB obligation - June 30, 2011	\$ 477,330
Percent of annual OPEB cost contributed	34.11%

**Funded Status**

The funded status of the plan as of June 30, 2011, was as follows (dollars in thousands):

Actuarial valuation date	July 1, 2010
Actuarial accrued liability (AAL)	\$ 3,510,526
Actuarial value of plan assets	-
Unfunded actuarial accrued liability (UAAL)	\$ 3,510,526
Actuarial value of assets as a percentage of the AAL	0.00%
Covered payroll	\$ 4,606,592
UAAL as a percentage of covered payroll	76.21%

**Actuarial Methods and Assumptions**

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The schedule of funding progress, immediately following the notes to the financial statements, presents information about the actuarial value of plan assets relative to the actuarial accrued liability for benefits.

Calculations are based on the types of benefits provided under the terms of the substantive plan at the time of each valuation and on the pattern of sharing costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. Actuarial calculations reflect a long-term perspective. Consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

The entry age actuarial cost method was used for the actuarial valuation as of July 1, 2009. This method allocates the value of a member's benefit as a level percentage of pay between entry age and retirement age. Allocating costs as a level percentage of pay, even though the benefits are not pay-related, helps with budgeting for these employee benefits costs as a percentage of payroll. Actuarial assumptions included a 3% inflation rate, a 4% return on invested assets, and a 4% payroll growth rate. Initial healthcare cost trend rates used for the Preferred Provider Organization (PPO) Plans are 9.02%, 9.47%, and 9.62% for the first three years followed by 6.60% in the fourth year grading to 5.10% over the course of 70 years. For the Health Maintenance Organization (HMO) Plans, initial healthcare cost trend rates of 7.11%, 10.50% and 10.50% for the first three years followed by 6.60% in the fourth year and grading to 5.10% over the course of 70 years. The unfunded actuarial accrued liability is being amortized as a level percentage of pay - on an open basis, over a 30 year period.

**NOTE 7 - COMMITMENTS AND OPERATING LEASES**

**A. Construction Commitments**

Road and bridge construction projects, supervised by the Department of Transportation, are included in the Department of Transportation work program, which is updated during each budget cycle. As of June 30, 2011, the Department had available approximately \$6.1 billion in budget authority committed on executed contracts arising from both current and prior year projects. Other major construction commitments of the State of Florida at June 30, 2011, totaled \$396 million. Refer to Note 5 for additional disclosures relating to construction in progress. Construction commitments for component units totaled \$4.1 billion.

**B. Florida Ports Financing Commission Revenue Bonds**

The state has enacted legislation obligating it to remit annually \$25 million to a designated trustee for the purpose of repaying the debt on certain Florida Ports Financing Commission revenue bonds. The Florida Ports Financing Commission is not part of the state's reporting entity. These revenue bonds do not create or constitute a legal obligation or debt of the state. Funding for the annual remittance comes from the State of Florida, Department of Transportation's portion of motor vehicle registration fees, which was \$463,117,970 for the fiscal year ended June 30, 2011. The table below represents the Florida Ports Financing Commission revenue bonds outstanding as of June 30, 2011. The bonds noted below were issued in May 2011 with proceeds used to defease the Commission's Series 1996 and Series 1999 bonds:

Series	Amount
2011A	\$ 10,650,000
2011B	141,670,000
2011A (Intermodal)	66,300,000
2011B (Intermodal)	49,325,000
Total	\$ 267,945,000

**C. Operating Leases**

Operating leases are not recorded on the balance sheets or statements of net assets; however, operating lease payments are recorded as expenditures/expenses when incurred. Total operating lease payments for the state's governmental activities, business-type activities, and component units were \$130 million, \$9.4 million, and \$50.5 million, respectively, for the year ended June 30, 2011. The following is a schedule of future non-cancelable operating lease payments for the primary government and component units at June 30, 2011 (in thousands):

	Primary Government		
	Governmental Activities	Business-type Activities	Component Units
2012	\$ 144,736	\$ 9,427	\$ 61,205
2013	127,468	8,981	43,987
2014	117,992	8,125	30,332
2015	110,128	7,835	20,646
2016	101,209	7,224	14,519
2017-2021	245,007	24,217	41,123
2022-2026	20,942	11,765	18,201
2027-2031	1,605	11,765	9,985
2032-2036	836	11,765	2,387
2037-2041	843	11,765	1,798
2042-2046			1,798
2047-2051			1,501
2052-2056			668
Total	\$ 870,766	\$ 112,869	\$ 248,150

**D. Encumbrances**

As of June 30, 2011, encumbrances for major and nonmajor governmental funds were (in thousands):

Fund	Environment, Recreation and Conservation	Public Education	Health and Family Services	Transportation	Nonmajor Governmental Funds	Total	
	Encumbrances:	68,686	2,156	79,889	57,244	32,558	304,048

NOTE 8 - BONDS PAYABLE AND CERTIFICATES OF PARTICIPATION

A. Bonds Payable

1. Outstanding Bonds

Bonds payable at June 30, 2011, are as follows (in thousands):

Bond Type	Original Amount	Amount Outstanding	Interest Rates	Annual Maturity To
<b>Governmental Activities:</b>				
Road and Bridge Bonds	\$ 2,300,275	\$ 1,965,605	3.375%-6.375%	2039
SBE Capital Outlay Bonds	874,445	621,235	3.000%-5.375%	2030
Lottery Education Bonds	3,389,170	2,903,893	3.000%-6.584%	2029
Public Education Bonds	15,109,217	11,479,785	2.000%-9.125%	2040
State University System Bonds	318,870	214,515	3.700%-6.500%	2033
University Auxiliary Bonds	976,575	761,336	2.000%-7.500%	2040
Inland Protection Bonds	96,730	90,105	4.260%-5.400%	2024
Save Our Coast Bonds	74,575	4,785	3.250%-3.250%	2012
Preservation 2000 Bonds	587,855	135,650	5.500%-6.000%	2013
Florida Forever Bonds	2,751,505	1,917,055	2.500%-7.045%	2029
Water Pollution Control Bonds	614,775	527,280	2.200%-5.500%	2031
Florida Facilities Pool Bonds	479,060	374,450	3.500%-5.750%	2039
State Infrastructure Bank Bonds	123,615	91,775	4.250%-5.000%	2027
Everglades Restoration Bonds	242,105	214,590	0.120%-6.450%	2029
	27,938,772	21,302,059		
Unamortized premiums (discounts) on bonds payable	-----	662,281		
Less amount deferred on refunding	-----	(144,829)		
<b>Total Bonds Payable</b>	<b>\$ 27,938,772</b>	<b>\$ 21,819,511</b>		
<b>Business-type Activities:</b>				
Toll Facilities Bonds	\$ 3,521,135	\$ 2,849,225	3.000%-6.800%	2040
Florida Hurricane Catastrophe Fund Bonds	6,150,945	5,380,375	0.9670%-5.250%	2017
	9,672,080	8,229,600		
Unamortized premiums (discounts) on bonds payable	-----	96,158		
Less amount deferred on refunding	-----	(34,417)		
<b>Total Bonds Payable</b>	<b>\$ 9,672,080</b>	<b>\$ 8,291,341</b>		

**Toll Facilities Bonds** are issued to provide construction funds for roads and bridges. Toll bonds, serial and term, are secured by a pledge of toll facility revenues.

**Florida Hurricane Catastrophe Fund Bonds** are issued by the Florida Hurricane Catastrophe Fund Finance Corporation to make payments to participating insurers for losses resulting from covered events (hurricanes). The bonds mature serially and are secured by emergency assessments and reimbursement premiums. Pre-event notes are also issued to provide a source of funds to reimburse participating insurers for losses relating to future covered events and are secured by reimbursement premiums.

2. Types of Bonds

**Road and Bridge (serial and term) Bonds** are secured by a pledge of a portion of the state-assessed motor fuel tax revenues, discretionary sales tax levied by the City of Jacksonville, and by a pledge of the full faith and credit of the state.

**State Board of Education (SBE) Capital Outlay Bonds** are issued to finance capital outlay projects of school districts and community colleges. The bonds, serial and term, are secured by a pledge of a portion of the state-assessed motor vehicle license tax and by a pledge of the full faith and credit of the state.

**Lottery Education Bonds** are issued to finance all or a portion of the costs of various local school district educational facilities. The bonds, serial and term, are secured by a pledge of a portion of the lottery revenues transferred to the Educational Enhancement Trust Fund.

**Public Education Bonds** are issued to finance capital outlay projects of local school districts, community colleges, vocational technical schools, and state universities. The bonds, serial and term, are secured by a pledge of the state's gross receipts tax revenues and by a pledge of the full faith and credit of the state.

**State University System Bonds** are issued to construct university student life facilities. The bonds, serial and term, are secured by a system pledge of Capital Improvement Fee and net Student Building Fee revenues.

**University Auxiliary Bonds** are issued to construct university facilities, including parking and housing. The bonds, serial and term, are secured by university pledges of certain housing system revenues, parking system revenues, and student fee assessments.

**Save Our Coast Bonds** are used to finance the purchase of environmentally significant coastal property. The bonds mature serially and are secured by a pledge of State Land Acquisition Trust Fund collections (primarily documentary stamp taxes).

**Preservation 2000 Bonds** are issued to pay the cost of acquiring lands and related resources in furtherance of outdoor recreation and natural resources conservation. The bonds mature serially and are secured by a pledge of a portion of the documentary stamp tax.

**Florida Forever Bonds** are issued to finance the cost of acquisition and improvements of lands, water areas, and related property interests and resources in the State of Florida for the purposes of restoration, conservation, recreation, water resource development, or historical preservation. The bonds, serial and term, are secured by a pledge of a portion of the documentary stamp tax.

**Water Pollution Control Bonds** are issued by the Water Pollution Control Financing Corporation (a blended component unit) to fund loans to local governments to finance or refinance the cost of wastewater treatment and storm water management projects. The bonds mature serially and are secured by a pledge of the loan payments from local governments.

**Inland Protection Bonds** are issued by the Inland Protection Financing Corporation (a blended component unit) for the purpose of financing the rehabilitation of petroleum contaminated sites. The bonds mature serially and are secured by a pledge of moneys derived from a wholesale excise tax primarily on petroleum products.

**State Infrastructure Bank Bonds** are issued primarily to finance loans made for the purpose of financing qualified transportation projects. The bonds mature serially and are secured by a pledge of repayments on pledged loans and moneys and investments held in reserve accounts.

**Florida Facilities Pool Bonds** are issued to provide funds for the acquisition and construction of facilities to be leased to state agencies. The bonds, serial and term, are secured by a pledge of the revenues derived from the leasing and operations of these facilities.

**Everglades Restoration Bonds** are revenue bonds issued to finance or refinance the costs of acquisition and improvement of lands, water areas, and related property interests and resources for the purpose of implementing the Comprehensive Everglades Restoration Plan. The bonds mature serially and are secured by a pledge of a portion of the documentary stamp tax.

3. Pledged Revenues (in thousands):

The table below contains information regarding revenues pledged to repay debt obligations. For each Bond Type, the table discloses Gross Revenue, Operating Expenses, Net Revenue Available for Debt Service, Principal, Interest, Coverage Ratio, Final Maturity, Remaining Debt Service, and Revenue Ratio. The Bond Types with Operating Expenses are considered self-supporting debt and are paid from the associated facilities being financed. If Operating Expenses are not shown, the bond type is considered to be Net Tax Supported debt and serviced by dedicated tax or fee revenues.

Bond Type	Revenue <sup>1</sup>	Less Operating Expenses	Net Available for Debt Service <sup>2</sup>	Principal	Interest <sup>3</sup>	Total Debt Service	Coverage Ratio	Final Maturity	Remaining Debt Service	Revenue Ratio <sup>4</sup>
Florida Turnpike (Toll Facility)	611,946	180,060	431,886	99,000	144,061	243,061	1.78	2019/2040	4,602,379	70.58%
Save Our Coast <sup>5</sup>	83,150	---	83,150	5,985	451	6,436	12.91	2011/2012	4,941	100.00%
Florida Forever/Preservation 2000/Everglades <sup>6</sup>	669,440	---	669,440	308,085	125,948	434,033	1.54	2028/2029	1,066,494	100.00%
Lottery Education <sup>7</sup>	1,184,000	---	1,184,000	168,607	146,320	314,926	3.76	2028/2029	4,015,491	100.00%
Alligator Alley (Toll Facility)	19,737	7,059	12,678	1,525	1,923	3,448	3.68	2026/2027	55,190	64.23%
State Infrastructure Bank	56,698	---	56,698	8,265	4,862	13,227	4.29	2026/2027	116,090	100.00%
Florida Hurricane Catastrophe	1,714,728	15,644	1,699,084	269,485	122,919	392,404	4.33	2015/2016	5,718,346	99.09%
State University System Bonds	37,798	---	37,798	16,240	11,306	27,546	1.37	2023/2033	320,319	100.00%
University Auxiliary Bonds <sup>8</sup>										
<b>Parking System Revenue Bonds</b>										
Florida International University	10,099	3,212	6,797	2,230	2,165	4,395	1.55	2018/2019	98,650	67.91%
University of South Florida	12,544	7,277	5,267	1,990	1,570	3,560	1.48	2025/2026	48,430	41.99%
Florida Agricultural & Mechanical University	2,628	1,338	1,290	155	77	232	5.62	2017/2018	1,625	49.10%
University of Florida	12,276	7,388	4,888	1,905	1,225	3,130	1.56	2027/2028	37,706	39.82%
Florida Atlantic University	5,708	2,233	3,475	750	508	1,258	2.76	2022/2023	15,186	60.88%
University of Central Florida	16,181	3,379	12,801	2,335	1,567	3,902	3.28	2028/2029	59,958	79.12%
Florida State University	9,857	2,145	7,712	2,605	1,901	4,506	1.71	2025/2026	56,981	78.24%
<b>Housing System Revenue Bonds</b>										
Florida International University	23,518	12,418	11,099	3,430	3,694	7,124	1.56	2032/2034	113,376	47.20%
University of Florida	44,885	27,209	17,676	2,235	2,625	4,860	3.64	2029/2030	78,067	39.38%
Florida Atlantic University	14,802	6,119	8,683	2,405	3,357	5,762	1.51	2035/2036	119,197	58.66%
University of Central Florida	22,872	11,509	11,363	2,740	3,766	6,506	1.75	2030/2031	116,773	49.68%
Florida State University	32,671	16,925	15,745	3,215	5,628	8,843	1.78	2034/2035	193,748	48.19%
<b>Student Health and Wellness Center Revenue Bonds</b>										
University of Central Florida	10,856	---	10,856	320	299	619	17.55	2023/2024	8,646	100.00%
Florida State University <sup>9</sup>	8,734	---	8,734	---	---	---	3.67	2029/2030	47,515	100.00%
<b>Bookstore Revenue Bonds</b>										
University of Central Florida	1,978	434	1,543	195	95	290	5.31	2016/2017	2,052	78.03%
<b>Student Services Center Revenue Bonds</b>										
Florida Agricultural & Mechanical University	2,603	1,396	1,207	365	159	524	2.29	2016/2017	3,680	46.37%
Water Pollution Control Bonds	96,063	---	96,063	21,285	19,019	40,304	2.38	2030/2031	758,792	100.00%
Inland Protection Bonds	211,531	---	211,531	5,080	4,695	9,775	21.64	2022/2024	123,818	100.00%

<sup>1</sup> Operating Expenses are not listed for the Lottery Program and the Environmental Program e.g. Save Our Coast and Florida Forever/Preservation 2000/Everglades Restoration Programs.

For these programs, either no operating expenses reduce revenues available for debt service, or, in the case of the Lottery, include expenses unrelated to the operation of the program, such as payment of lottery prizes. Instead, for these programs, the revenue shown is the amount available to pay debt service.

<sup>2</sup> Source: Department of Lottery, Audited Financial Statements.

<sup>3</sup> Refer to Note 8A.2. for information on the sources of pledged revenues.

<sup>4</sup> Coverage shown based on maximum annual debt service of \$2,382,950 for illustrative purposes.

<sup>5</sup> Revenue Ratio is calculated as Net Available for Debt Service divided by Revenue.

<sup>6</sup> Debt service interest is shown net of interest subsidy payments received from the Federal Government for Build America Bonds.

<sup>7</sup> Financial information is based upon fiscal year 2009-2010 data.

#### 4. State Debt Limitations

Section 215.98, F.S., establishes the ratio of tax-supported debt service to tax-supported revenues as the benchmark debt ratio for purposes of setting the state's legal debt margin. Under the policy, if the ratio exceeds 6%, additional tax-supported debt may be authorized only if the legislature determines the additional debt is in the best interest of the state. If the ratio exceeds 7%, additional tax-supported debt may be authorized only if the legislature determines it is necessary to address a critical state emergency. During the fiscal year 2010-11, the ratio exceeded 7%, primarily because of the reduction in tax revenues. Chapter 2010-153, Section 61, Laws of Florida, provided the legislature's determination that the authorization and issuance of debt for the 2010-11 fiscal year was in the best interest of the state and necessary to address a critical state emergency.

#### 5. Debt Service Requirements

Annual debt service requirements to amortize bonds at June 30, 2011, are as follows (in thousands):

Year Ending June 30	Primary Government					
	Governmental Activities			Business-type Activities		
	Principal	Interest	Total	Principal	Interest	Total
2012	\$ 1,182,499	\$ 1,042,024	\$ 2,224,523	\$ 387,710	\$ 261,126	\$ 648,836
2013	1,284,021	984,388	2,268,409	3,906,900	217,058	4,123,958
2014	1,048,291	920,232	1,968,523	415,455	186,911	602,366
2015	1,070,379	868,930	1,939,309	443,985	166,356	610,341
2016	1,110,404	816,281	1,926,685	467,465	144,268	611,733
2017-2021	5,709,411	3,259,386	8,968,797	1,020,845	508,172	1,529,017
2022-2026	4,888,299	1,909,440	6,797,739	602,495	339,764	942,259
2027-2031	2,765,805	941,497	3,707,302	456,660	204,842	661,502
2032-2036	1,732,600	371,986	2,104,586	404,920	95,111	500,031
2037-2041	510,350	49,152	559,502	123,165	15,164	138,329
Bonds Payable and Interest	21,302,059	11,163,316	32,465,375	8,229,600	2,138,772	10,368,372
Unamortized premiums (discounts)	662,281	.....	662,281	96,158	.....	96,158
Less amount deferred or refunded	(144,829)	.....	(144,829)	(34,417)	.....	(34,417)
Total bonds payable and interest	\$21,819,511	\$11,163,316	\$32,982,827	\$8,291,341	\$2,138,772	\$10,430,113

Year Ending June 30	Component Units		
	Principal	Interest	Total
	2012	\$ 1,655,134	\$ 395,646
2013	387,986	374,709	762,695
2014	841,191	355,069	1,196,260
2015	549,732	330,978	880,710
2016	710,234	300,543	1,010,777
2017-2021	1,661,202	1,058,910	2,720,112
2022-2026	1,923,297	717,583	2,640,880
2027-2031	1,071,578	495,448	1,567,026
2032-2036	1,139,332	263,410	1,402,742
2037-2041	697,450	78,401	775,851
2042-2046	153,079	10,008	163,087
2047-2051	29,776	566	30,342
Bonds payable and interest	10,819,991	4,381,271	15,201,262
Unamortized premiums (discounts)	136,837	.....	136,837
Less amount deferred or refunded	(909)	.....	(909)
Total bonds payable and interest	\$10,955,919	\$ 4,381,271	\$15,337,190

Annual debt service requirements for university capital improvement debt payable at June 30, 2011, are as follows (in thousands):

Year Ending June 30	Universities		
	Principal	Interest	Total
2012	35,631	35,096	70,727
2013	37,445	33,964	71,409
2014	39,000	32,393	71,393
2015	39,109	30,726	69,835
2016	40,807	29,011	69,818
2017-2021	197,130	118,240	315,370
2022-2026	177,515	73,061	250,576
2027-2031	133,184	33,856	167,040
2032-2036	47,506	9,721	57,227
2037-2041	9,661	1,233	10,894
Total capital improvement debt payable and interest	\$ 756,988	\$ 397,301	\$ 1,154,289

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#### 6. Advance Refundings and Current Refundings

During the fiscal year ended June 30, 2011, the state took advantage of favorable conditions and issued bonds for the purpose of refunding previously issued bonds. The refundings of these bond series were made in order to obtain lower interest rates and the resulting savings in debt service payments over the life of the bonds. The economic gains obtained by these refundings are the differences between the present value of old debt service and new debt service requirements.

The proceeds of the current refundings are used to call the refunded bonds within 90 days of issuance of the refunding bonds. The proceeds of the advance refundings are deposited into irrevocable trusts and invested in direct obligations of the Federal government and/or obligations guaranteed by the Federal government. The funds deposited along with the interest to be earned will be sufficient to meet the future principal and interest payments on the refunded bonds as they become due.

Bonds legally defeased through the consummation of refunding transactions are not included in Florida's outstanding debt. Irrevocable escrow accounts held by the State Board of Administration to service the refunded bonds are reported as agency funds. The following refundings occurred during the fiscal year.

##### Advance Refundings

##### Governmental Activities

State of Florida, State Board of Education Lottery Revenue Refunding Bonds, Series 2010E in the amount of \$223,425,000 along with additional funds of \$3,223,300 were used to advance refund \$115,805,000 of the State of Florida State Board of Education Lottery Revenue Bonds, Series 2001A maturing in the years 2012 through 2020 and \$129,040,000 of the State of Florida, State Board of Education Lottery Revenue Bonds, Series 2001B maturing in the years 2012 through 2020. The refunding resulted in debt savings of \$34,582,878, an economic gain of \$30,719,277, and a deferred loss on refunding of \$1,684,556.

State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2010 Series A in the amount of \$179,870,000 were used to advance refund \$133,700,000 of the State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds, 1999 Series E maturing in the years 2012 through 2030 and \$61,480,000 of the State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds, 2001 Series C maturing in the years 2012 through 2031. The refunding resulted in debt savings of \$34,033,735, an economic gain of \$24,570,111, and a deferred loss on refunding of \$2,643,930.

State of Florida, Board of Governors Florida State University Parking Facility Revenue Bonds, Series 2011A in the amount of \$22,145,000, in part, along with additional funds of \$28,088 were used to advance refund \$6,775,000 of the State of Florida, Board of Governors Florida State University Parking Facility Revenue Bonds, Series 2001 maturing in the years 2012 through 2022. The refunding resulted in debt savings of \$535,937, an economic gain of \$452,013, and a deferred loss on refunding of \$67,750.

##### Current Refundings

##### Governmental Activities

State of Florida, Full Faith and Credit, State Board of Education Capital Outlay Bonds, 2010 Series A in the amount of \$53,405,000, in part, along with additional funds of \$101,404 were used to refund \$8,285,000 of the State of Florida, Full Faith and Credit, State Board of Education Capital Outlay Bonds, 2001 Series A maturing in the years 2012 through 2021. The refunding resulted in debt savings of \$1,254,959, an economic gain of \$1,105,450, and a deferred loss on refunding of \$82,850.

State of Florida, State Board of Education Lottery Revenue Refunding Bonds, Series 2010D in the amount of \$109,750,000 along with additional funds of \$3,245,554 were used to refund \$126,080,000 of the State of Florida, State Board of Education Lottery Revenue Bonds, Series 1998C maturing in the years 2011 through 2018. The refunding resulted in debt savings of \$16,925,986, an economic gain of \$15,555,578, and a gain on refunding of \$6. This gain was expensed in the current fiscal year.

State of Florida, Board of Governors, State University System Improvement Revenue Refunding Bonds, Series 2011A in the amount of \$38,930,000 were used to refund \$23,775,000 of the State of Florida Board of Regents, University System Improvement revenue Refunding Bonds, Series 1997A maturing in the years 2012 through 2016 and \$18,805,000 of State of

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Florida, Board of Regents, University System Improvement Revenue Bonds, Series 1998 maturing in the years 2012 through 2019. The refunding resulted in debt savings of \$4,567,802, an economic gain of \$4,191,773, and a loss on refunding of \$94. This loss was expensed in the current fiscal year.

State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2011 Series A in the amount of \$336,750,000 along with additional funds of \$4,664,922 were used to refund \$137,400,000 of the State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2001 Series A maturing in the years 2012 through 2021 and \$223,085,000 State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2001 Series B. The refunding resulted in debt savings of \$40,302,471, an economic gain of \$33,548,551, and a deferred loss on refunding of \$3,604,850.

##### Business-type Activities

There were no refundings for business-type activities.

#### 7. Prior-year Defeased Bonds

In prior years, the state has deposited with escrow agents in irrevocable trusts amounts sufficient to meet the debt service requirements of certain bonds. These defeased bonds are not reported as outstanding debt. Irrevocable trusts established with the State Board of Administration are reported in an agency fund. Debt considered defeased consists of the following (in thousands):

	Principal at 6/30/2011
<b>Governmental Activities</b>	
University Auxiliary Bonds	\$ 1,839
Public Education Capital Outlay Bonds	7,515
Total	\$ 9,354
<b>Business-type Activities</b>	
Toll Facilities	\$ 77,900

#### 8. Arbitrage Regulations

The state complies with federal arbitrage regulations.

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**9. Direct Interest**

The state's bonds are issued for the creation or continuing existence of various programs. Interest is reported in the following governmental activities as direct expenses on the Statement of Activities (in thousands):

Governmental Activities	Interest
<b>Education:</b>	
SBE Capital Outlay Bonds	\$ 26,839
Lottery Education Bonds	135,264
Public Education Bonds	527,855
State University System Bonds	11,167
University Auxiliary Bonds	35,258
Total Education	<u>736,383</u>
<b>Natural Resources and Environment:</b>	
Inland Protection Bonds	3,560
Conservation and Recreation Lands Bonds	305
Everglades Restoration Bonds	6,180
Water Pollution Control Bonds	19,433
Save Our Coast Bonds	536
Florida Forever Bonds	88,064
Preservation 2000 Bonds	11,458
Total Natural Resources and Environment	<u>129,536</u>
<b>Transportation:</b>	
Road and Bridge Bonds (Right of Way)	86,969
State Infrastructure Bonds	4,218
Total Transportation	<u>91,187</u>
Total Direct Interest	<u>\$ 957,106</u>

**10. Governmental Activities – Unrestricted Net Asset Deficit**

Governmental activities reflect a negative unrestricted net asset balance of \$15.1 billion at June 30, 2011. This deficit is primarily the result of education-related bonds in which the state is responsible for the debt, but the state colleges, state universities, or the local school districts own the capital assets. Because the state does not own these capital assets, the bonded debt is not netted on the line item "Invested in capital assets, net of related debt." Instead, this bonded debt is netted with unrestricted net assets. Education-related bonds include SBE Capital Outlay Bonds; PECO Bonds; State University System Improvement Bonds; and Lottery Education Bonds; which have a total ending balance at June 30, 2011, of \$15.0 billion. The state has an additional \$1.6 billion in bonded debt in which the state does not own the related capital assets, including some Road and Bridge Bonds, and Preservation 2000/Florida Forever Bonds. The resources related to the payment of this debt will be provided from future revenue sources. If these bonds were removed, the adjusted unrestricted net assets for governmental activities would be \$1.2 billion.

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**B. Certificates of Participation (Primary Government Only)**

The state has issued certificates of participation (original amount of \$945,800,000) to finance privately operated detention and mental health facilities. The certificates of participation's interest rates range from 2.000% - 6.825% and the last maturity is during the fiscal year ending August 1, 2029. The following is a schedule of future minimum principal and interest payments for certificates of participation for governmental activities at June 30, 2011 (in thousands):

Year Ending	June 30		
	Principal	Interest	Total
2012	\$ 39,575	\$ 40,944	\$ 80,519
2013	41,395	39,116	80,511
2014	43,450	37,039	80,489
2015	44,585	34,892	79,477
2016	44,005	32,732	76,737
2017-2021	201,905	133,081	334,986
2022-2026	233,600	78,221	311,821
2027-2031	<u>146,335</u>	<u>17,718</u>	<u>164,053</u>
Total	794,850	413,743	1,208,593
Unamortized premiums (discounts)	11,255	.....	11,255
Amount deferred upon refunding	708	.....	708
Total certificates of participation payable	<u>\$ 806,813</u>	<u>\$ 413,743</u>	<u>\$ 1,220,556</u>

Component units (universities and a water management district) have issued certificates of participation (original amount of \$1,219,570,000) primarily to finance academic and student facilities and construction projects for Everglades restoration. The certificates of participation's interest rates range from 2.550% to 6.000% and the last maturity is during the fiscal year ending July 1, 2040. The following is a schedule of future minimum principal and interest payments for certificates of participation for component units at June 30, 2011 (in thousands):

Year Ending	June 30		
	Principal	Interest	Total
2012	\$ 39,575	\$ 34,692	\$ 74,267
2013	41,395	33,069	74,464
2014	43,450	31,231	74,681
2015	44,585	29,337	73,922
2016	44,005	27,440	71,445
2017-2021	201,905	111,088	312,993
2022-2026	233,600	65,199	298,799
2027-2031	<u>146,335</u>	<u>15,327</u>	<u>161,662</u>
Total	794,850	347,383	1,142,233
Unamortized premiums (discounts)	11,254	.....	11,254
Amount deferred upon refunding	709	.....	709
Total certificates of participation payable	<u>\$ 806,813</u>	<u>\$ 347,383</u>	<u>\$ 1,154,196</u>

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**NOTE 9 - INSTALLMENT PURCHASES, CAPITAL LEASES AND ADVANCES FROM FEDERAL GOVERNMENT****A. Installment Purchases**

The state has a number of installment purchase contracts providing for the acquisition of buildings, furniture, and equipment. At June 30, 2011, 81% of the state's installment purchase contracts for governmental activities were for furniture and equipment, and the remaining 19% for buildings. Installment purchase contracts for component units consisted of 100% of furniture and equipment. The following is a schedule of future minimum installment purchase contract payments for the primary government and component units at June 30, 2011 (in thousands):

Year Ending	Primary Government	
	Governmental Activities	Component Units
2012	\$ 4,186	\$ 2,767
2013	2,642	1,045
2014	1,697	582
2015	1,300	242
2016	1,183	160
2017-2021	4,606	101
2022-2026	<u>1,091</u>	<u>.....</u>
Total	16,705	4,897
Less: Interest	(2,447)	(194)
Present value of future minimum payments	<u>\$ 14,258</u>	<u>\$ 4,703</u>

**B. Capital Leases**

The state has a number of capital leases providing for the acquisition of land, buildings, and furniture and equipment. At June 30, 2011, 63% of the state's capital leases for governmental activities were for buildings, and the remaining 37% for furniture and equipment. Capital leases for component units consisted of 51% for furniture and equipment, 40% for building, and the remaining 9% for land. The following is a schedule of future minimum capital lease payments for the primary government and component units at June 30, 2011 (in thousands):

Year Ending	Primary Government	
	Governmental Activities	Component Units
2012	\$ 8,913	\$ 11,002
2013	8,591	7,633
2014	8,067	4,741
2015	5,981	5,046
2016	7,879	2,612
2017-2021	3,580	9,584
2022-2026	2,580	6,775
2027-2031	<u>207</u>	<u>3,740</u>
Total	45,798	51,133
Less: Interest	(7,306)	(11,705)
Present value of future minimum payments	<u>\$ 38,492</u>	<u>\$ 39,428</u>

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**C. Advances from Federal Government**

Continuing high levels of unemployment benefit claims payments resulted in the depletion of available fund balances in the State of Florida account in the Unemployment Compensation Trust Fund during August 2009. Section 1201 of the Social Security Act provides for Title XII advances from the Federal Unemployment Fund to those states whose trust funds are depleted to ensure the continuation of benefit payments to eligible claimants. Advances are repayable from future employer contributions. Interest accruing on outstanding balances is payable each September 30. Interest cannot be paid from state unemployment compensation fees. The American Recovery and Reinvestment Act of 2009 temporarily suspended interest on these advances through December 31, 2010. Borrowing is expected to be necessary through state fiscal year 2012-13. As of June 30, 2011 there is a \$1.574 billion advance balance to the state for payment of unemployment compensation benefits.

The Florida Office of Economic and Demographic Research forecasted the following based on current Florida law (in thousands):

Federal Advance Balances at 6/30	
2011	\$1,574,100
2012	\$ 844,200 (Estimate)
2013	\$ 0 (Estimate)
Interest Payable on 9/30	
2011	\$ 57,700
2012	\$ 63,100 (Estimate)
2013	\$ 19,800 (Estimate)

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**NOTE 10 - CHANGES IN LONG-TERM LIABILITIES**

Changes in long-term liabilities for governmental activities during the fiscal year ended June 30, 2011, are as follows (in thousands):

	Balance 7/1/2010	Additions	Deletions	Balance 6/30/2011	One Year (Current)
<b>Governmental Activities</b>					
Road and Bridge Bonds	\$ 1,909,440	\$ 114,500	\$ 58,335	\$ 1,965,605	\$ 73,470
SBE Capital Outlay Bonds	642,660	53,405	74,830	621,235	69,920
Lottery Education Bonds	2,940,420	503,005	539,532	2,903,893	176,845
Public Education Bonds	11,230,384	1,211,665	962,264	11,479,785	419,935
State University System Bonds	234,435	38,930	58,850	214,515	16,495
University Auxiliary Bonds	682,832	117,848	38,894	761,336	36,059
Inland Protection Bonds	95,185	.....	5,080	90,105	5,335
Conservation and Recreation					
Lands Bonds	5,670	.....	5,670	.....	.....
Save Our Coast Bonds	10,770	.....	5,985	4,785	4,785
Preservation 2000 Bonds	197,875	.....	62,225	135,650	65,765
Florida Forever Bonds	2,153,210	.....	236,155	1,917,055	246,775
Water Pollution Control Bonds	323,565	225,000	21,285	527,280	25,405
State Infrastructure Bank Bonds	100,400	.....	8,265	91,775	11,200
Everglades Restoration Bonds	224,295	.....	9,705	214,590	10,085
Florida Facilities Pool Bonds	394,000	.....	19,550	374,450	20,425
Unamortized bond premiums	21,144,331	2,264,353	2,106,625	21,302,059	1,182,499
(discounts)	557,278	238,685	133,682	662,281	.....
Amounts deferred on refunding	(151,060)	(8,084)	(14,315)	(144,829)	.....
<b>Total bonds payable</b>	<b>21,550,549</b>	<b>2,494,954</b>	<b>2,225,992</b>	<b>21,819,511</b>	<b>1,182,499</b>
Certificates of participation payable	845,519	.....	38,706	806,813	39,575
Deposits	657,189	816,214	843,653	629,750	553,228
Compensated absences	861,176	248,627	290,420	819,383	220,542
Claims payable	2,582,393	1,495,770	289,440	3,788,723	1,787,149
Installment purchases/capital leases	70,887	3,222	20,559	52,750	10,821
Due to other governments:					
Federal arbitrage liability	207	.....	207	.....	.....
Other liabilities	441,016	154,974	8,836	587,154	.....
<b>Total Governmental Activities</b>	<b>\$ 27,008,136</b>	<b>\$ 5,213,761</b>	<b>\$ 3,717,813</b>	<b>\$ 28,504,084</b>	<b>\$ 3,793,814</b>

Long-term liabilities for governmental activities are generally liquidated by the applicable governmental funds and/or internal service funds. Specifically, the special revenue funds, capital projects funds, and/or internal service funds will liquidate the certificates of participation payable, installment purchase contracts, and capital lease obligations. The applicable special revenue funds and internal service funds will reduce deposits when such monies are earned. The governmental and internal service funds that account for employees' salaries and wages will liquidate the compensated absences liabilities. The General Fund, Health and Family Services Fund, and the non-major special revenue fund will generally liquidate claims payable. The applicable special revenue funds and internal service funds, as well as the debt service fund, will liquidate obligations to other governments. The nonmajor special revenue funds will generally liquidate other liabilities. The other liabilities reported above include \$449 million for Other Postemployment Benefits (OPEB) related to all governmental funds. The state does not currently fund the OPEB liability so it is non-liquidating. Refer to Note 6 for additional information on OPEB.

Changes in long-term liabilities for business-type activities and component units during the fiscal year ended June 30, 2011, are as follows (in thousands):

	Balance 7/1/2010	Additions	Deletions	Balance 6/30/2011	Due Within One Year (Current)
<b>Business-type Activities</b>					
<b>Bonds payable:</b>					
Toll Facility Bonds	\$ 2,949,750	\$ .....	\$ 100,525	\$ 2,849,225	\$ 105,050
Florida Hurricane Catastrophe Fund					
Bonds	5,649,860	.....	269,485	5,380,375	282,660
	8,599,610	.....	370,010	8,229,600	387,710
Unamortized bond premiums					
(discounts)	126,729	.....	30,571	96,158	.....
Amounts deferred on refunding	(41,101)	.....	(6,684)	(34,417)	.....
<b>Total bonds payable</b>	<b>8,685,238</b>	<b>.....</b>	<b>393,897</b>	<b>8,291,341</b>	<b>387,710</b>
Accrued prize liability	863,190	2,139,511	2,253,328	749,373	239,860
Deposits	40,189	1,387	6,879	34,697	2,264
Compensated absences	21,460	9,804	10,765	20,499	4,937
Tuition and housing benefits payable	9,516,425	766,528	390,913	9,892,040	644,371
Advances from Federal Government	1,612,500	819,100	857,500	1,574,100	729,900
Other liabilities	11,177	3,375	1,037	13,515	.....
<b>Total Business-type Activities</b>	<b>\$ 20,750,179</b>	<b>\$ 3,739,705</b>	<b>\$ 3,914,319</b>	<b>\$ 20,575,565</b>	<b>\$ 2,009,042</b>
<b>Component Units</b>					
<b>Bonds payable</b>	\$ 8,291,770	\$ 4,078,378	\$ 1,414,229	\$ 10,955,919	\$ 1,655,134
Deposits	15,993	1,502,307	1,198	1,517,102	1,356,007
Compensated absences	638,834	235,739	201,285	673,288	78,524
Installment purchases/capital leases	66,254	1,959	24,082	44,131	11,980
Claims payable	133,766	36,965	39,167	131,564	21,331
Certificates of participation payable	1,204,096	27,908	49,374	1,182,630	23,935
Due to other governments/primary	699,976	117,641	58,629	758,988	35,631
Other liabilities	1,374,268	235,195	598,987	1,010,476	307,066
<b>Total Component Units</b>	<b>\$ 12,424,957</b>	<b>\$ 6,236,092</b>	<b>\$ 2,386,951</b>	<b>\$ 16,274,098</b>	<b>\$ 3,489,608</b>

**NOTE 11 - INTERFUND BALANCES AND TRANSFERS**

At June 30, 2011, amounts to be received or paid with current available resources are reported as due from or due to other funds, whereas the noncurrent portion is reported as advances to or advances from other funds. Interfund balances at June 30, 2011, consist of the following (in thousands):

Due to Other Funds (in thousands)	Due from Other Funds (in thousands)				
	General Fund	Environment, Recreation and Conservation	Public Education	Health and Family Services	Transportation
<b>Governmental Activities</b>					
General Fund	\$ .....	\$ 5,063	\$ 82	\$ 73,830	\$ 7,508
Environment, Recreation and Conservation	9,890	.....	.....	1,360	12,396
Public Education	99	.....	.....	.....	.....
Health and Family Services	5,997	.....	.....	.....	3,464
Transportation	5,339	2,049	.....	90	.....
Nonmajor	34,223	7,557	422	5,647	20,505
Internal Service Funds	769	.....	.....	389	.....
<b>Business-type Activities</b>					
Transportation	172	.....	.....	.....	60,138
Lottery	21	.....	81,818	.....	.....
Hurricane Catastrophe Fund	.....	.....	.....	.....	.....
Prepaid College Program	.....	.....	.....	.....	.....
Unemployment Compensation	507	.....	.....	.....	.....
Nonmajor	3,973	.....	.....	50	.....
<b>Fiduciary Funds</b>					
Private-purpose Trust Funds	28	.....	4,698	.....	1,539
Pension and Other Employee Benefits Trust Funds	7	.....	.....	5	.....
Agency Funds	85,286	15	1,092	3,495	3,304
Investment Trust Funds	.....	.....	.....	.....	.....
<b>Total</b>	<b>\$ 146,311</b>	<b>\$ 14,684</b>	<b>\$ 88,112</b>	<b>\$ 84,866</b>	<b>\$ 108,854</b>

(Continued Below)

Due to Other Funds (in thousands)	Due from Other Funds (in thousands)	
	Nonmajor	Internal Service Funds
<b>Governmental Activities</b>		
General Fund	\$ 17,577	\$ 5,085
Environment, Recreation and Conservation	5,725	80
Public Education	531	102
Health and Family Services	3,003	7,883
Transportation	20,759	2,204
Nonmajor	10,974	19,416
Internal Service Funds	.....	232
<b>Business-type Activities</b>		
Transportation	.....	.....
Lottery	8	5
Hurricane Catastrophe Fund	.....	.....
Prepaid College Program	.....	.....
Unemployment Compensation	1,404	.....
Nonmajor	1,700	157
<b>Fiduciary Funds</b>		
Private-purpose Trust Funds	390	.....
Pension and Other Employee Benefits Trust Funds	.....	14,819
Agency Funds	6	.....
Investment Trust Funds	.....	.....
<b>Total</b>	<b>\$ 62,077</b>	<b>\$ 49,983</b>

(Continued next page)

Due to Other Funds (in thousands)	Due from Other Funds (in thousands)		
	Transportation	Unemployment Compensation	Nonmajor
<b>Governmental Activities</b>			
General Fund	\$ 500	\$ 2,407	\$ 5,218
Environment, Recreation and Conservation	.....	118	.....
Public Education	.....	24	.....
Health and Family Services	.....	780	47
Transportation	453	67	.....
Nonmajor	.....	575	58
Internal Service Funds	.....	36	.....
<b>Business-type Activities</b>			
Transportation	.....	.....	.....
Lottery	.....	7	4
Hurricane Catastrophe Fund	.....	116	.....
Prepaid College Program	.....	.....	.....
Unemployment Compensation	.....	.....	.....
Nonmajor	.....	101	.....
<b>Fiduciary Funds</b>			
Private-purpose Trust Funds	.....	3	.....
Pension and Other Employee Benefits Trust Funds	.....	.....	4,568
Agency Funds	778	.....	14
Investment Trust Funds	.....	.....	30
<b>Total</b>	<b>\$ 1,731</b>	<b>\$ 4,118</b>	<b>\$ 10,055</b>

(Continued below)

Due to Other Funds (in thousands)	Due from Other Funds (in thousands)			
	Private-purpose Trust Funds	Employee Benefits Trust Funds	Agency Funds	Total
<b>Governmental Activities</b>				
General Fund	\$ .....	\$ 2	\$ 35,488	\$ 152,760
Environment, Recreation and Conservation	.....	.....	.....	29,569
Public Education	14	.....	.....	770
Health and Family Services	.....	.....	.....	21,211
Transportation	.....	62	13,927	44,950
Nonmajor	.....	.....	.....	99,377
Internal Service Funds	.....	.....	20,045	21,471
<b>Business-type Activities</b>				
Transportation	.....	.....	698	61,008
Lottery	.....	.....	.....	81,863
Hurricane Catastrophe Fund	.....	.....	.....	116
Prepaid College Program	.....	.....	.....	.....
Unemployment Compensation	.....	.....	1	1,912
Nonmajor	.....	.....	.....	5,981
<b>Fiduciary Funds</b>				
Private-purpose Trust Funds	.....	.....	.....	6,658
Pension and Other Employee Benefits Trust Funds	.....	.....	.....	19,399
Agency Funds	.....	.....	.....	93,990
Investment Trust Funds	.....	.....	.....	30
<b>Total</b>	<b>\$ 14</b>	<b>\$ 64</b>	<b>\$ 70,196</b>	<b>\$ 641,065</b>

During the course of operations, there are numerous transactions between funds within the State. Interfund transfers during the year are as follows (in thousands):

Advances from Other Funds (in thousands)	Advances to Other Funds (in thousands)			
	Governmental Activities		Business-type Activities	
	General Fund	Transportation	Health & Family Services	Transportation
<b>Governmental Activities</b>				
General Fund	\$ 100	\$ 3,479	\$	\$
Public Education	625	800		
Internal Service Funds	1,978			
<b>Business-type Activities</b>				
Transportation		275,362		
<b>Total</b>	<b>\$ 2,603</b>	<b>\$ 276,262</b>	<b>\$ 3,479</b>	<b>\$</b>

(Continued below)

Advances to Other Funds (in thousands)	Fiduciary Funds	
	Private-purpose Trust Funds	Total
<b>Governmental Activities</b>		
General Fund	\$ 3,579	\$ 3,579
Public Education	649,367	649,367
Nonmajor	625	625
Internal Service Funds	2,778	2,778
<b>Business-type Activities</b>		
Transportation	275,362	275,362
<b>Total</b>	<b>\$ 649,367</b>	<b>\$ 931,711</b>

Transfers to Other Funds (in thousands)	Transfers from Other Funds (in thousands)				
	Governmental Activities				
	General Fund	Environment, Recreation and Conservation	Public Education	Health and Family Services	Transportation
<b>Governmental Activities</b>					
General Fund	\$ 636,380	\$ 838	\$ 1,755,528	\$ 116,608	
Environment, Recreation and Conservation	131,768	5,105			
Public Education	1,122		215		
Health and Family Services	70,697		930		40,121
Transportation	51,369	26,710			783
Nonmajor	265,161	63,433	253,647	60,306	778,760
Internal Service Funds	9,117	720	44	580	1,305
<b>Business-type Activities</b>					
Transportation					23,020
Lottery	2		1,191,818		
Hurricane Catastrophe Fund					
Prepaid College Program					
Unemployment Compensation					
Nonmajor	108,771				5,589
<b>Fiduciary Funds</b>					
Private-purpose Trust Funds	67		876	557	
Pension and Other Employee Benefits Trust Funds	2,673				
Investment Trust Funds					
<b>Total</b>	<b>\$ 640,747</b>	<b>\$ 727,243</b>	<b>\$ 1,448,153</b>	<b>\$ 1,828,663</b>	<b>\$ 959,814</b>

(Continued below)

Transfers to Other Funds (in thousands)	Transfers from Other Funds (in thousands)	
	Nonmajor	Internal Service Funds
<b>Governmental Activities</b>		
General Fund	\$ 633,657	\$
Environment, Recreation and Conservation	479,383	
Public Education	1,556,729	
Health and Family Services	449,954	
Transportation	433,935	
Nonmajor	201,513	25,632
Internal Service Funds	10,532	11
<b>Business-type Activities</b>		
Transportation		
Lottery	156	
Hurricane Catastrophe Fund	10,000	
Prepaid College Program		
Unemployment Compensation	15,279	
Nonmajor	14,707	
<b>Fiduciary Funds</b>		
Private-purpose Trust Funds	2,577	
Pension and Other Employee Benefits Trust Funds	93	17,254
Investment Trust Funds		
<b>Total</b>	<b>\$ 3,808,515</b>	<b>\$ 42,897</b>

(Continued next page)

NOTE 12 - RISK MANAGEMENT

A. State Risk Management Trust Fund

The State Risk Management Trust Fund provides property insurance coverage for state buildings and contents against loss from fire, lightning, sinkholes, flood, and other hazards customarily insured by extended coverage and loss from the removal of personal property from such properties when endangered by covered perils. The property insurance program self-insures the first \$2 million per occurrence for all perils except named windstorm and flood. The property insurance program self-insures the first \$2 million per occurrence with an annual aggregate of \$40 million for named windstorm and flood. Commercial excess insurance is purchased for losses over the self-insured retention up to \$58.75 million per occurrence for named windstorm and flood losses through February 14, 2011, and \$61 million beginning February 15, 2011, and \$200 million per occurrence for all other perils.

The Fund's estimated liability for unpaid property insurance claims at the fiscal year-end is determined by an actuarial method and includes an amount for losses incurred but not yet reported. The amount of claims paid for property claims did not exceed insurance coverage for each of the last three years. Changes in the Fund's property insurance claims liability amount for the fiscal years ended June 30, 2010, and June 30, 2011, were as follows (in thousands):

Fiscal Year Ended	Beginning of Fiscal Year Liability	Current Year Claims and Changes in Estimate	Claim Payments	Balance at Fiscal Year-end
June 30, 2010	\$ 649	\$ 85	\$ (477)	\$ 257
June 30, 2011	\$ 257	\$ 122	\$ (190)	\$ 189

The State Risk Management Trust Fund also provides casualty insurance coverage for the risks of loss related to Federal civil rights and employment actions, workers' compensation, court-awarded attorney fees, automobile liability, and general liability. The state is self-insured for all claims associated with liability risks and workers' compensation coverage.

The estimated liability for unpaid casualty insurance claims at June 30, 2011, was \$1,219.6 million. This amount was determined through an actuarial method based on historical paid and incurred losses and includes an amount for losses incurred but not yet reported. In addition, this amount includes the present value of workers' compensation indemnity reserves of \$330.6 million, discounted using a 4 percent annual percentage rate per Section 625.091, Florida Statutes. The undiscounted carrying amount is \$465.8 million.

Changes in the Fund's casualty insurance claims liability for the fiscal years ended June 30, 2010, and June 30, 2011, were as follows (in thousands):

Fiscal Year Ended	Beginning of Fiscal Year Liability	Current Year Claims and Changes in Estimate	Claim Payments	Balance at Fiscal Year-end
June 30, 2010	\$ 1,046,864	\$ 183,860	\$ (145,985)	\$ 1,084,739
June 30, 2011	\$ 1,084,739	\$ 262,675	\$ (127,833)	\$ 1,219,581

Actual current year claims and changes in estimate for casualty lines of coverage for the fiscal year ended June 30, 2011, increased by \$78.8 million.

Transfers to Other Funds (in thousands)	Transfers from Other Funds (in thousands)			
	Business-type Activities			
	Transportation	Lottery	Unemployment Compensation	Nonmajor
<b>Governmental Activities</b>				
General Fund	\$ 9,326	\$ 1,381		
Environment, Recreation and Conservation	396	520		
Public Education		81		
Health and Family Services		3,196		2,005
Transportation	28,030	346		
Nonmajor		3,381		2,088
Internal Service Funds		18	151	44
<b>Business-type Activities</b>				
Transportation				
Lottery			53	
Hurricane Catastrophe Fund				
Prepaid College Program				
Unemployment Compensation				
Nonmajor			279	
<b>Fiduciary Funds</b>				
Private-purpose Trust Funds			6	
Pension and Other Employee Benefits Trust Funds			9	8,101
Investment Trust Funds				
<b>Total</b>	<b>\$ 28,426</b>	<b>\$ 18</b>	<b>\$ 17,548</b>	<b>\$ 13,619</b>

(Continued below)

Transfers to Other Funds (in thousands)	Transfers from Other Funds (in thousands)			
	Fiduciary Funds			
	Private-purpose Trust Funds	Pension and Other Employee Benefits Trust Funds	Investment Trust Funds	Total
<b>Governmental Activities</b>				
General Fund	\$ 3,153,974	\$ 56	\$	\$ 3,153,974
Environment, Recreation and Conservation				617,172
Public Education	175			1,558,322
Health and Family Services				566,903
Transportation				541,173
Nonmajor				1,653,921
Internal Service Funds				22,522
<b>Business-type Activities</b>				
Transportation				23,020
Lottery				1,192,029
Hurricane Catastrophe Fund				10,000
Prepaid College Program	1,596			1,596
Unemployment Compensation				15,279
Nonmajor				129,346
<b>Fiduciary Funds</b>				
Private-purpose Trust Funds				4,083
Pension and Other Employee Benefits Trust Funds		1,216,656		1,244,786
Investment Trust Funds			67,268	67,268
<b>Total</b>	<b>\$ 1,771</b>	<b>\$ 1,216,712</b>	<b>\$ 67,268</b>	<b>\$ 10,801,394</b>

## NOTE 13 – FLORIDA PREPAID COLLEGE PROGRAM

The Stanley G. Tate Florida Prepaid College Program was created in 1987 to provide a medium through which the costs of tuition, tuition differential fee, local fees, and dormitory residence may be paid in advance of enrollment in a state postsecondary institution at a rate lower than the projected corresponding cost at the time of actual enrollment. The Program is administered by the Florida Prepaid College Board and the State of Florida guarantees the obligations of the Board to qualified beneficiaries if moneys in the Program are insufficient. The Program is accounted for in an enterprise fund. An actuarial study is performed to determine the Program's funding status. Additional information as of June 30, 2011, is as follows:

Actuarial present value of future contract benefits and expenses payable	\$ 9,892,039,279
Net assets available	\$ 10,481,447,935
Net assets as a percentage of future contract benefits and expenses obligation	105.9%

## B. Employee and Retiree Health Insurance Funds

Employees and retirees may obtain health care services through participation in the state's group health insurance plan or through membership in a health maintenance organization plan under contract with the state. The state's risk financing activities associated with state group health insurance, such as the risks of loss related to medical and prescription drug claims, are administered through the State Employees Group Health Insurance Trust Fund, an internal service fund. It is the practice of the state not to purchase commercial coverage for the risks of losses covered by this program.

The program's estimated fiscal year-end liability includes an amount for claims that have been incurred but not reported, which is based on analyses of historical data performed by both the state and its contractors. Changes in claims liability amounts for the fiscal years ended June 30, 2010, and June 30, 2011, were as follows (in thousands):

Fiscal Year Ended	Beginning of Fiscal Year Liability	Claims and Changes in Estimate	Claim Payments	Balance at Fiscal Year-end
June 30, 2010	\$ 62,633	\$ 856,242	\$ (840,060)	\$ 78,815
June 30, 2011	\$ 78,815	\$ 828,506	\$ (830,215)	\$ 77,106

During the year, for program operations, both employee and retiree participation in the state group health insurance program are accounted for in the State Employees Group Health Insurance Trust Fund. Retiree participation in the program is considered an Other Postemployment Benefit (OPEB) for purposes of this report. See Note 6, Section B regarding OPEB for additional information. Asset and liability balances related to retiree participation in the program as of June 30, 2011, were transferred from the State Employees Group Health Insurance Trust Fund and reported in Other Agency Funds in accordance with the requirements of Governmental Accounting Standards Board Codification Section Po50, *Postemployment Benefit Plans Other Than Pension Plans – Defined Benefit*.

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## NOTE 14 – INSURANCE ENTERPRISES

The State of Florida has established multiple enterprises that provide insurance, reinsurance, and guarantee services. The primary risk exposures to the state relate to catastrophic hurricane losses, access to liquidity from credit markets, and ultimate dependence on public assessments.

## A. FLORIDA HURRICANE CATASTROPHE FUND

The Florida Hurricane Catastrophe Fund (FHCF) was created in 1993 by the Florida Legislature, as a state fund administered by the State Board of Administration (SBA) to provide a source of reinsurance to most residential property insurers for catastrophic hurricane losses, thereby creating additional insurance capacity. Most admitted residential property insurers writing FHCF covered policies are required to purchase mandatory reinsurance coverage with the FHCF. Chapter 2007-1, Laws of Florida, was enacted in 2007 amending statutes to require the FHCF provide optional additional coverage with the Temporary Emergency Options for Additional Coverage (TEACO layer) and the Temporary Increase in Coverage Limit Options (TICL layer) and the \$10 million coverage for certain statutorily designated companies.

The mandatory layer covers a portion of hurricane losses in excess of the industry wide retention, up to the lesser of either the statutory limit or the actual claims-paying capacity of the FHCF. For the contract year ending May 31, 2011, the industry wide retention was \$7.142 billion per hurricane for the first two hurricanes and \$2.381 billion for each subsequent hurricane in the contract year. The aggregate coverage capacity for the contract year (in excess of retention) was \$17.0 billion. The statute requires that an actuarially indicated formula developed by an independent actuary be used to calculate the reimbursement premiums collected for the mandatory layer.

The optional TEACO layer provides coverage for a portion of the losses underneath the mandatory layer with industry wide retentions ranging as low as \$3 billion. The statutory authority for TEACO sunset effective May 31, 2010.

The optional TICL layer covers a portion of hurricane losses in excess of the mandatory layer, up to the lesser of either \$12 billion or the actual claims-paying capacity of the FHCF. In 2009, statutes were amended to phase out the entire \$12 billion in TICL coverage at a rate of \$2 billion per year for 6 years, to completely phase out TICL coverage by 2014. The TICL coverage capacity for the contract year ending May 31, 2011, was \$8 billion.

The maximum reimbursable claims for the optional coverages (no TEACO option was selected) and mandatory layers (in the contract year ending May 31, 2011) was \$26.290 billion.

The SBA contracts with each insurer writing covered policies in the state to reimburse the insurer for a percentage of losses incurred from covered events. The obligation of the SBA with respect to all contracts covering a particular contract year shall not exceed the actual claims-paying capacity (as determined by the FHCF's bond underwriters and financial adviser). The FHCF has a fiscal year end of June 30 and its reimbursement contracts expire on May 31. As of June 30, 2011, the FHCF had net assets of \$4.73 billion, including net assets of the FHCF Finance Corporation.

If available resources and pre-catastrophe debenture financing are not adequate to satisfy reimbursement claims, the FHCF Finance Corporation may issue revenue bonds secured by emergency assessments. The SBA has the sole authority to direct the Florida Office of Insurance Regulation (OIR) and the Florida Surplus Lines Service Office to levy assessments on most property and casualty insurance policy premiums on behalf of the FHCF. Aggregate assessments may not exceed 10% and assessments in relation to losses in one contract year may not exceed 6%. As of June 30, 2011, the FHCF is levying assessments of 1.3%. This assessment authority is neither related to nor restricted by the assessments levied by either Citizens Property Insurance Corporation (Citizens), a discretely presented component unit, or the Florida Insurance Guarantee Association (FIGA).

To build up cash resources and reduce the reliance on post-event bonding, legislation was passed in 2009 that allows for a "cash build up" factor of 5% to be included in rates for coverage in the mandatory layer. This factor increases each year by 5% until it ultimately reaches 25% in year five and thereafter. This provision was designed to address the liquidity needs of the FHCF over the long run by allowing it to accelerate the build-up of its cash balance for paying claims.

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The State of Florida was not hit by any hurricanes during the 2010 season. There were no hurricane losses incurred for the year ended June 30, 2011. In May, 2010 the Corporation issued post-event Series 2010A Revenue Bonds in the amount of \$675.9 million. These bond proceeds and their investment earnings will enhance the Fund's ability to make payments to participating insurers for losses resulting from the 2005 hurricane season. The funding for these bonds will come from emergency assessments on the direct written premium for all property and casualty lines of business in Florida including property and casualty business of surplus lines insurers, but not including workers' compensation or medical malpractice premiums. An Order was issued by OIR concurrently with the issuance of the 2010A Bonds to supersede the existing 1% emergency assessment with a 1.3% emergency assessment. The increased assessment is effective on all policies issued or renewed on or after January 1, 2011. These bonds are stated to mature, without prior right of redemption, on July 1 of the following years and bear interest at rates ranging from 3.5% to 5.0% as follows (in thousands):

2015	\$ 15,775	3.5%
2015	5,765	4.0
2015	320,915	5.0
2016	17,990	3.75
2016	315,475	5.0
	<u>\$ 675,920</u>	

## B. CITIZENS PROPERTY INSURANCE CORPORATION

Citizens Property Insurance Corporation (Citizens) was established on August 1, 2002, pursuant to Section 627.351(6), Florida Statutes (the Act), to provide certain residential and non-residential property insurance coverage to qualified risks in the State of Florida under circumstances specified in the Act. The original intent of the legislation was that property insurance be provided through Citizens to applicants who are in good faith entitled to procure insurance through the voluntary market but are unable to do so. Citizens results from a combination of the Florida Residential Property and Casualty Joint Underwriting Association (the FRPCJUA) and the Florida Windstorm Underwriting Association (the FWUA). The FRPCJUA was renamed Citizens and the FWUA's rights, obligations, assets, liabilities and all insurance policies were transferred to Citizens. Unlike private insurers offering coverage through the admitted market, Citizens is not required to obtain or to hold a certificate of authority issued by the Florida Office of Insurance Regulation (the Office). For purposes of its tax-exempt status, Citizens is considered a political subdivision and an integral part of the State of Florida. As such, Citizens' operations may be affected by the legislative process. In 2007, the Act was amended to recognize Citizens' status as a governmental entity and the necessity of Citizens to provide insurance that was affordable.

Citizens operates pursuant to a Plan of Operation (the Plan) approved by the Financial Services Commission (the Commission) of the State of Florida. The Commission is composed of the Governor, the Chief Financial Officer, the Attorney General and the Commissioner of Agriculture of the State. Prior to October 1, 2006, the Plan was subject to the approval of the Office.

Pursuant to the Act, all revenues, expenses, assets and liabilities of Citizens shall remain divided into three separate accounts: the Personal Lines Account, the Commercial Lines Account and the High-Risk Account. A brief history of each account follows:

**Personal Lines Account history** – The FRPCJUA began operations on January 21, 1993, after Hurricane Andrew, pursuant to Section 627.351(6), Florida Statutes, to provide certain residential property insurance coverage to qualified risks in the State of Florida (on a statewide basis) to applicants who were in good faith entitled to procure insurance through the private market but were unable to do so. Residential property coverage consisted of the types of coverage provided to homeowners, mobile homeowners, tenants, condominium unit owners, and similar policies. The policies provide coverage for all perils covered under a standard residential policy, subject to certain underwriting requirements. Such policies exclude windstorm coverage on property within eligible areas. This portion of the FRPCJUA's activities became the Personal Lines Account under Citizens.

**Commercial Lines Account history** – The Florida Property and Casualty Joint Underwriting Association (FPCJUA) was activated in early 1994 to provide commercial residential coverage, i.e., coverage for condominium associations, apartment buildings and homeowner associations, to organizations unable to obtain such coverage from a private insurer. During 1995, legislation was enacted to transfer all obligations, rights, assets, and liabilities related to commercial residential coverage from the FPCJUA to the FRPCJUA. The legislation required that the premiums, losses, assets and

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liabilities be accounted for separately from the FRCPUA's personal residential business. These policies excluded windstorm coverage on properties within eligible areas. This portion of the FRCPUA's activities became the Commercial Lines Account under Citizens. In 2006, the FRCPUA was re-activated to provide commercial non-residential wind only coverage. In 2007, legislation was enacted which resulted in the transfer and assumption of the FRCPUA's commercial non-residential policies by Citizens. These policies were added to the Commercial Lines Account.

**Coastal Account History (formerly High-Risk Account)** – The FWUA, which was a residual market mechanism for windstorm and hail coverage in selected areas of the State, was created by an act of the Florida Legislature in 1970 pursuant to Section 627.351(2), Florida Statutes. FWUA was a Florida unincorporated association, the members of which were all property insurance companies holding a certificate of authority to provide property insurance coverage in the State. FWUA provided policies of windstorm insurance for property owners within the eligible areas who were unable to obtain such coverage from private insurers. Insured properties include personal residential, commercial residential and commercial non-residential properties. This portion of the FWUA's activities became the High Risk Account under Citizens. In 2007, Citizens received authority to issue multi-peril policies in the High-Risk Account.

Section 627.351(6)(n), Florida Statutes, requires Citizens to charge actuarially sound rates; however, legislation in 2007 and 2008 froze Citizens rates to amounts established in 2006 with no rate increases to be made until January 1, 2010 at the earliest.

Citizens' enabling legislation and Plan of Operations established a process by which Citizens may levy assessments to recover any deficits incurred in a given year. Citizens' determination of the amount of assessment is subject to the verification of the mathematical calculation by the Office of Insurance Regulation. Citizens' ability to assess provides some assurance of its financial stability.

In 2011, the Legislature directed that the name of the High Risk Account be renamed to Coastal Account. This change was effective May 17, 2011.

#### ASSESSMENTS

Citizens' enabling legislation and the Plan establish a process by which Citizens is required to levy assessments to recover deficits incurred in a given plan year for any of its three accounts. Deficits are calculated separately, and assessments are accordingly levied separately, for each of the three accounts. The Plan provides for deficits to be determined in accordance with accounting principles generally accepted in the United States adjusted for certain items.

In the event of a Plan Year Deficit in an Account, Citizens must first levy an assessment against the premium of each Citizens policyholder (the "Citizens Policyholder Surcharge") in each of Citizens' Accounts, as a uniform percentage of the premium of the policy of up to 15% of such premium. Citizens Policyholder Surcharges are not subject to commissions, fees, or premium taxes; however, failure to pay a Citizens Policyholder Surcharge will be treated as failure to pay premiums. If the Citizens Policyholder Surcharge is insufficient to eliminate the deficit in an Account, Citizens would then levy a Regular Assessment on Assessable Insurers and Assessable Insureds, each as defined herein. The Regular Assessment is applied as a uniform percentage of the premium of the policy up to 6% of such premium per account.

Regular Assessments are levied on Assessable Insurers, as defined in Section 627.351(6), Florida Statutes, based upon each Assessable Insurer's share of direct written premium for the subject lines of business in the State of Florida for the calendar year preceding the year in which the deficit occurred. Regular Assessments on Assessable Insurers, collectively, are based on the ratio of the amount being assessed for an Account to the aggregate statewide direct written premiums for the subject lines of business for the preceding year.

If the deficit in any year in any Account is greater than the amount that may be recovered through Citizens' Policyholder Surcharges and Regular Assessments, Citizens is required to levy any remaining Plan Year Deficit as an Emergency Assessment. An Emergency Assessment is to be collected by all Assessable Insurers, Surplus Lines Agents and Citizens from policyholders upon the issuance or renewal of policies for Subject Lines of Business for as many years as necessary to cover the Plan Year Deficit in the Account. The primary difference between the assessment base for Regular Assessments and Emergency Assessments is the inclusion of Citizens' direct written premium in the assessment base for Emergency Assessments.

For purposes of Regular Assessments and Emergency Assessments, the "Subject Lines of Business" are all lines of property and casualty insurance, including automobile lines, but excluding accident and health, workers' compensation, and medical malpractice insurance, and also excluding insurance under the National Flood and Federal Crop insurance programs. The

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## NOTE 15 – CONTINGENCIES

### A. Federal Family Education Loans Program

The Florida Department of Education (FDOE) administers the Federal Family Education Loans Program (FFELP), under which the FDOE guarantees loans made to eligible students and their parents by financial institutions. At June 30, 2011, approximately \$2.8 billion of loans were outstanding under this Program. The United States Department of Education participates in the Program as a reinsurer and reimburses the FDOE for defaulted loans at various rates based on the incidence of default. For loans made prior to October 1, 1993, the reimbursement rate for defaulted loans can be 80, 90, or 100%. For loans made on or after October 1, 1993, the reimbursement rate for defaulted loans can be 78, 88, or 98%. For loans made on or after October 1, 1998, the reimbursement rate for defaulted loans can be 75, 85, and 95%. During the 2010-2011 fiscal year, the actual rates were 95, 98, and 100%. A potential liability exists for loans defaulted in excess of the federal reimbursement. The specific amount of this potential liability is indeterminate.

### B. Federally Assisted Grant Programs

Florida participates in a number of federally assisted grant programs. These programs are subject to audits by the grantors or their representatives. Any disallowance as a result of these audits may become a liability of the state. The amounts of any foreseeable disallowances were not subject to reasonable estimation.

**Component units** - The United States Department of Health and Human Services, Office of Inspector General is auditing, reviewing, and investigating the University of Florida's practices relating to Federal awards finances and accounting; at this time in the process, university management is unable to make a determination of the outcome or estimate costs that the University may incur as a result of this audit.

### C. Peak Oil Superfund Site Remediation

The U.S. Environmental Protection Agency identified the Florida Department of Transportation (FDOT) as a Potentially Responsible Party for past and future response costs at the Peak Oil Superfund Site. The FDOT made payments under a consent decree in 1998, as entered in the case of *United States of America v. Bill Currie Ford, et al.*, Case No. 8:97-cv-01566-RAL, United States District Court, Middle District of Florida, Tampa Division. Implementation of remedial design is in process and the evaluation of the need for remedy in wetlands and deep aquifer is ongoing. Based on the remediation performed to date pursuant to the consent decree, FDOT has determined that its share of the potential future cost of remediation is not expected to exceed \$25 million.

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Regular Assessment base excludes Citizens policies (while the Emergency Assessment base includes Citizens policies). Prior to the enactment of the 2007 Legislation, the Regular Assessment base for each Account was only the property lines of business.

### C. FLORIDA INSURANCE GUARANTY ASSOCIATION, INC.

The Florida Insurance Guaranty Association, Inc. (the Association), a not-for-profit corporation, was established by the Florida Legislature through the Florida Insurance Guaranty Act of 1970 (the Act). The Association was created to provide a mechanism for the payment of covered claims of insolvent insurers and to assist in the detection and prevention of insurers' insolvencies. The Association operates under the supervision and approval of a board of directors, comprised of eight persons, recommended by member insurers pursuant to Chapter 631.56, Florida Statutes, and subsequently appointed by the Florida Department of Financial Services.

The members of the Association are all insurers that hold a certificate of authority to provide property and casualty coverages in the State of Florida.

The funding of the Association's activities is provided by distributions from the estates of insolvent insurers and assessments of members. The assessments are calculated and, as considered necessary, levied against member insurers on the basis of net direct written premiums in the state of Florida in the classes protected by the Act. The Association obtains the amount of the net direct written premiums, by company and by class of protection, to use as the basis for assessment calculations. The maximum regular assessment rate is 2%. In addition to the regular assessment, during 2006, the Florida Legislature granted the Association the authority to levy an emergency assessment up to an additional 2% of net direct written premiums for the account specified in Section 631.55(2)(b) to pay covered claims of insurers rendered insolvent by the effects of a hurricane. Also in 2006, the Association was granted the authority to work with an affected municipality, county, or financing conduit organization under Chapter 163, Florida Statutes, to issue tax-exempt bonds should the funding need arise for the account specified in Section 631.55(2)(b). As of June 30, 2011, the Association has not needed to utilize this bonding authority and no tax-exempt bonds have been issued.

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## NOTE 16 – LITIGATION

Due to its size and broad range of activities, the state is involved in various, though sometimes routine, legal actions. The following are the significant loss contingencies associated with legal proceedings:

### A. Welch v. Theodorides-Bustle, et al., Case No. 4:09cv00302-RH/WCS (U.S. District Court, N.D. of Florida, Tallahassee Division).

A Florida driver brought punitive class action against officials of the Florida Department of Highway Safety and Motor Vehicles, alleging violations of the Federal Driver Privacy Protection Act (DPPA) for disclosure of information to a private corporation and another entity. The Defendants filed a motion to dismiss that was denied on January 5, 2010. Both parties filed motions for summary judgment which were both denied on July 1, 2010. After a trial was conducted on February 28, 2011, Florida Department of Highway Safety and Motor Vehicles prevailed and a Final Order was entered on March 3, 2011. At present, no appeal has been reported.

### B. DirecTV and EchoStar Satellite LLC n/k/a Dish Network, LLC v. Department of Revenue, Case No. 05-CA-1037 (2<sup>nd</sup> Cir.) and Ogborn v. Department of Revenue, Case No. 05-CA-1354 (2<sup>nd</sup> Cir.) (Now Consolidated Case No. 05-CA-1037).

These consolidated cases challenge the statutory distinction made in the application of the Communication Services Tax of Chapter 202, Florida Statutes, to cable and satellite TV providers. DirecTV challenges the statute as a provider, while Ogborn challenges on behalf of a class of subscribers. The Plaintiffs argue that applying a different statutory rate of tax on the sale of these competing services violates the Commerce Clause and the Equal Protection Clause. The amount of tax refund at issue is \$40 million annually. These two cases were consolidated on October 1, 2008. Discovery is ongoing.

### C. General Motors Corporation v. Florida Department of Revenue, Case No. 04-CA-2739 (2<sup>nd</sup> Cir.).

General Motors repairs vehicles that fall outside the contractual terms of new or extended vehicle warranties under programs known as Special Policy or Goodwill Policy Adjustments. General Motors alleges the State illegally imposed a use tax on the tangible personal property that is incorporated into repairs made under these programs. The total tax, penalty, and interest at stake in this case exceeds \$60 million. In 2009, General Motors entered, and subsequently exited, bankruptcy. General Motors has since agreed that the sales tax assessment survived the emergence from bankruptcy, and the parties have agreed, and an order entered, to substitute General Motors LLC as the party plaintiff in the action. A hearing on Cross Summary Judgment motions was held on December 15, 2011. On January 18, 2012, Summary Judgment was entered for Plaintiff General Motors. The Department has not yet filed a notice of appeal.

### D. Home Depot USA, Inc. v. Florida Department of Revenue, Case No. 07-CA-4335 (13<sup>th</sup> Cir.).

Home Depot is challenging four sales tax refund denials. Customers purchased merchandise at Home Depot using private label credit cards. These private label credit cards were issued by a separate entity bank that reimbursed Home Depot for the sales price, including sales tax, less a discount. The issue in this case is whether the "discount" (the difference between the sales price, plus tax charged to a customer and the amount reimbursed by the separate entity to Home Depot), is an unpaid balance due on worthless accounts for the purposes of Section 212.17(3), Florida Statutes, thus authorizing Home Depot certain tax credits.

The Department filed its answer and affirmative defenses on April 30, 2007. Home Depot filed a reply to the Department's affirmative defenses and filed a motion to strike the Department's second affirmative defense on May 14, 2007. Discovery is ongoing. The potential refund to Home Depot is approximately \$17.5 million and there could be a substantial recurring financial impact, exceeding \$25 million annually.

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- E. **Robert C. Bruner, et al. v. Hartsfield, et al., Case No. 07-003247/1D08 5524 (2<sup>nd</sup> Cir./1<sup>st</sup> DCA); Jerome K. Lanning et al. v. Pilcher, et al., Case No. 07-582/D07-6564/SC09-1796 (2<sup>nd</sup> Cir./1<sup>st</sup> DCA); Delucco, et al. v. Havill, et al., Case No. 08-001412/1D08-5529 (2<sup>nd</sup> Cir./1<sup>st</sup> DCA).**

These three cases are separate class action refund cases against various Defendants including the Florida Department of Revenue concerning a constitutional challenge to the Save Our Homes (SOH) provisions in Article VII, section 4(c) of the Florida Constitution, and as implemented by Section 193.155, Florida Statutes. The essence of these claims is that the SOH provisions violate equal protection under the Florida and U. S. Constitutions by discriminating against new homeowners by creating an ad valorem tax system that favored long-term homeowners thus infringing upon homeowners' constitutional right to travel.

In *Bruner*, the trial court ruled the SOH taxation system did not violate either the State or Federal constitutions, but found it had jurisdiction to hear the matter. Both sides appealed the ruling to the 1<sup>st</sup> DCA, which affirmed both holdings. In *Lanning*, the Plaintiffs had the entirety of their claim dismissed by the trial court, which ruling the Plaintiffs appealed to the 1<sup>st</sup> DCA. The 1<sup>st</sup> DCA affirmed and the Plaintiffs sought also to invoke discretionary review by the Florida Supreme Court. In both *Bruner and Pilcher*, the Florida Supreme Court and the United States Supreme Court denied review of the cases. Both these cases are concluded. The *Delucco* case has likewise concluded after the Plaintiffs failed to prevail at the trial court and every available appellate court up to and including the U.S. Supreme Court which denied certiorari on the matter on December 6, 2010. This case is also closed.

- F. **Citizens for Strong Schools, et al. v. Florida State Board of Education, et al., Case No. 09-CA-4534 (2<sup>nd</sup> Cir.).**

A citizen's advocacy group brought suit against the Department of Education, the Governor, and the Legislature broadly alleging that the state has failed to make "adequate provision...for a uniform, safe, secure, and high quality system of free public schools that allows students to obtain a high quality education..." The plaintiffs seek an order requiring the state to develop a remedial plan making sweeping changes to the funding and delivery of public K-12 education.

The defendants filed a joint motion to dismiss the case, on the grounds that the issues presented are non-justifiable political questions. On August 20, 2010, the trial court denied that motion. On November 29, 2010, the Defendants petitioned the First District Court of Appeal for a writ of prohibition, asserting that the case presents a political question that should not be entertained by the courts. Oral Argument in this case was heard on July 30, 2011. On January 6, 2012, the First District Court of Appeal denied Petitioner's motion for rehearing and clarification. The Department has not decided whether to proceed with this case by requesting the Florida Supreme Court to review the case.

- G. **Florida Gas Transmission Company v. Florida Department of Transportation, Case No. CACE07001922 (17<sup>th</sup> Cir.; 4D11-2567 (Fla. 4<sup>th</sup> DCA).**

Plaintiff's claim is based on an alleged breach of easement and seeks injunctive relief and reimbursement of natural gas pipeline relocation costs. Plaintiff seeks damages in excess of \$90 million for relocating the pipelines. The Florida Department of Transportation (FDOT) has counterclaimed for breach of easement, unjust enrichment, promissory estoppel, and trespass, seeking damages in excess of \$30 million, and declaratory and injunctive relief. The trial commenced on January 4, 2011. On January 27, 2011, the jury returned a verdict in favor of Plaintiff in the amount of \$82,697,567 for Plaintiff's costs in relocating its pipelines. The Court has not ruled on a number of other claims by Plaintiff and by the FDOT. The FDOT filed post trial motions and Plaintiff filed a motion for pre-judgment interest, all of which were set for hearing on March 18, 2011. On May 2, 2011, the Court entered a Final Judgment in favor of the Plaintiff in the principle sum of \$82,697,567 plus pre-judgment interest. On May 12, 2011, FDOT filed a motion to alter or amend the Final Judgment. On July 1, 2011, the Court entered an Amended Final Judgment not impacting the previously mentioned dollar amount. Both parties appealed. The matter is now pending in the Fourth District Court of Appeal.

- H. **AMEC Civil LLC v. Florida Department of Transportation, Case No. 16-2008-CA-001722-XXXX-MA (4<sup>th</sup> Cir.; SC10-1699).**

The Florida Department of Transportation contracted with AMEC for reconstruction of an intersection. AMEC commenced this action on February 7, 2008, claiming additional money damages arising from this contract of approximately \$37 million. On February 20, 2009, the Court entered final summary judgment in favor of the Department, which the 1<sup>st</sup> DCA affirmed (Case No. 1D09-1211), and subsequently denied AMEC's motions requesting rehearing and

- L. **George Williams, et al., v. Rick Scott, et al., Case No. 2011 CA 1584 (2<sup>nd</sup> Cir.).**

On June 20, 2011, various plaintiffs filed a complaint in the Circuit Court for Leon County against John P. Miles, in his capacity as the Secretary of the Department of Management Services, as well as Governor Rick Scott, Chief Financial Officer Jeff Atwater, and Attorney General Pam Bondi, in their collective capacities as the trustees of the State Board of Administration. The complaint challenges the constitutionality of certain changes to the Florida Retirement System (FRS) contained in Chapter 2011-68, Laws of Florida. Specifically, the plaintiffs allege that the requirement that, effective July 1, 2011, FRS members must contribute three percent of their gross compensation to FRS, and the elimination of a cost-of-living adjustment for work performed on and after July 1, 2011, both violate the Florida Constitution. The court heard cross-motions for summary judgment in this matter on October 26, 2011, but has yet to issue a ruling. The financial impact of a ruling that the compulsory three percent contribution is unconstitutional would be in excess of \$861,000,000

certification to the Florida Supreme Court. AMEC sought discretionary review by the Florida Supreme Court which denied jurisdiction on May 10, 2011, and the case was closed.

- I. **In re Citrus Canker Litigation, Case No. 00-18394 (17<sup>th</sup> Cir. Broward County); Mendez v. Florida Department of Agriculture and Consumer Services, Case No. 02-13717 (15<sup>th</sup> Cir. Palm Beach County); Ayers v. Florida Department of Agriculture and Consumer Services, Case No. 05-CA-4120 (9<sup>th</sup> Cir. Orange County); In re Citrus Canker Litigation, Case No. 03-8255 (11<sup>th</sup> Cir. Miami-Dade County); Martinez v. Florida Department of Agriculture and Consumer Services, Case No. 03-30110 (11<sup>th</sup> Cir. Miami-Dade County); and Dellaseva v. Florida Department of Agriculture and Consumer Services, Case No. 03-1947 (20<sup>th</sup> Cir. Lee County).**

*In re Citrus Canker Litigation*, Case No. 00-18394, concerns a class of Broward County homeowners who sued for compensation for their citrus trees that had been exposed to citrus canker and removed by the Department after January 1, 2000. After a non-jury trial on liability, and a jury trial on compensation, the class was awarded damages. Final judgment including prejudgment interest, totaling \$8,043,450, was entered on October 6, 2008. Post-judgment interest is running on the judgment. Plaintiffs will also be awarded costs and attorneys' fees. The Fourth District Court of Appeal affirmed the judgment, the Florida Supreme Court declined to review the decision, and the United States Supreme Court declined to issue a writ of certiorari to review the decision.

In related cases, similar classes have been certified and the certifications affirmed, in Palm Beach County, Lee County, and Orange County. In the Palm Beach County case, the circuit judge found the Department liable for removal of the class' canker-exposed citrus, and a jury awarded the class the amount of \$12,211,704. A final judgment, including prejudgment interest, totaling \$19,222,491, was entered on August 3, 2011. Post-judgment interest is running on the judgment. Plaintiffs also seek costs and attorneys' fees. The Department has appealed the final judgment to the Fourth District Court of Appeal. A liability trial is scheduled in the Orange County case for March 2012, and in the Lee County case for summer 2012. In a related Miami-Dade County class action, *In re Citrus Canker Litigation*, Case No. 03-8255, the trial court certified a class, and the Department appealed the certification to the Third District Court of Appeal. No liability or damages trial is scheduled in this case. In another Miami-Dade County case, *Martinez*, Case No. 03-30110, the trial court denied certification of a class of citrus owners, and the appellate court affirmed the denial. The trial court is presently allowing the Plaintiffs a final opportunity to recertify a class consisting of residential homeowners in that action.

- J. **Angelfish Swim School, et al. v. Browning, Case No. 2003-13413-CA-01 (11<sup>th</sup> Cir.); 3D08-1827 (Fla. 3<sup>rd</sup> DCA).**

Class action lawsuit alleges the late charge for late corporate filing imposed by Section 607.193(2)(b), Florida Statutes, and fee for reinstatement of corporation after administrative dissolution imposed by Section 607.0122(13), Florida Statutes, are excessive fines in violation of the Florida Constitution. Summary judgment was denied in part and deferred in part. The trial court certified the case as a class action. The Department of State has appealed the Class Certification Order to the Third District Court of Appeal. Potential liability to the state is an estimated \$150 million, plus prejudgment interest. On April 6, 2011, the 3<sup>rd</sup> DCA issued an opinion reversing the trial court's class certification. Plaintiffs have moved for clarification, rehearing, rehearing en banc, and certification as a question of great public importance. The 3<sup>rd</sup> DCA has not yet ruled on these motions.

- K. **Christine R. Dunham, et al. v. State of Florida, Agency for Health Care Administration, et al., Case No. 09-612CA01 (1<sup>st</sup> Cir.).**

Plaintiff class alleged AHCA and other state actors violated 42 U.S.C. §1396(k) and 1396(p)(a)(1), U.S. Const. amend. V and XIV, Florida Const., art. X, §6, and committed a breach of contract. The allegations indicate that Defendants asserted liens and received recovery out of workers' compensation settlements when no reimbursement of medical expenses was part of such settlement. This case is among recent actions regarding the Medicaid anti-lien provision decided by the United States Supreme Court in *Arkansas Department of Health & Human Services v. Ahlborn*, 126 S.Ct. 1752 (2006). Ahlborn held that Medicaid liens may be recovered only from the portion of a settlement that applied to reimbursement of medical expenses. Plaintiffs sought injunctive relief alleging violation of federal law and relief under the *Ahlborn* decision.

After preliminary litigation in the matter, the Plaintiffs voluntarily agreed to dismiss the case on May 23, 2011. The matter is reported as closed.

## NOTE 17 – DEFICIT FUND EQUITY

### A. Governmental Funds

The *State Courts Revenue Trust Fund* has a deficit fund balance of approximately \$6.1 million. The deficit is predominantly a result of a reduction in revenue streams from foreclosure filings which make up 83% of the receipts in this fund. The State Courts System expects an increase in revenues during the next fiscal year and will also exercise other available options to stabilize the fund.

The *State School Trust Fund* has a deficit fund balance of approximately \$518.2 million. The deficit is primarily the result of establishing an advance (long-term liability) for potential future claims on a portion of the cash advanced by the Unclaimed Property Trust Fund. Due to the long-term nature of the liability, the Department of Education pays claims as they are made rather than funding the full amounts which may ultimately be payable.

The *Brain and Spinal Cord Injury Rehab Trust Fund* has a deficit fund balance of approximately \$2.2 million. The deficit is primarily the result of a reduction in revenues in recent years. These revenues are used to pay the State's share of expenditures for the Traumatic Brain Injury and Spinal Cord Injury Home and Community-Based Medicaid Waiver Program. The Department of Health expects an increase in revenues during the next fiscal year and also the receipt of specific appropriations to stabilize the fund.

### B. Proprietary Funds

The *Correction Work Program Trust Fund* has a net asset deficit of approximately \$1.6 million. The deficit is a result of revenues being insufficient to cover long-term obligations, consisting mainly of a compensated absences liability. Due to the long-term nature of the liability, the Department of Corrections plans to continue operating the program and liquidate the liability on a pay-as-you-go basis.

The *Beachline East Expressway Toll Trust Fund* (formerly known as the *Beeline East Expressway Toll Trust Fund*) has a net asset deficit of approximately \$28 million. The deficit is a result of committing Beachline toll revenues to pay a portion of the construction costs of SR 520, an adjoining non-tolled road. Expenses incurred to date are greater than toll revenues. The Department of Transportation has agreed to fund certain costs in advance thereby creating a liability for Beachline to repay. Future toll revenues continue to be used to pay additional SR 520 costs and the associated liability.

The *Legal Service Trust Fund* has a net asset deficit of approximately \$2.5 million. The deficit is a result of revenues being insufficient to cover long-term obligations, consisting mainly of a compensated absences liability. Due to the long-term nature of the liability, the Department of Legal Affairs plans to continue providing legal services and liquidate the liability on a pay-as-you-go basis.

The *Unemployment Compensation Trust Fund* has a net asset deficit of approximately \$1.1 billion. The deficit is a result of revenues being insufficient to cover unemployment benefit payments to claimants. In August 2009 the state trust fund balance was exhausted. In order to continue making benefit payments the State requested Title XII advances from the federal government, as provided for under Section 1201 of the Social Security Act, thereby creating a liability for the State to repay from future State Unemployment Insurance Tax collections. The cumulative advances through June 30, 2011 total approximately \$1.574 billion. The trust fund is projected to remain in a deficit fund equity position until state fiscal year 2014-15. Current Title XII advances as of September 23, 2011 were \$1.611 billion. Refer to Note 9 C for additional information regarding advances from the federal government.

### C. Fiduciary Funds

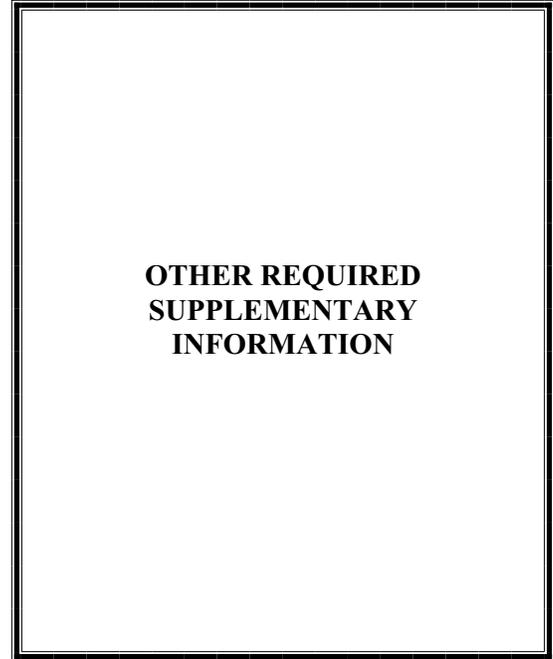
The *Life and Other Benefits Fund* has a net asset deficit of approximately \$1.7 million. The deficit is a result of an accrual of Other Postemployment Benefits (OPEB) in accordance with the Governmental Accounting Standards Board (GASB) Codification Section P50, *Postemployment Benefits Other Than Pension Benefits – Employer Reporting*.

NOTE 18 – SUBSEQUENT EVENTS

A. Bonds

The following bonds for governmental and business-type activities of the primary government were issued subsequent to June 30, 2011:

Agency/Bond	Series	Amount	Matures	Interest Rate
<b>Governmental Activities:</b>				
Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds	2008F	\$ 74,200,000	06/01/2012-06/01/2041	3.000% - 5.000%
Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds	2008G	\$ 70,300,000	6/1/2024	5.000%
Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds	2011C	\$ 220,885,000	06/01/2013-06/01/2029	3.000% - 5.000%
Department of Environmental Protection, Florida Forever Revenue Refunding Bonds	2011A	\$ 127,920,000	07/01/2012-07/01/2021	3.000% - 5.000%
State Board of Education, Lottery Revenue Refunding Bonds	2011A	\$ 242,240,000	07/01/2014-07/01/2023	4.000% - 5.000%
Department of Environmental Protection, Florida Forever Revenue Refunding Bonds	2011B	\$ 164,010,000	07/01/2013-07/01/2022	4.000% - 5.000%
Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds	2011D	\$ 241,825,000	06/01/2022-06/01/2025	5.000%
Board of Governors, University of Florida Dormitory Revenue Refunding Bonds	2011A	\$ 16,350,000	07/01/2012-07/01/2028	2.000% - 4.000%
Board of Governors, Florida State University Dormitory Revenue Refunding Bonds	2011A	\$ 27,745,000	05/01/2013-05/01/2031	2.000% - 4.125%
Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds	2011E	\$ 164,450,000	06/01/2022-06/01/2032	4.000% - 5.000%
Board of Governors, Florida International University Dormitory Revenue Refunding Bonds	2011A	\$ 22,210,000	07/01/2013-07/01/2025	3.000% - 5.000%
Board of Governors, University of Central Florida Parking Facility Revenue Refunding Bonds	2011A	\$ 11,005,000	07/01/2013-07/01/2022	3.000% - 5.000%
Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds	2011F	\$ 164,035,000	06/01/2013-06/01/2032	2.000% - 5.000%
Full Faith and Credit, State Board of Education Capital Outlay Refunding Bonds	2011A	\$ 53,785,000	01/01/2013-01/01/2023	3.000% - 5.000%
<b>Business Type Activities:</b>				
Department of Transportation, Turnpike Revenue Bonds	2011A	\$ 150,165,000	07/01/2012-07/01/2041	3.250% - 5.250%



2011 STATE OF FLORIDA CAFR

BUDGETARY COMPARISON SCHEDULES  
GENERAL AND MAJOR SPECIAL REVENUE FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2011  
(in thousands)

	General Fund			Variance with Final Budget Over / (Under)
	Original Budget	Final Budget	Actual	
Fund Balances, July 1, 2010	\$ 1,951,316	\$ 1,951,316	\$ 1,951,316	\$ .....
Reversions	294,359	294,359	294,359	.....
Fund Balances, July 1, 2010, restated	2,245,675	2,245,675	2,245,675	.....
<b>REVENUES</b>				
Fees and charges	1,095,813	1,053,913	1,575,199	521,286
Licenses	1,128,576	1,137,676	417,456	(720,220)
Taxes	24,751,765	24,458,165	24,651,810	193,645
Miscellaneous	4,640	4,640	5,559	919
Interest	118,162	138,862	130,082	(8,780)
Grants	14,246	14,246	11,703	(2,543)
Refunds	9,646	9,646	274,401	264,755
Transfers and distributions	2,067,762	1,993,262	2,126,603	133,341
Other	353,186	359,686	326,599	(33,087)
Total Revenues	29,543,796	29,170,096	29,519,412	349,316
Total Available Resources	31,789,471	31,415,771	31,765,087	349,316
<b>EXPENDITURES</b>				
Operating expenditures:				
Salaries and benefits	3,562,345	3,709,854	3,672,298	37,556
Other personal services	68,124	71,462	67,383	4,079
Expenses	368,851	408,764	393,686	15,078
Grants and aids	12,052,177	12,062,437	12,043,761	18,676
Operating capital outlay	14,929	16,391	13,293	3,098
Food products	63,793	61,948	61,668	280
Fixed capital outlay	35,694	35,694	.....	.....
Lump sum	403,472	1,501	1,501	.....
Special categories	7,629,206	7,927,133	7,743,352	183,781
Financial assistance payments	242,919	242,057	241,942	115
Continuing Appropriations	.....	88,992	88,992	.....
Grants/aids to local governments	41,029	41,029	41,029	.....
Data processing services	42,485	41,517	39,268	2,249
Pensions and benefits	16,743	16,743	14,832	1,911
Claim bills and relief acts	.....	1,755	1,755	.....
Total Operating Expenditures	24,541,767	24,727,277	24,460,454	266,823
Nonoperating expenditures:				
Transfers	3,915,222	3,915,222	3,915,222	.....
Qualified expenditures	.....	.....	.....	.....
Refunds	725,827	328,433	328,433	.....
Other	1,683,779	1,683,779	1,683,779	.....
Total Nonoperating Expenditures	6,324,828	5,927,434	5,927,434	.....
Total Expenditures	30,866,595	30,654,711	30,387,888	266,823
Fund Balances, June 30, 2011	\$ 922,876	\$ 761,060	\$ 1,377,199	\$ 616,139

The notes to required supplementary information are an integral part of this schedule.

2011 STATE OF FLORIDA CAFR

BUDGETARY COMPARISON SCHEDULES  
GENERAL AND MAJOR SPECIAL REVENUE FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2011  
(in thousands)

	Environment, Recreation and Conservation			
	Original Budget	Final Budget	Actual	Variance with Final Budget Over / (Under)
Fund Balances, July 1, 2010	\$ 1,300,865	\$ 1,300,865	\$ 1,300,865	\$ .....
Reversions	1,500	1,500	1,500	.....
Fund Balances, July 1, 2010, restated	1,302,365	1,302,365	1,302,365	.....
<b>REVENUES</b>				
Fees and charges	114,533	134,766	137,631	2,865
Licenses	34,830	23,928	47,683	23,755
Taxes	56,402	289,580	291,765	2,185
Miscellaneous	3,717	1,009	981	(28)
Interest	53,674	72,078	28,182	(43,896)
Grants	237,529	274,686	290,717	16,031
Refunds	670	1,841	2,815	974
Transfers and distributions	1,069,205	1,175,906	1,179,535	3,629
Other	74,068	12,642	126,042	113,400
Total Revenues	1,644,728	1,986,436	2,105,351	118,915
Total Available Resources	2,947,093	3,288,801	3,407,716	118,915
<b>EXPENDITURES</b>				
Operating expenditures:				
Salaries and benefits	242,773	241,861	231,048	10,813
Other personal services	24,570	24,507	21,612	2,895
Expenses	49,730	48,967	43,852	5,115
Grants and aids	5,995	5,995	5,953	42
Operating capital outlay	1,893	2,254	1,735	519
Fixed capital outlay	665,832	665,832	665,832	.....
Lump sum	2,114	.....	.....	.....
Special categories	276,195	301,841	252,037	49,804
Grants/aids to local governments	443,977	443,977	443,977	.....
Data processing services	121	121	119	2
Total Operating Expenditures	1,713,200	1,735,355	1,666,165	69,190
Nonoperating expenditures:				
Transfers	235,250	227,171	227,171	.....
Refunds	50,329	22,957	22,957	.....
Other	437,968	333,344	333,344	.....
Total Nonoperating Expenditures	723,547	583,472	583,472	.....
Total Expenditures	2,436,747	2,318,827	2,249,637	69,190
Fund Balances, June 30, 2011	\$ 510,346	\$ 969,974	\$ 1,158,079	\$ 188,105

The notes to required supplementary information are an integral part of this schedule.

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BUDGETARY COMPARISON SCHEDULES  
GENERAL AND MAJOR SPECIAL REVENUE FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2011  
(in thousands)

	Public Education			
	Original Budget	Final Budget	Actual	Variance with Final Budget Over / (Under)
Fund Balances, July 1, 2010	\$ 1,008,336	\$ 1,008,336	\$ 1,008,336	\$ .....
Reversions	85,434	85,434	85,434	.....
Fund Balances, July 1, 2010, restated	1,093,770	1,093,770	1,093,770	.....
<b>REVENUES</b>				
Fees and charges	1,280,275	1,403,933	43,745	(1,360,188)
Licenses	3,345	.....	.....	.....
Taxes	670,770	692,800	639,484	(53,316)
Miscellaneous	85,361	27,648	.....	(27,648)
Interest	61,230	70,919	31,694	(39,225)
Grants	5,065,133	3,590,107	5,042,328	1,452,221
Refunds	3,095	3,086	4,467	1,381
Bond proceeds	707,809	589,827	589,836	9
Transfers and distributions	2,166,871	2,273,574	2,181,163	(92,411)
Other	154,059	148,884	247,940	99,056
Total Revenues	10,197,948	8,800,778	8,780,657	(20,121)
Total Available Resources	11,291,718	9,894,548	9,874,427	(20,121)
<b>EXPENDITURES</b>				
Operating expenditures:				
Salaries and benefits	42,621	42,552	38,773	3,779
Other personal services	1,833	1,836	350	1,486
Expenses	16,643	16,348	6,086	10,262
Grants and aids	6,541,674	5,237,857	4,794,222	443,635
Operating capital outlay	1,563	1,777	83	1,694
Fixed capital outlay	2,437,234	2,437,234	2,437,234	.....
Special categories	741,380	1,449,341	1,277,801	171,540
Financial assistance payments	58,141	58,141	51,702	6,439
Grants/aids to local governments	82,750	82,750	82,750	.....
Payments to U.S. Treasury	2,000	466	466	.....
Data processing services	5,032	5,172	4,453	719
Total Operating Expenditures	9,930,871	9,333,474	8,693,920	639,554
Nonoperating expenditures:				
Transfers	309,741	373,696	373,696	.....
Refunds	3,543	273	273	.....
Other	155,905	40,483	40,483	.....
Total Nonoperating Expenditures	469,189	414,452	414,452	.....
Total Expenditures	10,400,060	9,747,926	9,108,372	639,554
Fund Balances, June 30, 2011	\$ 891,658	\$ 146,622	\$ 766,055	\$ 619,433

The notes to required supplementary information are an integral part of this schedule.

2011 STATE OF FLORIDA CAFR

BUDGETARY COMPARISON SCHEDULES  
GENERAL AND MAJOR SPECIAL REVENUE FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2011  
(in thousands)

	Health and Family Services			
	Original Budget	Final Budget	Actual	Variance with Final Budget Over / (Under)
Fund Balances, July 1, 2010	\$ 960,463	\$ 960,463	\$ 960,463	\$ .....
Reversions	561,715	561,715	561,715	.....
Fund Balances, July 1, 2010, restated	1,522,178	1,522,178	1,522,178	.....
<b>REVENUES</b>				
Fees and charges	1,992,984	2,345,674	1,394,801	(950,873)
Licenses	25,126	29,400	24,346	(5,054)
Taxes	692,389	1,095,834	1,074,298	(21,536)
Miscellaneous	396	5	5	.....
Interest	5,670	16,901	6,556	(10,345)
Grants	16,454,841	15,875,346	16,436,070	560,724
Refunds	941,193	10,013	999,521	989,508
Transfers and distributions	1,867,896	2,899,893	2,068,184	(831,709)
Other	33,122	141,181	53,403	(87,778)
Total Revenues	22,013,617	22,414,247	22,057,184	(357,063)
Total Available Resources	23,535,795	23,936,425	23,579,362	(357,063)
<b>EXPENDITURES</b>				
Operating expenditures:				
Salaries and benefits	1,375,213	1,352,567	1,294,677	57,890
Other personal services	101,927	118,788	103,973	14,815
Expenses	272,238	282,244	259,765	22,479
Grants and aids	52,273	52,273	35,799	16,474
Operating capital outlay	16,526	17,729	14,662	3,067
Food products	1,484	1,505	1,502	3
Fixed capital outlay	8,150	8,150	8,150	.....
Special categories	19,607,351	20,676,147	18,932,819	1,743,328
Financial assistance payments	91,677	91,647	54,194	37,453
Grants/aids to local governments	11,288	11,288	11,288	.....
Data processing services	39,734	39,835	33,952	5,883
Claim bills and relief acts	3,410	3,410	3,410	.....
Total Operating Expenditures	21,581,271	22,655,583	20,754,191	1,901,392
Nonoperating expenditures:				
Continuing Appropriations	.....	40,554	40,554	.....
Transfers	1,035,884	866,309	866,309	.....
Qualified expenditures	4,412	.....	.....	.....
Refunds	13,801	10,508	10,508	.....
Other	12,693	75,322	75,322	.....
Special expenses	100	.....	.....	.....
Total Nonoperating Expenditures	1,066,890	992,693	992,693	.....
Total Expenditures	22,648,161	23,648,276	21,746,884	1,901,392
Fund Balances, June 30, 2011	\$ 887,634	\$ 288,149	\$ 1,832,478	\$ 1,544,329

The notes to required supplementary information are an integral part of this schedule.

2011 STATE OF FLORIDA CAFR

BUDGETARY COMPARISON SCHEDULES  
GENERAL AND MAJOR SPECIAL REVENUE FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2011  
(in thousands)

	Transportation			
	Original Budget	Final Budget	Actual	Variance with Final Budget Over / (Under)
Fund Balances, July 1, 2010	\$ 209,409	\$ 209,409	\$ 209,409	\$ .....
Reversions	1,242	1,242	1,242	.....
Fund Balances, July 1, 2010, restated	210,651	210,651	210,651	.....
<b>REVENUES</b>				
Fees and charges	125,332	137,700	125,332	(12,368)
Taxes	2,273,622	2,196,080	2,273,622	77,542
Interest	842	2,112	1,101	(1,011)
Refunds	11,328	.....	11,328	11,328
Transfers and distributions	104,562	291,073	106,495	(184,578)
Other	34,106	31,860	29,506	(2,354)
Total Revenues	2,549,792	2,658,825	2,547,384	(111,441)
Total Available Resources	2,760,443	2,869,476	2,758,035	(111,441)
<b>EXPENDITURES</b>				
Operating expenditures:				
Salaries and benefits	7,575	4,100	3,722	378
Other personal services	51	55	50	5
Expenses	940	936	652	284
Operating capital outlay	40	40	2	38
Special categories	104,264	104,296	101,958	2,338
Total Operating Expenditures	112,870	109,427	106,384	3,043
Nonoperating expenditures:				
Transfers	.....	17,484	17,484	.....
Refunds	79,700	63,359	63,359	.....
Other	2,562,145	2,342,319	2,342,319	.....
Total Nonoperating Expenditures	2,641,845	2,423,162	2,423,162	.....
Total Expenditures	2,754,715	2,532,589	2,529,546	3,043
Fund Balances, June 30, 2011	\$ 5,728	\$ 336,887	\$ 228,489	\$ (108,398)

The notes to required supplementary information are an integral part of this schedule.

2011 STATE OF FLORIDA CAFR

BUDGET TO GAAP RECONCILIATION  
GENERAL FUND AND MAJOR SPECIAL REVENUE FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2011  
(in thousands)

	General Fund	Environment, Recreation and Conservation	Public Education	Health and Family Services	Transportation
Budgetary basis fund balances	\$ 1,377,199	\$ 1,158,079	\$ 766,055	\$ 1,832,478	\$ 228,489
Items not included in budgetary basis fund balances:					
Security lending investments within the State Treasury	1,179,018	135,184	104,637	16,693	111,824
Fair value adjustments to investments within the State Treasury	61,870	10,978	8,498	1,356	9,081
Special investments within the State Treasury	27,505	.....	.....	9,249	.....
Non-State Treasury cash and investments	1,075,500	1,457	.....	23,532	174,059
Other GAAP basis fund balances not included in budgetary basis fund balances	(141,441)	(4,349)	(158,295)	(1,009,250)	913,833
Adjusted budgetary basis fund balances	3,579,651	1,301,349	720,895	874,058	1,437,286
Adjustments (basis differences):					
Net receivables (payables) not carried forward	(33,163)	1,058,668	307,544	1,278,710	(45,531)
Inventories, prepaid items and deferred charges	11,994	937	.....	35,153	15,829
Encumbrances	68,686	2,156	79,889	57,244	32,558
GAAP basis fund balances	\$ 3,627,168	\$ 2,363,110	\$ 1,108,328	\$ 2,245,165	\$ 1,440,142

The notes to required supplementary information are an integral part of this schedule.

OTHER REQUIRED SUPPLEMENTARY INFORMATION

BUDGETARY REPORTING

Budget Process

Chapter 216, Florida Statutes (F.S.), promulgates the process used to develop the budget for the State of Florida. For 2011, the head of each state agency and the Chief Justice of the Supreme Court for the Judicial Branch submit a final annual legislative budget request to the Governor and Legislature by September 15 due to the schedule annual legislative session commencing on January 10, 2012. Then, at least 30 days before the scheduled annual legislative session in each year, the Governor, as Chief Budget Officer, submits his recommended budget to each legislator.

The Governor also provides estimates of revenues sufficient to fund the recommended appropriations. Revenue estimates for the General Fund and selected trust funds are made by the Revenue Estimating Conference. This group includes members of the Executive and Legislative branches with forecasting experience who develop official information regarding anticipated state and local government revenues as needed for the state budgeting process. Revenue estimates for trust funds not projected by the Revenue Estimating Conference (consisting mainly of special revenue funds) are provided by state agencies. These estimates may be revised during the course of the Legislature's consideration and adoption of a final budget. These estimates, together with known available cash balances, are further considered by the Governor and the Chief Justice of the Florida Supreme Court during the preparation of annual release (spending) plans. Further adjustments to the original budget's trust fund revenue estimates may be made to conform agency revenue estimates to actual and projected revenue streams.

The Governor's recommended budget is considered and amended by the Legislature and a final appropriations bill is then approved by the Legislature (subject to the line-item veto power of the Governor and override authority of the Legislature), this bill becomes the General Appropriations Act. The Governor and the Chief Justice of the Supreme Court may, under certain conditions and subject to the review and objection procedures set forth in Section 216.177, Florida Statutes, establish appropriations and corresponding releases for amounts not appropriated by the Legislature to agencies and the Judicial Branch, respectively. These appropriations are made primarily for non-operating disbursements, such as the purchase of investments and the transfer of money between state funds.

If circumstances warrant, the head of a department or the Chief Justice of the Supreme Court may transfer appropriations (other than fixed capital outlay appropriations) but only to the extent of 5 percent of the original appropriation or \$250,000, whichever is greater or within certain programs and between identical funding sources and specific appropriation categories. Transfers of general revenue appropriations in excess of 5 percent or \$250,000, whichever is greater, or for fixed capital outlay, or for transfers of general revenue appropriations not allowed within the departments' program flexibility may be approved by the Legislative Budget Commission. The Governor and the Chief Justice of the Supreme Court may approve changes of expenditure authority within any trust fund for agencies and the Judicial Branch, respectively, if the changes are less than \$1 million. The Legislative Budget Commission may approve trust fund changes in excess of \$1 million. At the end of the fiscal year, any balance of an operating appropriation which has not been disbursed but is expended (recorded as a payable) or contracted to be expended (recorded as a reserve for encumbrances in governmental fund types), may be carried forward into the next fiscal year.

The Chief Financial Officer approves disbursements in accordance with legislative authorizations. The budget is controlled at the account code level, which is defined as an appropriation category (e.g., salaries and benefits) and fund within a budget entity. The Governor and the Chief Financial Officer are responsible for detecting conditions which could lead to a deficit in any agency's funds and reporting that fact to the Legislative Budget Commission and the Chief Justice of the Supreme Court. The Constitution of the State, Article VII, Section 1(d), states, "Provision shall be made by law for raising sufficient revenue to defray the expenses of the state for each fiscal period."

Budgetary Basis of Accounting

The budgetary basis of accounting required by state law differs materially from the basis used to report revenues and expenditures in accordance with generally accepted accounting principles (GAAP). Appropriations are made from funds that are prescribed by law. These legal basis fund types (known as state funds) are the General Revenue Fund, numerous trust funds, and the Budget Stabilization Fund. Certain moneys, known as local funds, available to agencies for their operations are maintained outside the State Treasury. Because the funds are located in banks outside of the State Treasury, budgetary authority and the disbursement of these funds are not controlled by the Chief Financial Officer. For example, the State Board of Administration operates from such funds.

The state presents budgetary comparison schedules for the General Fund and major special revenue funds as part of the other required supplementary information. In addition, budgetary comparison schedules for non-major special revenue funds which have legally adopted annual budgets are presented with other combining and individual fund statements and schedules.

Budgetary basis revenues are essentially reported on the cash basis and include amounts classified by GAAP as other financing sources. Budgetary basis expenditures include disbursements, except those for prior year carry/certified forwards, plus current year payables and encumbrances which are carried/certified forward into the next fiscal year. They also include amounts classified by GAAP as other financing uses. State law requires prior year payables and encumbrances not carried/certified forward to be paid from the current year budget. The Lump Sum expenditure category presented in the budgetary comparison schedules is used as a budgetary tool to track moneys appropriated to a particular fund until subsequent allocations are made to other expenditure categories.

The presentation of budgetary comparison information for the major governmental fund for transportation excludes the State Transportation Trust Fund within the Department of Transportation because it accounts for projects of a multi-year nature, and comparison of actual annual expenditures to a multi-year appropriated amount is not meaningful. Appropriations are made in total the first year of a project even though they are released and expended over the period of construction for a project.

Budget to GAAP Reconciliation

The budgetary comparison schedules for the General Fund and the major special revenue funds present comparisons of the original budget and final budget with actual revenues and expenditures on a budgetary basis. A budget to GAAP reconciliation is presented following the budgetary comparison schedules because accounting principles for budgetary basis differ significantly from those used to present financial statements in conformity with GAAP.

OTHER REQUIRED SUPPLEMENTARY INFORMATION

FLORIDA RETIREMENT SYSTEM SCHEDULE OF FUNDING PROGRESS  
(in thousands)

Actuarial Valuation Date	Actuarial Value of Assets (A)	Actuarial Accrued Liability (AAL) Entry Age (B)	Unfunded AAL (UAAL) (B-A)	Funded Ratio (A/B)	Annualized Covered Payroll <sup>(1)</sup> (C)	UAAL as a Percentage of Covered Payroll (B-A)/C
July 1, 2005	\$ 111,539,878	\$ 103,925,498	\$ (7,614,380)	107.33%	\$ 24,185,983	(31.48%)
July 1, 2006	117,159,615	110,977,831	(6,181,784)	105.57%	25,327,922	(24.41%)
July 1, 2007	125,584,704	118,870,513	(6,714,191)	105.65%	26,385,768	(25.45%)
July 1, 2008	130,720,547	124,087,214	(6,633,333)	105.35%	26,891,340	(24.67%)
July 1, 2009	118,764,692	136,375,597	17,610,905	87.09%	26,573,196	66.27%
July 1, 2010	120,929,666	139,652,377	18,722,711	86.59%	25,765,362	72.67%

SCHEDULE OF EMPLOYER CONTRIBUTIONS  
(in thousands)

Year Ended 6/30	Annual Required Contributions	Percent Contributed
2005	\$ 2,141,862	102%
2006	2,193,928	96%
2007	2,455,255	111%
2008	2,612,672	107%
2009	2,535,854	111%
2010	2,447,374	111%

<sup>(1)</sup> Includes Deferred Retirement Option Program (DROP) Payroll.

OTHER REQUIRED SUPPLEMENTARY INFORMATION

RETIREE HEALTH INSURANCE SUBSIDY PROGRAM SCHEDULE OF FUNDING PROGRESS  
(in thousands)

Actuarial Valuation Date	Actuarial Value of Assets (A)	Actuarial Accrued Liability (AAL) Entry Age (B)	Unfunded AAL (UAAL) (B-A)	Funded Ratio (A/B)	Annualized Covered Payroll (C)	UAAL as a Percentage of Covered Payroll (B-A)/C
July 1, 2006	\$ 192,808	\$ 4,667,058	\$ 4,474,250	4.13%	\$ 27,712,320	16.15%
July 1, 2008	275,139	5,109,683	4,834,544	5.38%	30,665,477	15.77%
July 1, 2010	291,459	8,464,530	8,173,071	3.44%	31,717,281	25.77%

SCHEDULE OF EMPLOYER CONTRIBUTIONS  
(in thousands)

Year Ended 6/30	Annual Required Contribution	Percent Contributed
2006	N/A <sup>(1)</sup>	N/A
2007	\$ 363,175	90%
2008	391,847	85%
2009	395,256	86%
2010	409,546	81%

<sup>(1)</sup> First valuation completed July 1, 2006, which determined ARC for FY 06-07.

OTHER POSTEMPLOYMENT BENEFITS SCHEDULE OF FUNDING PROGRESS\*  
(in thousands)

Actuarial Valuation Date	Actuarial Value of Assets (A)	Actuarial Accrued Liability (AAL) Entry Age (B)	Unfunded AAL (UAAL) (B-A)	Funded Ratio (A/B)	Annualized Covered Payroll (C)	UAAL as a Percentage of Covered Payroll (B-A)/C
July 1, 2007	\$ .....	\$ 3,081,834	\$ 3,081,834	0.00%	\$ 6,542,945	47.10%
July 1, 2008	.....	2,848,428	2,848,428	0.00%	6,492,858	43.87%
July 1, 2009	.....	4,831,107	4,831,107	0.00%	7,318,965	66.01%
July 1, 2010 <sup>(2)</sup>	.....	4,545,845	4,545,845	0.00%	7,574,317	60.02%

SCHEDULE OF EMPLOYER CONTRIBUTIONS\*  
(in thousands)

Year Ended 6/30	Annual Required Contribution	Percent Contributed
2008	\$ 200,973	43.70%
2009	186,644	54.36%
2010	336,419	30.87%
2011	313,415	32.87%

\* This information relates to the cost-sharing plan as a whole, of which the State of Florida is one participating employer. The State of Florida's participation in both the actuarial accrued liability and the annual required contribution is approximately 76%.

<sup>(2)</sup> Update of the July 1, 2009 actuarial valuation. A new valuation was not performed.

**OTHER REQUIRED SUPPLEMENTARY INFORMATION**

**INFORMATION ABOUT INFRASTRUCTURE ASSETS  
REPORTED USING THE MODIFIED APPROACH**

Pursuant to GASB Statement 34, Basic Financial Statements – and Management’s Discussion and Analysis – for State and Local Governments, the state has adopted an alternative process to recording depreciation expense on selected infrastructure assets. Under this alternative method, referred to as the modified approach, the State expenses certain maintenance and preservation costs and does not report depreciation expense. Assets accounted for under the modified approach include approximately 12,082 centerline miles of roads and 6,647 bridges that the State is responsible for maintaining.

In order to utilize the modified approach, the state is required to:

- Maintain an asset management system that includes an up-to-date inventory of eligible infrastructure assets.
- Perform condition assessments of eligible assets and summarize the results using a measurement scale.
- Estimate each year the annual amount to maintain and preserve the assets at the condition level established and disclosed by the state.
- Document that the assets are being preserved approximately at, or above, the established condition level.

**Condition and Maintenance Programs**

**Resurfacing Program:** Road pavements require periodic resurfacing. The frequency of resurfacing depends on the volume of traffic, type of traffic, pavement material variability, and weather conditions. Resurfacing preserves the structural integrity of highway pavements and includes pavement resurfacing, pavement rehabilitation, and minor reconstruction.

The Florida Department of Transportation (FDOT) conducts an annual Pavement Condition Survey. Pavements are rated on a scale of 0 to 10 (with 10 being the best) in each of three criteria: ride smoothness, pavement cracking, and wheel path rutting. Ride smoothness is what the motorist experiences. It directly affects motor vehicle operation costs. Pavement cracking refers to the structural deterioration of the pavement, which leads to loss of smoothness and deterioration of the road base by water seepage if not corrected. Wheel path rutting refers to depressions in pavement caused by heavy use. Ride smoothness and wheel path rutting are measured mechanically using lasers. Pavement cracking is determined through visual observation by experienced survey crews.

The condition rating scales were set by a statewide committee of pavement engineers, so that a pavement segment receiving a rating of six or less in any of the three rating criteria is designated a deficient pavement segment. In low-speed urban areas, the ride rating must drop to five or less before a pavement segment is considered deficient due to ride.

The FDOT standard is to ensure that 80% of the pavement on the State Highway System remains non-deficient.

**Bridge Repair/Replacement Program:** The FDOT Bridge Repair Program places primary emphasis on periodic maintenance and specified rehabilitation work activities on State Highway System bridge structures. The FDOT Bridge Replacement Program’s primary focus is on the replacement of structurally deficient or weight restricted bridges on the State Highway System. In addition, this program addresses bridges that require structural repair but which are more cost effective to replace.

The FDOT conducts bridge condition surveys using the National Bridge Inspection (NBI) Standards to determine condition ratings. Each bridge is inspected at least once every two years. During the inspection process, the major components such as deck, superstructure, and substructure are assigned a condition rating. The condition rating ranges from 0 to 9. A rating of 8 to 9 is very good to excellent which indicates that no repairs are necessary. A rating of 5 to 7 is fair to good which indicates that minor repairs are required. A rating below 5 identifies bridges needing major repairs or replacement. A rating of 4 or less indicates a condition of poor to failing and requires urgency in making repairs. A rating of 2 requires closure of the bridge and a rating of 1 is used for a bridge that is closed, but with corrective action may be put back into light service. A rating of 0 indicates that the bridge is out of service and beyond corrective action. In general, bridges that have a rating below 5 need major repairs or replacement. However, in isolated cases, bridges with a rating of 5 or greater can judgmentally be determined to need major repairs.

The FDOT standard is to ensure that 90% of all department maintained bridges do not need major repairs or replacement.

**Routine Maintenance Program:** The FDOT is responsible for managing and performing routine maintenance on the State Highway System to help preserve the condition of the highway system. Routine maintenance includes many activities, such as: highway repair, roadside upkeep, emergency response, maintaining signs, roadway striping, and keeping storm drains clear and structurally sound.

The quality and effectiveness of the routine maintenance program is monitored by quarterly surveys, using the Maintenance Rating Program (MRP), which result in an annual assessment. The MRP has been used since 1985 to evaluate routine maintenance of the transportation system in five broad categories, or elements. The five rating elements are roadway, roadside, vegetation/aesthetics, traffic services, and drainage. The MRP provides a maintenance rating of 1 to 100 for each category and overall.

The FDOT standard is to achieve and maintain an overall maintenance rating of 80.

**Condition Rating for the State Highway System**

Percentage of pavement meeting FDOT standards

<u>2011</u>	<u>2010</u>	<u>2009</u>
89%	88%	86%

Percentage of bridges meeting FDOT standards

<u>2011</u>	<u>2010</u>	<u>2009</u>
95%	95%	95%

**Maintenance Rating**

<u>2011</u>	<u>2010</u>	<u>2009</u>
87	86	87

**Comparison of Needed-to-Actual Maintenance/Preservation  
(in millions)**

**Resurfacing Program**

	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>
Needed	\$751.5	\$727.2	\$871.5	\$718.0	\$898.1
Actual	543.9	422.0	575.3	584.5	851.1

**Bridge Repair/Replacement Program**

	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>
Needed	\$315.7	\$231.0	\$230.4	\$250.3	\$273.4
Actual	328.8	134.8	207.3	250.3	121.7

**Routine Maintenance Program**

	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>
Needed	\$580.5	\$572.4	\$508.2	\$492.6	\$463.7
Actual	676.1	655.8	571.5	507.1	479.2

The FDOT determines its program needs based on a five-year plan. The needed amounts provided above are for estimated expenses and commitments relating to projects within the plan at the time of the budget request. The nature of a long-term plan is that it is continually changing. Projects are added, deleted, adjusted, or postponed. The differences between the needed and actual amounts above reflect these changes.

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**APPENDIX C**

A RESOLUTION AUTHORIZING THE ISSUANCE OF STATE OF FLORIDA, FULL FAITH AND CREDIT, STATE BOARD OF EDUCATION, PUBLIC EDUCATION CAPITAL OUTLAY BONDS, FOR THE PURPOSE OF FINANCING AND REFINANCING THE COST OF CAPITAL OUTLAY PROJECTS FOR THE STATE SYSTEM OF PUBLIC EDUCATION IN FLORIDA, PURSUANT TO SUBSECTION (a)(2) OF SECTION 9 OF ARTICLE XII OF THE CONSTITUTION OF FLORIDA, AS AMENDED; PROVIDING THE TERMS AND CONDITIONS UPON WHICH SUCH BONDS MAY BE ISSUED; AND PROVIDING AN EFFECTIVE DATE.

BE IT RESOLVED BY THE STATE BOARD OF EDUCATION OF FLORIDA:

**ARTICLE I  
AUTHORITY, FINDINGS, AND DEFINITIONS**

SECTION 1.01. AUTHORITY FOR THIS RESOLUTION. This Master Resolution is adopted pursuant to the provisions of Article XII, Subsection 9(a)(2), of the Constitution of the State of Florida, as amended, Sections 215.57-215.83, Florida Statutes, and other applicable provisions of law.

SECTION 1.02. DEFINITIONS. Whenever used in this Master Resolution the following terms shall have the following meanings unless the context otherwise requires:

"Accreted Value" shall mean, as of any date of computation with respect to any Capital Appreciation Bond, an amount equal to (a) the principal amount of such Capital Appreciation Bond at its initial offering plus the accrued interest on such Capital Appreciation Bond from the date of delivery to the original purchasers thereof to the Interest Payment Date next preceding the date of computation or the date of computation if an Interest Payment Date, such interest to accrue at a rate per annum determined pursuant to the applicable Supplemental Authorizing Resolution (not to exceed the maximum rate permitted by law), compounded periodically, plus, (b) with respect to matters related to the payment upon redemption of the Capital Appreciation Bond, if such date of computation shall not be an Interest Payment Date, the ratable portion of the difference between the Accreted Value as of the immediately preceding Interest Payment Date (or the date of delivery of the Bonds to the original purchasers thereof if the date of computation is prior to the first Interest Payment Date succeeding the date of delivery) and the Accreted Value as of the immediately succeeding Interest Payment Date, calculated based on the assumption that Accreted Value accrues during any period in equal daily amounts on the basis of a year of twelve 30-day months. For the purposes of (i) receiving payment of the redemption price if a Capital Appreciation Bond is redeemed prior to maturity, or (ii) computing the amount of the Debt Service Requirements and of Bonds held by the Registered Owner of a Capital Appreciation Bond in giving any notice, consent, request or demand pursuant to this Master Resolution for any purpose whatsoever, the principal amount of a Capital Appreciation Bond shall be deemed to be its Accreted Value.

"Act" shall mean the laws referred to in Section 1.01 hereto.

"Additional Bonds" shall mean any obligations hereafter issued pursuant to the terms and conditions of this Master Resolution and payable from the Gross Receipts Taxes on a parity with the Bonds originally issued hereunder.

"Administrative Expenses" shall mean, with respect to the Bonds or the administration of any funds under this Master Resolution, to the extent applicable: (i) fees and/or charges or both, of the State Board of Administration and the Division of Bond Finance; and (ii) such other fees and/or charges or both as may be approved by the State Board of Administration or the Division of Bond Finance, including but not limited to those relating to tax law compliance, disclosure of information, paying agents, rating agencies, and providers of credit enhancement and the cost of acquisition of insurance or other instruments in lieu of cash with respect to any fund or account; all as may be determined from time to time as necessary.

"Amortization Installment" shall mean an amount so designated which is established for the redemption of Term Bonds; provided that each such Amortization Installment shall be deemed due in an amount and upon a date determined pursuant to the applicable Supplemental Authorizing Resolution and the aggregate of such Amortization Installments shall equal the aggregate principal of the Term Bonds.

"Board of Regents" shall mean the Board of Regents of the Division of Universities of the Department of Education, a public corporation of the State of Florida.

"Boards of Trustees" shall mean the Boards of Trustees of the Community College Districts or Junior College Districts, or their successors as the governing bodies of such Districts.

"Bond Fee Trust Fund" shall mean the Bond Fee Trust fund created by Section 215.65, Florida Statutes.

"Bond Registrar/Paying Agent" shall mean Citibank, N.A., New York, New York, or any successor thereto.

"Bonds" shall mean the Public Education Capital Outlay Bonds issued pursuant to this Master Resolution.

"Capital Appreciation Bonds" shall mean the Bonds issued under this Master Resolution as to which interest is compounded periodically on each of the applicable periodic dates designated for compounding and is payable in an amount equal to the then Accreted Value at the maturity, earlier redemption or other payment date thereof, all as determined pursuant to the applicable Supplemental Authorizing Resolution, and which may be either Serial Bonds or Term Bonds.

"Capital Outlay Projects" or "Projects" shall mean the Capital Outlay Project or Projects for the State System to be financed in whole or in part by the Bonds issued pursuant to this Master Resolution, as set forth in each Supplemental Authorizing Resolution.

"Code" shall mean the Internal Revenue Code of 1986, the Treasury Regulations (whether proposed, temporary or final) under that Code or the statutory predecessor of that Code, and any amendments of, or successor provisions to, the foregoing and any official rulings, announcements, notices, procedures and judicial determinations regarding any of the foregoing, all as and to the extent applicable. Unless otherwise indicated, references to a Section of the Code means that Section of the Code, including such applicable Treasury Regulations, rulings, announcements, notices, procedures and determinations pertinent to that Section.

"Community College Districts" or "Junior College Districts" shall mean the Community College Districts or Junior College Districts, created by law, which are to receive a portion of the proceeds of the Bonds.

"Current Interest Paying Bonds" shall mean Bonds, the interest on which shall be payable on a periodic basis.

"Debt Service Requirements" shall mean the amounts of principal (including Amortization Installments) and interest maturing and becoming due on the Bonds.

"Defeasance Obligations" shall mean, to the extent permitted by law, direct obligations of, or obligations the principal of and interest on which are unconditionally guaranteed by, the United States of America, including obligations issued or held in book entry form on the books of the Department of the Treasury of the United States and including advance refunded tax-exempt bonds fully secured by non-callable direct obligations of the United States of America, non-callable obligations guaranteed by the United States of America, or "stripped" interest payment obligations of debt obligations of the Resolution Funding Corporation and, with respect to any Series, such additional investments as shall be designated as Defeasance Obligations for such Series by the applicable Supplemental Authorizing Resolution.

"District School Boards" shall mean the Boards of the several School Districts or their successors as the governing bodies of the School Districts.

"Division of Bond Finance" or "Division" shall mean the Division of Bond Finance of the State Board of Administration.

"Fiscal Year" shall mean the period beginning with and including July 1st of each year and ending with and including the next June 30th.

"Gross Receipts Taxes" shall mean all the taxes collected from every person, including municipalities, receiving payments for electricity for light, heat or power, for natural or manufactured gas for light, heat or power, for telecommunication services and for sending of telegrams and telegraph messages, as provided and levied in Chapter 203, Florida Statutes as in existence as of the date of the adoption of this Master Resolution or as such Chapter is amended from time to time.

"Interest Payment Dates" shall mean for each Series of Bonds, such dates of each Fiscal Year on which interest on the Bonds of such Series is payable or, with respect to Capital Appreciation Bonds, is compounded.

"Issue", "Issued" or "Issuance", when used with reference to the Bonds, shall mean the authorization, sale and delivery of the Bonds authorized to be issued by this Master Resolution. The Bonds shall not be deemed to be issued until such Bonds have been sold and delivered to the purchasers and payment has been received therefor.

"Master Resolution" shall mean this resolution.

"Original 1985 Resolution" shall mean the resolution adopted on December 18, 1984, by the State Board of Education of Florida, entitled: "A Resolution authorizing the issuance of not exceeding \$100,000,000 State of Florida, Full Faith and Credit, State Board of Education, Public Education Capital Outlay Bonds, Series 1985, for the purpose of financing the cost of capital outlay projects for the State System of Public Education in Florida, pursuant to Subsection (a)(2) of Section 9 of Article XII of the Constitution of Florida, as amended".

"Outstanding", when used with reference to the Bonds, shall mean, as of any date of determination, all Bonds theretofore authenticated and delivered except:

- (i) Bonds theretofore cancelled by the Bond Registrar/Paying Agent or delivered to the Bond Registrar/Paying Agent for cancellation;
- (ii) Bonds which are deemed paid and defeased and no longer Outstanding as provided herein;
- (iii) Bonds in lieu of which other Bonds have been issued pursuant to the provisions hereof relating to Bonds destroyed, stolen or lost, unless evidence satisfactory to the Bond Registrar/Paying Agent has been received that any such Bond is held by a bona fide purchaser; and
- (iv) For purposes of any consent or other action to be taken hereunder by the Registered Owners of a specified percentage of principal amount of Bonds, Bonds held by or for the account of the Division of Bond Finance or the State Board.

"Principal Payment Date" shall mean for each Series of Bonds, such dates of each Fiscal Year on which the principal (including Amortization Installments) of Outstanding Bonds of each Series is payable.

"Prior Lien Obligations" shall mean the outstanding (i) State of Florida, Full Faith and Credit, State Board of Education, Public Education Bonds, Series A and Series B, issued pursuant to Section 9(a) of Article XII of the Florida Constitution of 1968, as amended, and (ii) State of Florida, Full Faith and Credit, State Board of Education, Public Education Capital Outlay Bonds, Series 1985, Series 1985-A, Series 1986-B, Series 1986-C, Series 1987-A, Series 1989-A, Series 1989-B, Series 1990, Series 1991-A, Series 1991-B, Series 1991-C and Series 1992-A.

"Public Education Bond Amendment" shall mean Subsection (a)(2) of Section 9 of Article XII of the Constitution of the State of Florida, as amended effective July 1, 1975, as further amended effective January 8, 1985, and as such Subsection is amended from time to time.

"Public Education Fund" shall mean the Public Education Capital Outlay and Debt Service Trust Fund created and established pursuant to the Public Education Bond Amendment.

"Rating Agency" shall mean a nationally recognized bond rating agency.

"Rebate Account" shall mean the applicable separate account established within the Rebate Fund for each Series issued under this Master Resolution.

"Rebate Amount" shall mean, with respect to each Series that are not taxable bonds, the excess of the amount earned on all non-purpose investments (as defined in Section 148(f)(6) of the Code) over the amount which would have been earned if such non-purpose investments were invested at a rate equal to the yield on that series of Bonds, plus any income attributable to such excess, or shall have such other meaning as may be required by the Code.

"Rebate Fund" shall be the Rebate Fund created and established pursuant to Section 6.05 hereof.

"Record Date" shall mean the Regular Record Date or Special Record Date, as applicable.

"Registered Owner" shall mean the owner of any Bond or Bonds as shown on the registration book kept by the Bond Registrar/Paying Agent.

"Regular Record Date" shall mean, with respect to each Series of Bonds, the 15th day of the calendar month next preceding a Principal or Interest Payment Date or such other date specified for a Series by the applicable Supplemental Authorizing Resolution.

"School Districts" shall mean the several School Districts of the State of Florida, created by law, which are to receive a portion of the proceeds of the Bonds.

"Serial Bonds" shall mean the Bonds of a Series which shall be stated to mature in periodic installments.

"Series" shall mean all of the Bonds authenticated and delivered on original issuance and pursuant to this Master Resolution or the Supplemental Authorizing Resolution authorizing such Bonds as a separate Series of Bonds, or any Bonds thereafter authenticated and delivered in lieu of or in substitution for such Bonds, pursuant to Article II hereof, regardless of variations in maturity, interest rate or other provisions.

"Sinking Fund" shall mean the trust fund, herein created, to be held and administered by the State Board of Administration, pursuant to Article IV of this Master Resolution.

"Special Interest Payment Date" means a date established pursuant to Section 3.06 hereof for the payment of interest which has become delinquent.

"Special Record Date" means a record date established pursuant to Section 3.06 hereof for the payment of interest on any Special Interest Payment Date.

"State" shall mean the State of Florida.

"State Board" shall mean the Board of Education of Florida, as constituted pursuant to Section 2 of Article IX of the Constitution of Florida.

"State Board of Administration" shall mean the Board of Administration of Florida as created by the Florida Constitution and shall also include any statutory body succeeding to the duties and powers given the State Board of Administration by law and particularly Section 403.1834, Florida Statutes.

"State Bond Act" shall mean Sections 215.57 through 215.83, Florida Statutes.

"State System" shall mean the State System of Public Education provided for by Section 1 of Article IX of the Florida Constitution of 1968, including but not limited to institutions of higher learning, community or junior colleges, vocational-technical schools, and public schools, as now defined or as may hereafter be defined by law.

"Supplemental Authorizing Resolution" means, as to any Series of Bonds, the resolution or resolutions of the State Board authorizing and providing for the sale and issuance of such Series of Bonds and includes any certificate of award, any trust indenture, the bond purchase agreement or other document or instrument that is approved by or required to be executed (prior to the issuance of such Series) by any such resolution.

"Term Bonds" shall mean the Bonds of a Series which shall be stated to mature on one date and for the amortization of which payments are required to be made into the Amortization Account in the Sinking Fund, hereinafter created, as set forth in the Supplemental Authorizing Resolution applicable thereto.

SECTION 1.03. CORRELATIVE WORDS. Words of the masculine gender shall be deemed and construed to include correlative words of the feminine and neuter genders. Unless the context shall otherwise indicate, the singular shall include the plural, and vice versa, and the word "person" shall include corporations and associations, including public bodies, as well as natural persons.

SECTION 1.04. FINDINGS. It is hereby found, determined and declared as follows:

(a) The State Board has previously issued the Prior Lien Obligations to finance or refinance the cost of Capital Outlay Projects for the institutions included in the State System pursuant to certain resolutions of the State Board, which resolutions permit the issuance of additional parity bonds only upon satisfaction of the limitations and conditions set forth therein, which limitations and conditions restrict the ability of the State Board to issue certain types of obligations, to effectively provide credit or liquidity support for obligations and to otherwise structure financing transactions so as to achieve the lowest overall borrowing costs.

(b) By closing the lien of the prior resolutions and hereafter issuing Bonds pursuant to this Master Resolution and, with respect to each Series, the applicable Supplemental Authorizing Resolution, the State Board will enhance its flexibility in structuring financing transactions to take advantage of both traditional and contemporary financing methods to reduce the overall borrowing costs.

(c) Each Series to be issued under this Master Resolution will be authorized by, and the details of such Series determined pursuant to, a Supplemental Authorizing Resolution to be adopted prior to the issuance of such Series.

SECTION 1.05. RESOLUTION TO CONSTITUTE CONTRACT. In consideration of the acceptance of the Bonds by the Registered Owners thereof, this Master Resolution shall be deemed to be and shall constitute a contract between the State Board and such Registered Owners. The covenants and agreements to be performed by the State Board shall be for the equal benefit, protection, and security of the Registered Owners of any and all of the Bonds, as defined herein, all of which shall be of equal rank and without preference, priority, or distinction of any of such Bonds over any other thereof, except as expressly provided therein and herein. The Supplemental Authorizing Resolution for any Series of Bonds shall be deemed to be and shall constitute a contract between the State Board and the Registered Owners of Bonds of such Series and the covenants and agreements set forth in such Supplemental Authorizing Resolution to be performed by the State Board shall be for the equal benefit, protection and security of the Registered Owners of all Bonds of such Series.

**ARTICLE II  
AUTHORIZATION OF BONDS**

SECTION 2.01. AUTHORIZATION OF BONDS. (a) Subject and pursuant to the provisions of this Master Resolution, the Public Education Bond Amendment, the State Bond Act and other applicable provisions of law, there are hereby authorized to be issued from time to time, as hereinafter provided, State Board of Education, Public Education Capital Outlay Bonds. The aggregate principal amount of the Bonds which may be executed, authenticated and delivered under this Master Resolution is not limited except as may hereafter be provided in this Master Resolution or in any Supplemental Authorizing Resolution or as may be limited by law.

(b) The Bonds may, if and when authorized by one or more Supplemental Authorizing Resolutions, be issued in one or more Series. The designation of each Series shall include such further appropriate particular designation added to or incorporated in the title for the Bonds of such Series as the State Board may determine. Each Bond shall bear upon its face the designation so determined for the Series to which it belongs.

SECTION 2.02. SUPPLEMENTAL AUTHORIZING RESOLUTIONS. Each Series shall be authorized by the adoption of a Supplemental Authorizing Resolution, which shall specify such terms and conditions relative to the Bonds of such Series, and such other matters relative thereto, as the State Board shall determine. Such Supplemental Authorizing Resolution may specify with respect to the Series authorized therein:

(a) the form, denominations, maturities, amortization installments, interest rates or yields, and, if applicable, the method of determination of such interest rates or yields, which may be fixed or variable rates or yields, Principal and Interest Payment Dates, redemption provisions, including provisions for the selection of Bonds for redemption and the giving of notice thereof, registration and transfer provisions, the manner of sale, and such other terms as the State Board shall determine;

(b) the form of any documents or instruments relative to such Series, and the application of the proceeds thereof, including any escrow agreement, construction fund agreement, trust indenture, paying agent or registrar agreement, letter of representation or other agreement regarding book-entry or other registration systems, and such other documents or instruments as the State Board shall determine;

(c) any additional security, credit enhancement or liquidity facility for such Series, which may include a debt service reserve account, pledge of additional revenues or other collateral, municipal bond insurance, surety bond or other financial arrangement, a letter of credit, standby purchase agreement, tender, auction or remarketing agreement, or such other additional security, credit enhancement or liquidity facility as the State Board shall determine; and

(d) such other terms applicable solely to such Series as the State Board shall determine, which terms may include provisions for the amendment of such Supplemental Authorizing Resolution, the defeasance of Bonds of such Series and the termination of the lien and pledge in favor thereof, additional covenants and agreements of the State Board and such other provisions as the State Board shall determine.

**ARTICLE III  
GENERAL TERMS AND PROVISIONS OF BONDS**

SECTION 3.01. GENERALLY. The form, denominations, maturities, amortization installments, interest rates or yields, principal and interest payment dates, manner and place of payment, redemption, registration and transfer provisions and other terms and details of each Series shall be provided for in the Supplemental Authorizing Resolution applicable thereto; provided, however, that any Series as to which any such terms and details (other than the principal amount, maturity and interest rates or yields) are not provided for in the applicable Supplemental Authorizing Resolution shall be governed by the general provisions of this Article III.

SECTION 3.02. DESCRIPTION OF BONDS. The Bonds shall be payable, with respect to interest, principal and premium, if any, in any coin or currency of the United States of America which at the time of payment is legal tender

for the payment of public and private debts; shall be issued in the form of fully registered Bonds; shall be dated as of the first day of the month of the delivery thereof; shall bear interest from their date at a rate not exceeding the legal rate per annum, with interest payments to be mailed to the Registered Owner thereof by the Bond Registrar/Paying Agent at the address shown on the registration books for the Bonds held by the Bond Registrar/Paying Agent as of the Record Date, except for Capital Appreciation Bonds which shall bear interest as described under the defined term Accreted value, payable only upon redemption, or maturity thereof; and shall be in principal or Accreted Value at maturity denominations of \$5,000 or integral multiples thereof.

**SECTION 3.03. PRIOR REDEMPTION OF THE BONDS.** The Bonds of each Series may be made redeemable in such manner and upon such terms and conditions as are determined pursuant to the Supplemental Authorizing Resolution applicable thereto.

Unless waived by any Registered Owner of Bonds to be redeemed, a notice of the redemption prior to maturity of any of the Bonds shall be mailed by first class mail (postage prepaid) at least thirty days prior to the date fixed for redemption, to the Registered Owner of the Bonds to be redeemed of record on the books kept by the Bond Registrar/Paying Agent as of forty-five days prior to the date fixed for redemption. Such notice of redemption shall specify the serial or other distinctive numbers or letters of the Bonds to be redeemed, if less than all, the date fixed for redemption, and the redemption price thereof and, in the case of Bonds to be redeemed in part only, the principal amount thereof to be redeemed. Failure so to give any such notice by mailing to any Registered Owner, or any defect therein, shall not affect the validity of the proceedings for the redemption of any Bond or portion thereof with respect to which no such failure has occurred. Any notice mailed as provided above shall be conclusively presumed to have been given, whether or not the Registered Owner of such Bond receives such notice.

The Bond Registrar/Paying Agent shall not be required (a) to issue, transfer or exchange any Bonds during a period beginning at the opening of business on the 15th business day next preceding the date fixed for redemption and ending at the close of business on the date fixed for redemption; or (b) to transfer or exchange any Bonds selected, called or being called for redemption in whole or in part.

Notice having been published and mailed in the manner and under the conditions hereinabove provided, the Bonds or portions of Bonds so called for redemption shall, on the redemption date designated in such notice, become and be due and payable at the redemption price provided for redemption of such Bonds or portions of Bonds on such date. On the date so designated for redemption, notice having been published and mailed and moneys for payment of the redemption price being held in separate accounts by an escrow agent, the State Board, or the Bond Registrar/Paying Agent, in trust for the Registered Owners of the Bonds or portions thereof to be redeemed, all as provided in this Master Resolution or the applicable Supplemental Authorizing Resolution, interest on the Bonds or portions of Bonds so called for redemption shall cease to accrue, such Bonds and portions of Bonds shall cease to be entitled to any lien, benefit or security under this Master Resolution or the applicable Supplemental Authorizing Resolution, and the Registered Owners of such Bonds or portions of Bonds shall have no rights in respect thereof except to receive payment of the redemption price thereof and, to the extent provided in the final paragraph of this Section, to receive Bonds for any unredeemed portion of the Bonds. Any and all of the Bonds redeemed prior to maturity shall be duly cancelled by the Bond Registrar/Paying Agent, and shall not be reissued.

In addition to the foregoing notice, further notice shall be given as set out below, but no defect in said further notice nor any failure to give all or any portion of such further notice shall in any manner defeat the effectiveness of a call for redemption if notice thereof is given as above prescribed.

(a) Each further notice of redemption given hereunder shall contain the information required above for an official notice of redemption plus (i) the CUSIP numbers of all Bonds being redeemed; (ii) the date of issue of the Bonds as originally issued; (iii) the rate of interest borne by each Bond being redeemed; (iv) the maturity date of each Bond being redeemed; (v) the publication date of the official notice of redemption; (vi) the name and address of the Bond Registrar/Paying Agent; and (vii) any other descriptive information needed to identify accurately the Bonds being redeemed.

(b) Each further notice of redemption shall be sent at least thirty-five (35) days before the redemption date by certified mail or overnight delivery service or telecopy to all registered securities depositories then in the business of holding substantial amounts of obligations of types comprising the Bonds (such depositories now being The Depository Trust Company, New York, New York, Midwest Securities Trust Company, Chicago, Illinois, Pacific Securities Depository Trust Company, San Francisco, California and Philadelphia Depository Trust Company, Philadelphia, Pennsylvania) and to one or more national information services that disseminate notices of redemption of obligations such as the Bonds.

(c) Each further notice of redemption shall be published one time in The Bond Buyer of New York, New York or, if such publication is impractical or unlikely to reach a substantial number of the Registered Owners of the Bonds, in some other financial newspaper or journal which regularly carries notices of redemption of other obligations similar to the Bonds, such publication to be made at least thirty (30) days prior to the date fixed for redemption.

In case part but not all of an Outstanding Bond shall be selected for redemption, the Registered Owner thereof shall present and surrender such Bond to the Bond Registrar/Paying Agent for payment of the principal amount thereof so called for redemption, and the Bond Registrar/Paying Agent shall execute and deliver to or upon the order of such Registered Owner, without charge therefor, for the unredeemed balance of the principal amount of the Bond so surrendered, a Bond or Bonds fully registered as to principal and interest.

**SECTION 3.04. EXECUTION AND AUTHENTICATION OF BONDS.** The Bonds shall be executed in the name of the State Board by the Chairman of the Governing Board of the State Board, and attested by the Secretary or an Assistant Secretary, or such other officers as may be designated by a resolution of the State Board, and the corporate seal of the State Board or a facsimile thereof shall be affixed thereto or reproduced thereon. The facsimile signatures of the Chairman, and the Secretary or Assistant Secretary, or such other officer, may be imprinted or reproduced on the Bonds, provided that, in accordance with the laws of Florida in effect on the date of the adoption of this Master Resolution, at least one signature, which may be that of the Bond Registrar/Paying Agent, required to be placed on the Bonds shall be manually subscribed. In the event that the laws of Florida relevant to the requirements for facsimile or manual signatures are changed prior to the delivery of a Series, then the signatures which are actually imprinted, reproduced, or manually subscribed on the Bonds of such Series shall be in compliance with the new laws. In case any one or more of the officers who shall have signed or sealed any of the Bonds shall cease to be such officer of the State Board before the Bonds so signed and sealed shall have been actually sold and delivered, such Bonds may nevertheless be sold and delivered as herein provided and may be issued as if the person who signed or sealed such Bonds had not ceased to hold such office. Any Bonds may be signed and sealed on behalf of the State Board by such person as at the actual time of the execution of such Bonds shall hold the proper office, although at the date of such Bonds such person may not have held such office or may not have been so authorized.

If the Bonds have been validated, a certification as to Circuit Court validation, in substantially the form hereinafter provided, shall be executed with the facsimile signature of any present or future Chairman.

**SECTION 3.05. NEGOTIABILITY.** The Bond shall be and have all the qualities and incidents of negotiable instruments under the Uniform Commercial Code - Investment Securities Law of the State of Florida, as provided in the Act.

**SECTION 3.06. REGISTRATION.** The Bonds shall be issued only as fully registered bonds without coupons. The Bond Registrar/Paying Agent shall be responsible for maintaining the books for the registration of and for the transfer of the Bonds in compliance with its agreement with the State of Florida.

Upon surrender to the Bond Registrar/Paying Agent for transfer or exchange of any Bond, duly endorsed for transfer or accompanied by an assignment duly executed by the Registered Owner or his attorney duly authorized in writing, the Bond Registrar/Paying Agent shall deliver in the name of the transferee or transferees, a fully registered Bond or Bonds of authorized denomination of the same maturity for the aggregate principal amount which the Registered Owner is entitled to receive.

All Bonds presented for transfer, exchange, redemption or payment (if so required by the State Board or the Bond Registrar/Paying Agent) shall be accompanied by a written instrument or instruments of transfer or authorization for exchange, in form and with guaranty of signature satisfactory to the State Board and the Bond Registrar/Paying Agent, duly executed by the Registered Owner or by his duly authorized attorney.

Neither the State Board, the State Board of Administration, nor the Bond Registrar/Paying Agent may charge the Registered Owner of any Bonds or his transferee for any expenses incurred in making any exchange or transfer of the Bonds. However, the State Board, the State Board of Administration and the Bond Registrar/Paying Agent may require payment from the Registered Owner of any Bonds of a sum sufficient to cover any tax, fee, or other governmental charge that may be imposed in relation thereto. Such governmental charges and expenses shall be paid before any such new Bonds shall be delivered.

The principal amount of the Bonds shall be paid to the Registered Owner or registered assigns on the maturity date of the Bonds, unless redeemed prior thereto in accordance with the terms thereof, upon presentation and surrender of the Bonds at the principal corporate trust office of the Bond Registrar/Paying Agent.

Interest shall be paid on the Interest Payment Dates to the Registered Owner whose name appears on the books of the Bond Registrar/Paying Agent as of 5:00 p.m. (local time, New York, New York) on the Record Date, by check or draft mailed (or transferred by a mode at least equally as rapid as mailing) from the Bond Registrar/Paying Agent to the Registered Owner, or in certain cases shall be paid by wire transfer as provided by the agreement between the Bond Registrar/Paying Agent and the State, except for Capital Appreciation Bonds which shall bear interest as described under the defined term Accreted Value, payable only upon redemption or maturity thereof. If and to the extent, however, that the State Board fails to make payment or provision for payment on any Interest Payment Date of interest on any Bond, that interest shall cease to be payable to the Person who was the Registered Owner of that Bond as of the applicable Regular Record Date. In that event, when moneys become available for payment of the delinquent interest, the Bond Registrar/Paying Agent shall establish a Special Interest Payment Date for the payment of that interest, and a Special Record Date, which Special Record Date shall be not more than fifteen (15) nor fewer than ten (10) days prior to the Special Interest Payment Date; and the Paying Agent shall cause notice of the proposed payment, of the Special Interest Payment Date and of the Special Record Date to be mailed not fewer than ten (10) days preceding the Special Record Date to each Person who was a Registered Owner of such Bond at the close of business on the fifteenth (15th) day preceding said mailing to such Person's address as it appears on the Register on that fifteenth (15th) day preceding the mailing of such notice and, thereafter, the interest shall be payable to the Person who was the Registered Owner of such Bond as of the close of business on the Special Record Date.

New Bonds delivered upon any transfer or exchange shall be valid obligations of the State Board, evidencing the same debt as the Bonds surrendered, shall be secured by this Master Resolution and the applicable Supplemental Authorizing Resolution, and shall be entitled to all of the security and benefits thereof to the same extent as the Bonds surrendered.

The State Board, the State Board of Administration and the Bond Registrar/Paying Agent may treat the Registered Owner of any Bond as the absolute owner thereof for all purposes, whether or not such Bond shall be overdue, and shall not be bound by any notice to the contrary. The person in whose name any Bond is registered may be deemed the owner thereof by the State Board, the State Board of Administration and the Bond Registrar/Paying Agent, and any notice to the contrary shall not be binding upon the State Board, the State Board of Administration or the Bond Registrar/Paying Agent.

In addition, notwithstanding the foregoing, to the extent permitted by applicable law, the State Board may establish a system of registration with respect to any or all Series and may issue certificated public obligations (represented by instruments) or uncertificated registered public obligations (not represented by instruments) commonly known as book-entry obligations, combinations thereof, or such other obligations as may then be permitted by law. The State Board or the State Board of Administration shall appoint such registrars, transfer agents, depositories and other agents as may be necessary to cause the registration, registration of transfer and reissuance of the Bonds within a commercially reasonable time according to the then current industry standards and to cause the timely payment of

interest, principal and premium, if any, payable with respect to the Bonds. Any such system may be effective for any Series previously issued or to be subsequently issued, provided that if the State Board adopts a system for the issuance of uncertificated registered public obligations for a Series, it shall permit thereunder the conversion, at the option of a Registered Owner of any Bonds of such Series issued prior to the adoption of such system, of a certificated registered public obligation to an uncertificated registered public obligation, and the reconversion of the same.

SECTION 3.07. AUTHENTICATION. No Bond shall be valid or obligatory for any purpose or be entitled to any security or benefit under this Master Resolution or a Supplemental Authorizing Resolution unless and until a certificate of authentication on such Bond substantially in the form herein set forth shall have been duly executed by the manual signature of the Bond Registrar/Paying Agent, and such executed certificate of the Bond Registrar/Paying Agent upon any such Bond shall be conclusive evidence that such Bond has been authenticated and delivered under this Master Resolution. The Bond Registrar/Paying Agent's certificate of authentication on any Bond shall be deemed to have been executed by it if signed by an authorized officer or signatory of the Bond Registrar/Paying Agent, but it shall not be necessary that the same officer or signatory sign the certificate of authentication on all of the Bonds issued hereinafter.

SECTION 3.08. DISPOSITION OF BONDS PAID OR EXCHANGED. Whenever any Bond shall be delivered to the Bond Registrar/Paying Agent for cancellation, upon payment of the principal amount thereof or for replacement or transfer or exchange, such Bond shall either be retained by the Bond Registrar/Paying Agent for a period of time specified in writing by the State Board or the State Board of Administration or, at the option of the State Board or the State Board of Administration, shall be cancelled and destroyed by the Bond Registrar/Paying Agent and counterparts a copy of a certificate of destruction evidencing such destruction shall be furnished to the Division of Bond Finance or the State Board.

SECTION 3.09. BONDS MUTILATED, DESTROYED, STOLEN OR LOST. In case any Bond shall become mutilated, or be destroyed, stolen or lost, the State Board may in its discretion issue and deliver a new Bond of like tenor as the Bonds so mutilated, destroyed, stolen, or lost, in exchange and substitution for such mutilated Bond, upon surrender and cancellation of such mutilated Bond or in lieu of and substitution for the Bond destroyed, stolen or lost, and upon the Registered Owner furnishing the State Board proof of his ownership thereof and satisfactory indemnity and complying with such other reasonable regulations and conditions as the State Board may prescribe and paying such expense as the State Board may incur. All Bonds so surrendered shall be disposed of as provided in Section 3.08 hereof. If any such Bonds shall have matured or be about to mature, instead of issuing a substitute Bond, the State Board may provide for the payment of the same upon being indemnified as aforesaid, and if such Bond be lost, stolen or destroyed, without surrender thereof.

Any such duplicate Bonds issued pursuant to this Section shall constitute original, additional, contractual obligations on the part of the State Board, whether or not the lost, stolen or destroyed Bonds be at any time found by anyone and such duplicate Bonds shall be entitled to equal and proportionate benefits and rights as to lien, source and security for payment, pursuant to this Master Resolution, from the Gross Receipts Taxes, and the Full Faith and Credit of the State of Florida.

SECTION 3.10. FORM OF BONDS. The text of the Bonds, together with the validation certificate (if any) to be endorsed thereon, shall be substantially of the following tenor, with such omissions, insertions and variations as may be necessary and desirable and authorized or permitted by this Master Resolution or as may be necessary to comply with applicable laws, rules, and regulations of the United States Government and the State of Florida in effect upon the issuance thereof.

(Form of Bond intentionally omitted)

**ARTICLE IV**  
**PLEDGE OF THE PLEDGED REVENUES; SINKING FUND**

SECTION 4.01. FUNDS PLEDGED FOR BONDS. The Bonds shall be payable primarily from the Gross Receipts Taxes pledged for the payment thereof, and shall be additionally secured by a pledge of the Full Faith and Credit of the State of Florida, pursuant to the Public Education Bond Amendment and this Master Resolution. Any Series may be further secured as provided in the Supplemental Authorizing Resolution therefor. No Registered Owner of the Bonds shall ever be entitled to require the payment of the principal of or interest on the Bonds from any funds of the State of Florida, the State Board, or any other political subdivision or agency of said State, except from the Gross Receipts Taxes pledged for the payment thereof by the Public Education Bond Amendment and this Master Resolution, moneys received pursuant to the pledge of the Full Faith and Credit of the State in the manner provided by this Master Resolution and any additional security provided for a Series by such Supplemental Authorizing Resolution.

SECTION 4.02. BONDS SECURED BY PLEDGE OF GROSS RECEIPTS TAXES AND THE FULL FAITH AND CREDIT OF THE STATE OF FLORIDA. (a) The payment of the principal (including Amortization Installments, if any) of and interest on all of the Bonds issued hereunder, including any Additional Bonds hereafter issued pursuant to and in conformity with the terms, conditions and restrictions contained in this Master Resolution, shall be secured equally and ratably by a lien on the Gross Receipts Taxes deposited in the Public Education Fund pursuant to the Public Education Bond Amendment, subject only to the prior lien of the Prior Lien Obligations. All such Gross Receipts Taxes received pursuant to the Public Education Bond Amendment are hereby irrevocably pledged to the payment of the principal (including Amortization Installments, if any) of and interest on the Bonds herein authorized as the same become due, and for all the purposes provided in Section 4.03 of this Master Resolution.

The lien of the Registered Owners of the Bonds issued hereunder on the Gross Receipts Taxes deposited in the Public Education Fund is and shall be junior, inferior and subordinate to the prior lien thereon of the Registered Owners of the Prior Lien Obligations.

(b) The payment of the principal (including Amortization Installments, if any) of and interest on the Bonds is additionally secured by a pledge of the Full Faith and Credit of the State of Florida, and the State is unconditionally and irrevocably obligated to make all payments required for the payment of such principal (including Amortization Installments, if any) of and interest on the Bonds as the same mature and become due to the full extent that the moneys derived from said Gross Receipts Taxes then on deposit in the Sinking Fund, hereinafter described, are insufficient for the full payment of all such principal (including Amortization Installments, if any) of and interest on the Bonds as the same mature and become due. It shall be the mandatory duty of the State Board on or prior to each Principal or Interest Payment Date to immediately certify to the proper officials of the State of Florida any deficiencies in the amounts of moneys needed for the payment of the principal (including Amortization Installments, if any) of and interest on the Bonds on such Principal and Interest Payment Dates. It shall further be the mandatory duty of the appropriate officials of the State of Florida to pay over to the State Board the amounts of such deficiencies in the manner provided herein and in the Public Education Bond Amendment and other applicable provisions of the law.

SECTION 4.03. PUBLIC EDUCATION FUND. Each year, after providing for the current requirements of the Prior Lien Obligations and any prior deficiencies, all of the Gross Receipts Taxes shall, as collected, continue to be deposited in the Public Education Fund in the State Treasury of Florida. The moneys in the Public Education Fund shall be held in trust, and shall be used and applied only in the following manner and order of priority:

(a) It shall be the duty of the State Board in each Fiscal Year on or prior to the tenth day preceding each Principal or Interest Payment Date to withdraw from the Public Education Fund and transmit to the State Board of Administration, in the following manner, for deposit in the Public Education Capital Outlay Bonds 1992 Principal and Interest Sinking Fund (hereinafter called "Sinking Fund"), which is hereby created, such sums as will be sufficient for the payment of principal (including Amortization Installments, if any) and interest, and handling charges thereon, becoming due and payable on such Principal or Interest Payment Date.

Each Supplemental Authorizing Resolution shall create such subaccounts in the Sinking Fund as shall be necessary or desirable to provide for the payment of such Series, including Amortization Accounts for the Term Bonds of such Series. Deposits to any such subaccounts shall be made pro-rata from the amounts deposited in the Sinking Fund pursuant to this Section 4.03.

Upon the issuance of any Additional Bonds, as herein provided, the provisions of this Section 4.03(a) shall apply to such Additional Bonds equally with the Bonds theretofore issued. All payments provided under this Section 4.03(a) for the Bonds authorized by this Master Resolution and such Additional Bonds, hereafter issued, shall constitute a lien on all moneys in the Public Education Fund in the manner provided herein.

(b) Thereafter, in each Fiscal Year, but only after all payments required for such Fiscal Year by Section 4.03(a) hereof, including any deficiencies for prior payments, have been fully provided for, the remaining moneys on deposit in the Public Education Fund may be used by the State Board, as provided in the Public Education Bond Amendment:

(1) First, for the payment of any amounts required to be paid into funds or accounts, or to reimburse providers of credit or liquidity support, established pursuant to a Supplemental Authorizing Resolution, including funds and accounts from which encumbrances provided for pursuant to 235.42(1), Florida Statutes, are to be paid,

(2) Second, for payments to the State in amounts sufficient to reimburse the State for any moneys paid pursuant to Section 4.02(b); and, to the extent not required for such purpose,

(3) Third, for direct payment of the cost or any part of the cost of any Capital Outlay Project theretofore authorized by the Legislature; or, at the option of the State Board,

(4) Fourth, for purchase of any Bonds issued under the Public Education Bond Amendment or any Prior Lien Obligations then outstanding at the best prices obtainable, but in no event to exceed the price at which the Bonds or Prior Lien Obligations may be redeemable on their next ensuing redemption date, or for the redemption prior to maturity of such outstanding Bonds or Prior Lien Obligations.

**SECTION 4.04. INVESTMENT OF SINKING FUND MONEYS.** All moneys maintained at any time in the Sinking Fund under the provisions of Section 4.03(a) hereof, may be invested and reinvested by the State Board of Administration in direct obligations of the United States of America or in other investments authorized in Section 18.10, Florida Statutes, as such statute shall be amended from time to time; provided, however, that the investments of moneys needed to meet the requirements of Section 4.03(a) shall mature prior to the next ensuing Principal or Interest Payment Date for which such moneys are needed and set aside.

All such investments or reinvestments shall be liquidated whenever necessary for the purpose of such investments or reinvestments. Any earnings from such investments or reinvestments shall be credited to the account or fund from which such investments or reinvestments were made, and any losses upon the liquidation of such investments or reinvestments shall be fully restored from the first available moneys after all other required payments under Section 4.03(a) have been made to the date of such restoration.

All moneys maintained at any time in a fund or account (other than an account in the Sinking Fund) established by a Supplemental Authorizing Resolution may be invested and reinvested, and any earnings therefrom applied, as provided in such Supplemental Authorizing Resolution or as provided in the preceding sentence.

**SECTION 4.05. INVESTMENT OF PUBLIC EDUCATION FUND MONEYS.** All moneys maintained at any time in the Public Education Fund may be invested and reinvested by the State Board or by the State Board of Administration in direct obligations of the United States of America or in the other securities authorized in Section 18.20, Florida Statutes; provided, however, that the investment of moneys needed to meet the requirements of Section 4.03(a) shall mature prior to the next ensuing date for which such moneys are needed for transmittal to the State Board of Administration for deposit in the Sinking Fund.

SECTION 4.06. TRUST FUNDS. The Public Education Fund, the Sinking Fund, including the Amortization Accounts therein, and all moneys on deposit therein shall constitute trust funds for the purposes provided in Section 4.03 hereof, and the Registered Owners of the Bonds shall have a lien on such moneys until used or applied as provided in Section 4.03. The Public Education Fund and the Sinking Fund shall be maintained in a bank or banks or trust companies which are members of the Federal Reserve System, and such funds shall be fully and continuously secured in the manner provided by the laws of the State of Florida for the securing of deposits of State funds.

SECTION 4.07. ENFORCEABILITY BY REGISTERED OWNERS. The State Board hereby irrevocably agrees that the pledge of the Gross Receipts Taxes as provided herein shall be deemed to have been made for the benefit of, and shall be a contract with, the Registered Owners of the Bonds and that such pledge and all the provisions of this Master Resolution and the applicable Supplemental Authorizing Resolution shall be enforceable in any court of competent jurisdiction by any Registered Owner or Registered Owners of such Bonds, against either the State Board, the State Board of Administration, or any other agency of the State of Florida, or political subdivision or instrumentality having any duties concerning the collection, administration, and disposition of the Gross Receipts Taxes. The State Board does hereby consent to the bringing of any proceedings in any court of competent jurisdiction by any Registered Owner or Registered Owners of Bonds for the enforcement of all provisions of this Master Resolution and the applicable Supplemental Authorizing Resolution and do hereby waive, to the extent permitted by law, any privilege or immunity from suit which the State Board may now or hereafter have as an agency of the State of Florida. However, no covenant or agreement contained in this Master Resolution or any Supplemental Authorizing Resolution or any Bond issued pursuant thereto shall be deemed to be the covenant or agreement of any officer or employee of the State, in his or her or individual capacity and neither the officers nor employees of the State nor any official executing any of the Bonds shall be liable personally on the Bonds or be subject to any personal liability or accountability by reason of the issuance thereof.

SECTION 4.08. STATE BOARD OF ADMINISTRATION FISCAL AGENT FOR FUNDS. Pursuant to the provisions of Section 215.69, Florida Statutes, after the Division of Bond Finance receives the proceeds of the Bonds, pays its costs, and transfers the remainder of such proceeds as provided herein, the State Board of Administration shall succeed, in accordance with said Statutes, to all the powers, authority, duties, and discretions of the Division of Bond Finance with regard to said Bonds, and shall receive, manage, and disburse all moneys and administer and maintain all funds provided for by this Master Resolution and any Supplemental Authorizing Resolution.

## **ARTICLE V ADDITIONAL PARITY BONDS AND REFUNDING BONDS**

SECTION 5.01. ISSUANCE OF ADDITIONAL PARITY BONDS. (a) Additional Bonds may be issued by the State Board after the issuance of the Bonds originally issued pursuant to this Master Resolution, but only upon the terms, restrictions and conditions contained in the Public Education Bond Amendment and this Article V.

(b) No such Additional Bonds shall be created or issued at any time unless the State Board determines that the Debt Service Requirements in each Fiscal Year thereafter on:

- (1) the Prior Lien Obligations then Outstanding,
- (2) the Bonds then outstanding, and
- (3) the Additional Bonds then proposed to be issued,

shall not exceed ninety percent (90%) of the amount of Gross Receipts Taxes to be available in each Fiscal Year thereafter.

(c) Additional Bonds shall be deemed to have been issued pursuant to this Master Resolution to the same extent as the Bonds originally authorized and issued pursuant to this Master Resolution, and all of the covenants and other provisions of this Master Resolution (except as to details of such Additional Bonds inconsistent therewith) shall be for the equal benefit, protection and security of the Registered Owners of all Bonds issued pursuant to this Master Resolution and the Registered Owners of any such Additional Bonds. All of the Bonds, regardless of the time or times of their issuances,

shall rank equally with respect to their lien on the Gross Receipts Taxes and their source and security for payment therefrom without preference or priority of any Bonds or Additional Bonds, over any other thereof.

(d) (1) No such Additional Bonds shall be created or issued at any time unless all the payments required by the provisions of Subsection 4.03(a) and 4.03(b)(1) hereof, including any deficiencies for prior payments, have been made in full to the date of such issuance and the State Board shall have complied fully with all the covenants, agreements, and provisions of this Master Resolution and all Supplemental Authorizing Resolutions authorizing Bonds then outstanding.

(2) No such Additional Bonds shall be issued to finance the cost of any Capital Outlay Project pursuant to the Public Education Bond Amendment unless the construction or acquisition of such Capital Outlay Project has been theretofore authorized by the Legislature of Florida.

**SECTION 5.02. REFUNDING BONDS.** (a) Any part of the Bonds may be refunded and the lien of the refunded Bonds fully preserved for the refunding Bonds by the issuance of Additional Bonds in compliance with the requirements of Section 5.01.

(b) (1) Any Prior Lien Obligations may be refunded as a whole or in part by the issuance of Additional Bonds upon compliance with the terms, restrictions and conditions contained in Section 5.01 and this Section 5.02.

(2) Any refunding obligations hereafter issued which do not conform to and comply with the terms, restrictions, and conditions contained in this Section 5.02, shall be junior, inferior, and subordinate, as to lien on and source and security for payment from the Gross Receipts Taxes, to Outstanding Bonds which are not so refunded and any Additional Bonds thereafter issued.

**SECTION 5.03. ISSUANCE OF OTHER OBLIGATIONS OR CREATION OF ENCUMBRANCES.** The State Board covenants that it will not issue any other obligations, except Additional Bonds provided for in Section 5.01 hereof or refunding obligations provided for in Section 5.02 hereof, payable from the Gross Receipts Taxes, nor voluntarily create or cause to be created any other debt, lien, pledge, assignment, encumbrance or other charge, having priority to or being on a parity with the lien of the Registered Owners of the Bonds upon the Gross Receipts Taxes pledged as security for such Bonds in this Master Resolution. Any such other obligations hereafter issued by the State Board, in addition to the Bonds authorized by this Master Resolution and such Additional Bonds shall contain an express statement that such obligations are junior, inferior, and subordinate to the Bonds as to lien on and source and security for payment from such Gross Receipts Taxes.

The State Board specifically covenants that it will not hereafter issue any obligations (including refunding obligations) pursuant to the proceedings which authorized such Prior Lien Obligations which will rank on a parity with the Prior Lien Obligations.

**SECTION 5.04. CANCELLATION OF UNISSUED PRIOR LIEN OBLIGATIONS.** Any State Board of Education, Public Education Capital Outlay Bonds authorized prior to January 1, 1992, under the authority of Section 9(a) of Article XII of the Florida Constitution of 1968, as amended, which have not been issued as of the date of issuance of the Bonds authorized herein, are hereby cancelled.

## **ARTICLE VI MISCELLANEOUS**

**SECTION 6.01. MODIFICATION OR AMENDMENT.** (a) Except as otherwise provided in this Section, no material adverse modification or amendment of this Master Resolution, or any Supplemental Authorizing Resolution or any resolution amendatory thereof or supplemental thereto, may be made without the consent in writing of (i) the Registered Owners of more than fifty percent in principal amount of the Bonds then Outstanding or (ii) in case less than all Series of Bonds then Outstanding are affected by the modification or amendment, the Registered Owners of more than fifty percent in principal amount of the Bonds of each Series so affected and Outstanding at the time such consent is given; provided, however, that no modification or amendment shall permit a change in the maturity of such Bonds or a reduction

in the rate of interest thereon or affecting the unconditional promise to pay the principal of and interest on the Bonds, as the same mature or become due, or reduce the percentage of Registered Owners of Bonds required above for such modification or amendments, without the consent of the Registered Owners of all the Bonds then Outstanding.

(b) This Master Resolution, or any Supplemental Authorizing Resolution or any resolution amendatory thereof or supplemental thereto, may be amended, changed, modified and altered without the consent of the Registered Owners of Bonds, (i) to cure any ambiguity or correct or supplement any provision contained herein which may be defective or inconsistent with any other provisions contained herein, (ii) to provide other changes including such changes as may be necessary in order to adjust the terms hereof so as to facilitate the issuance of various types of Bonds which will not materially adversely affect the interests of the Registered Owners, (iii) to provide for the issuance of Bonds in coupon form, (iv) to obtain credit enhancements or a higher rating in one of the three highest full rating categories of a Rating Agency, (v) to add to the covenants and agreements of the State Board, other covenants and agreements to be observed by the State Board which are not contrary to or inconsistent with this Master Resolution or any Supplemental Authorizing Resolution as theretofore in effect, (vi) to permit the qualification hereof under the Trust Indenture Act of 1939, as amended, or any similar state or federal statute hereafter in effect or to permit the qualification of the Bonds for sale under the securities laws of any of the states of the United States of America, (vii) to enable the State Board, the Division of Bond Finance and the State Board of Administration to comply with their covenants, agreements and obligations under Section 6.05 of this Master Resolution, or (viii) to make any amendment, change, modification or alteration that does not materially adversely affect the interests of the Registered Owners.

**SECTION 6.02. SEVERABILITY OF INVALID PROVISIONS.** If any one or more of the covenants or provisions of this Master Resolution shall be held to be contrary to any express provision of law or contrary to the policy of express law, though not expressly prohibited, or against public policy, or shall for any reason whatsoever be held invalid, then such covenants or provisions shall be null and void, shall be deemed separable from the remaining covenants or provisions of this Master Resolution, and shall in no way affect the validity of the remaining covenants or provisions of this Master Resolution or of the Bonds.

**SECTION 6.03. DEFEASANCE OF BONDS.** The covenants, liens and pledges entered into, created or imposed pursuant to this Master Resolution (and the applicable Supplemental Authorizing Resolution) may be fully discharged and satisfied with respect to the Bonds in any one or more of the following ways:

(a) By paying the principal of and interest on Bonds when the same shall become due and payable whether at maturity or redemption; or

(b) By depositing with the State Board of Administration, certain moneys which are irrevocably pledged to the payment of the Bonds and which, together with other moneys lawfully available therefor, shall be sufficient at the time of such deposit to pay when due the principal, redemption premium, if any, and interest due and to become due on said Bonds on or prior to the redemption date or maturity date thereof; or

(c) By depositing with the State Board of Administration, moneys which are irrevocably pledged to the payment of the Bonds and which, together with other moneys lawfully available therefor when invested in Defeasance Obligations, will provide moneys (principal and interest thereof at maturity) which shall be sufficient to pay the principal, redemption premium, if any, and interest due and to become due on said Bonds on or prior to a date fixed for redemption or the maturity date thereof. Upon such payment or deposit in the amount and manner provided in this section, Bonds shall be deemed to be paid and shall no longer be deemed to be Outstanding for the purposes of this Master Resolution and all liability of the State Board with respect to said Bonds shall cease, terminate and be completely discharged and extinguished, and the Registered Owners thereof shall be entitled for payment solely out of the moneys or securities so deposited and investment earnings thereon.

(d) Notwithstanding the foregoing, all references to the discharge and satisfaction of Bonds shall include the discharge and satisfaction of any Series of Bonds, any portion of any Series of Bonds, any maturity or maturities of any Series of Bonds, any portion of a maturity of any Series of Bonds or any combination thereof.

(e) If any portion of the moneys deposited for the payment of the principal of and redemption premium, if any, and interest on any portion of Bonds is not required for such purpose, the State Board or the State Board of Administration may use the amount of such excess free and clear of any trust, lien, security interest, pledge or assignment securing said Bonds or otherwise existing under this Master Resolution.

(f) Nothing herein shall be deemed to require the State Board or Division of Bond Finance to call any of the Bonds for redemption prior to maturity pursuant to any applicable optional redemption provisions, or to impair the discretion of the State Board or Division of Bond Finance in determining whether to exercise any such option for early redemption.

(g) Notwithstanding the foregoing, any provisions of this Master Resolution or the applicable Supplemental Authorizing Resolution which relate to the maturity of Bonds, interest provisions, credit against mandatory redemption requirements, exchange, transfer and registration of Bonds, replacement of mutilated, destroyed, lost or stolen Bonds, the safekeeping and cancellation of Bonds, non-presentment of Bonds, the holding of moneys in trust, the calculation of Rebate Amount and the payment of the Rebate Amount to the United States, shall remain in effect and be binding upon the State Board, the Division of Bond Finance, each Trustee, each Registrar, Paying Agent and the Registered Owners notwithstanding the release and discharge of the lien and pledge of this Master Resolution or any such Supplemental Authorizing Resolution.

**SECTION 6.04. NONPRESENTMENT OF BONDS.** In the event any Bond shall not be presented to the Bond Registrar/Paying Agent for payment within seven years after the principal thereof becomes due, either at maturity, or otherwise, the funds for payment of said principal on deposit with the Bond Registrar/Paying Agent shall be remitted to the State Board of Administration for disposition in accordance with the laws of Florida. In the event the Bond Registrar/Paying Agent shall not have been able to pay the interest, either all or a portion thereof, on any Bond within seven years after the principal (or accreted value) thereof becomes due, either at maturity, or otherwise, the funds on deposit with the Bond Registrar/Paying Agent for the payment of said interest shall be remitted to the State Board of Administration for disposition in accordance with the laws of Florida. The earnings on the funds which were held to pay the principal and the interest on said Bond shall be governed by the agreement between the State Board of Administration and the Bond Registrar/Paying Agent Agreement.

**SECTION 6.05. COMPLIANCE WITH TAX REQUIREMENTS; REBATE FUND.** (a) Except as provided in a Supplemental Authorizing Resolution with respect to any specific Bonds, it is the intention of the State Board that the interest on the Bonds issued hereunder, be and remain excluded from gross income for federal income tax purposes. The State Board hereby covenants and agrees, for the benefit of the Registered Owners from time to time of the Bonds, that the State Board will comply with the applicable requirements contained in the Code, to the extent necessary to preserve the exclusion of interest on the Bonds from gross income for federal income tax purposes. Specifically, without intending to limit in any way the generality of the foregoing, the State Board covenants and agrees:

- (1) to be responsible for making or causing to be made all necessary determinations and calculations of the Rebate Amount and required payments of the Rebate Amount and to obtain verification of such determinations and calculations by the Division of Bond Finance;
- (2) to set aside, or cause to be set aside, sufficient moneys in the Rebate Account with respect to such Series from the amounts in the Public Education Fund, or from any other legally available funds, to permit a timely payment of the Rebate Amount to the United States of America;
- (3) to pay, or cause to be paid, the Rebate Amount at the times required pursuant to the Code;
- (4) to maintain and retain, or cause to be maintained and retained, all records pertaining to the Rebate Amount with respect to each Series and required payments of the Rebate Amount with respect to that Series of Bonds, for at least six (6) years after the retirement of that Series or such other period as shall be necessary to comply with the Code;

(5) to refrain from using proceeds from any Series in a manner that would cause the Bonds of such Series to be classified as private activity bonds under Section 141(a) of the Code; and

(6) to refrain from taking any action that would cause any Series to become arbitrage bonds under Section 148 of the Code or any action that would otherwise cause interest on any Bonds to become includable in gross income for federal income tax purposes.

The State Board understands that the foregoing covenants impose continuing obligations on it that will exist as long as the requirements of the Code are applicable to the Bonds.

Notwithstanding any other provision of this Master Resolution, the obligation to pay over the Rebate Amount to the United States and to comply with all other requirements of this Section 6.05 shall survive the defeasance or payment in full of the Bonds or any Series.

(b) The State Board may deposit or direct another to deposit into the appropriate Rebate Account in the Rebate Fund which is hereby created and established, from investment earnings on moneys deposited in the other funds and accounts created hereunder, or from any other legally available funds of the State Board, an amount equal to the Rebate Amount. Such moneys deposited in a Rebate Account shall be used only for the payment of the Rebate Amount to the United States as required by subsection (A) of this Section 6.05, and as directed by the State Board and the Division of Bond Finance. Funds on deposit in any Rebate Account in excess of the applicable Rebate Amount may be withdrawn and paid over to the State Board for deposit into the Public Education Fund. In complying with the foregoing, the State Board and Division of Bond Finance may rely upon any instructions or opinions from nationally recognized bond counsel.

If any amount remains in a Rebate Account after payment in full of all Bonds of the Series for which such Rebate Account was established and after payment in full of any Rebate Amount to the United States on account of such Series of Bonds in accordance with the terms hereof, such amount may be used for any purpose authorized by the law.

The Rebate Fund shall be held separate and apart from all other funds and accounts of the State Board and shall be subject to a lien in favor of the Registered Owners, but only to secure payment of the Rebate Amount, and the moneys in the Rebate Fund shall be available for use only as herein provided.

The Division of Bond Finance and the State Board shall not be required to continue to comply with the requirements of this Section in the event that the Division of Bond Finance and State Board receive an opinion of nationally recognized bond counsel that such compliance is no longer required in order to maintain the exclusion from gross income for federal income tax purposes of interest on the Bonds or that compliance with some other requirement will comply with the provisions of the Code in respect of arbitrage rebate.

Notwithstanding any of the above, the State Board's responsibilities and duties pursuant to subsection 6.05(a)(1), (2), (3) or (4) of this Section may be assumed in whole or in part by the Division of Bond Finance or any entity as provided by law, administrative rule, or resolution of the Division of Bond Finance.

**SECTION 6.06. REPEAL OF INCONSISTENT RESOLUTIONS.** All resolutions and parts of resolutions heretofore adopted pertaining to the subject matter of this Master Resolution, to the extent that they are inconsistent with this Master Resolution, be and the same are hereby repealed, revoked and rescinded.

**SECTION 6.07. EFFECTIVE DATE.** This Master Resolution shall take effect immediately upon its adoption.

ADOPTED on July 21, 1992.

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STATE OF FLORIDA  
FULL FAITH AND CREDIT  
STATE BOARD OF EDUCATION  
PUBLIC EDUCATION CAPITAL OUTLAY BONDS

FIFTIETH SUPPLEMENTAL AUTHORIZING RESOLUTION  
PROVIDING FOR THE  
ISSUANCE OF  
PUBLIC EDUCATION CAPITAL OUTLAY REFUNDING BONDS  
2011 SERIES (TO BE DETERMINED)

JANUARY 18, 2011

**A RESOLUTION SUPPLEMENTING AND AMENDING A RESOLUTION ENTITLED “A RESOLUTION AUTHORIZING THE ISSUANCE OF STATE OF FLORIDA, FULL FAITH AND CREDIT, STATE BOARD OF EDUCATION PUBLIC EDUCATION CAPITAL OUTLAY BONDS, FOR THE PURPOSE OF FINANCING AND REFINANCING THE COST OF CAPITAL OUTLAY PROJECTS FOR THE STATE SYSTEM OF PUBLIC EDUCATION IN FLORIDA, PURSUANT TO SUBSECTION (A)(2) OF SECTION 9 OF ARTICLE XII OF THE CONSTITUTION OF FLORIDA, AS AMENDED; PROVIDING THE TERMS AND CONDITIONS UPON WHICH SUCH BONDS MAY BE ISSUED; AND PROVIDING AN EFFECTIVE DATE”, AND AUTHORIZING THE ISSUANCE OF NOT EXCEEDING \$700,000,000 PUBLIC EDUCATION CAPITAL OUTLAY REFUNDING BONDS, 2011 SERIES (TO BE DETERMINED) FOR THE PURPOSE OF REFUNDING ALL OR A PORTION OF THE OUTSTANDING STATE OF FLORIDA, FULL FAITH AND CREDIT, STATE BOARD OF EDUCATION PUBLIC EDUCATION CAPITAL OUTLAY BONDS AND REFUNDING BONDS, 2001 SERIES A, 2001 SERIES B, AND 2001 SERIES E; AND PROVIDING AN EFFECTIVE DATE.**

BE IT RESOLVED BY THE STATE BOARD OF EDUCATION OF FLORIDA:

ARTICLE I  
AUTHORITY, DEFINITIONS AND FINDINGS

Section 1.01. AUTHORITY FOR THIS RESOLUTION. This Fiftieth Supplemental Authorizing Resolution is adopted pursuant to the provisions of the Act.

Section 1.02. DEFINITIONS. (a) All of the definitions contained in Section 1.02 of the Master Resolution shall be deemed applicable to this Fiftieth Supplemental Authorizing Resolution, except to the extent that the same are inconsistent or in conflict with the definitions set forth below.

(b) The following terms shall have the following meanings in this Fiftieth Supplemental Authorizing Resolution:

“Escrow Deposit Agreement” shall mean the agreement provided for in Section 4.02(a) of this Resolution.

“Federal Obligations” shall mean direct obligations of the United States of America, Resolution Funding Corporation (“REFCORP”) interest strips, or direct non-prepayable obligations the principal and interest on which are unconditionally guaranteed as to full and timely payment by the United States of America, none of which permit redemption prior to maturity at the option of the obligor. Federal Obligations shall not mean unit investment trusts and mutual funds.

“Fiftieth Supplemental Authorizing Resolution” shall mean this Fiftieth Supplemental Authorizing Resolution.

“Master Resolution” shall mean the Master Resolution adopted by the State Board on July 21, 1992, authorizing the issuance of Public Education Capital Outlay Bonds.

“Parity Bonds” shall mean all Bonds which are currently Outstanding and any other Bonds which may be issued under the Master Resolution prior to the issuance of the Refunding Bonds.

“Refunded Bonds” shall mean all or a portion of the Outstanding State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds, 2001 Series A, 2001 Series B, and 2001 Series E, which will be refunded by the Refunding Bonds.

“Refunding Bonds” shall mean the not exceeding \$700,000,000 Public Education Capital Outlay Refunding Bonds, 2011 Series [to be determined], issued pursuant to this Fiftieth Supplemental Authorizing Resolution.

“Retirement Fund” shall mean the State of Florida, Full Faith and Credit, State Board of Education, 2011 Series [to be determined] Public Education Capital Outlay Refunding Bonds Retirement Fund created pursuant to Section 4.01(c) hereof.

“Retirement (or Refunding) of the Refunded Bonds” or words of similar import, shall mean the payment of the principal of the Refunded Bonds, redemption premiums, if any, the interest payable on the Refunded Bonds through the date of redemption thereof, and the fees and expenses in connection with retirement of the Refunded Bonds.

Section 1.03. FINDINGS. It is hereby found, determined and declared by the State Board as follows:

(a) That it is desirable and in the best interests of the citizens of Florida and of the State Board to refund the Refunded Bonds, thereby obtaining a lower net average interest cost rate.

(b) That the Refunded Bonds, or any portion thereof, may be refunded in accordance with Article XII, Section 9(a)(2) of the State Constitution and Section 215.61, Florida Statutes.

(c) That the amount of Refunding Bonds authorized to be issued by this Fiftieth Supplemental Authorizing Resolution, together with the Parity Bonds and the Prior Lien Obligations remaining Outstanding after the refunding contemplated hereby, does not exceed ninety per centum (90%) of the amount of such Refunding Bonds which the State Board has found and determined, and does by the adoption of this Fiftieth Supplemental Authorizing Resolution find and determine, can be serviced as to both principal and interest from the Gross Receipts Taxes accruing to the State System under the provisions of the Public Education Bond Amendment.

(d) That this State Board is legally authorized to issue the Refunding Bonds authorized by this Fiftieth Supplemental Authorizing Resolution pursuant to the terms, restrictions and conditions contained in the Master Resolution.

(e) That the Division of Bond Finance shall serve as the agent of the State Board with respect to the Refunding Bonds, pursuant to the provisions of Section 215.61(4), Florida Statutes.

(f) That this State Board has been advised it is necessary to make certain amendments to the Master Resolution in order to correct obsolete statutory references and to facilitate the issuance of additional types of Bonds that are eligible for federal payment subsidies including “Build America Bonds” issued under and pursuant to the authority provided for in the American Recovery and Reinvestment Act of 2009, enacted on February 17, 2009, and in accordance with the guidance included in the Internal Revenue Service’s Notice 2009-26, published on April 3, 2009, as that act and implementing regulations may be extended and expanded from time to time.

(g) That these amendments are effective pursuant to Section 6.01(b) of the Master Resolution and do not materially or adversely affect the interests of the holders of the Outstanding Bonds.

## ARTICLE II AUTHORIZATION OF REFUNDING

There is hereby authorized the refunding of the Refunded Bonds to be accomplished in the manner hereinafter provided.

## ARTICLE III AUTHORIZATION AND TERMS OF REFUNDING BONDS

SECTION 3.01. AUTHORIZATION OF REFUNDING BONDS. Subject and pursuant to the provisions of this Fiftieth Supplemental Authorizing Resolution, bonds of the State Board are hereby authorized to be issued in the aggregate principal amount of not exceeding \$700,000,000. Such bonds shall each be designated “State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2011 Series [to be determined]” (such series designation to be determined by the Director of the Division), provided, however, that such bonds may be sold and issued in one or more series, and may be sold in conjunction with new money Public Education Capital Outlay Bonds; if sold and issued in more than one series, the designation of each series of such bonds shall be determined by the Director of the Division. The Refunding Bonds shall be issued under and secured by the Master

Resolution, as supplemented by this Fiftieth Supplemental Authorizing Resolution, and all the terms and provisions contained in the Master Resolution shall be applicable to the Refunding Bonds, except as expressly set forth herein, including the pledge of the Gross Receipts Taxes and the pledge of the Full Faith and Credit of the State of Florida to the payment of the principal, premium if any, and interest on the Refunding Bonds.

Section 3.02. DESCRIPTION OF REFUNDING BONDS. Except as provided by subsequent resolution adopted prior to the sale of any Series thereof, the Refunding Bonds shall be issued only as fully registered bonds without coupons in the denominations of \$1,000 or any integral multiple thereof; shall be dated and mature as determined pursuant to a subsequent resolution adopted by the State Board on or prior to the sale of the Refunding Bonds; shall bear interest at not exceeding the maximum lawful rate of interest authorized on the date of sale of the Refunding Bonds, payable semi-annually on June 1 and December 1 of each year; and shall be payable as to both principal and interest, shall be subject to registration, exchange, and transfer, shall be executed and authenticated, shall be subject to prior redemption in the manner, shall be in the form, and shall have such other terms as set forth in Article III of the Master Resolution.

The Refunding Bonds may be made redeemable at the option of the State Board upon such terms and conditions as determined pursuant to a subsequent resolution adopted by the State Board prior to the issuance of the Refunding Bonds.

Section 3.03 DELEGATION OF SALE OF THE REFUNDING BONDS. The Refunding Bonds shall be sold at competitive sale and may be sold at one time or in multiple Series from time to time as hereinafter provided.

In order to take advantage of opportunities as and when they arise in the municipal market, the State Board hereby authorizes the Division of Bond Finance, as agent for the State Board, to determine the financing structure and method of sale of the Refunding Bonds. The Division of Bond Finance, as agent for the State Board, is hereby authorized and directed to determine when, if, where and in what principal amount (if less than the full authorized amount) the Refunding Bonds shall be offered for sale, to determine the method(s) by which bids will be accepted, and to determine the specific fiscal details of the Refunding Bonds (or Series thereof) to be sold.

#### ARTICLE IV APPLICATION OF BOND PROCEEDS

SECTION 4.01. APPLICATION OF REFUNDING BOND PROCEEDS. Upon receipt of the proceeds of the Refunding Bonds, the State Board shall transfer and apply such proceeds as follows:

(a) The amount necessary to pay all costs and expenses of the Division of Bond Finance in connection with the preparation, sale and issuance of the Refunding Bonds, including a reasonable charge for the services of the Division of Bond Finance, shall be transferred to the Division of Bond Finance to be deposited in the Bond Proceeds Trust Fund, subject to disbursement of the funds to the Bond Fee Trust Fund and the Arbitrage Compliance Trust Fund pursuant to written instructions at the delivery of the Refunding Bonds unless such amount shall be provided from another legally available source.

(b) The accrued interest on the Refunding Bonds, plus an amount determined in the sole discretion of the State Board and the Division of Bond Finance as being necessary, together with such accrued interest, to provide for the payment of interest on the Refunding Bonds for a period not to exceed 12 months from the date of issuance of the Refunding Bonds shall be transferred to the Board of Administration and deposited in the Sinking Fund created by the Master Resolution.

(c) All remaining proceeds shall be transferred to the Board of Administration for deposit into a trust fund, hereby created, to be known as the "State of Florida, Full Faith and Credit, State Board of Education, 2011 Series [to be determined] Public Education Capital Outlay Refunding Bonds Retirement Fund" (hereinafter referred to as the "Retirement Fund"). Such amount, together with the income on the investment thereof and other available monies (if necessary), shall be sufficient to pay when due the entire principal of the Refunded Bonds, together with interest accrued and to accrue thereon to their respective maturity dates or, if called for redemption prior to maturity, such prior redemption dates and redemption premiums, if any, and the expenses and fees listed in the Escrow Deposit Agreement as hereinafter provided in Section 4.02(a) below. The Director of the Division of Bond Finance is authorized to determine the redemption date of the Refunded Bonds, provide for the publication of any notice of redemption and take any other actions necessary or desirable to refund and redeem the Refunded Bonds.

SECTION 4.02. RETIREMENT FUND. The moneys deposited by the Board of Administration in the Retirement Fund shall be administered and applied as follows:

(a) The Retirement Fund shall be held in irrevocable trust by the Board of Administration and, except as provided in subsection (b) of this Section 4.02, shall be applied solely to refund the Refunded Bonds and to the payment of the fees and expenses incurred in connection with such refunding. The application of the moneys in the Retirement Fund shall be made for said purposes pursuant to an Escrow Deposit Agreement to be entered into between the State Board and the Board of Administration, in the form normally utilized by the State Board.

(b) Moneys on deposit in the Retirement Fund shall be used to purchase Federal Obligations in accordance with the schedules given in the Escrow Deposit Agreement. The maturing Federal Obligations, the earnings thereon, and the cash on deposit in the Retirement Fund shall be sufficient to accomplish the refunding described above in Section 4.01(c). In the alternative, in the discretion of the Director of the Division of Bond Finance, moneys on deposit in the retirement fund shall be invested in the State Treasury, or in such other legally authorized investments, until such time as such funds are needed to effect the redemption of the Refunded Bonds.

Section 4.03. REGISTERED OWNERS NOT AFFECTED BY APPLICATION OF REFUNDING BOND PROCEEDS. The proceeds derived from the sale of the Refunding Bonds shall be applied and disbursed pursuant to the provisions of the Act and this Fiftieth Supplemental Authorizing Resolution. The Registered Owners of Refunding Bonds shall not have any responsibility whatsoever for the application or use of any of the proceeds derived from the sale of the Refunding Bonds, and the rights and remedies of the Registered Owners of Refunding Bonds and their right to payment, pursuant to the Public Education Bond Amendment and this Fiftieth Supplemental Authorizing Resolution, shall not be affected or impaired by the application or use of such proceeds. Upon the issuance of the Refunding Bonds authorized by this Fiftieth Supplemental Authorizing Resolution, all the covenants and agreements between the State Board and the Registered Owners of Refunding Bonds contained in this Fiftieth Supplemental Authorizing Resolution shall be valid and binding covenants and agreements between the State Board and the Registered Owners of Refunding Bonds without regard to the application of the proceeds of the Refunding Bonds.

#### ARTICLE V APPLICATION OF PROVISIONS OF MASTER RESOLUTION AND SECURITY FOR THE REFUNDING BONDS

The Refunding Bonds herein authorized shall for all purposes (except as herein expressly changed) be considered to be Additional Parity Bonds issued under the authority of the Master Resolution and shall be entitled to all the protection and security provided therein for the Parity Bonds.

The covenants and pledges contained in the Master Resolution (to the extent the same are not inconsistent with the provisions hereof) shall be applicable to the Refunding Bonds herein authorized in like manner as applicable to the Parity Bonds, and the Funds and Accounts established in the Master Resolution shall be continued and maintained as long as any of the Refunding Bonds and interest thereon issued hereunder are outstanding and unpaid. The principal of and interest on the Refunding Bonds herein authorized shall be payable from the Sinking Fund heretofore established by the Master Resolution on a parity with the Parity Bonds, and payment shall be made into such Sinking Fund from the Public Education Fund in amounts fully sufficient to pay the principal of and interest on the Refunding Bonds herein authorized as such principal and interest become due.

#### ARTICLE VI AMENDMENT OF MASTER RESOLUTION AND MISCELLANEOUS

Section 6.01. AMENDMENT OF THE MASTER RESOLUTION. The Master Resolution is hereby amended as follows. Language to be added is indicated by underlining and language to be deleted is indicated by ~~strike-throughs~~.

(A) Section 4.04 of the Master Resolution is hereby amended as follows:

SECTION 4.04. INVESTMENT OF SINKING FUND MONEYS. All moneys maintained at any time in the Sinking Fund under the provisions of Section 4.03(a) hereof, may be invested and reinvested by the State Board of Administration in direct obligations of the United States of America or in other investments authorized in Section 17.57 ~~18.10~~, Florida Statutes, as such statute shall be amended from time to time;...

(B) Section 4.05 of the Master Resolution is hereby amended as follows:

SECTION 4.05. INVESTMENT OF PUBLIC EDUCATION FUND MONEYS. All moneys maintained at any time in the Public Education Fund may be invested and reinvested by the State Board of Administration in direct obligations of the United States of America or in other securities authorized in Section 17.57 ~~18.20~~, Florida Statutes;...

(C) Section 5.01 of the Master Resolution is hereby amended by adding thereto a new paragraph (e) to read in its entirety as follows:

SECTION 5.01. ISSUANCE OF ADDITIONAL PARITY BONDS.

(e) to the extent that the State Board has issued or is then issuing Bonds under this Master Resolution that qualify for federal subsidy payments with respect to all or a portion of the interest or other payments due or to become due with respect to such Bonds, including "Build America Bonds" issued under and pursuant to the authority provided for in the American Recovery and Reinvestment Act of 2009, enacted on February 17, 2009, and in accordance with the guidance included in the Internal Revenue Service's Notice 2009-26, published on April 3, 2009, as that act and implementing regulations may be extended and expanded from time to time, then the State Board may take into account the amount of such federal subsidy payments in determining the amount of Debt Service Requirements on Bonds hereunder by crediting the amount of federal subsidy payments reasonably expected to be received in each Fiscal Year against the Debt Service Requirements on the Bonds in such Fiscal Year. The State Board may also provide for the direct deposit of such federal subsidy payments into the Sinking Fund for the Bonds and the use of such federal subsidy payments to pay debt service on the Bonds. The foregoing credit provisions shall have no effect on and shall not be construed to reduce or diminish the security for any Outstanding Bonds, it being the express and stated intent of the State Board that all Bonds issued hereunder shall be secured as provided herein without regard to eligibility for subsidy payments under any federal program.

Section 6.02. CONTINUING DISCLOSURE. (a) In order to comply with Rule 15c2-12 of the Securities and Exchange Commission, the State Board hereby agrees to provide or cause to be provided such information as may be required, from time to time, under such rule.

(b) The Commissioner or Deputy Commissioner of Education, in conjunction with the appropriate officer of the Division, is authorized and directed to execute and deliver any documents or agreements which are necessary to comply with the requirements of Rule 15c2-12 of the Securities and Exchange Commission.

Section 6.03. SEVERABILITY OF PROVISIONS. If any one or more of the covenants, agreements or provisions of this Fiftieth Supplemental Authorizing Resolution shall be held contrary to any express provision of law, or contrary to the policy of express law though not expressly prohibited, or against public policy, or shall for any reason whatsoever be held invalid, then such covenants, agreements or provisions shall be null and void and shall be deemed separable from the remaining covenants, agreements or provisions and shall in no way affect the validity of any of the other covenants, agreements or provisions of this Fiftieth Supplemental Authorizing Resolution or of the Refunding Bonds.

Section 6.04. REPEAL OF INCONSISTENT RESOLUTIONS. All resolutions and parts of resolutions heretofore adopted pertaining to the subject matter of this Fiftieth Supplemental Authorizing Resolution, to the extent that they are inconsistent with this Fiftieth Supplemental Authorizing Resolution, are hereby repealed, revoked, and rescinded.

Section 6.05. TIME OF TAKING EFFECT. This Fiftieth Supplemental Authorizing Resolution shall take effect immediately upon its adoption.

ADOPTED ON January 18, 2011.

STATE OF FLORIDA  
FULL FAITH AND CREDIT  
STATE BOARD OF EDUCATION  
PUBLIC EDUCATION CAPITAL OUTLAY BONDS

FIFTY-FIRST SUPPLEMENTAL AUTHORIZING RESOLUTION

PROVIDING FOR THE  
ISSUANCE OF  
PUBLIC EDUCATION CAPITAL OUTLAY REFUNDING BONDS  
2011 SERIES (TO BE DETERMINED)

JUNE 21, 2011

**A RESOLUTION SUPPLEMENTING A RESOLUTION ENTITLED “A RESOLUTION AUTHORIZING THE ISSUANCE OF STATE OF FLORIDA, FULL FAITH AND CREDIT, STATE BOARD OF EDUCATION PUBLIC EDUCATION CAPITAL OUTLAY BONDS, FOR THE PURPOSE OF FINANCING AND REFINANCING THE COST OF CAPITAL OUTLAY PROJECTS FOR THE STATE SYSTEM OF PUBLIC EDUCATION IN FLORIDA, PURSUANT TO SUBSECTION (A)(2) OF SECTION 9 OF ARTICLE XII OF THE CONSTITUTION OF FLORIDA, AS AMENDED; PROVIDING THE TERMS AND CONDITIONS UPON WHICH SUCH BONDS MAY BE ISSUED; AND PROVIDING AN EFFECTIVE DATE”, AND AUTHORIZING THE ISSUANCE OF NOT EXCEEDING \$330,000,000 PUBLIC EDUCATION CAPITAL OUTLAY REFUNDING BONDS, 2011 SERIES (TO BE DETERMINED) FOR THE PURPOSE OF REFUNDING ALL OR A PORTION OF THE OUTSTANDING STATE OF FLORIDA, FULL FAITH AND CREDIT, STATE BOARD OF EDUCATION PUBLIC EDUCATION CAPITAL OUTLAY BONDS AND REFUNDING BONDS, 2001 SERIES H AND 2002 SERIES A; AND PROVIDING AN EFFECTIVE DATE.**

BE IT RESOLVED BY THE STATE BOARD OF EDUCATION OF FLORIDA:

ARTICLE I  
AUTHORITY, DEFINITIONS AND FINDINGS

Section 1.01. AUTHORITY FOR THIS RESOLUTION. This Fifty-first Supplemental Authorizing Resolution is adopted pursuant to the provisions of the Act.

Section 1.02. DEFINITIONS. (a) All of the definitions contained in Section 1.02 of the Master Resolution shall be deemed applicable to this Fifty-first Supplemental Authorizing Resolution, except to the extent that the same are inconsistent or in conflict with the definitions set forth below.

(b) The following terms shall have the following meanings in this Fifty-first Supplemental Authorizing Resolution:

“Escrow Deposit Agreement” shall mean the agreement provided for in Section 4.02(a) of this Resolution.

“Federal Obligations” shall mean direct obligations of the United States of America, Resolution Funding Corporation (“REFCORP”) interest strips, or direct non-prepayable obligations the principal and interest on which are unconditionally guaranteed as to full and timely payment by the United States of America, none of which permit redemption prior to maturity at the option of the obligor. Federal Obligations shall not mean unit investment trusts and mutual funds.

“Fifty-first Supplemental Authorizing Resolution” shall mean this Fifty-first Supplemental Authorizing Resolution.

“Master Resolution” shall mean the Master Resolution adopted by the State Board on July 21, 1992, authorizing the issuance of Public Education Capital Outlay Bonds.

“Parity Bonds” shall mean all Bonds which are currently Outstanding and any other Bonds which may be issued under the Master Resolution prior to the issuance of the Refunding Bonds.

“Refunded Bonds” shall mean all or a portion of the Outstanding State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds, 2001 Series H and 2002 Series A, which will be refunded by the Refunding Bonds.

“Refunding Bonds” shall mean the not exceeding \$330,000,000 Public Education Capital Outlay Refunding Bonds, 2011 Series [to be determined], issued pursuant to this Fifty-first Supplemental Authorizing Resolution.

“Retirement Fund” shall mean the State of Florida, Full Faith and Credit, State Board of Education, 2011 Series [to be determined] Public Education Capital Outlay Refunding Bonds Retirement Fund created pursuant to Section 4.01(c) hereof.

“Retirement (or Refunding) of the Refunded Bonds” or words of similar import, shall mean the payment of the principal of the Refunded Bonds, redemption premiums, if any, the interest payable on the Refunded Bonds through the date of redemption thereof, and the fees and expenses in connection with retirement of the Refunded Bonds.

Section 1.03. FINDINGS. It is hereby found, determined and declared by the State Board as follows:

(a) That it is desirable and in the best interests of the citizens of Florida and of the State Board to refund the Refunded Bonds, thereby obtaining a lower net average interest cost rate.

(b) That the Refunded Bonds, or any portion thereof, may be refunded in accordance with Article XII, Section 9(a)(2) of the State Constitution and Section 215.61, Florida Statutes.

(c) That the amount of Refunding Bonds authorized to be issued by this Fifty-first Supplemental Authorizing Resolution, together with the Parity Bonds and the Prior Lien Obligations remaining Outstanding after the refunding contemplated hereby, does not exceed ninety per centum (90%) of the amount of such Refunding Bonds which the State Board has found and determined, and does by the adoption of this Fifty-first Supplemental Authorizing Resolution find and determine, can be serviced as to both principal and interest from the Gross Receipts Taxes accruing to the State System under the provisions of the Public Education Bond Amendment.

(d) That this State Board is legally authorized to issue the Refunding Bonds authorized by this Fifty-first Supplemental Authorizing Resolution pursuant to the terms, restrictions and conditions contained in the Master Resolution.

(e) That the Division of Bond Finance shall serve as the agent of the State Board with respect to the Refunding Bonds, pursuant to the provisions of Section 215.61(4), Florida Statutes.

## ARTICLE II AUTHORIZATION OF REFUNDING

There is hereby authorized the refunding of the Refunded Bonds to be accomplished in the manner hereinafter provided.

## ARTICLE III AUTHORIZATION AND TERMS OF REFUNDING BONDS

SECTION 3.01. AUTHORIZATION OF REFUNDING BONDS. Subject and pursuant to the provisions of this Fifty-first Supplemental Authorizing Resolution, bonds of the State Board are hereby authorized to be issued in the aggregate principal amount of not exceeding \$330,000,000. Such bonds shall each be designated “State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2011 Series [to be determined]” (such series designation to be determined by the Director of the Division), provided, however, that such bonds may be sold and issued in one or more series, and may be sold in conjunction with new money Public Education Capital Outlay Bonds; if sold and issued in more than one series, the designation of each series of such bonds shall be determined by the Director of the Division. The Refunding Bonds shall be issued under and secured by the Master Resolution, as supplemented by this Fifty-first Supplemental Authorizing Resolution, and all the terms and provisions contained in the Master Resolution shall be applicable to the Refunding Bonds, except as expressly set forth herein, including the pledge of the Gross Receipts Taxes and the pledge of the Full Faith and Credit of the State of Florida to the payment of the principal, premium if any, and interest on the Refunding Bonds.

Section 3.02. DESCRIPTION OF REFUNDING BONDS. Except as provided by subsequent resolution adopted prior to the sale of any Series thereof, the Refunding Bonds shall be issued only as fully registered bonds without coupons in the denominations of \$1,000 or any integral multiple thereof; shall be dated and mature as determined

pursuant to a subsequent resolution adopted by the State Board on or prior to the sale of the Refunding Bonds; shall bear interest at not exceeding the maximum lawful rate of interest authorized on the date of sale of the Refunding Bonds, payable semi-annually on June 1 and December 1 of each year; and shall be payable as to both principal and interest, shall be subject to registration, exchange, and transfer, shall be executed and authenticated, shall be subject to prior redemption in the manner, shall be in the form, and shall have such other terms as set forth in Article III of the Master Resolution.

The Refunding Bonds may be made redeemable at the option of the State Board upon such terms and conditions as determined pursuant to a subsequent resolution adopted by the State Board prior to the issuance of the Refunding Bonds.

Section 3.03 DELEGATION OF SALE OF THE REFUNDING BONDS. The Refunding Bonds shall be sold at competitive sale and may be sold at one time or in multiple Series from time to time as hereinafter provided.

In order to take advantage of opportunities as and when they arise in the municipal market, the State Board hereby authorizes the Division of Bond Finance, as agent for the State Board, to determine the financing structure and method of sale of the Refunding Bonds. The Division of Bond Finance, as agent for the State Board, is hereby authorized and directed to determine when, if, where and in what principal amount (if less than the full authorized amount) the Refunding Bonds shall be offered for sale, to determine the method(s) by which bids will be accepted, and to determine the specific fiscal details of the Refunding Bonds (or Series thereof) to be sold.

#### ARTICLE IV APPLICATION OF BOND PROCEEDS

SECTION 4.01. APPLICATION OF REFUNDING BOND PROCEEDS. Upon receipt of the proceeds of the Refunding Bonds, the State Board shall transfer and apply such proceeds as follows:

(a) The amount necessary to pay all costs and expenses of the Division of Bond Finance in connection with the preparation, sale and issuance of the Refunding Bonds, including a reasonable charge for the services of the Division of Bond Finance, shall be transferred to the Division of Bond Finance to be deposited in the Bond Proceeds Trust Fund, subject to disbursement of the funds to the Bond Fee Trust Fund and the Arbitrage Compliance Trust Fund pursuant to written instructions at the delivery of the Refunding Bonds unless such amount shall be provided from another legally available source.

(b) The accrued interest on the Refunding Bonds, plus an amount determined in the sole discretion of the State Board and the Division of Bond Finance as being necessary, together with such accrued interest, to provide for the payment of interest on the Refunding Bonds for a period not to exceed 12 months from the date of issuance of the Refunding Bonds shall be transferred to the Board of Administration and deposited in the Sinking Fund created by the Master Resolution.

(c) All remaining proceeds shall be transferred to the Board of Administration for deposit into a trust fund, hereby created, to be known as the "State of Florida, Full Faith and Credit, State Board of Education, 2011 Series [to be determined] Public Education Capital Outlay Refunding Bonds Retirement Fund" (hereinafter referred to as the "Retirement Fund"). Such amount, together with the income on the investment thereof and other available monies (if necessary), shall be sufficient to pay when due the entire principal of the Refunded Bonds, together with interest accrued and to accrue thereon to their respective maturity dates or, if called for redemption prior to maturity, such prior redemption dates and redemption premiums, if any, and the expenses and fees listed in the Escrow Deposit Agreement as hereinafter provided in Section 4.02(a) below. The Director of the Division of Bond Finance is authorized to determine the redemption date of the Refunded Bonds, provide for the publication of any notice of redemption and take any other actions necessary or desirable to refund and redeem the Refunded Bonds.

SECTION 4.02. RETIREMENT FUND. The moneys deposited by the Board of Administration in the Retirement Fund shall be administered and applied as follows:

(a) The Retirement Fund shall be held in irrevocable trust by the Board of Administration and, except as provided in subsection (b) of this Section 4.02, shall be applied solely to refund the Refunded Bonds and to the payment of the fees and expenses incurred in connection with such refunding. The application of the moneys in the Retirement Fund shall be made for said purposes pursuant to an Escrow Deposit Agreement to be entered into between the State Board and the Board of Administration, in the form normally utilized by the State Board.

(b) Moneys on deposit in the Retirement Fund shall be used to purchase Federal Obligations in accordance with the schedules given in the Escrow Deposit Agreement. The maturing Federal Obligations, the earnings thereon, and the cash on deposit in the Retirement Fund shall be sufficient to accomplish the refunding described above in Section 4.01(c). In the alternative, in the discretion of the Director of the Division of Bond Finance, moneys on deposit in the retirement fund shall be invested in the State Treasury, or in such other legally authorized investments, until such time as such funds are needed to effect the redemption of the Refunded Bonds.

Section 4.03. REGISTERED OWNERS NOT AFFECTED BY APPLICATION OF REFUNDING BOND PROCEEDS. The proceeds derived from the sale of the Refunding Bonds shall be applied and disbursed pursuant to the provisions of the Act and this Fifty-first Supplemental Authorizing Resolution. The Registered Owners of Refunding Bonds shall not have any responsibility whatsoever for the application or use of any of the proceeds derived from the sale of the Refunding Bonds, and the rights and remedies of the Registered Owners of Refunding Bonds and their right to payment, pursuant to the Public Education Bond Amendment and this Fifty-first Supplemental Authorizing Resolution, shall not be affected or impaired by the application or use of such proceeds. Upon the issuance of the Refunding Bonds authorized by this Fifty-first Supplemental Authorizing Resolution, all the covenants and agreements between the State Board and the Registered Owners of Refunding Bonds contained in this Fifty-first Supplemental Authorizing Resolution shall be valid and binding covenants and agreements between the State Board and the Registered Owners of Refunding Bonds without regard to the application of the proceeds of the Refunding Bonds.

#### ARTICLE V APPLICATION OF PROVISIONS OF MASTER RESOLUTION AND SECURITY FOR THE REFUNDING BONDS

The Refunding Bonds herein authorized shall for all purposes (except as herein expressly changed) be considered to be Additional Parity Bonds issued under the authority of the Master Resolution and shall be entitled to all the protection and security provided therein for the Parity Bonds.

The covenants and pledges contained in the Master Resolution (to the extent the same are not inconsistent with the provisions hereof) shall be applicable to the Refunding Bonds herein authorized in like manner as applicable to the Parity Bonds, and the Funds and Accounts established in the Master Resolution shall be continued and maintained as long as any of the Refunding Bonds and interest thereon issued hereunder are outstanding and unpaid. The principal of and interest on the Refunding Bonds herein authorized shall be payable from the Sinking Fund heretofore established by the Master Resolution on a parity with the Parity Bonds, and payment shall be made into such Sinking Fund from the Public Education Fund in amounts fully sufficient to pay the principal of and interest on the Refunding Bonds herein authorized as such principal and interest become due.

#### ARTICLE VI MISCELLANEOUS

Section 6.01. CONTINUING DISCLOSURE. (a) In order to comply with Rule 15c2-12 of the Securities and Exchange Commission, the State Board hereby agrees to provide or cause to be provided such information as may be required, from time to time, under such rule.

(b) The Commissioner or Deputy Commissioner of Education, in conjunction with the appropriate officer of the Division, is authorized and directed to execute and deliver any documents or agreements which are necessary to comply with the requirements of Rule 15c2-12 of the Securities and Exchange Commission.

Section 6.02. SEVERABILITY OF PROVISIONS. If any one or more of the covenants, agreements or provisions of this Fifty-first Supplemental Authorizing Resolution shall be held contrary to any express provision of law,

or contrary to the policy of express law though not expressly prohibited, or against public policy, or shall for any reason whatsoever be held invalid, then such covenants, agreements or provisions shall be null and void and shall be deemed separable from the remaining covenants, agreements or provisions and shall in no way affect the validity of any of the other covenants, agreements or provisions of this Fifty-first Supplemental Authorizing Resolution or of the Refunding Bonds.

Section 6.03. REPEAL OF INCONSISTENT RESOLUTIONS. All resolutions and parts of resolutions heretofore adopted pertaining to the subject matter of this Fifty-first Supplemental Authorizing Resolution, to the extent that they are inconsistent with this Fifty-first Supplemental Authorizing Resolution, are hereby repealed, revoked, and rescinded.

Section 6.04. TIME OF TAKING EFFECT. This Fifty-first Supplemental Authorizing Resolution shall take effect immediately upon its adoption.

ADOPTED ON June 21, 2011.

**STATE OF FLORIDA**  
**FULL FAITH AND CREDIT**  
**STATE BOARD OF EDUCATION**  
**PUBLIC EDUCATION CAPITAL OUTLAY BONDS**

**FIFTY-SECOND SUPPLEMENTAL AUTHORIZING RESOLUTION**

**PROVIDING FOR THE**  
**ISSUANCE OF**  
**PUBLIC EDUCATION CAPITAL OUTLAY REFUNDING BONDS**  
**2012 SERIES (TO BE DETERMINED)**

**January 24, 2012**

**A RESOLUTION SUPPLEMENTING A RESOLUTION ENTITLED “A RESOLUTION AUTHORIZING THE ISSUANCE OF STATE OF FLORIDA, FULL FAITH AND CREDIT, STATE BOARD OF EDUCATION PUBLIC EDUCATION CAPITAL OUTLAY BONDS, FOR THE PURPOSE OF FINANCING AND REFINANCING THE COST OF CAPITAL OUTLAY PROJECTS FOR THE STATE SYSTEM OF PUBLIC EDUCATION IN FLORIDA, PURSUANT TO SUBSECTION (A)(2) OF SECTION 9 OF ARTICLE XII OF THE CONSTITUTION OF FLORIDA, AS AMENDED; PROVIDING THE TERMS AND CONDITIONS UPON WHICH SUCH BONDS MAY BE ISSUED; AND PROVIDING AN EFFECTIVE DATE”, AND AUTHORIZING THE ISSUANCE OF NOT EXCEEDING \$580,000,000 PUBLIC EDUCATION CAPITAL OUTLAY REFUNDING BONDS, 2012 SERIES (TO BE DETERMINED) FOR THE PURPOSE OF REFUNDING ALL OR A PORTION OF THE OUTSTANDING STATE OF FLORIDA, FULL FAITH AND CREDIT, STATE BOARD OF EDUCATION PUBLIC EDUCATION CAPITAL OUTLAY BONDS AND REFUNDING BONDS, 2001 SERIES D, 2001 SERIES H, 2002 SERIES B AND 2002 SERIES C; AND PROVIDING AN EFFECTIVE DATE.**

BE IT RESOLVED BY THE STATE BOARD OF EDUCATION OF FLORIDA:

ARTICLE I  
AUTHORITY, DEFINITIONS AND FINDINGS

Section 1.01. AUTHORITY FOR THIS RESOLUTION. This Fifty-second Supplemental Authorizing Resolution is adopted pursuant to the provisions of the Act.

Section 1.02. DEFINITIONS. (a) All of the definitions contained in Section 1.02 of the Master Resolution shall be deemed applicable to this Fifty-second Supplemental Authorizing Resolution, except to the extent that the same are inconsistent or in conflict with the definitions set forth below.

(b) The following terms shall have the following meanings in this Fifty-second Supplemental Authorizing Resolution:

“Escrow Deposit Agreement” shall mean the agreement provided for in Section 4.02(a) of this Resolution.

“Federal Obligations” shall mean direct obligations of the United States of America, Resolution Funding Corporation (“REFCORP”) interest strips, or direct non-prepayable obligations the principal and interest on which are unconditionally guaranteed as to full and timely payment by the United States of America, none of which permit redemption prior to maturity at the option of the obligor. Federal Obligations shall not mean unit investment trusts and mutual funds.

“Fifty-second Supplemental Authorizing Resolution” shall mean this Fifty-second Supplemental Authorizing Resolution.

“Master Resolution” shall mean the Master Resolution adopted by the State Board on July 21, 1992, authorizing the issuance of Public Education Capital Outlay Bonds.

“Parity Bonds” shall mean all Bonds which are currently Outstanding and any other Bonds which may be issued under the Master Resolution prior to the issuance of the Refunding Bonds.

“Refunded Bonds” shall mean all or a portion of the Outstanding State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds, 2001 Series D, 2002 Series H, 2002 Series B and 2002 Series C, which will be refunded by the Refunding Bonds.

“Refunding Bonds” shall mean the not exceeding \$580,000,000 Public Education Capital Outlay Refunding Bonds, 2012 Series (to be determined), issued pursuant to this Fifty-second Supplemental Authorizing Resolution.

“Retirement Fund” shall mean the State of Florida, Full Faith and Credit, State Board of Education, 2012 Series (to be determined) Public Education Capital Outlay Refunding Bonds Retirement Fund created pursuant to Section 4.01(c) hereof.

“Retirement (or Refunding) of the Refunded Bonds” or words of similar import, shall mean the payment of the principal of the Refunded Bonds, redemption premiums, if any, the interest payable on the Refunded Bonds through the date of redemption thereof, and the fees and expenses in connection with retirement of the Refunded Bonds.

Section 1.03. FINDINGS. It is hereby found, determined and declared by the State Board as follows:

(a) That it is desirable and in the best interests of the citizens of Florida and of the State Board to refund the Refunded Bonds, thereby obtaining a lower net average interest cost rate.

(b) That the Refunded Bonds, or any portion thereof, may be refunded in accordance with Article XII, Section 9(a)(2) of the State Constitution and Section 215.61, Florida Statutes.

(c) That the amount of Refunding Bonds authorized to be issued by this Fifty-second Supplemental Authorizing Resolution, together with the Parity Bonds and the Prior Lien Obligations remaining Outstanding after the refunding contemplated hereby, does not exceed ninety per centum (90%) of the amount of such Refunding Bonds which the State Board has found and determined, and does by the adoption of this Fifty-second Supplemental Authorizing Resolution find and determine, can be serviced as to both principal and interest from the Gross Receipts Taxes accruing to the State System under the provisions of the Public Education Bond Amendment.

(d) That this State Board is legally authorized to issue the Refunding Bonds authorized by this Fifty-second Supplemental Authorizing Resolution pursuant to the terms, restrictions and conditions contained in the Master Resolution.

(e) That the Division of Bond Finance shall serve as the agent of the State Board with respect to the Refunding Bonds, pursuant to the provisions of Section 215.61(4), Florida Statutes.

## ARTICLE II AUTHORIZATION OF REFUNDING

There is hereby authorized the refunding of the Refunded Bonds to be accomplished in the manner hereinafter provided.

## ARTICLE III AUTHORIZATION AND TERMS OF REFUNDING BONDS

SECTION 3.01. AUTHORIZATION OF REFUNDING BONDS. Subject and pursuant to the provisions of this Fifty-second Supplemental Authorizing Resolution, bonds of the State Board are hereby authorized to be issued in the aggregate principal amount of not exceeding \$580,000,000. Such bonds shall each be designated “State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2012 Series (to be determined)” (such series designation to be determined by the Director of the Division), provided, however, that such bonds may be sold and issued in one or more series, and may be sold in conjunction with new money Public Education Capital Outlay Bonds; if sold and issued in more than one series, the designation of each series of such bonds shall be determined by the Director of the Division. The Refunding Bonds shall be issued under and secured by the Master Resolution, as supplemented by this Fifty-second Supplemental Authorizing Resolution, and all the terms and provisions contained in the Master Resolution shall be applicable to the Refunding Bonds, except as expressly set forth herein, including the pledge of the Gross Receipts Taxes and the pledge of the Full Faith and Credit of the State of Florida to the payment of the principal, premium if any, and interest on the Refunding Bonds.

Section 3.02. DESCRIPTION OF REFUNDING BONDS. Except as provided by subsequent resolution adopted prior to the sale of any Series thereof, the Refunding Bonds shall be issued only as fully registered bonds without coupons in the denominations of \$1,000 or any integral multiple thereof; shall be dated and mature as determined

pursuant to a subsequent resolution adopted by the State Board on or prior to the sale of the Refunding Bonds; shall bear interest at not exceeding the maximum lawful rate of interest authorized on the date of sale of the Refunding Bonds, payable semi-annually on June 1 and December 1 of each year; and shall be payable as to both principal and interest, shall be subject to registration, exchange, and transfer, shall be executed and authenticated, shall be subject to prior redemption in the manner, shall be in the form, and shall have such other terms as set forth in Article III of the Master Resolution.

The Refunding Bonds may be made redeemable at the option of the State Board upon such terms and conditions as determined pursuant to a subsequent resolution adopted by the State Board prior to the issuance of the Refunding Bonds.

Section 3.03 DELEGATION OF SALE OF THE REFUNDING BONDS. The Refunding Bonds shall be sold at competitive sale and may be sold at one time or in multiple Series from time to time as hereinafter provided.

In order to take advantage of opportunities as and when they arise in the municipal market, the State Board hereby authorizes the Division of Bond Finance, as agent for the State Board, to determine the financing structure and method of sale of the Refunding Bonds. The Division of Bond Finance, as agent for the State Board, is hereby authorized and directed to determine when, if, where and in what principal amount (if less than the full authorized amount) the Refunding Bonds shall be offered for sale, to determine the method(s) by which bids will be accepted, and to determine the specific fiscal details of the Refunding Bonds (or Series thereof) to be sold.

#### ARTICLE IV APPLICATION OF BOND PROCEEDS

SECTION 4.01. APPLICATION OF REFUNDING BOND PROCEEDS. Upon receipt of the proceeds of the Refunding Bonds, the State Board shall transfer and apply such proceeds as follows:

(a) The amount necessary to pay all costs and expenses of the Division of Bond Finance in connection with the preparation, sale and issuance of the Refunding Bonds, including a reasonable charge for the services of the Division of Bond Finance, shall be transferred to the Division of Bond Finance to be deposited in the Bond Proceeds Trust Fund, subject to disbursement of the funds to the Bond Fee Trust Fund and the Arbitrage Compliance Trust Fund pursuant to written instructions at the delivery of the Refunding Bonds unless such amount shall be provided from another legally available source.

(b) The accrued interest on the Refunding Bonds, plus an amount determined in the sole discretion of the State Board and the Division of Bond Finance as being necessary, together with such accrued interest, to provide for the payment of interest on the Refunding Bonds for a period not to exceed 12 months from the date of issuance of the Refunding Bonds shall be transferred to the Board of Administration and deposited in the Sinking Fund created by the Master Resolution.

(c) All remaining proceeds shall be transferred to the Board of Administration for deposit into a trust fund, hereby created, to be known as the "State of Florida, Full Faith and Credit, State Board of Education, 2012 Series (to be determined) Public Education Capital Outlay Refunding Bonds Retirement Fund" (hereinafter referred to as the "Retirement Fund") or deposited with the Bond Registrar/Paying Agent. Such amount, together with the income on the investment thereof and other available monies (if necessary), shall be sufficient to pay when due the entire principal of the Refunded Bonds, together with interest accrued and to accrue thereon to their respective maturity dates or, if called for redemption prior to maturity, such prior redemption dates and redemption premiums, if any, and the expenses and fees listed in the Escrow Deposit Agreement as hereinafter provided in Section 4.02(a) below. The Director of the Division of Bond Finance is authorized to determine the redemption date of the Refunded Bonds, provide for the publication of any notice of redemption and take any other actions necessary or desirable to refund and redeem the Refunded Bonds.

SECTION 4.02. RETIREMENT FUND. The moneys deposited by the Board of Administration in the Retirement Fund shall be administered and applied as follows:

(a) The Retirement Fund shall be held in irrevocable trust by the Board of Administration and, except as provided in subsection (b) of this Section 4.02, shall be applied solely to refund the Refunded Bonds and to the payment of the fees and expenses incurred in connection with such refunding. The application of the moneys in the Retirement Fund shall be made for said purposes pursuant to an Escrow Deposit Agreement to be entered into between the State Board and the Board of Administration, in the form normally utilized by the State Board.

(b) Moneys on deposit in the Retirement Fund shall be used to purchase Federal Obligations in accordance with the schedules given in the Escrow Deposit Agreement. The maturing Federal Obligations, the earnings thereon, and the cash on deposit in the Retirement Fund shall be sufficient to accomplish the refunding described above in Section 4.01(c). In the alternative, in the discretion of the Director of the Division of Bond Finance, moneys on deposit in the retirement fund shall be invested in the State Treasury, or in such other legally authorized investments, or held uninvested, until such time as such funds are needed to effect the redemption of the Refunded Bonds.

Section 4.03. REGISTERED OWNERS NOT AFFECTED BY APPLICATION OF REFUNDING BOND PROCEEDS. The proceeds derived from the sale of the Refunding Bonds shall be applied and disbursed pursuant to the provisions of the Act and this Fifty-second Supplemental Authorizing Resolution. The Registered Owners of Refunding Bonds shall not have any responsibility whatsoever for the application or use of any of the proceeds derived from the sale of the Refunding Bonds, and the rights and remedies of the Registered Owners of Refunding Bonds and their right to payment, pursuant to the Public Education Bond Amendment and this Fifty-second Supplemental Authorizing Resolution, shall not be affected or impaired by the application or use of such proceeds. Upon the issuance of the Refunding Bonds authorized by this Fifty-second Supplemental Authorizing Resolution, all the covenants and agreements between the State Board and the Registered Owners of Refunding Bonds contained in this Fifty-second Supplemental Authorizing Resolution shall be valid and binding covenants and agreements between the State Board and the Registered Owners of Refunding Bonds without regard to the application of the proceeds of the Refunding Bonds.

ARTICLE V  
APPLICATION OF PROVISIONS OF MASTER RESOLUTION  
AND SECURITY FOR THE REFUNDING BONDS

The Refunding Bonds herein authorized shall for all purposes (except as herein expressly changed) be considered to be Additional Parity Bonds issued under the authority of the Master Resolution and shall be entitled to all the protection and security provided therein for the Parity Bonds.

The covenants and pledges contained in the Master Resolution (to the extent the same are not inconsistent with the provisions hereof) shall be applicable to the Refunding Bonds herein authorized in like manner as applicable to the Parity Bonds, and the Funds and Accounts established in the Master Resolution shall be continued and maintained as long as any of the Refunding Bonds and interest thereon issued hereunder are outstanding and unpaid. The principal of and interest on the Refunding Bonds herein authorized shall be payable from the Sinking Fund heretofore established by the Master Resolution on a parity with the Parity Bonds, and payment shall be made into such Sinking Fund from the Public Education Fund in amounts fully sufficient to pay the principal of and interest on the Refunding Bonds herein authorized as such principal and interest become due.

ARTICLE VI  
MISCELLANEOUS

Section 6.01. CONTINUING DISCLOSURE. (a) In order to comply with Rule 15c2-12 of the Securities and Exchange Commission, the State Board hereby agrees to provide or cause to be provided such information as may be required, from time to time, under such rule.

(b) The Commissioner or Deputy Commissioner of Education, in conjunction with the appropriate officer of the Division, is authorized and directed to execute and deliver any documents or agreements which are necessary to comply with the requirements of Rule 15c2-12 of the Securities and Exchange Commission.

Section 6.02. SEVERABILITY OF PROVISIONS. If any one or more of the covenants, agreements or provisions of this Fifty-second Supplemental Authorizing Resolution shall be held contrary to any express provision of

law, or contrary to the policy of express law though not expressly prohibited, or against public policy, or shall for any reason whatsoever be held invalid, then such covenants, agreements or provisions shall be null and void and shall be deemed separable from the remaining covenants, agreements or provisions and shall in no way affect the validity of any of the other covenants, agreements or provisions of this Fifty-second Supplemental Authorizing Resolution or of the Refunding Bonds.

Section 6.03. REPEAL OF INCONSISTENT RESOLUTIONS. All resolutions and parts of resolutions heretofore adopted pertaining to the subject matter of this Fifty-second Supplemental Authorizing Resolution, to the extent that they are inconsistent with this Fifty-second Supplemental Authorizing Resolution, are hereby repealed, revoked, and rescinded.

Section 6.04. TIME OF TAKING EFFECT. This Fifty-second Supplemental Authorizing Resolution shall take effect immediately upon its adoption.

**ADOPTED ON January 24, 2012.**

**CERTAIN DEFINITIONS**

“2012 Series B Bonds” means the \$\_\_\_\_\_ State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2012 Series B, issued pursuant to the Fifty-first and Fifty-second Supplemental Authorizing Resolutions.

“Additional Bonds” means any obligations hereafter issued pursuant to the terms and conditions of the Master Resolution and payable from the Gross Receipts Taxes on a parity with the Bonds originally issued under the Master Resolution.

“Amortization Installment” means an amount so designated which is established for the redemption of Term Bonds; provided that each such Amortization Installment shall be deemed due in an amount and upon a date determined pursuant to the applicable Supplemental Authorizing Resolution and the aggregate of such Amortization Installments shall equal the aggregate principal amount of the Term Bonds.

“Arbitrage Compliance Trust Fund” means the trust fund created to administer the collection of fees charged in connection with the arbitrage compliance program.

“Board of Administration” means the State Board of Administration of Florida as created by the Florida Constitution and shall also include any statutory body succeeding to the duties and powers given the State Board of Administration by law.

“Board of Education” means the State Board of Education of Florida, as constituted pursuant to Section 2 of Article IX of the Constitution of Florida.

“Bond Fee Trust Fund” means the Bond Fee Trust fund created by Section 215.65, Florida Statutes.

“Bond Registrar/Paying Agent” means U.S. Bank Trust National Association, New York, New York, or any successor thereto.

“Bonds” means the Public Education Capital Outlay Bonds issued pursuant to the Master Resolution.

“Capital Outlay Projects” or “Projects” means the Capital Outlay Project or Projects for the State System to be financed in whole or in part by the Bonds issued pursuant to the Master Resolution, as set forth in each Supplemental Authorizing Resolution.

“Code” means the Internal Revenue Code of 1986, the Treasury Regulations (whether proposed, temporary or final) under that Code or the statutory predecessor of that Code, and any amendments of, or successor provisions to, the foregoing and any official rulings, announcements, notices, procedures and judicial determinations regarding any of the foregoing, all as and to the extent applicable. Unless otherwise indicated, references to a Section of the Code means that Section of the Code, including such applicable Treasury Regulations, rulings, announcements, notices, procedures and determinations pertinent to that Section.

“Debt Service Requirements” means the amounts of principal (including Amortization Installments) and interest maturing and becoming due on the Bonds.

“Division of Bond Finance” or “Division” means the Division of Bond Finance of the State Board of Administration.

“Fiscal Year” means the period beginning with and including July 1st of each year and ending with and including the next June 30<sup>th</sup>.

“Fiftieth Supplemental Authorizing Resolution” means the Fiftieth Supplemental Authorizing Resolution adopted by the State Board of Education on January 18, 2011, amending the Master Resolution.

“Fifty-first Supplemental Authorizing Resolution” means the Fifty-first Supplemental Authorizing Resolution adopted by the State Board of Education on June 21, 2011, authorizing the issuance of Public Education Capital Outlay Bonds.

“Fifty-second Supplemental Authorizing Resolution” means the Fifty-second Supplemental Authorizing Resolution adopted by the State Board of Education on January 24, 2012, authorizing the issuance of Public Education Capital Outlay Refunding Bonds.

“Gross Receipts Taxes” means all the taxes collected from every person, including municipalities, receiving payments for electricity for light, heat or power, for natural or manufactured gas for light, heat or power, for telecommunication services and for sending of telegrams and telegraph messages, as provided and levied in Chapter 203, Florida Statutes, as in existence as of the date of the adoption of the Master Resolution or as such chapter is amended from time to time.

“Interest Payment Dates” means for each Series of Bonds, such dates of each Fiscal Year on which interest on the Bonds of such Series is payable or, with respect to Capital Appreciation Bonds, is compounded.

“Issue,” “Issued” or “Issuance,” when used with reference to the Bonds, means the authorization, sale and delivery of the Bonds authorized to be issued by the Master Resolution. The Bonds shall not be deemed to be issued until such Bonds have been sold and delivered to the purchasers and payment has been received therefor.

“Master Resolution” means the Master Resolution adopted by the Board of Education on July 21, 1992, as amended on January 18, 2011, authorizing the issuance of Public Education Capital Outlay Bonds.

“Outstanding,” when used with reference to the Bonds, means, as of any date of determination, all Bonds theretofore authenticated and delivered except:

- (i) Bonds theretofore cancelled by the Bond Registrar/Paying Agent or delivered to the Bond Registrar/Paying Agent for cancellation;
- (ii) Bonds which are deemed paid and defeased and no longer Outstanding as provided in the Master Resolution;
- (iii) Bonds in lieu of which other Bonds have been issued pursuant to the provisions of the Master Resolution relating to Bonds destroyed, stolen or lost, unless evidence satisfactory to the Bond Registrar/Paying Agent has been received that any such Bond is held by a bona fide purchaser; and
- (iv) For purposes of any consent or other action to be taken under the Master Resolution by the Registered Owners of a specified percentage of principal amount of Bonds, Bonds held by or for the account of the Division of Bond Finance or the Board of Education.

“Parity Bonds” means the State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds, 1996 Series B through 2011 Series F, and 2012 Series A, if and when issued.

“Principal Payment Date” means for each Series of Bonds, such dates of each Fiscal Year on which the principal (including Amortization Installments) of Outstanding Bonds of each Series is payable.

“Prior Lien Obligations” means the outstanding State of Florida, Full Faith and Credit, State Board of Education, Public Education Capital Outlay Bonds, Series 1985.

“Public Education Bond Amendment” means Subsection (a)(2) of Section 9 of Article XII of the Constitution of the State of Florida, as amended effective July 1, 1975, as further amended effective January 8, 1985, and as such Subsection is amended from time to time.

“Public Education Fund” means the Public Education Capital Outlay and Debt Service Trust Fund created and established pursuant to the Public Education Bond Amendment.

“Rating Agency” means a nationally recognized bond rating agency.

“Record Date” means the Regular Record Date or Special Record Date, as applicable.

“Refunded Bonds” means all or a portion of the State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds, 2001 Series H, and 2002 Series C.

“Refunding Bonds” means the 2012 Series B Bonds.

“Registered Owner” means the owner of any Bond or Bonds as shown on the registration book kept by the Bond Registrar/Paying Agent.

“Regular Record Date” means, with respect to each Series of Bonds, the 15th day of the calendar month next preceding a Principal or Interest Payment Date or such other date specified for a Series by the applicable Supplemental Authorizing Resolution.

“Series” means all of the Bonds authenticated and delivered on original issuance and pursuant to the Master Resolution or the Supplemental Authorizing Resolution authorizing such Bonds as a separate Series of Bonds, or any Bonds thereafter authenticated and delivered in lieu of or in substitution for such Bonds, pursuant to Article II of the Master Resolution, regardless of variations in maturity, interest rate or other provisions.

“Sinking Fund” means the trust fund, created in the Master Resolution, to be held and administered by the State Board of Administration, pursuant to Article IV of the Master Resolution.

“Special Interest Payment Date” means a date established pursuant to Section 3.06 of the Master Resolution for the payment of interest which has become delinquent.

“Special Record Date” means a record date established pursuant to Section 3.06 of the Master Resolution for the payment of interest on any Special Interest Payment Date.

“State” means the State of Florida.

“State Bond Act” means Sections 215.57 through 215.83, Florida Statutes.

“State System” means the State System of Public Education provided for by Section 1 of Article IX of the Florida Constitution of 1968, including but not limited to institutions of higher learning, community or junior colleges, vocational-technical schools, and public schools, as now defined or as may hereafter be defined by law.

“Supplemental Authorizing Resolution” means, as to any Series of Bonds, the resolution or resolutions of the Board of Education authorizing and providing for the sale and issuance of such Series of Bonds and includes any certificate of award, any trust indenture, the bond purchase agreement or other document or instrument that is approved by or required to be executed (prior to the issuance of such Series) by any such resolution.

“Term Bonds” means the Bonds of a Series which shall be stated to mature on one date and for the amortization of which payments are required to be made into the Amortization Account in the Sinking Fund, created in the Master Resolution, as set forth in the Supplemental Authorizing Resolution applicable thereto.

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**FORM OF CONTINUING DISCLOSURE AGREEMENT**

This Continuing Disclosure Agreement (the “Disclosure Agreement”) is executed and delivered by the State Board of Education of Florida (the “Board of Education”) and the Division of Bond Finance of the State Board of Administration of Florida (the “Division”) in connection with the issuance of \$\_\_\_\_\_ State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2012 Series B (the “Bonds”). This Disclosure Agreement is being executed and delivered pursuant to Section 6.01 of the resolutions adopted by the Board of Education on June 21, 2011, and January 24, 2012 (collectively, the “Resolution”), providing for the issuance of the Bonds. The Board of Education and the Division covenant and agree as follows:

**SECTION 1. PURPOSE OF THE DISCLOSURE AGREEMENT.** This Disclosure Agreement is being executed and delivered by the Board of Education and the Division for the benefit of the Registered Owners and Beneficial Owners of the Bonds and in order to assist the Participating Underwriters in complying with Rule 15c2-12 (the “Rule”) of the Securities and Exchange Commission (the “SEC”). It shall inure solely to the benefit of the Board of Education, the Division, the Registered Owners, the Beneficial Owners and the Participating Underwriters.

**SECTION 2. DEFINITIONS.** In addition to the definitions set forth in the Resolution and the Master Resolution adopted by the Board of Education on July 21, 1992, which apply to any capitalized term used in this Disclosure Agreement, the following capitalized terms shall have the following meanings:

“Beneficial Owner” shall mean any person which (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Bonds (including persons holding Bonds through nominees, depositories or other intermediaries), or (b) is treated as the owner of any Bonds for federal income tax purposes.

“Participating Underwriter” shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with offering of the Bonds.

**SECTION 3. CONTINUING DISCLOSURE.** (A) Information To Be Provided. The Board of Education assumes all responsibilities for any continuing disclosure as described below. In order to comply with the Rule, the Board of Education hereby agrees to provide or cause to be provided the information set forth below, or such information as may be required to be provided, from time to time, under the Rule.

(1) Financial Information and Operating Data. For fiscal years ending on June 30, 2011, and thereafter, annual financial information and operating data shall be provided within nine months after the end of the State's fiscal year. Such information shall include:

- (a) Gross Receipts Tax Collections;
- (b) Investment of Funds;
- (c) Debt Service Coverage;
- (d) Periodic Gross Receipts Tax Collections;
- (e) Sources and Amounts of State Funds;
- (f) History of Legislative Appropriations;
- (g) Statement of Resources and Liabilities;
- (h) Schedule of Outstanding Bonds; and
- (i) Litigation.

(2) Audited Financial Statements. If not submitted as part of the annual financial information, a copy of the State's audited financial statements, prepared in accordance with generally accepted accounting principles, will be provided when and if available.

(3) Material Events Notices. Notice of the following events relating to the Bonds will be provided in a timely manner not in excess of ten business days after the occurrence of the event:

- (a) principal and interest payment delinquencies;
- (b) non-payment related defaults;
- (c) unscheduled draws on debt-service reserves reflecting financial difficulties;
- (d) unscheduled draws on credit enhancements reflecting financial difficulties;
- (e) substitution of credit or liquidity providers, or their failure to perform;
- (f) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the security;
- (g) modifications to rights of security holders, if material;
- (h) bond calls, if material, and tender offers;
- (i) defeasances;
- (j) release, substitution or sale of property securing repayment of the securities, if material;
- (k) rating changes;
- (l) bankruptcy, insolvency, receivership or similar event of the obligated person;
- (m) the consummation of merger, consolidation, or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; and
- (n) appointment of a successor or additional trustee or the change of name of a trustee, if material.

(4) Failure to Provide Annual Financial Information; Remedies.

(a) Notice of the failure of the Board of Education to provide the information required by paragraphs (A) (1) or (A)(2) of this Section will be provided in a timely manner.

(b) The Board of Education acknowledges that its undertaking pursuant to the Rule set forth in this Section is for the benefit of the Beneficial Owners and Registered Owners of the Bonds and shall be enforceable only by such Beneficial Owners and Registered Owners; provided that the right to enforce the provisions of such undertaking shall be conditioned upon the same enforcement restrictions as are applicable to the information undertakings in the Resolution and shall be limited to a right to obtain specific enforcement of the Board of Education's obligations hereunder.

(B) Methods of Providing Information.

(1) (a) Annual financial information and operating data described in paragraph 3(A)(1) and the audited financial statements described in paragraph 3(A)(2) shall be transmitted to the Municipal Securities Rulemaking Board (hereafter "MSRB") using the MSRB's Electronic Municipal Market Access System ("EMMA") or by such other method as may be subsequently determined by the MSRB.

(b) Material event notices described in paragraph 3(A)(3) and notices described in paragraph 3(A)(4) shall also be transmitted to the MSRB using EMMA or by such other method as may be subsequently determined by the MSRB.

(2) (a) Information shall be provided to the MSRB in an electronic format as prescribed by the MSRB, either directly, or indirectly through an indenture trustee or a designated agent.

(b) All documents provided to the MSRB shall be accompanied by identifying information as prescribed by the MSRB.

(C) If this Disclosure Agreement is amended to change the operating data or financial information to be disclosed, the annual financial information containing amended operating data or financial information will explain, in narrative form, the reasons for the amendment and the impact of the change in the type of operating data or financial information being provided.

(D) The Board of Education’s obligations hereunder shall continue until such time as the Bonds are no longer Outstanding or until the Board of Education shall otherwise no longer remain obligated on the Bonds.

(E) This Disclosure Agreement may be amended or modified so long as:

(1) any such amendments are not violative of any rule or regulation of the SEC or MSRB, or other federal or state regulatory body;

(2) the amendment may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the obligated person, or type of business conducted;

(3) this Disclosure Agreement, as amended, would have complied with the requirements of Rule 15c2-12 of the SEC at the time of the primary offering, after taking into account any amendments or interpretations of the rule, as well as any change in circumstances; and

(4) the amendment does not materially impair the interests of Beneficial Owners or Registered Owners, as determined either by parties unaffiliated with the issuer or obligated person (such as bond counsel), or by approving vote of the Beneficial Owners and Registered Owners pursuant to the terms of the Resolution at the time of the amendment.

SECTION 4. ADDITIONAL INFORMATION. If, when submitting any information required by this Disclosure Agreement, the Board of Education chooses to include additional information not specifically required by this Disclosure Agreement, the Board of Education shall have no obligation under this Disclosure Agreement to update such information or include it in any such future submission.

Dated this \_\_\_\_ day of \_\_\_\_\_, 2012.

DIVISION OF BOND FINANCE OF THE  
STATE BOARD OF ADMINISTRATION  
OF FLORIDA

STATE BOARD OF EDUCATION OF FLORIDA

By \_\_\_\_\_  
Assistant Secretary

By \_\_\_\_\_  
Deputy Commissioner  
Finance and Operations

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## FORM OF BOND COUNSEL OPINION

Upon delivery of the 2012B Bonds, Squire Sanders (US) LLP, Bond Counsel, proposes to render its final opinion with respect to the 2012B Bonds in substantially the following form:

State Board of Education  
Tallahassee, Florida

State of Florida  
State Board of Administration  
Division of Bond Finance  
Tallahassee, Florida

We have examined the transcript of proceedings (the “Transcript”) relating to the issuance by the State Board of Education of Florida (the “Board of Education”) of \$226,915,000\* State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2012 Series B (the “2012 Series B Bonds”), dated the date of delivery thereof, pursuant to Article XII, Section 9(a)(2) of the Constitution of the State of Florida, as amended (the “Public Education Bond Amendment”), and a resolution adopted by the Board of Education on July 21, 1992, as amended and supplemented (collectively, the “Resolution”), for the purpose of refunding all or a portion of the outstanding State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds, 2001 Series H, and 2002 Series C, which bonds were issued for the purpose of financing or refinancing the cost of Capital Outlay Projects for the State System of Public Education. The documents in the Transcript include a certified copy of the Resolution. Capitalized terms used and not otherwise defined herein shall have the same meanings specified in the Resolution.

The Board of Education has issued, since August 1992, multiple series of State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds (collectively, the “Parity Bonds”). The Board of Education has previously issued, prior to August 1992, multiple series of State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds (the “Prior Lien Obligations”).

In our capacity as Bond Counsel, we have reviewed: the Resolution and a tax compliance certificate of the Board of Education, the attachments thereto, including a certificate of the original purchaser of the Bonds (the “Purchaser”), each dated the date hereof (collectively the “Tax Certificate”); other certificates of the Board of Education, the Purchaser and others; and such other documents, opinions and other matters to the extent we deemed necessary to render the opinions set forth herein. We also have examined a copy of an unauthenticated 2012 Series B Bond.

Based upon this examination and the limitations stated below, we are of the opinion that, under existing law:

1. The 2012 Series B Bonds and the Resolution incorporated in the Transcript are valid, legal, binding and enforceable in accordance with their respective terms. The 2012 Series B Bonds are entitled to the benefits and security of the Resolution for the payment thereof in accordance with the terms of the Resolution.

2. The principal of, premium, if any, and interest on the 2012 Series B Bonds, together with the principal of, premium, if any, and interest on the Parity Bonds and additional bonds issuable under the Resolution on a parity with the 2012 Series B Bonds are payable primarily from the Gross Receipts Taxes levied and collected pursuant to Chapter 203, Florida Statutes, which are required to be deposited in the Public Education Capital Outlay and Debt Service Trust Fund administered by the Board of Education under the provisions of the Public Education Bond Amendment, and are additionally secured by the Full Faith and Credit of the State of Florida. The 2012 Series B Bonds are junior and subordinate in all respects to the Prior Lien Obligations as to lien on and source and security for payment from the Gross Receipts Taxes.

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\* Preliminary, subject to change.

3. The 2012 Series B Bonds and the income thereon are exempt from taxation under the laws of the State of Florida, except estate taxes imposed by Chapter 198, Florida Statutes, as amended, and net income and franchise taxes imposed by Chapter 220, Florida Statutes, as amended.

4. The interest on the 2012 Series B Bonds is excluded from gross income for federal income tax purposes under Section 103(a) of the Internal Revenue Code of 1986, as amended (the "Code"), and is not an item of tax preference under Section 57 of the Code for purposes of the alternative minimum tax imposed on individuals and corporations. We express no opinion as to any other tax consequences regarding the 2012 Series B Bonds.

Under the Code, portions of the interest on the 2012 Series B Bonds earned by certain corporations may be subject to a corporate alternative minimum tax, and interest on the 2012 Series B Bonds may be subject to a branch profits tax imposed on certain foreign corporations doing business in the United States and to a tax imposed on excess net passive income of certain S corporations.

The opinions stated above are based on an analysis of existing laws, regulations, rulings and court decisions and cover certain matters not directly addressed by such authorities. In rendering all such opinions, we have assumed, without independent verification, and relied upon the accuracy of the factual matters represented, warranted or certified in the proceedings and documents we have examined, and the due and legal authorization and execution of those documents by, and the binding nature of those documents upon, any parties other than the Board of Education.

In rendering the opinions expressed in numbered paragraph 4, we have further assumed and relied upon compliance with the covenants of the Board of Education in the proceedings and documents we have examined. The accuracy of certain of the representations and certifications of the Board of Education, and compliance by the Board of Education with certain of those covenants of the Board of Education, may be necessary for interest on the 2012 Series B Bonds to be and to remain excluded from gross income for federal income tax purposes. Failure to comply with certain of those covenants subsequent to issuance of the 2012 Series B Bonds may cause interest on the 2012 Series B Bonds to be included in gross income for federal income tax purposes retroactively to their date of issuance.

The rights of the owners of the 2012 Series B Bonds and the enforceability of the 2012 Series B Bonds and the Resolution are subject to bankruptcy, insolvency, arrangement, fraudulent conveyance or transfer, reorganization, moratorium and other laws relating to or affecting creditors' rights, to the application of equitable principles, to the exercise of judicial discretion, and to limitations on legal remedies against public entities.

The opinions rendered in this letter are stated only as of this date, and no other opinion shall be implied or inferred as a result of anything contained in or omitted from this letter. Our engagement as bond counsel with respect to the 2012 Series B Bonds has concluded with their issuance on this date.

Respectfully submitted,

**PROVISIONS FOR BOOK-ENTRY ONLY SYSTEM OR REGISTERED BONDS****The Depository Trust Company and Book-Entry Only System**

THE INFORMATION IN THIS SECTION CONCERNING DTC AND DTC'S BOOK-ENTRY SYSTEM HAS BEEN OBTAINED FROM SOURCES THAT THE DIVISION OF BOND FINANCE BELIEVES TO BE RELIABLE; HOWEVER, THE DIVISION OF BOND FINANCE TAKES NO RESPONSIBILITY FOR THE ACCURACY THEREOF.

DTC will act as securities depository for the 2012B Bonds. The 2012B Bonds will be issued as fully-registered bonds registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered certificate will be issued for each maturity of the 2012B Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities and Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants" and together with Direct Participants, the "Participants"). DTC has Standard & Poor's highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com) and [www.dtc.org](http://www.dtc.org).

Purchases of the 2012B Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the 2012B Bonds on DTC's records. The ownership interest of each actual purchaser of each 2012B Bond (a "Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which such Beneficial Owner entered into the transaction. Transfers of ownership interests in the 2012B Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the 2012B Bonds, except in the event that use of the book-entry system is discontinued.

To facilitate subsequent transfers, all 2012B Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of 2012B Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in Beneficial Ownership. DTC has no knowledge of the actual Beneficial Owners of the 2012B Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such 2012B Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of 2012B Bonds may wish to take certain steps to augment transmission to them of notices of significant events with respect

to the 2012B Bonds, such as redemptions, tenders, defaults, and proposed amendments to the 2012B Bond documents. For example, Beneficial Owners of 2012B Bonds may wish to ascertain that the nominee holding the 2012B Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners.

Redemption notices shall be sent to DTC. If less than all of the 2012B Bonds within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the 2012B Bonds unless authorized by a Direct Participant in accordance with DTC's procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Division of Bond Finance as soon as practicable after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the 2012B Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds and principal and interest payments on the 2012B Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detailed information from the Bond Registrar/Paying Agent, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, (nor its nominee), the Bond Registrar/Paying Agent, the Division of Bond Finance, or the Board of Education, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds and principal and interest to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Bond Registrar/Paying Agent; disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services with respect to the 2012B Bonds at any time by giving reasonable notice to the Division of Bond Finance or Bond Registrar/Paying Agent and discharging its responsibilities with respect thereto under applicable law. The Division of Bond Finance may decide to discontinue use of the system of book-entry transfers for the 2012B Bonds through DTC (or a successor securities depository). Under such circumstances, in the event that a successor securities depository is not obtained, certificates for the 2012B Bonds will be printed and delivered as provided in the documents authorizing the issuance and sale of the 2012B Bonds.

For every transfer and exchange of beneficial interests in the 2012B Bonds, the Beneficial Owner may be charged a sum sufficient to cover any tax, fee or other government charge that may be imposed in relation thereto.

So long as Cede & Co., as nominee of DTC, is the registered owner of the 2012B Bonds, references herein to the Registered Owners or Holders of the 2012B Bonds shall mean Cede & Co. and not mean the Beneficial Owners of the 2012B Bonds unless the context requires otherwise.

The Division of Bond Finance, the Board of Education and the Bond Registrar/Paying Agent will not have any responsibility or obligation with respect to:

- (i) the accuracy of the records of DTC, its nominee or any DTC Participant or any successor securities depository, participants thereof or nominee thereof with respect to any beneficial ownership interest in the 2012B Bonds;
- (ii) the delivery to any DTC Participant or participant of any successor securities depository or any other person, other than a registered owner, as shown in the Bond Register, of any notice with respect to any 2012B Bond, including, without limitation, any notice of redemption;
- (iii) the payment to any DTC Participant or participant of any successor securities depository or any other person, other than a registered owner, as shown in the Bond Register, of any amount with respect to the principal of, premium, if any, or interest on the 2012B Bonds, or the purchase price of, any 2012B Bond;
- (iv) any consent given by DTC or any successor securities depository as registered owner; or

- (v) the selection by DTC or any DTC Participant or by any successor depository or its participants of the beneficial ownership interests in the 2012B Bonds for partial redemption.

So long as the 2012B Bonds are held in book-entry only form, the Division of Bond Finance, the Board of Education and the Bond Registrar/Paying Agent may treat DTC and any successor Securities Depository as, and deem DTC and any successor Securities Depository to be, the absolute owner of the 2012B Bonds for all purposes whatsoever, including, without limitation:

- (i) the payment of the principal of, premium, if any, and interest on the 2012B Bonds;
- (ii) giving notices of redemption and other matters with respect to the 2012B Bonds;
- (iii) registering transfers with respect to the 2012B Bonds; and
- (iv) the selection of the beneficial ownership interests in the 2012B Bonds for partial redemption.

### **Payment, Registration, Transfer and Exchange**

*The following provisions shall only be applicable if the book-entry-only system of registration is discontinued; for provisions which are applicable while the book-entry only system of registration is in effect, see "Book-Entry Only System" above.*

The Division of Bond Finance, the Board of Education and the Bond Registrar/Paying Agent may treat the Registered Owner of any 2012B Bond as the absolute owner for all purposes, whether or not such 2012B Bond is overdue, and will not be bound by any notice to the contrary.

Principal of and premium, if any, on the 2012B Bonds will be payable upon presentation and surrender of the 2012B Bonds when due at the corporate trust office of U.S. Bank Trust National Association, New York, New York, as Bond Registrar/Paying Agent.

Each 2012B Bond will be transferable or exchangeable only upon the registration books by the Registered Owner or an attorney duly authorized in writing, upon surrender of such 2012B Bond to the Bond Registrar/Paying Agent together with a written instrument of transfer (if so required) satisfactory in form to the Division of Bond Finance of Bond Finance and the Bond Registrar/Paying Agent, duly executed by the Registered Owner or a duly authorized attorney. Upon surrender to the Bond Registrar/Paying Agent for transfer or exchange of any 2012B Bond, duly endorsed for transfer or accompanied by an assignment in accordance with the Resolution, the Bond Registrar/Paying Agent will deliver in the name of the transferee(s) a fully registered 2012B Bond of authorized denomination of the same maturity for the aggregate principal amount which the Registered Owner is entitled to receive.

Neither the Division of Bond Finance nor the Bond Registrar/Paying Agent may charge the Registered Owner or transferee for any expenses incurred in making any exchange or transfer of the 2012B Bonds. However, the Division of Bond Finance and the Bond Registrar/Paying Agent may require payment from the Registered Owner of a sum sufficient to cover any tax, fee, or other governmental charge that may be imposed in relation thereto. Such governmental charges and expenses must be paid before any such new 2012B Bond is delivered.

The Bond Registrar/Paying Agent will not be required to issue, transfer or exchange any 2012B Bonds on the Record Date.

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