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ABOUT THE MSRB

The Municipal Securities Rulemaking Board (MSRB) protects investors, state and local governments and other municipal entities, and the public interest by promoting a fair and efficient municipal securities market. The MSRB fulfills this mission by regulating the municipal securities firms, banks and municipal advisors that engage in municipal securities and advisory activities. To further protect market participants, the MSRB provides market transparency through its Electronic Municipal Market Access (EMMA®) website, the official repository for information on virtually all municipal bonds. The MSRB also serves as an objective resource on the municipal market, conducts extensive education and outreach to market stakeholders, and provides market leadership on key issues. The MSRB is a Congressionally-chartered, self-regulatory organization governed by a 21-member board of directors that has a majority of public members, in addition to representatives of regulated entities. The MSRB is subject to oversight by the Securities and Exchange Commission.

MESSAGE FROM LEADERSHIP



Nathaniel Singer and Lynnette Kelly

A well-functioning municipal securities market enables communities across the country—from the State of California to the town of Topsham, ME—to finance local infrastructure. More than 50,000 state and local governments, millions of investors and 28,000 regulated financial professionals participate in the municipal securities market. It is the role of the Municipal Securities Rulemaking Board (MSRB) to develop and maintain the regulatory foundation of this \$3.7 trillion capital market.

MSRB rules create strong safeguards against unethical conduct by financial professionals working with municipal bond investors and issuers, and ensure that these professionals are tested, trained and held accountable. MSRB market transparency systems leverage technology to equalize access to important data and information about the municipal market. MSRB educational materials ensure investors, issuers and their financial professionals understand the regulatory protections in place and have access to objective resources to help them make informed decisions.

All MSRB activities are guided by our organization's mandate from Congress to protect investors and issuers, and to promote a fair and efficient municipal market. We had a busy 2015, advancing a number of investor protection initiatives to enhance market structure (p.2) and improving disclosure practices (p.4). The MSRB also implemented new protections for issuers and other municipal entities that rely on the services of municipal advisors (p.6) and added to its growing multimedia library of municipal market education resources (p.8).

We invite you to share your input on the MSRB's approach to addressing market challenges. Protecting the integrity of one of our country's most essential local financing mechanisms is a responsibility we all share.

Thank you.

Nathaniel Singer

Chair

Lynnette Kelly **Executive Director**

Lynnette Kelly



In 2015 and for the last several years, the MSRB has taken meaningful steps to increase price fairness and transparency

> in the municipal securities market for the benefit of retail investors. Informed by the recommendations of the Securities and Exchange Commission's (SEC) comprehensive 2012 Report on the Municipal Securities Market, the MSRB continues to build on its strong foundation of by enhancing the availability of more robust pricing information for investors.

market transparency

Last year, the MSRB prepared to implement a new rule on best execution

for the benefit of retail investors. This order-handling standard, which goes into effect in 2016, complements existing fair pricing rules and aims to promote fair competition among dealers. The rule requires municipal securities dealers to have reasonable procedures in place to identify the best market for their customers' securities. Implementation guidance is available to facilitate dealer compliance and ensure investors receive consistent benefits of fair handling of their orders to buy or sell municipal securities.

To help investors understand the true costs of their municipal securities transactions, the MSRB is advancing a proposal that would require municipal securities dealers to disclose on retail customer confirmations the amount of the mark-up in a class of principal transactions. The MSRB is coordinating with the Financial Industry Regulatory Authority (FINRA) to support regulatory efficiency across the fixed-income markets. The MSRB's confirmation disclosure proposal offers an alternative

major Securities and Exchange Commission report, the MSRB continues to build on its strong regulatory foundation to better protect retail investors. nding Retail Investors' Access to Relevant Pricing Data Provides Market Transparency Promotes Delivery Ensures Retail Investors Have pen Access to Municipal Market of Information to Maintains Foundational Rules to Ensure Investors Are Treated Fairly © 2015 Municipal Securities Rulemaking Board msrb.org emma.msrb.org

Since 1975, the Municipal Securities Rulemaking Board (MSRB) has been entrusted by

Congress to protect municipal securities investors. Informed by recommendations in a

In 2015, approximately 740,000 visitors accessed key information about the municipal bond market from the EMMA website.

to an earlier proposal to require dealers to provide on retail customer confirmations a reference price for a comparable transaction by the dealer and the difference between those prices. In addition to incorporating more information directly on customer confirmations, the MSRB's draft rule amendments seek to direct investors to more information about the market for their traded security on the Electronic Municipal Market Access (EMMA®) website. This additional information will help investors better assess whether they are getting a fair price when buying or selling municipal securities.

In 2015, the MSRB continued to enhance the EMMA website to make more information available — and to make available information more meaningful — for investors. Credit ratings from four major ratings agencies are now available for free on EMMA since the addition of public finance ratings from Moody's Investors Service in June 2015. Credit ratings from Moody's, Kroll Bond Rating Agency, Fitch Ratings and Standard & Poor's are presented alongside the trading and disclosure information for each municipal security, and are also integrated into EMMA's advanced search function and price discovery tool.

Beginning in May 2016, the MSRB is making available additional post-trade data on EMMA, including indicators for transactions that occur on alternative trading systems (ATSs) and trades involving non-transaction-based compensation. The MSRB continues to explore the possibility of adding pretrade data to EMMA by working with market participants on a voluntary basis to help evaluate the most useful pretrade information for investors.



Shortening the Settlement Cycle

The MSRB in 2015 committed to modifying certain municipal market rules in support of a securities industry effort to shorten the settlement cycle for all securities transactions. The initiative to move to shorten the settlement cycle from the current trade date plus three days (T+3) to trade date plus two days (T+2) is being led by the Industry Steering Committee (ISC), chaired jointly by the Investment Company Institute and the Securities Industry and Financial Markets Association. The MSRB recognizes the potential riskreduction and cost-saving advantages of moving to a two-day securities settlement cycle. The shift from T+3 to T+2 requires action by all relevant regulators, and the MSRB was one of the first regulators to publicly express its support.

Protecting the Integrity of Market Transparency Systems

As the operator of the EMMA website and other systems that are critical to municipal market transparency, the MSRB has strong controls in place to ensure the security and continuity of its technology systems. As of November 2015, the MSRB had to comply with rigorous standards under the Securities and Exchange Commission's Regulation Systems Compliance and Integrity, or Reg SCI, which aims to protect the financial markets from vulnerabilities posed by technology systems. While primarily focused on exchanges and trading venues, Reg SCI also applies to all financial market self-regulatory organizations, including the MSRB.

Separately, the MSRB's Business Continuity and Disaster Recovery Plan addresses reasonably foreseeable events that might affect MSRB operations, mission-critical systems, assets, facilities and other resources or services integral to the conduct of MSRB activities. The MSRB maintains multiple backup sites to support recovery measures in the event of a significant business disruption to MSRB systems and services. These measures have helped the MSRB consistently achieve an overall systems availability greater than 99.9 percent.

The MSRB's continuity plan undergoes an annual review and update, as well as periodic testing, which now requires mandatory participation from a select population of MSRB registrants necessary to maintain a fair and efficient market. These efforts strengthen the MSRB's overall readiness in the event of an actual service disruption.



In 2015, the MSRB renewed its call for better disclosure of bank loans and other alternative financings by municipal securities issuers on a voluntary basis. As issuers increasingly turn to bank loans and other means to finance infrastructure projects, the MSRB remains concerned that investors and other market participants are often unaware of the potential impact of bank loans and other debt-like obligations on the seniority status of existing bondholders and the credit or liquidity profile of an issuer, among other implications.

Since 2009, the MSRB has worked to help improve disclosure practices of municipal securities issuers through the operation and enhancement of its EMMA website, which serves as the official platform for issuers to communicate information to investors. In recent years, the MSRB has played a leading role in educating issuers about disclosure best practices and

has supported issuer disclosure of all types of debt, including bank loans. The MSRB's January 2015 market advisory highlighted the importance of bank loan disclosure for investor protection and provided best practices to support voluntary disclosure of bank loan information through EMMA.

The MSRB highlighted the need for disclosure of bank loans in 2011 and first encouraged state and local governments in 2012 to make information about their bank loans publicly available on a voluntary basis on the EMMA website. Issuers have largely declined to make voluntary disclosures about financings that are increasingly playing a greater role in their financial profile. Given the risks this lack of disclosure poses for the fairness and transparency of the municipal market, the MSRB has urged the Securities and Exchange Commission (SEC) to consider requiring bank loan disclosure as part of an extensive

The MSRB's January 2015 market advisory highlighted the importance of bank loan disclosure for investor protection and provided best practices to support voluntary disclosure through EMMA.



Regulatory Notice

Bank Loan Disclosure Market Advisory

Stakeholders

Municipal Securities Dealers, Municipal Advisors, Issuers, Investors, General Public

Notice Type Regulatory Announcement

Category Market Transparency

Introduction*

The Municipal Securities Rulemaking Board (MSRB) is committed to The Municipal Securities nulerinaking board (MSNO) is committeed to promoting a fair and efficient municipal securities market and protecting promoting a fair and efficient municipal securities market and protecting investors, state and local governments and other municipal entities that issue municipal securities (issuers), and the public interest. Pursuant to issue municipal securities (issuers), and the public interest. Pursuant to Section 15B of the Securities Exchange Act of 1934, the MSRB regulates brokers, dealers and municipal securities dealers engaged in municipal securities activities and municipal advisors engaged in municipal advisory services. As part of its charge to promote a fair and efficient market, the MSRR is aware of the increasing use of bank loans¹ and direct-ourchase de MSRB is aware of the increasing use of bank loans¹ and direct-purchase debt as financing alternatives² to public offerings in the municipal securities as financing alternatives to public orierings in the municipal securities market for funding capital improvement projects or refunding outstanding bonds. Specifically, the MSRB is concerned that a bank loan could impair the rights of existing bondholders, including its impact on the seniority status of rights or existing volunoiders, including its impact on the seniority status existing bondholders, or its impact on the credit or liquidity profile of an issuer. As such, the MSRB is publishing this market advisory to alert municipal market participants of the importance of voluntary disclosure of

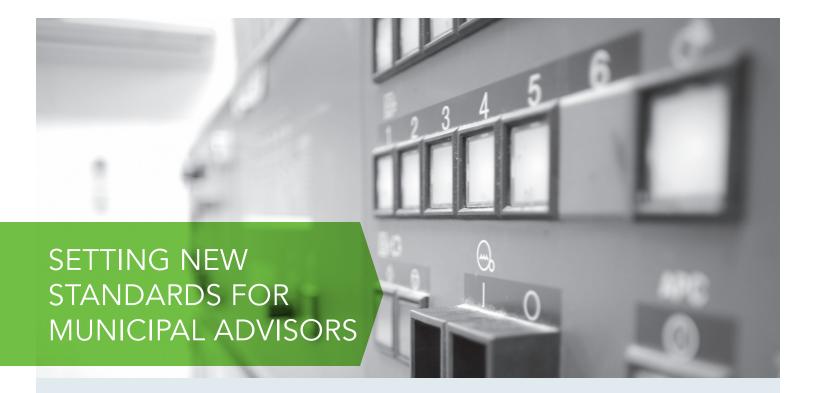
* While this market advisory focuses specifically on bank loan disclosures, many of the principles described herein would be equally applicable to other types of indebtedness, encouraged to consider whether the disclosure of others. Market participants are encouraged to consider whether the disclosure of other indebtedness is also warranted.



review of the federal municipal market disclosure regime established by SEC Rule 15c2-12. The MSRB continues to explore opportunities to collaborate with other regulators to promote voluntary disclosure of bank loans and other alternative financings.

To support timely and complete disclosure of annual financial information, the MSRB provides free email reminders from EMMA to alert issuers when their recurring disclosures are about to come due. Nearly 7,000 municipal entities have subscribed to this service.

The MSRB also enhanced EMMA in 2015 to help investors access the full universe of disclosure information available for a municipal security. In cases where a new identifying CUSIP number is assigned to portions of a bond after issuance, such as for a partial refunding, EMMA's new "Related Securities" feature connects the webpages for the new and former securities to help investors find all relevant disclosures.



In an important step for the municipal securities market, the MSRB in 2015 created the first qualifying examination for individuals who provide municipal advisory services to state and local governments. The Municipal Advisor Representative Qualification Examination (Series 50), being offered as a pilot in early 2016, requires municipal advisor professionals to demonstrate a minimum level of knowledge of the business and applicable rules. The exam is designed to help ensure for the first time that state and local governments are advised on municipal bond transactions and financial products by advisors who meet a minimum qualification standard.

All municipal advisor representatives and principals are required to pass the Series 50 exam within one year of its launch as a permanent exam,

expected in 2016. The exam covers the roles and responsibilities of municipal advisor professionals as well as currently effective rules governing their activities. More information about the Series 50 exam is available on the MSRB's website, at msrb.org.

A cornerstone of the MSRB's regulatory framework for municipal advisors took effect in 2015 with the implementation of MSRB Rule G-44, on supervision and compliance obligations. Municipal advisors are now putting into practice a robust set of checks and balances at the firm level to ensure all municipal advisor professionals are in compliance with rules as they are developed.

Among the upcoming new rules is one that extends existing provisions for municipal securities dealers related to gift giving to also apply to municipal

Municipal advisors are putting into practice a robust set of checks and balances at the firm level to ensure compliance with rules as they are developed.

Municipal Advisor Representative Qualification Examination (Series 50)

advisors. Amended MSRB Rule G-20 takes effect in May 2016. MSRB Rule G-42, effective in June 2016, establishes core standards of conduct for municipal advisors, and proposed amendments to MSRB Rule G-37 apply that rule's anti-pay-to-play provisions to municipal advisors. Each of these new and proposed rules and standards of professional qualification is grounded in the MSRB's mandate under the Dodd-Frank Wall Street Reform and Consumer Protection Act to regulate municipal advisors that provide advice to state and local governments on such critical and complex matters as issuing municipal securities.



FAOs on the Pilot Municipal Advisor Representative Qualification Examination (Series 50)

The Municipal Securities Rulemaking Board (MSRB) later this year plans to administer a pilot Municipal Advisor Representative Qualification Examination (Series 50) to validate its bank of exam questions and set the passing score for the permanent Series 50 qualification examination. This document provides guidance to municipal advisors and their associated persons on the pilot Series 50.

Will averyone who requests to take the pilot
 Series 50 be permitted or will there be a lottery for
 participating in the qualification examination?
 Any individual engaged in municipal advisory activities on
 behalf of a registered municipal advisory who is interested in
 taking the pilot Series 50 will be permitted.

2. Will everyone taking the pilot Series 50 be administered the same test?

administered the same test?

No. As is the case with other qualification examina questions appearing on the pilot Series 50 will be randomized from a bank of exam questions.

3. When will the Series 50 pilot exam be available? The MSRB will offer the pilot Series 50 for a 30-day p beginning on January 15, 2016 and ending on Febru 2016.

The exam registration window will be available be on September 21, 2015 and closing on January 14

The examination fee for the pilot Se The examination fee is \$265. The fee will be coll FINRA at the time a candidate enrolls to take the Series 50.

6. How many questions will be on the pilot 5 The pilot Series 50 will consist of 120 qu

7. How much time will be allotted to take the pilot

Series 50?
Candidates for the pilot Series 50 will be allotted 4.5 hours to complete the exam, which is inclusive of a 30-minute tutorial on how to complete the computerized exam.

8. Can a candidate take the pilot Series 50 more than once during the pilot period?

No. The pilot Series 50 can only be taken once during the 90-day pilot period A candidate who fails to pass the pilot examination will be permitted to take the exam again when the permanent exam is available. If a candidate then fails the permanent Series 50, the candidate will be able to retake the exam fails are permanent Series 50, the candidate will be able to retake the exam fails are permanent Series 50, the candidate will be able to retake the exam fails a permanent Series 50 three or more times in succession is prohibited from taking the armination again until six months have elapsed from the search again until six months have elapsed from the

ties Rulemaking Board



FAQs on Municipal Advisor Professional Qualification Standards

INTRODUCTION

INTRODUCTION

The Municipal Securities Rulemaking Board (MSRB) developed the Comment to provide guidance to municipal developed the associated point on the classification and examination negativeness used MSRB rulefication and examination negativeness used MSRB and MSRB Rule G-3 on Professional Qualification Requiremants under 1. The MSRB may the part of the providing the C-3 on Professional Qualification Requiremants under 1. The MSRB may the part of the Comment added after the previous publication of this document added after the previous publication of this document will be marked as "new," as publication of this document will

be marked as "new," part, that no municipal advisor what are advisory activities, unless the substantial and advisory activities, unless the manicipal advisor and every natural preson accepted with the municipal advisor and every natural preson accepted with the municipal advisor in the substantial advisor. The substantial advisor and the substantial advisor and the substantial advisors and substantial advisors. The substantial advisors are required advisors of municipal advisors. The substantial advisors and proprietors and proprietors. The substantial advisors and proprietors and proprietors and proprietors and proprietors. Substantial advisors must designate at least one individual as a municipal advisor must principal.

FREQUENTLY ASKED QUESTIONS

1. Who must qualify by examination as a municipal advisor representative?
A natural possible of the municipal advisor who engages in municipal advisor year twittes on the only chiral advisor's behalf, other than a person perform only chiral administrative support or similar functions must qualify by examination as a municipal advisor representative.

2. Who must qualify by examination as a municipal advisor principal?

A municipal advisor principal is a natural person associated with a municipal advisor who is qualified by examination at municipal advisor who is qualified by examination in the management, direction approximation of the municipal advisory activities or if the municipal advisor and that of its associated persons.

If I am designated as the municipal advisor principal at my firm, am I required to take and pass the Municipal Advisor Representative Qualification Examination Series 50) or will I only need to take a principal-level

examination? In accordance with MSRB Rule G-3, the designate ispal advisor principal(s) is required to take and he Series 50 as a perequisite to qualification a cicpal advisor principal. In addition, designated





Providing educational content on the municipal market is fundamental to the MSRB's mission to protect investors, state and local government issuers, and other municipal entities. The MSRB Education Center, at msrb.org, is an online repository of multimedia resources on a variety of market topics from the basics about municipal securities to understanding the professionals involved in a municipal bond sale. The MSRB frequently adds content to the Education Center to provide timely and relevant resources for market participants.

With interest rates dominating financial headlines for much of 2015, the MSRB released an educational

resource on the impact of market interest rate movement on municipal bond prices and yields. The new guide supplemented existing resources on evaluating a municipal bond's interest rate risk, considerations for selling a bond before maturity and other topics related to the risks and opportunities of buying and selling municipal securities.

In 2015, the MSRB continued its multiyear outreach effort to educate issuers about the free resources available from the MSRB to assist them in meeting their disclosure obligations. In light of the evolving regulatory requirements for municipal advisors, the MSRB also provides issuers with updates on the status of municipal

2015 MSRB EDUCATION AND OUTREACH



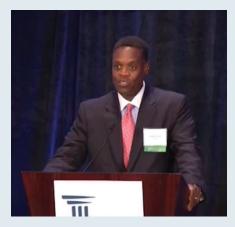
Visited 13 states for issuer education campaign



Participated in 107 industry events to an audience of approximately 13,000 market participants



Hosted 8 free educational webinars



Former Detroit emergency manager Kevyn D. Orr delivers the keynote address at the MSRB's July 2015 outreach seminar in New York.

advisor rulemaking and what they should expect from the professionals they rely on for advice.

In July 2015, the MSRB and the Municipal Forum of New York co-hosted an education and outreach seminar on the evolution of and emerging trends in the municipal market in New York. The program brought together a distinguished group of market participants for discussions of the municipal market's past, present and future as the MSRB commemorated its 40th anniversary of protecting the public interest. Kevyn D. Orr, former emergency manager for the city of Detroit, delivered the keynote address.

The MSRB is now laying the groundwork for an expanded education program for financial professionals focused on market fundamentals and MSRB rules. The MSRB is working to leverage new digital tools to provide on-demand education for market participants.



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Brian L. Wynne Co-Head of Public Finance and Head of Municipal Syndicate Desk Morgan Stanley New York, NY

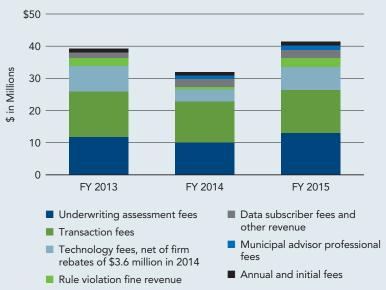
2015 FINANCIAL **HIGHLIGHTS**

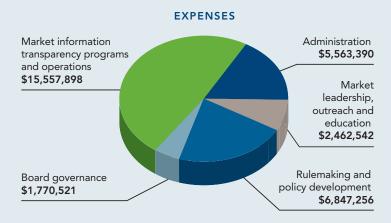
MSRB revenues are generated primarily by assessments and fees on regulated entities engaged in municipal securities activities and municipal advisory services. The largest source of funding is assessments on the trading and underwriting activities of municipal securities dealers. Municipal advisors pay a per professional fee to the MSRB. As a self-funded organization, the MSRB receives no government support. The Finance Committee of the MSRB Board of Directors is responsible for monitoring the organization's financial performance. Spending in the FY 2015 budget supported strategic initiatives and annual operating costs, and allowed the MSRB to maintain reserve funds at a level sufficient to ensure it has stable funding to carry out its mission as a regulator irrespective of trading and underwriting volume.

The MSRB moved to new office space in Washington, DC in December 2015. Leasehold improvements of \$4.4 million are being funded through landlord incentives, furniture is being funded through a board designated facility fund, and IT equipment is being funded from the technology renewal fund.

Financial highlights from FY 2015 are provided above. Full audited financial statements are available on the MSRB's website at msrb.org/About-MSRB.aspx.







Revenue

FY 2015 revenue totaled \$41.3 million, a 29 percent increase over the prior year. The increase reflects a 30 percent growth in municipal bond underwriting volume. Separately, trading activity was stable. Higher technology fee revenues in FY 2015 as compared to the prior year are due to a \$3.6 million partial rebate in FY 2014 of dealers' technology fees when the technology fund exceeded its reserve target. As a result, the FY 2014 technology fees appear low and by comparison FY 2015 technology fees appear to have increased substantially, though in fact the revenue was flat. FY 2015 represented the second year

that municipal advisors were assessed per professional fees in addition to the annual firm fees. Additional sources of revenue include data subscriber fees and enforcement agency fines for violations of MSRB rules.

Expenses

In FY 2015, operating expenses totaled \$32.2 million, an increase of 9.2 percent from FY 2014. These expenses reflect the organization's core mission, with an emphasis on rulemaking and policy development; board governance; market information transparency programs and operations; market leadership, outreach and education; and administration.

Looking Ahead

In FY 2015, the MSRB conducted a comprehensive review of its funding structure as part of its continuing efforts to maintain a fair and equitable fee structure for all regulated entities. This review resulted in changes to the fee structure beginning in the next fiscal year, including a decrease in the underwriting fee effective January 1, 2016 and increases in the initial and annual registration fees levied on all regulated entities beginning October 1, 2015. These changes will be reflected in the financial highlights next year.

D15 FINANCIAL HIGHLIGHTS			
September 30	2015	2014	2013
Statements of Financial Position			
Total Assets	\$74,829,468	\$64,620,381	\$60,813,18
Total Liabilities	5,314,474	4,231,356	2,933,96
Total Net Assets — Unrestricted	69,514,994	60,389,025	57,879,22
Statements of Activities			
Revenue:			
Underwriting assessment fees	12,990,546	9,980,079	11,772,42
Transaction fees	13,313,660	12,875,066	14,012,92
Technology fees, net of firm rebates of \$3.6 million in 2014	7,268,324	3,698,922	8,042,89
Municipal advisor professional fees	1,336,168	968,700	
Annual and initial fees	1,142,114	1,232,112	1,239,30
Data subscriber fees and other revenue	2,624,448	2,527,924	1,831,33
Rule violation fine revenue	2,652,316	709,523	2,364,09
Total Revenue	41,327,576	31,992,326	39,262,99
Expenses	32,201,607	29,482,525	27,778,33
Change in Net Assets	\$9,125,969	\$2,509,801	\$11,484,66
Statements of Cash Flows			
Cash Provided from Operating Activities	\$12,303,844	\$8,341,925	\$16,012,32
Investment in Technology Systems and Other Fixed Assets	\$4,709,614	\$3,738,477	\$3,489,80

These highlights are supported by the audited financial statements, which are available on the MSRB's website at msrb.org/About-MSRB.aspx



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